

NEW ISSUE - BOOK-ENTRY ONLY

Ratings: Moody's: Aa2  
Standard & Poor's: AA  
Fitch: AA+

*In the opinion of Bond Counsel, assuming continuing compliance by the Commonwealth with certain covenants to comply with provisions of the Internal Revenue Code of 1986, as amended (the "Code"), and all regulations applicable thereunder, and subject to the conditions described in "TAX EXEMPTION AND OTHER TAX MATTERS" herein, interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on corporations (as defined in the Code). Other provisions of the Code may affect the purchasers and holders of the Bonds. See "TAX EXEMPTION AND OTHER TAX MATTERS" herein for a brief description of these provisions. Under the laws of the Commonwealth of Pennsylvania, as currently enacted and construed, the Bonds are exempt from personal property taxes in Pennsylvania and the interest on the Bonds is exempt from Pennsylvania personal income tax and Pennsylvania corporate net income tax.*



**\$950,000,000**  
**Commonwealth of Pennsylvania**  
**General Obligation Bonds**  
**First Series of 2013**

**Dated: Date of Issuance and Delivery**

**Due: April 1, as shown below**

The Bonds will be issued only in book-entry form initially registered in the name of Cede & Co., as nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Interest on the Bonds will be payable semi-annually on April 1 and October 1, commencing October 1, 2013. Manufacturers and Traders Trust Company, a New York banking corporation, Harrisburg, Pennsylvania, is the Loan and Transfer Agent for the Bonds. Principal of and interest and redemption premium, if any, on the Bonds are payable to Cede & Co. See "THE BONDS – Book-Entry Only System."

The Bonds are subject to redemption as set forth herein. See "THE BONDS – Optional Redemption."

The Bonds are direct and general obligations of the Commonwealth and the full faith and credit of the Commonwealth are pledged for the payment of principal of and interest on the Bonds.

**This cover page contains certain information for quick reference only. It is not a summary of the issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision regarding the Bonds.**

**MATURITY SCHEDULE**  
**(Base CUSIP Number: 70914P)**

<u>Due</u> <u>April 1</u>	<u>Principal</u> <u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Yield or</u> <u>Price</u>	<u>CUSIP</u> <u>Number</u>	<u>Due</u> <u>April 1</u>	<u>Principal</u> <u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Yield or</u> <u>Price</u>	<u>CUSIP</u> <u>Number</u>
2014	\$33,565,000	1.000%	0.170%	TJ1	2024	\$46,105,000	5.000%	2.220%	TU6
2015	32,880,000	5.000	0.400	TK8	2025	48,410,000	5.000	2.350	TV4
2016	33,540,000	5.000	0.570	TL6	2026	50,830,000	5.000	2.480	TW2
2017	34,375,000	5.000	0.700	TM4	2027	53,375,000	3.000	3.050	TX0
2018	35,410,000	5.000	0.970	TN2	2028	56,040,000	5.000	2.680	TY8
2019	36,645,000	5.000	1.150	TP7	2029	58,845,000	4.000	3.090	TZ5
2020	38,115,000	5.000	1.400	TQ5	2030	61,785,000	4.000	3.150	UA8
2021	39,830,000	5.000	1.680	TR3	2031	64,875,000	4.000	3.200	UB6
2022	41,820,000	5.000	1.860	TS1	2032	68,120,000	4.000	3.300	UC4
2023	43,910,000	5.000	2.090	TT9	2033	71,525,000	4.000	3.340	UD2

The Bonds are offered when, as and if issued, and are subject to the receipt of the legal opinions of the Attorney General of the Commonwealth of Pennsylvania and of McNees Wallace & Nurick LLC, Harrisburg, Pennsylvania, Bond Counsel. The Commonwealth expects that the Bonds will be available in definitive form for delivery through the facilities of DTC on or about April 11, 2013.

Dated: April 3, 2013



**THE ISSUING OFFICIALS**

*Governor* ..... *TOM CORBETT*  
*State Treasurer* ..... *ROBERT M. McCORD*  
*Auditor General* ..... *EUGENE A. DePASQUALE*

**OFFICE OF THE BUDGET**

*Secretary* ..... *CHARLES B. ZOGBY*

**Attorney General of the Commonwealth of Pennsylvania:**

Kathleen Kane

**Bond Counsel:**

McNees Wallace & Nurick LLC  
Harrisburg, Pennsylvania

**Special Disclosure Counsel:**

Obermayer, Rebmann, Maxwell & Hippel LLP  
Philadelphia, Pennsylvania

No dealer, broker, salesperson or other person has been authorized to give any information or to make any representations, other than as contained in this Official Statement, in connection with the offering contained herein, and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commonwealth of Pennsylvania. This Official Statement does not constitute an offer to sell, or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction where such sale would be unlawful.

Except as otherwise noted, the information herein speaks as of its date and is as of the date of this Official Statement and is subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, in any circumstances, create any implication that there has been no change in the affairs of the Commonwealth of Pennsylvania since the date hereof.

The order and placement of the information this Official Statement, including the Appendices hereto and the information incorporated herein by reference, are not to be deemed to be a determination of relevance, materiality or importance, and this Official Statement, including the Appendices, and the information incorporated herein by reference, must be considered in its entirety.

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**SUMMARY INFORMATION**

THIS SUMMARY STATEMENT IS SUBJECT IN ALL RESPECTS TO THE MORE COMPLETE INFORMATION CONTAINED IN THIS OFFICIAL STATEMENT. OFFERING OF THE BONDS TO THE POTENTIAL PURCHASERS IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT, INCLUDING THE COVER AND APPENDICES HERETO AND THE INFORMATION INCORPORATED BY REFERENCE.

**Issuer** ..... Commonwealth of Pennsylvania

**Offering**..... \$950,000,000 Commonwealth of Pennsylvania, General Obligation Bonds, First Series of 2013 (the “Bonds”).

**Dated Date** ..... Date of Issuance and Delivery

**Security** ..... General Obligations of the Commonwealth of Pennsylvania; full faith and credit pledged

**Use of Proceeds**..... The Commonwealth of Pennsylvania is issuing the Bonds for the following purpose:

<u>Purpose</u>	<u>Principal Amount</u>
Capital Facilities Projects .....	\$800,000,000
Pennvest Projects.....	\$110,000,000
Growing Greener II Projects.....	\$40,000,000

**Redemption**..... The Bonds maturing on or after April 1, 2024 are subject to optional redemption in whole or in part (and if in part, in part within one or more maturities) at any time on and after April 1, 2023 at a redemption price equal to the principal amount thereof, plus accrued interest to the date fixed for redemption

**Authorized Denominations**... \$5,000 or integral multiples thereof.

**Form of Bonds**..... Bonds are issued in fully registered form through a book-entry only system.

**Loan & Transfer Agent**..... Manufacturers and Traders Trust Company, Harrisburg, Pennsylvania.

**Legal Opinions** ..... McNees Wallace & Nurick LLC, Bond Counsel.  
Kathleen Kane, Attorney General of the Commonwealth of Pennsylvania.

**Bond Ratings** ..... Moody’s Investors Service .....Aa2  
Standard & Poor’s Rating Services, a division  
of the McGraw-Hill Companies..... AA  
Fitch Ratings..... AA+

**Official Statement**  
**\$950,000,000**  
**Commonwealth of Pennsylvania**  
**General Obligation Bonds**  
**First Series of 2013**

**INTRODUCTION**

This Official Statement of the Commonwealth of Pennsylvania (the “Commonwealth”), including the cover page and appendices, presents certain information in connection with the issuance of \$950,000,000 aggregate principal amount of Commonwealth of Pennsylvania General Obligation Bonds, First Series of 2013 (the “Bonds”). The Bonds are being issued to provide funds for and toward the costs of various capital projects and voter referenda programs. See “USE OF PROCEEDS.”

The Bonds are general obligations of the Commonwealth to which the full faith and credit of the Commonwealth are pledged. See “SECURITY AND SOURCE OF PAYMENT FOR BONDS.” Principal of and interest payments on the Bonds will be paid from the General Fund. See “COMMONWEALTH FINANCIAL PERFORMANCE” and “COMMONWEALTH FINANCIAL STRUCTURE AND PROCEDURES.”

When issued, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, securities depository for the Bonds under a book-entry only registration system. See “THE BONDS — Book-Entry Only System” and Appendix D.

The Bonds are authorized investments for fiduciaries and personal representatives, as defined in the Probate, Estates and Fiduciaries Code within the Commonwealth; are legal investments for Pennsylvania banks, trust companies, bank and trust companies, savings banks, and insurance companies; and are acceptable as security for deposits of the funds of the Commonwealth. See “LEGALITY FOR INVESTMENT.”

Except where otherwise expressly noted, the financial and other information provided in this Official Statement is generally derived from the records of the Commonwealth. All financial information should be considered as unaudited unless otherwise specifically identified. All estimates and assumptions are based on the best information available to the Commonwealth but do not constitute factual information. All estimates of future performance or events constituting “forward-looking statements” may or may not be realized because of a wide variety of economic and other circumstances. Included in such forward-looking statements are numbers and other information from budgets for current and future fiscal years. The references to, and summaries of, constitutional and statutory provisions of the Commonwealth and to bond resolutions and other documents are qualified in their entirety by reference to the complete text of such documents and to any judicial interpretations thereof.

**THE BONDS**

**Description of the Bonds**

The Bonds will be dated the date of issuance and delivery, will bear interest initially from such date, at the rate per annum for each maturity as specified on the inside cover page hereof, will be payable semi-annually on each April 1 and October 1, commencing October 1, 2013, calculated on the basis of a 360-day year of twelve 30-day months, and will mature in the amounts and on the dates as set forth on the inside cover page hereof.

The Resolutions (as hereinafter defined) and all provisions thereof are incorporated by reference in the text of the Bonds, including, without limitation, those provisions setting forth the conditions under which the Resolutions may be modified. The Bonds provide that each registered owner, Beneficial Owner, DTC Participant or Indirect Participant

(as hereinafter defined) in DTC, by acceptance of a Bond (including receipt of a book-entry credit evidencing an interest therein), assents to all of such provisions as an explicit and material portion of the consideration running to the Commonwealth to induce it to adopt the Resolutions and to issue such Bond. Copies of the Resolutions, including the full text of the forms of the Bonds, are on file at the designated office in Harrisburg, Pennsylvania of Manufacturers and Traders Trust Company, as Loan and Transfer Agent (“Loan and Transfer Agent”).

Interest on the Bonds will be payable by check or draft mailed or other transfer made to the persons in whose names the Bonds shall be registered at the close of business on the fifteenth day (whether or not a business day) of the calendar month next preceding each interest payment date (in each case, the “Record Date”). Any interest on any Bond not timely paid or duly provided for shall cease to be payable to the person who is the registered owner as of the regular Record Date, and shall be payable to the person who is the registered owner at the close of business on a special record date for the payment of such defaulted interest. A special record date shall be a date not more than fifteen nor less than ten days prior to the date of the proposed payment and shall be fixed by the Loan and Transfer Agent whenever moneys become available for payment of the defaulted interest. Notice of a special record date shall be given to registered owners of the Bonds not less than fifteen days prior thereto.

Whenever the due date for payment of interest on or principal of the Bonds or the date fixed for redemption of any Bond shall be a Saturday, a Sunday, a legal holiday or a day on which banks in the Commonwealth are required or authorized by law (including by executive order) to close, then payment of such interest, principal or redemption price need not be made on such date, but may be made on the next succeeding day which is not a Saturday, a Sunday, a legal holiday, nor a day upon which banks in the Commonwealth are required or authorized by law (including by executive order) to close, with the same force and effect as if made on the due date for such payment of principal, interest or redemption price, and no interest shall accrue thereon for any period after such due date.

#### **Book-Entry Only System**

The Depository Trust Company, New York, New York (“DTC”) will act as securities depository for the Bonds pursuant to a book-entry only system. Information regarding DTC and its book-entry system, provided by DTC, appears as Appendix D. Such information has been provided by DTC, and the Commonwealth does not assume any responsibility for the accuracy or completeness of such information. The Commonwealth may decide to discontinue use of the system of book-entry transfers through DTC (or another securities depository). In that event, Bond certificates will be printed and delivered.

**For so long as the Bonds are registered in the name of DTC, or its nominee Cede & Co., the Commonwealth and the Loan and Transfer Agent will treat Cede & Co. as the registered owner of the Bonds for all purposes, including payments, notices and voting.**

**Neither the Commonwealth nor the Loan and Transfer Agent shall have any responsibility or obligation to any Direct or Indirect Participant or Beneficial Owner (as defined in Appendix D) with respect to (i) the accuracy of any records maintained by DTC or any Direct or Indirect Participant with respect to any beneficial ownership interest in any Bonds; (ii) the payment by any Direct or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal of, premium, if any, and interest on the Bonds; (iii) the delivery or timeliness of delivery by any Direct or Indirect Participant of any notice to any Beneficial Owner with respect to the Bonds, including, without limitation, any notice of redemption; or (iv) other action taken by DTC or Cede & Co., including the effectiveness of any action taken pursuant to an Omnibus Proxy.**

**Payments made by or on behalf of the Commonwealth to DTC or its nominee shall satisfy the Commonwealth’s payment obligations with respect to the Bonds to the extent of such payments.**

#### **Optional Redemption**

The Bonds maturing in the years 2014 through 2023, inclusive, are not subject to redemption prior to maturity. The Bonds, or portions thereof in integral multiples of \$5,000, maturing on and after April 1, 2024, are subject to redemption at the option of the Commonwealth prior to scheduled maturity on and after April 1, 2023, as a whole or in

part (and if in part, within one or more maturities) at any time and from time to time, in any order of maturity determined by the Commonwealth and by lot within a maturity in such manner as the Commonwealth in its discretion may determine, on at least 30 days (but not more than 60 days) notice, at a redemption price equal to par (100% of stated principal amount) plus accrued interest to the date fixed for redemption.

### **Notice of Redemption**

As long as the Bonds are registered pursuant to a book-entry only system, notice of redemption will be given, as required by DTC's (or any successor depository's) procedures, to DTC, its nominee, or successor securities depository, as registered owner of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, the Commonwealth will not be responsible for mailing notices of redemption to anyone other than DTC or its nominee.

Notice of redemption shall be given by the Loan and Transfer Agent via first-class mail not less than 30 days, nor more than 60 days, prior to the date fixed for redemption to the persons in whose names the Bonds to be redeemed are registered at the close of business on the fifth (5<sup>th</sup>) business day prior to such mailings; provided, however, that any defect in the notice or in the mailing thereof with respect to any registered owner shall not affect the validity of the proceedings for such redemption as to any other registered owner. Deposit of any such notice in the United States mail shall constitute constructive receipt of such notice by the registered owner to whom such notice is sent. Notice having been given as aforesaid and provision having been made for redemption from funds on deposit with the Loan and Transfer Agent, no interest on Bonds, or portions thereof, called for redemption shall accrue after the date fixed for redemption, and the registered holders of the Bonds, or portions thereof, called for redemption shall thereafter have no further right except to receive payment of the redemption price plus accrued interest to the redemption date.

In addition to the notice of redemption to the registered owners of the Bonds, the Loan and Transfer Agent shall cause copies of the original redemption notice to be sent by facsimile transmission, overnight delivery or certified mail with return receipt requested (or other similar means that can provide evidence of receipt) to all registered securities depositories then in the business of holding obligations similar to the Bonds, and to two or more national information services that disseminate redemption information; provided however, that failure to send such copies of the original redemption notice or any defect therein shall not affect the validity of the redemption proceedings.

## **SECURITY AND SOURCE OF PAYMENT FOR BONDS**

The Bonds are direct and general obligations of the Commonwealth to which the full faith and credit of the Commonwealth have been pledged for the payment of the interest thereon as it becomes due and the payment of the principal thereof at maturity or prior redemption. The various acts authorizing the incurrence of debt by the Commonwealth require the General Assembly to appropriate annually the moneys necessary to pay such interest and principal for which other provisions are not made. See the statutes described in the subsection "Authorization" below. Principal of and interest payments on the Bonds will be made from the General Fund.

The Constitution of the Commonwealth of Pennsylvania (the "Constitution") places a claim on revenues of the Commonwealth as security for the payment of principal of and interest on all debt of the Commonwealth. Article VIII, Section 7(d) of the Constitution provides that, if sufficient funds are not appropriated for the timely payment of the interest on and principal of all Commonwealth debt, the State Treasurer shall set apart from the first revenues thereafter received applicable to the appropriate fund, a sum sufficient to pay such interest and principal, and shall so apply the money so set apart.

The State Treasurer may be required to set aside and apply such revenues at the suit of any holder of Commonwealth obligations.

For a description of the constitutional provisions relating to the Bonds, see Appendix E. The proposed form of the opinion of the Attorney General is set forth in Appendix F and the proposed form of the opinion of Bond Counsel is set forth in Appendix G.

## Authorization

The Bonds are authorized and issued pursuant to and in full compliance with the provisions, restrictions and limitations of Section 7 of Article VIII of the Constitution; the laws of the Commonwealth, including the Capital Facilities Debt Enabling Act, Act No. 1999-1, approved February 9, 1999, as amended by Act No. 2002-130, approved October 28, 2002; Act No. 2003-49, approved December 23, 2003; Act No. 2004-67, approved July 4, 2004; Act No. 2005-87, approved December 22, 2005; Act No. 2008-48, approved July 4, 2008 and Act No. 2010-48, approved July 7, 2010 (the "Capital Facilities Debt Enabling Act"), annual capital budget bills and various bond authorization bills enacted by the General Assembly, including but not limited to, the Capital Budget Act of 2012-2013, Act No. 2012-193, approved October 24, 2012 (the "Capital Budget Act"); the Pennsylvania Infrastructure Investment Authority Act, Act No. 1988-16, approved March 1, 1988 (the "1988 Pennvest Act"); the Small Water Systems Assistance Act, Act No. 1992-5, approved March 16, 1992 (the "1992 Pennvest Act"); the Water and Sewer Systems Assistance Act, Act No. 2008-64, approved July 9, 2008 (the "2008 Pennvest Assistance Act"); and the Fiscal Code, as amended in Act No. 2009-50, approved October 9, 2009 (collectively with the 1988 Pennvest Act, the 1992 Pennvest Act and the 2008 Pennvest Assistance Act, the "Pennvest Acts"); constitutional referendum questions approved by the voters of the Commonwealth on April 26, 1988 (the "1988 Referendum"), April 28, 1992 (the "1992 Referendum") and November 4, 2008 (the "2008 Referendum" and collectively with the 1988 Referendum and the 1992 Referendum, the "Pennvest Referenda"); the Growing Greener Environmental Stewardship and Watershed Protection Enhancement Authorization Act, Act No. 2005-1, approved April 13, 2005 (the "Growing Greener Environmental Stewardship and Watershed Protection Enhancement Authorization Act "); Act No. 2005-45, approved July 13, 2005 (collectively with the Growing Greener Environmental Stewardship and Watershed Protection Enhancement Authorization Act, the "Growing Greener II Acts"); a constitutional referendum question approved by the voters of the Commonwealth on May 17, 2005 (the "Growing Greener Referendum"); resolutions adopted by the Governor, the State Treasurer and the Auditor General (the "Issuing Officials") on March 27, 2013 and April 3, 2013 (collectively, the "Resolutions"), and project itemization acts and debt authorizing acts previously adopted and in effect as set forth in the Resolutions.

## Debt Limits

The Constitution (Article VIII, Section 7(a)) permits debt to be incurred (i) for purposes itemized in law and approved by voter referendum, (ii) without approval of the electorate for the rehabilitation of areas affected by man-made or natural disasters, and (iii) without approval of the electorate for capital facilities projects specifically itemized in a capital budget if such debt does not cause the amount of all net debt outstanding (as defined for purposes of that Section) to exceed one and three quarters times (1.75x) the average of the annual tax revenues of the Commonwealth deposited in all funds in the previous five fiscal years, as certified by the Auditor General (the "Constitutional Debt Limit"). The most recent semi-annual computation of the Constitutional Debt Limit and the amount of net debt outstanding subject to such limit is shown in Table 1:

**Table 1**  
**Constitutional Debt Limit<sup>(a)</sup>**  
**March 1, 2013**  
**(In Millions)**

Average Annual Tax Revenues Fiscal 2007-2012.....	\$ 33,742.4
Times 1.75.....	59,049.2
Less: Net Debt Outstanding <sup>(b)</sup> .....	<u>8,822.4</u>
Debt Issuable Within Limit .....	<u>\$ 50,226.8</u>

<sup>(a)</sup> As certified by the Auditor General on March 1, 2013 (Appendix A).

<sup>(b)</sup> After credit for refunded debt.



The capital debt authorizations for the various categories of capital facilities projects are shown in Table 2.

**Table 2**  
**Aggregate Capital Debt Authorization**  
(In Millions)

<u>Capital Facilities Projects Category</u>	<u>Debt Authorized</u>	<u>Issued<sup>(a)</sup></u>	<u>Authorized But Unissued</u>	<u>Pro Forma Remaining Debt Authorized After Issuance Of the Bonds</u>
Buildings and Structures .....	\$ 31,551.3	\$ 9,978.5	\$ 21,572.8	\$ 21,452.8
Furniture and Equipment.....	1,243.6	446.5	797.1	757.1
Transportation Assistance .....	10,724.1	3,296.9	7,427.2	7,217.2
Redevelopment Assistance.....	36,697.3	3,454.8	33,242.5	32,897.5
Community Colleges.....	35.8	28.0	7.8	7.8
Highway and Highway Bridge .....	24,186.9	2,662.5	21,524.4	21,439.4
Advance Construction Interstate .....	450.0	450.0	0	0
Flood Control .....	556.6	65.8	490.8	490.8
Site Development .....	150.0	150.0	0	0
<b>Total.....</b>	<b><u>\$ 105,595.6</u></b>	<b><u>\$ 20,533.0</u></b>	<b><u>\$ 85,062.6</u></b>	<b><u>\$ 84,262.6</u></b>

<sup>(a)</sup> Original issuance amounts; not all are presently outstanding.

The amount of debt that may be issued in any given fiscal year for capital projects authorized in current or previous capital budgets is enacted annually by the General Assembly and approved by the Governor. The maximum amount of debt currently authorized by the fiscal year 2013 capital budget is as shown in Table 3.

**Table 3**  
**Fiscal Year 2013 Capital Budget Debt Limits**  
(In Millions)

<u>Capital Facilities Projects Category</u>	<u>Limits</u>	<u>Issued to Date</u>	<u>Remaining Issuable Within Limit</u>	<u>Pro Forma Remaining After Issuance Of the Bonds</u>
Buildings and Structures .....	\$ 995.000	\$ 0.000	\$ 995.000	\$ 875.000
Furniture and Equipment.....	40.000	0.000	40.000	0.000
Transportation Assistance .....	210.000	0.000	210.000	0.000
Redevelopment Assistance.....	345.000	0.000	345.000	0.000
Flood Control .....	0.000	0.000	0.000	0.000
Highway .....	0.000	0.000	0.000	0.000
Bridge.....	85.000	0.000	85.000	0.000
<b>Total .....</b>	<b><u>\$ 1,675.000</u></b>	<b><u>\$ 0.000</u></b>	<b><u>\$ 1,675.000</u></b>	<b><u>\$ 875.000</u></b>

<sup>(a)</sup> The fiscal year 2013 capital budget debt limits became effective on October 24, 2012, and will remain in force until enactment of the fiscal year 2014 capital budget debt act.

Upon issuance of \$800.0 million aggregate principal amount of the Bonds under the 2013 Capital Budget, \$875.0 million principal amount of debt will remain authorized and unissued there under. See "USE OF PROCEEDS-Capital Facilities."

The Pennvest Acts authorized the issuance of \$1,050.0 million aggregate principal of debt for the purpose of making grants and loans for the acquisition, construction, improvement, expansion, extension, repair or rehabilitation of

all or part of a project for the improvement of water supply and sewage treatment systems. See “USE OF PROCEEDS-Pennvest.” To date, bonds in the principal amount of \$888.4 million have been issued pursuant to the authority of the Pennvest Acts. Upon the issuance of \$110.0 million of the Bonds pursuant to the Pennvest Acts, \$51.6 million principal amount of debt will remain authorized and unissued there under.

The Growing Greener II Acts authorized the issuance of \$625.0 million aggregate principal of debt for the purpose of the maintenance and protection of the environment, open space and farmland preservation, watershed protection, abandoned mine reclamation, acid mine drainage remediation and other environmental initiatives. See “USE OF PROCEEDS-Growing Greener Projects.” To date, bonds in the principal amount of \$529.0 million have been issued pursuant to the authority of the Growing Greener II Acts. Upon the issuance of \$40.0 million of the Bonds pursuant to the Growing Greener II Acts, \$56.0 million principal amount of debt will remain authorized and unissued there under.

For a discussion of the Commonwealth’s outstanding debt and projected future issuance of general obligation debt, see “OUTSTANDING INDEBTEDNESS OF THE COMMONWEALTH.”

## **USE OF PROCEEDS**

The Commonwealth is issuing the Bonds for the following purposes:

- (i) \$800,000,000 aggregate principal amount of the Bonds will be issued to provide for the construction, acquisition and major rehabilitation of capital facilities projects as described below under “Capital Facilities”;
- (ii) \$110,000,000 aggregate principal amount of the Bonds will be issued to provide for the making of loans to acquire, repair, construct, reconstruct, rehabilitate, extend, expand and improve water supply, storm water control and sewage treatment system projects and for the making of grants for the acquisition, construction, improvement, expansion, extension, repair or rehabilitation of all or part of projects for the improvement of water supply and for sewage treatment systems as described under “Pennvest”;
- (iii) \$40,000,000 aggregate principal amount of the Bonds will be issued to provide for maintenance and protection of the environment, open space and farmland preservation, watershed protection, abandoned mine reclamation, acid mine drainage remediation and other environmental initiatives as described below under “Growing Greener Projects”.

The proceeds received from the sale of the Bonds (including net bond premium, if any), after paying the costs of issuance, will be applied by the Commonwealth to fund the programs described below.

### **Capital Facilities**

A portion of the proceeds of the Bonds will be deposited into the Capital Facilities Fund and applied: 1) to defray the costs of issuance of the Bonds; 2) to the State Treasurer for repayment of any currently outstanding advance made pursuant to the Commonwealth’s Declaration of Official Intent to reimburse made by the Governor on February 20, 2013 (the “Reimbursement Resolution”) and the Investment Agreement between the Treasury Department and the Office of the Budget adopted August 4, 2011 (the “Investment Agreement”) and if no such currently outstanding advance exists; 3) to the financial costs of various capital facilities projects of the Commonwealth. Of the combined \$800,000,000 aggregate principal amount of the Bonds issued for capital facilities: (i) \$120,000,000 aggregate principal amount of the Bonds shall be allocated to the Department of General Services and used to pay for the construction and major rehabilitation of public buildings for the Commonwealth and its institutions and to repay or reimburse any outstanding advance under the Investment Agreement used for such purpose; (ii) \$345,000,000 aggregate principal amount of the Bonds shall be allocated to the Department of Community and Economic Development to fund redevelopment assistance projects and to repay or reimburse any outstanding advance under the Investment Agreement used for such purpose; (iii) \$295,000,000 aggregate principal amount of the Bonds shall be allocated to the Department

of Transportation to fund transportation assistance projects and bridge projects and to repay or reimburse any outstanding advance under the Investment Agreement used for such purpose; and (iv) \$40,000,000 aggregate principal amount of the Bonds is to be allocated to the Department of General Services and used to pay for original furniture and equipment projects. Pending application to the above purposes, the proceeds of the Bonds allocated to these purposes will be held by the State Treasurer in the Capital Facilities Fund and invested in accordance with applicable state and federal laws.

**Pennvest**

A portion of the proceeds of the Bonds is dedicated to the purposes of the Pennvest Acts and to pay the costs of issuance of the Bonds allocated to such purposes. The proceeds from \$90,000,000 aggregate principal amount of the Bonds to be issued for the Pennvest Acts will be deposited into the Pennvest Bond Authority Fund (established pursuant to the Pennvest Acts) and applied to the costs of making loans to acquire, repair, construct, reconstruct, rehabilitate, extend, expand and improve water supply, storm water control and sewage treatment systems. Pending application to the above purposes, the proceeds of the Bonds allocated to these purposes will be held by the State Treasurer in the Pennvest Bond Authority Fund and invested in accordance with applicable state and federal laws.

A portion of the proceeds of the Bonds is dedicated to the purposes of the Pennvest Acts and to pay the costs of issuance of the Bonds allocated to such purposes. The proceeds from \$20,000,000 aggregate principal amount of the Bonds to be issued for the Pennvest Acts will be deposited into the Water and Sewer Systems Assistance Bond Fund (established pursuant to the Pennvest Acts) and applied to the costs of making grants to local governments and, in certain circumstances, to private companies, for the acquisition, construction, improvement, expansion, extension, repair or rehabilitation of all or part of a project for the improvement of water supply and sewage treatment systems. Pending application to the above purposes, the proceeds of the Bonds allocated to these purposes will be held by the State Treasurer in the Water and Sewer Systems Assistance Bond Fund and invested in accordance with applicable state and federal laws.

**Growing Greener Projects**

A portion of the proceeds of the Bonds is dedicated to the purposes of the Growing Greener II Acts and to pay the costs of issuance of the Bonds allocated to such purposes. The proceeds from \$40,000,000 aggregate principal amount of the Bonds to be issued for the Growing Greener II Acts will be deposited into the Growing Greener Bond Fund (established pursuant to the Growing Greener II Acts) and applied to the costs of maintenance and protection of the environment, open space and farmland preservation, watershed protection, abandoned mine reclamation, acid mine drainage remediation and other environmental initiatives. Pending application to the above purposes, the proceeds of the Bonds allocated to these purposes will be held by the State Treasurer in the Growing Greener Bond Fund and invested in accordance with applicable state and federal laws.

**COMMONWEALTH GOVERNMENT**

The Commonwealth is organized into three separate branches of government — executive, legislative and judicial — as defined in the Pennsylvania Constitution. Five officials of the Commonwealth’s executive branch are elected in statewide elections for four-year terms expiring on the dates shown below.

<u>Name</u>	<u>Office</u>	<u>Term Expires</u>
Tom Corbett	Governor	January 20, 2015
James Cawley	Lieutenant Governor	January 20, 2015
Kathleen Kane	Attorney General	January 17, 2017
Robert M. McCord	State Treasurer	January 17, 2017
Eugene A. DePasquale	Auditor General	January 17, 2017

## Commonwealth Employees

Employees are permitted to organize and bargain collectively. As of July 2011, 82 percent of the full-time salaried employees under the Governor’s jurisdiction were covered by collective bargaining agreements or memoranda of understanding. Approximately 43 percent of state employees are represented by the American Federation of State, County and Municipal Employees (“AFSCME”). Approximately 58 percent of state employees, represented by the AFSCME, Pennsylvania Social Services Union and other unions, are covered by contracts that took effect July 1, 2011 and expire on June 30, 2015. These contracts provide for a pay freeze in the first year of the contract and general pay increases totaling four percent over the balance of their term. Interest arbitration awards dictate the salary increase to be provided to employees covered by five other unions. One of those awards provided for a three year contract commencing on July 1, 2011 which similarly provides for general pay increases totaling four percent over the term of contract. Another award has been issued providing a four year contract commencing July 1, 2011 which provides for a general pay increase totaling five and a half percent over the term of the contract. One other interest arbitration unit has a contract that expired on June 30, 2011 and remains in negotiations; while the remaining two units have contracts that expired on June 30, 2012. Both of those two units have initiated contract negotiations and/or interest arbitration and remain in negotiations as of the date of this Official Statement Table 4, on the next page, presents the number of approved and filled positions under the Governor’s jurisdiction on July 1<sup>st</sup> of the years 2007 through 2012.

**Table 4**  
**Filled Salaried Positions and Employees**  
**Under the Governor’s Jurisdiction**<sup>(a)</sup>  
**2007-2012**

<b>As of July 1</b>	<b>Total Full and Part Time Filled Salaried Positions</b>	<b>Total Full Time Salaried Employees</b>	<b>Civil Service Salaried Positions</b>	<b>Civil Service As a % of Total Filled Salaried Positions</b>
2007 .....	77,013	76,716	52,918	68.7
2008 .....	77,531	77,259	53,141	68.5
2009 .....	77,248	76,979	52,905	68.5
2010 .....	76,110	75,878	52,512	69.0
2011 .....	74,086	73,874	50,991	68.8
2012 .....	75,540	74,336	51,226	68.7

<sup>(a)</sup> Excludes employees of the legislative and judicial branches, the Department of the Auditor General, the Treasury Department, the State System of Higher Education and independent agencies, boards and commissions.  
Source: Office of Administration, 2013 State Government Workforce Statistics .

## COMMONWEALTH FINANCIAL STRUCTURE AND PROCEDURES

The Pennsylvania Constitution and the laws of the Commonwealth require all payments from the State Treasury, with the exception of refunds of taxes, licenses, fees and other charges, to be made only by duly enacted appropriations. Amounts appropriated from a fund may not exceed its actual and estimated revenues for the fiscal year plus any unappropriated surplus available. Appropriations from the principal operating funds of the Commonwealth (the General Fund, the Motor License Fund and the State Lottery Fund) are generally made for one fiscal year and are returned to the unappropriated surplus of the fund (a lapse) if not spent or encumbered by the end of the fiscal year. The Commonwealth’s fiscal year begins July 1 and ends June 30. (Fiscal year 2012 refers to the fiscal year ending June 30, 2012.) See Appendix C for a further description of the fiscal administration of the Commonwealth.

### Description of Funds

The Commonwealth utilizes the fund method of accounting. For purposes of governmental accounting, a “fund” is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Each fund records

the cash and/or other resources together with all related liabilities and equities that are segregated for the purpose of the fund. In the Commonwealth, funds are established by legislative enactment or in certain limited cases by administrative action. Over 150 funds have been established and currently exist for the purpose of recording the receipt and disbursement of moneys received by the Commonwealth. Annual budgets are adopted each fiscal year for the principal operating funds of the Commonwealth and several other special revenue funds. Expenditures and encumbrances against these funds may be made only pursuant to appropriation measures enacted by the General Assembly and approved by the Governor.

The General Fund, the Commonwealth's largest operating fund, receives all tax revenues, non-tax revenues and federal grants and entitlements that are not specified by law to be deposited elsewhere. The majority of the Commonwealth's operating and administrative expenses are payable from the General Fund. Debt service on all bond indebtedness of the Commonwealth, except that issued for highway purposes or for the benefit of other special revenue funds, is payable from the General Fund.

The Motor License Fund receives all tax and fee revenues relating to motor fuels and vehicles except the revenues from the one-half cent per gallon of the liquid fuels tax, which are deposited in the Liquid Fuels Tax Fund for distribution to local municipalities. All revenues relating to motor fuels and vehicles are required by the Constitution to be used only for highway purposes. Most federal aid revenues designated for transportation programs and tax revenues relating to aviation fuels are also deposited in the Motor License Fund. Operating and administrative costs for the Department of Transportation and other Commonwealth departments conducting transportation related programs, including the highway patrol activities of the Pennsylvania State Police, are also paid from the Motor License Fund. Debt service on bonds issued by the Commonwealth for highway purposes is payable from the Motor License Fund.

Other special revenue funds have been established by law to receive specified revenues that are appropriated to departments, boards and/or commissions for payment of their operating and administrative costs. Such funds include the Game, Fish, Boat, Banking Department, Milk Marketing, State Farm Products Show, Environmental Stewardship, State Racing, and Tobacco Settlement Funds. Some of these special revenue funds are required to transfer excess revenues to the General Fund, and some receive funding, in addition to their specified revenues, through appropriations from the General Fund.

The Tobacco Settlement Fund is a special revenue fund established to receive tobacco litigation settlement payments paid to the Commonwealth. The Commonwealth is one of forty-six states that settled certain smoking-related litigation in a November 1998 master settlement agreement with participating tobacco product manufacturers (the "Tobacco MSA"). Under the Tobacco MSA, the Commonwealth is entitled to receive a portion of payments made pursuant to the Tobacco MSA by tobacco product manufacturers participating in the Tobacco MSA. Most revenues to the Tobacco Settlement Fund are subject to annual appropriation by the General Assembly and approval by the Governor.

The Budget Stabilization Reserve Fund is a special revenue fund designated to receive a statutorily determined portion of the budgetary basis fiscal year-end surplus of the General Fund, as was its predecessor fund, the Tax Stabilization Reserve Fund. The Budget Stabilization Reserve Fund was established in July 2002 after the Tax Stabilization Reserve Fund was abolished and its balance transferred to the General Fund for the 2002 fiscal year budget. The Budget Stabilization Reserve Fund is to be used for emergencies threatening the health, safety or welfare of citizens or during downturns in the economy that result in significant unanticipated revenue shortfalls not able to be addressed through the normal budget process. Assets of the Budget Stabilization Reserve Fund may be used upon recommendation by the Governor and an approving vote by two-thirds of the members of each house of the General Assembly. For GAAP (as defined below) reporting purposes, the Budget Stabilization Reserve Fund (previously designated the Tax Stabilization Reserve Fund) has been reported as a fund balance reservation in the General Fund (governmental fund category) since fiscal year 1999. Prior to that fiscal year, the Tax Stabilization Reserve Fund was reported, on a GAAP basis, as a designation of the General Fund unreserved fund balance. See "Budget Stabilization Reserve Fund and Tax Stabilization Reserve Fund" below.

The Commonwealth maintains trust and agency funds that are used to administer funds received pursuant to a specific bequest or as an agent for other governmental units or individuals.

Enterprise funds are maintained for departments or programs operated like private enterprises. Two of the largest of such funds are the State Stores Fund and the State Lottery Fund. The State Stores Fund is used for the receipts and disbursements of the Commonwealth's liquor store system. Sale and distribution of all liquor within Pennsylvania is a government enterprise. The State Lottery Fund is also an enterprise fund for the receipt of all revenues from lottery ticket sales and lottery licenses and fees. Its revenues, after payment of prizes and all other costs, are dedicated to paying the costs of programs benefiting the elderly and handicapped in Pennsylvania.

In addition, the Commonwealth maintains funds classified as working capital, bond, and sinking funds for specified purposes.

## **Accounting Practices**

Financial information for the principal operating funds of the Commonwealth is maintained on a budgetary basis of accounting. The Commonwealth also prepares annual financial statements in accordance with generally accepted accounting principles ("GAAP"). Annual financial statements prepared in accordance with GAAP are audited jointly by the Department of the Auditor General and an independent public accounting firm.

### ***Budgetary Basis***

A budgetary basis of accounting is used for ensuring compliance with the enacted operating budget and is governed by applicable statutes of the Commonwealth and by administrative procedures. The Constitution provides that operating budget appropriations shall not exceed the actual and estimated revenues and unappropriated surplus available in the fiscal year for which funds are appropriated. Annual budgets are enacted for the General Fund and certain special revenue funds that together represent the majority of expenditures of the Commonwealth. The annual budget classifies fund revenues as Commonwealth revenues, augmentations, federal revenues, or restricted receipts and revenues. Commonwealth revenues are revenues from taxes and from non-tax sources such as licenses and fee charges, penalties, interest, investment income and other miscellaneous sources. Augmentations consist of departmental and institutional billings that supplement an appropriation of Commonwealth revenues, thereby increasing authorized spending. For example, patient billings for services at Commonwealth-owned institutions are augmentations that supplement Commonwealth revenues appropriated to each institution for operating costs. Federal revenues are those federal aid receipts that pay for or reimburse the Commonwealth for funds disbursed for federally assisted programs. Restricted receipts and revenues are funds that are restricted to a specific use or uses by state law, administrative decision, or the provider of the funds. Only Commonwealth revenues and expenditures from these revenues are included in the computation made to determine whether an enacted budget is constitutionally balanced. Augmenting revenues and federal revenues are considered to be self-balancing with expenditures from their respective revenue sources.

The Commonwealth's budgetary basis financial reports for its governmental funds are based on a modified cash basis of accounting as opposed to the modified accrual basis prescribed by GAAP. Under the Commonwealth's budgetary basis of accounting, tax receipts, non-tax revenues, augmentations and all other receipts are recorded at the time cash is received. An adjustment is made at fiscal year-end to include accrued unrealized revenue; that is, revenues earned but not collected. Revenues accrued include estimated receipts from (i) sales and use, personal income, realty transfer, inheritance, cigarette, liquor, liquid fuel, fuels, and oil company franchise taxes, and interest earnings, and (ii) federal government commitments to the Commonwealth. Expenditures are recorded at the time payment requisitions and invoices are submitted to the Treasury Department for payment. Appropriated amounts are reserved for payment of contracts for the delivery of goods or services to the Commonwealth through an encumbrance process. Unencumbered appropriated funds are automatically lapsed at fiscal year-end and are available for re-appropriation. Estimated encumbrances are established at fiscal year-end to pay certain direct expenditures for salaries, wages, travel, and utility costs payable against current year appropriations but disbursed in the subsequent fiscal year. Recording of the applicable expenditure liquidates the encumbered amount. Over-estimates of fiscal year-end encumbrances are lapsed in the subsequent fiscal year and under-estimates are charged to a subsequent fiscal year appropriation. Appropriation encumbrances are shown on the Commonwealth's balance sheet as a reservation of fund balance.

Other reservations of fund balance include (i) the unexpended balance of continuing appropriations (that is, appropriations that do not lapse at fiscal year-end), and (ii) requested appropriation supplements and deficiency appropriations. Revenues dedicated for specific purposes and remaining unexpended at the fiscal year-end are likewise reserved.

### ***GAAP Financial Reporting***

At fiscal year-end, budgetary basis fund financial information, both revenues and expenditures, is adjusted to reflect appropriate accruals for financial reporting in conformity with GAAP. The Commonwealth is not required to prepare GAAP financial statements and does not prepare them on an interim basis. GAAP fund financial reporting requires a modified accrual basis of accounting for governmental funds, while proprietary and fiduciary funds are reported on the accrual basis of accounting.

Fund financial statements of the Commonwealth prepared under GAAP differ from those traditionally prepared on a budgetary basis for several reasons. Among other differences, the GAAP fund financial statements (i) generally recognize revenues when they become measurable and available rather than when cash is received, (ii) report expenditures when goods and services are received and a liability incurred rather than when cash is disbursed, (iii) include a combined balance sheet for the Commonwealth presented by GAAP fund type rather than by Commonwealth fund, and (iv) include activities of all funds in the reporting entity, including agencies and authorities usually considered as independent of the Commonwealth for budgetary purposes. Adjustments to budgetary basis revenues and expenditures required to conform to GAAP accounting generally require including (i) corporation, sales, and personal income tax accruals, (ii) tax refunds payable and tax credits, and (iii) expenditures incurred but not yet posted as expenditures or not covered by appropriations.

An independent public accounting firm and the Department of the Auditor General jointly audit the Commonwealth's annual GAAP basis financial statements. The Commonwealth's independent public accounting firm, KPMG LLP, has not been engaged to perform and has not performed, since the date of its report on the Commonwealth's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2012, which is incorporated herein by reference, any procedures on the financial statements addressed in that report nor has it performed any other procedures specifically relating to this Official Statement. The audited Basic Financial Statements are a component of the Commonwealth's Comprehensive Annual Financial Report ("CAFR"). The CAFRs for recent fiscal years, including the fiscal year ended June 30, 2012, have been filed with the Municipal Securities Rulemaking Board via its Electronic Municipal Market Access system ("EMMA") and are available from EMMA (<http://www.emma.msrb.org>) and at the Budget & Financial Reports section of the Office of the Budget's web site - [www.budget.state.pa.us](http://www.budget.state.pa.us) - and such CAFRs are incorporated herein by reference. In February 2004, the Commonwealth restated its GAAP basis financial statements for the fiscal year ended June 30, 2002, for reasons discussed in "COMMONWEALTH FINANCIAL PERFORMANCE – Restatement of Financial Statements." The Commonwealth has filed both the restated financials and restated CAFR and has posted them at the Office of the Budget's web site. **Beginning with the CAFR for the fiscal year ended June 30, 2002 and continuing in subsequent CAFRs, the Commonwealth has incorporated several new accounting and reporting standards that affect the comparability of financial information for those fiscal years to GAAP basis financial information reported for fiscal years prior to the adoption of such new standards. See "New Governmental Accounting and Reporting Standards" below.**

### ***New Governmental Accounting and Reporting Standards***

Beginning with its GAAP basis financial statements for the fiscal year ended June 30, 2002, the Commonwealth adopted several new accounting and reporting standards established by the Governmental Accounting Standards Board in its Statements 33, 34, 35, 36, 37 and 38 (collectively, the "New Standards"). Among other things, the New Standards require presentation of government-wide and fund financial statements that constitute basic financial statements and replace general-purpose financial statements reported under former standards. Government-wide financial statements are intended to portray the government "as a whole" while fund financial statements provide fund-specific information. Government-wide financial statements are intended to describe the total cost of providing governmental services and disclose whether the Commonwealth's financial condition improved or weakened during the fiscal year. Other features of the new government-wide financial statements are the reporting of infrastructure assets and

related depreciation. Previously, the Commonwealth did not report infrastructure values or accumulated depreciation related to general fixed assets. As part of implementing the New Standards, effective July 1, 2001, the Commonwealth reclassified and/or restated numerous fund balance amounts previously reported at June 30, 2001 and reported governmental activities net assets at June 30, 2001. Note B to the financial statements in the June 30, 2002 CAFR provides a detailed explanation of the nature and amount of such restatements. The New Standards also require providing supplementary information, including a Management's Discussion and Analysis of the financial statements. Beginning with fiscal year 2002 the Commonwealth also changed how functional expenditure categories are defined. All of these changes may hamper the comparability of GAAP basis financial information for fiscal years ended June 30, 2002 and later to financial reports for years prior to the implementation of the New Standards.

In February 2009, the Governmental Accounting Standards Board (GASB) issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." GASB Statement No. 54 changes the existing categories within governmental funds fund balances from the former Reserved, Unreserved and, within Unreserved, Designated and Undesignated fund balances, to the new Nonspendable and Spendable and, within Spendable, Restricted, Committed, Assigned and Unassigned categories. Also, governmental funds fund type classifications are clarified. As further disclosed in Note B to the June 30, 2011 CAFR, the Commonwealth's implementation of GASB Statement No. 54 did not change any individual governmental fund's fund balance but did change the categories reported within fund balance and did change fund type classification for 41 former Special Revenue funds. Effective July 1, 2010 the Commonwealth implemented GASB Statement No. 54 and the changes caused thereby may hamper the comparability of GAAP basis financial information, particularly as it relates to fund balances, for fiscal years beginning July 1, 2010 and later to financial reports for years prior to the implementation of GASB Statement No. 54. Note B to the financial statements in the June 30, 2011 CAFR provides a detailed explanation of the nature and amount of restatements of fund balances attributable to the implementation of GASB Statement No. 54.

## **Investment of Funds**

The Treasury Department is responsible for the deposit and investment of most funds belonging to the Commonwealth, including the proceeds of the Bonds and the funds held for the payment of interest on and maturing principal of the Bonds. The Commonwealth's Fiscal Code contains statutory limitations on the investment of funds by the Treasury Department. The Board of Finance and Revenue, a six-person board of state officials chaired by the State Treasurer, is authorized to establish the aggregate amount of funds that may be invested in some of the various categories of permitted investments. The State Treasurer ultimately determines the asset allocation and selects the investments within the parameters of the law.

The Commonwealth's Fiscal Code permits investments in the following types of securities: (i) United States Treasury securities and United States Agency securities maturing within two years of issue; (ii) commercial paper issued by industrial, common carrier or finance companies rated "Prime One" or its equivalent; (iii) certificates of deposit of Pennsylvania-based commercial banks, savings banks or savings and loans; (iv) repurchase obligations secured by Federal obligations; (v) banker's acceptances written by domestic commercial banks with a Moody's Investors Service "AA" rating or the equivalent by Standard & Poor's Financial Services or Fitch's Rating Service; and (vi) other non-equity investments not to exceed ten percent of assets subject to a "prudent investor" test. The Treasury Department maintains additional investment restrictions contained in its Investment Policy Guidelines. A summary of the Investment Policy Guidelines and a report on investment activity and performance of funds invested by the Treasury Department are contained in a report periodically prepared and publicly distributed by the Treasury Department.

The State Treasurer has been legislatively authorized to invest Commonwealth moneys in securities under the "prudent investor" standard since June 1999. The common investment pool operated by the State Treasurer for the investment of operating funds of the Commonwealth maintains a portion of its investments in securities subject to this test. The legislative authorization to invest in such securities presently expires on December 31, 2014.

## **Budget Stabilization Reserve Fund and Tax Stabilization Reserve Fund**

Legislation enacted with the adoption of the fiscal year 2003 budget abolished the Tax Stabilization Reserve Fund and transferred its balance of \$1.038 billion to the General Fund. That legislation also established a new reserve



fund named the Budget Stabilization Reserve Fund and initially directed \$300 million of funding from the General Fund be deposited to the fund during fiscal year 2003. Subsequently, the General Assembly repealed the \$300 million transfer allowing that amount to remain in the General Fund to help offset anticipated revenue shortfalls to the fiscal year 2003 budget.

Balances in the Budget Stabilization Reserve Fund, the successor to the Tax Stabilization Reserve Fund, may be used to alleviate emergencies threatening the health, safety or welfare of the Commonwealth's citizens or to offset unanticipated revenue shortfalls due to economic downturns. Income to the Budget Stabilization Reserve Fund is provided by the transfer of a legislatively determined portion of the General Fund budgetary basis unappropriated surplus at the close of a fiscal year, by investment income earned by the fund, and by specific appropriation from other available funds by the General Assembly. The Budget Stabilization Reserve Fund is intended to accumulate a balance equal to 6 percent of General Fund revenues. Beginning with fiscal year 2003, 25 percent of any fiscal year-end surplus is to be deposited into the Budget Stabilization Reserve Fund. Whenever the Budget Stabilization Reserve Fund balance reaches or exceeds a level equal to 6 percent of General Fund revenues, the proportion of the General Fund's fiscal year-end balance to be transferred to the Budget Stabilization Reserve Fund is lowered from 25 percent to 10 percent. The General Assembly may appropriate additional amounts to this fund at any time. For fiscal year 2006, \$171.4 million was transferred to the Budget Stabilization Reserve Fund from the General Fund, which represented the required statutory transfer of 25 percent of the \$685.4 million unappropriated surplus balance. At the end of the 2007 fiscal year, the Commonwealth's unappropriated surplus balance was \$707.8 million which resulted in a statutorily required transfer of \$176.9 million to the Budget Stabilization Reserve Fund. In July 2008, the statutory transfer of 25 percent of the Commonwealth's unappropriated surplus balance was suspended for one year. The budgets for fiscal years 2009 and 2010 included no transfers into the Budget Stabilization Reserve Fund of any unappropriated surplus as no such surpluses existed at the end of fiscal years 2009 and 2010. The fiscal year 2010 budget included a transfer of the entire \$755.0 million balance of the Budget Stabilization Reserve Fund to the General Fund to assist with the enactment of a balanced budget for fiscal year 2010. While the Commonwealth ended fiscal year 2011 with a \$1.07 billion ending balance, under provisions of the American Recovery and Reinvestment Act of 2009 ("ARRA"), the Commonwealth was prohibited from depositing any funds into the Budget Stabilization Reserve Fund. In June 2011, the statutory transfer of 25 percent of the Commonwealth's unappropriated surplus balance was suspended for one year. The Commonwealth ended fiscal year 2012 with an unappropriated surplus balance of \$659.3 million but the required transfer to the Budget Stabilization Reserve Fund was suspended for one year. At present, the Commonwealth has a virtually zero balance in the Budget Stabilization Reserve Fund. Based on the revised revenue estimate for the enacted budget for fiscal year 2013, the Commonwealth projects a preliminary fiscal year 2013 ending balance of \$543.6 million, which would result in a statutory transfer of \$135.9 million in June 2013. It should be noted that the proposed budget for fiscal year 2014 assumes that the statutory transfer would once again not be made.

Balances in the Budget Stabilization Reserve Fund are to be used only when emergencies involving the health, safety or welfare of the residents of the Commonwealth or downturns in the economy resulting in significant unanticipated revenue shortfalls cannot be dealt with through the normal budget process. Funds in the Budget Stabilization Reserve Fund may be appropriated only upon the recommendation of the Governor and the approval of a separate appropriation bill by a vote of two-thirds of the members of both houses of the General Assembly. Any funds appropriated from the Budget Stabilization Reserve Fund that are unspent are returned to the Budget Stabilization Reserve Fund.

## **COMMONWEALTH FINANCIAL PERFORMANCE**

### **Recent Developments**

On February 5, 2013, the Governor submitted to the General Assembly his proposed fiscal year 2014 budget. See "Fiscal Year 2014 Proposed Budget."

The CAFR for the fiscal year ended June 30, 2012 was issued on December 19, 2012. CAFR's, beginning with fiscal year ended June 30, 2011, incorporate a new accounting and reporting standard with respect to fund balances that affects the comparability of financial information for such fiscal years to GAAP basis financial information reported for prior fiscal years. See the discussion in "COMMONWEALTH FINANCIAL STRUCTURE AND

PROCEDURES – New Governmental Accounting and Reporting Standards” and below in “General Fund - Financial Results for Recent Fiscal Years (GAAP Basis)” and in “General Fund - Fiscal Year 2012 Financial Results.”

## **Introduction**

The most recent Commonwealth audited financial statements are available in the CAFR of the Commonwealth for the fiscal year ended June 30, 2012 (“fiscal year 2012”), which was issued on December 19, 2012 and was filed with EMMA on December 27, 2012. The application in the CAFR for fiscal year 2002 and subsequent fiscal years of the New Standards affected the comparability of financial information for those fiscal years to GAAP basis financial information reported for earlier fiscal years. See “COMMONWEALTH FINANCIAL STRUCTURE AND PROCEDURES – Accounting Practices - New Governmental Accounting And Reporting Standards.” Information contained in the fund financial statements for fiscal years 2002 through 2011 continues to report what was reported for governmental funds in the General Purpose Financial Statements included in the CAFRs for prior fiscal years, although fund reclassifications and changed definitions for categories of expenditures for fiscal year 2002 and subsequent fiscal years hampers comparability to data for prior fiscal years. Likewise, the application in the CAFR for fiscal year 2011 and subsequent fiscal years of GASB Statement No. 54 affects the comparability of financial information, in particular the presentation of fund balances, for that fiscal year and subsequent fiscal years to GAAP basis financial information related to fund balances reported for earlier fiscal years.

Copies of CAFRs recently issued by the Commonwealth are available from (i) the Secretary of the Budget, Mr. Charles Zogby, Attn: Mr. Mike Higgins, 555 Walnut Street, 9<sup>th</sup> Floor, Harrisburg, Pennsylvania 17101 (Telephone (717) 425-6736), and (iii) the Budget & Financial Reports section of the Office of the Budget’s web site at [www.budget.state.pa.us](http://www.budget.state.pa.us), which CAFRs are incorporated herein by reference. The basic financial statements for fiscal year 2012 are incorporated herein by reference. This means that (i) the incorporated information is considered part of this Official Statement, and (ii) such information should be reviewed by prospective purchasers of the Bonds as a part of their review of this entire Official Statement.

### ***Government-Wide Financial Data (GAAP Basis)***

Government-wide financial statements report financial position and results of activity for the Commonwealth as a whole. Government-wide statements do not report information fund-by-fund; rather, they reveal information for all governmental activities and all business-type activities in separate columns. In government-wide statements, for both governmental and business-type activities, the economic resources measurement focus and accrual basis of accounting are used, with revenues and expenses recognized when they occur, rather than when cash is received or paid. This results in assets including an estimate of the total amount of receivables due at fiscal year-end that are expected to be collected in the future. Capital assets are reported with acquisition or construction costs being reported when the assets are placed in service less accumulated depreciation. Reported liabilities include all liabilities, regardless of when payment is due, including bond principal, employee disability claims liability, and employee compensated absence liabilities.

Table 5, on the next page, presents condensed financial statement information derived from the Commonwealth’s government-wide June 30, 2012 Statement of Net Assets and includes amounts for the “primary government” only.

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**Table 5**  
**Condensed Statement of Net Assets**  
**Primary Government**  
**Fiscal Year Ended June 30, 2012**  
(In Billions)

	Governmental Activities	Business- Type Activities	Total
<b>Assets:</b>			
Cash and investments.....	\$ 9.9	\$ 4.2	\$ 14.1
Capital assets (net).....	31.9	-	31.9
All other assets.....	7.4	1.6	9.0
<b>Total Assets.....</b>	<b>\$ 49.2</b>	<b>\$ 5.8</b>	<b>\$ 55.0</b>
<b>Liabilities:</b>			
Accounts payable.....	\$ 6.0	\$ 0.8	\$ 6.8
All other current liabilities.....	3.7	3.5	7.2
<b>Total Current Liabilities.....</b>	<b>9.7</b>	<b>4.3</b>	<b>14.0</b>
Bonds payable.....	10.8	-	10.8
All other long-term liabilities.....	5.1	2.6	7.7
<b>Total long-term liabilities.....</b>	<b>15.9</b>	<b>2.6</b>	<b>18.5</b>
<b>Total liabilities.....</b>	<b>\$ 25.6</b>	<b>\$ 6.9</b>	<b>\$ 32.5</b>
<b>Net assets:</b>			
Invested in capital assets, net of related debt.....	\$ 26.6	\$ -	\$ 26.6
Restricted.....	2.6	0.7	3.3
Unrestricted.....	(5.5)	(1.9)	(7.4)
<b>Total Net Assets.....</b>	<b>\$ 23.7</b>	<b>\$ (1.2)</b>	<b>\$ 22.5</b>

Source: Comprehensive Annual Financial Report, fiscal year ended June 30, 2012.

During the fiscal year ended June 30, 2012, the overall financial position (net assets) of the Commonwealth, including both governmental and business-type activities, decreased \$0.2 billion, or 7.23 percent of total beginning net assets of \$22.7 billion. For governmental activities, the net decrease in net assets was \$0.6 billion or 2.35 percent of beginning net assets of \$24.3 billion. The fiscal year 2012 decrease in governmental activities net assets (\$0.6 billion) represents a \$1.3 billion decrease from the fiscal year 2011 increase of \$0.5 billion. The fiscal year 2012 decrease in Governmental Activities net assets represents a decline in the Commonwealth's overall financial position when compared to the prior fiscal year ended June 30, 2011.

The fiscal year 2012 \$0.4 billion increase in total net assets for business-type activities follows a \$0.3 billion decrease during the prior fiscal year-ended June 30, 2011. The fiscal year 2012 increase is almost entirely attributable to a net assets decrease of \$1.4 billion in the Unemployment Compensation Fund, partially offset by a \$276 million increase in the State Lottery Fund.

***Financial Data for Governmental Fund Types (GAAP Basis)***

Governmental fund financial statements provide fund-specific information about the General Fund, the Motor License Fund, and the Tobacco Settlement Fund (initially reported for fiscal year 2002) and for other Commonwealth funds categorized as governmental funds and reported as such in the General Purpose Financial Statements of prior fiscal years. Where government-wide financial statements cover the entirety of the Commonwealth, fund financial statements provide a more detailed view of the major individual funds established by the Commonwealth. Fund financial statements further differ from government-wide statements in the use by the latter of the current financial resources measurement focus and the modified accrual basis of accounting.

The governmental funds balance sheet reports total fund balances for all governmental funds. Assets of the Commonwealth's governmental funds (the General Fund, the Motor License Fund and the Tobacco Settlement Fund are major governmental funds) as of June 30, 2012 were \$17,402.5 million. Liabilities for the same date totaled \$11,495.6 million, leaving a fund balance of \$5,906.9 million, a decrease of \$85.6 million from the fund balance at June 30, 2011. On a fund specific basis, the fund balance for the General Fund decreased by \$362.1 million, the fund balance for the Motor License Fund decreased by \$310.5 million and the fund balance for aggregated non-major funds (including the Tobacco Settlement Fund) increased by \$1,039.4 million. See "General Fund – Fiscal Year 2012 Financial Results."

To help understand the relationship between the Commonwealth's GAAP fund balance (fund perspective) for governmental funds and the Commonwealth's governmental net assets (government-wide perspective) under the new presentation of financial information, the following reconciliation is presented:

**Table 6**  
**Reconciliation of the Balance Sheet**  
**Governmental Funds (Fund Perspective) to**  
**the Statement of Net Assets - Governmental Activities**  
**June 30, 2012**  
(In Thousands)

<b>Fund Balances - Governmental Funds</b>	
General Fund.....	\$ 1,259.3
Motor License Fund.....	1,193.0
Nonmajor Funds.....	3,454.6
<b>Total Fund Balance - Governmental Funds.....</b>	<b>\$ 5,906.9</b>
Plus: Capital Assets, including infrastructure.....	50,331.3
Less: Accumulated depreciation.....	(18,486.6)
Plus: Deferred revenue.....	2,240.2
Plus: Additional accrued receivables.....	6.0
Plus: Net assets of internal service funds.....	97.7
Plus: Inventories.....	112.1
Less: Long-term liabilities.....	(16,525.2)
<b>Total Net Assets - Governmental Activities.....</b>	<b>\$ 23,682.4</b>

More detailed information with respect to the General Fund and the Motor License Fund, major operating funds that are categorized as governmental funds, is presented in Table 7 (General Fund) and in Table 9 (Motor License Fund).

The financial tables that follow containing GAAP basis financial data are unaudited but are derived from the Commonwealth's audited financial statements. The discussion of financial performance on a budgetary basis for prior fiscal years is based on an analysis of budget numbers and not on numbers prepared in accordance with GAAP. Likewise, the discussion of the financial figures for the enacted budget for fiscal year 2013 reflects a budgetary basis analysis rather than a GAAP basis analysis.

## General Fund

### *Financial Results for Recent Fiscal Years (GAAP Basis)*

During the five-year period from fiscal year 2008 through fiscal year 2012, total revenues and other sources increased by an average of 3.1 percent annually. Tax revenues during this same period increased by an annual average of 0.18 percent with a portion of the average annual growth rate adversely impacted by a significant decline in tax revenue and revenues from other sources in fiscal years 2009 and 2010. During the past several fiscal years, fees and license income and other financing sources such as transfers from other funds have continued to become a larger portion of income to the General Fund. Expenditures and other uses during the fiscal years 2008 through 2012 rose at an average annual rate of 3.1 percent. Expenditures for the protection of persons and property during this period increased

at an average annual rate of 3.3 percent; public education expenditures during this period decreased at an average annual rate of 0.5 percent; health and human services expenditures increased at an average annual rate of 5.4 percent; and capital outlays increased at an average annual rate of 85.9 percent. Commonwealth expenditures for direction and support services (state employees and government administration) decreased at an average annual rate of 3.3 percent during the fiscal years 2008 through 2012. The fund balance at June 30, 2012 totaled \$1,259.3 million, a decrease of \$362.1 million from the balance at June 30, 2011. **As mentioned previously, (See “New Governmental Accounting and Reporting Standards”) the Commonwealth implemented GASB Statement No. 54 which addressed the reporting of fund balances. This implementation affects the comparability of fund balances for the fiscal year ended June 30, 2012 and subsequent years to those of prior years. Table 7 below presents fund balance information for fiscal years 2008 through 2010 according to the prior standards as well as the fund balance for the fiscal years 2011 and 2012 according to GASB Statement No. 54.**

Table 7, on the following page, presents a summary of revenues and expenditures (GAAP basis) for the General Fund, (including the Budget Stabilization Reserve Fund) for the fiscal years 2008 through 2012.

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**Table 7**  
**Results of Operations—General Fund**  
**GAAP Basis—Unaudited**  
(In Thousands)

	Fiscal Year Ended June 30				
	2008	2009	2010	2011	2012
<b>Fund Balance — Beginning of Period .....</b>	\$ 3,370,866	\$ 2,974,101	\$ 515,178	\$ 284,803	\$ 1,621,435
Restatements.....	-	-	-	280,420	-
<b>Fund Balance — Beginning of Period, as Restated.....</b>	<b>\$ 3,370,866</b>	<b>\$ 2,974,101</b>	<b>\$ 515,178</b>	<b>\$ 565,223</b>	<b>\$ 1,621,435</b>
<b>Revenues:</b>					
Taxes.....	\$26,390,658	\$24,117,729	\$24,284,811	\$25,883,652	\$26,577,129
Licenses and fees.....	372,854	385,330	607,334	466,089	526,547
Intergovernmental.....	15,419,122	17,897,156	21,847,421	23,597,695	20,276,131
Charges for sales and services.....	1,384,136	1,191,920	984,762	1,438,536	1,449,895
Other revenues.....	364,730	21,463	221,264	228,079	353,198
<b>Other Financing Sources:</b>					
Operating transfers in.....	119,514	189,329	738,871	1,063,293	424,622
Bonds issued and bond premiums.....	-	-	-	-	51,847
Other additions.....	529	3,638	-	-	108,263
<b>TOTAL REVENUES AND OTHER SOURCES..</b>	<b>\$44,051,543</b>	<b>\$43,806,565</b>	<b>\$48,684,463</b>	<b>\$52,677,344</b>	<b>\$ 49,767,632</b>
<b>Expenditures:</b>					
Direction and supportive services.....	\$ 1,079,972	\$ 781,581	\$ 1,032,744	\$ 837,264	\$ 942,668
Protection of persons and property.....	3,546,365	3,897,371	4,126,432	4,161,954	4,035,121
Health and human services.....	24,317,283	25,687,548	27,446,383	29,861,234	30,030,822
Public education.....	12,994,517	13,340,204	13,813,506	14,197,883	12,735,771
Recreation and cultural enrichment.....	331,454	341,283	291,412	243,606	242,218
Economic development.....	1,122,067	1,115,359	1,025,104	962,010	744,342
Transportation.....	24,853	48,969	59,121	48,003	42,962
Capital outlay.....	19,496	34,551	70,341	285,910	232,622
Debt service.....	34	144	526	-	26,325
<b>Other Uses:</b>					
Operating transfers out.....	1,012,267	1,018,478	1,049,269	1,023,268	1,096,921
<b>TOTAL EXPENDITURES AND OTHER USES</b>	<b>\$44,448,308</b>	<b>\$46,265,488</b>	<b>\$48,914,838</b>	<b>\$51,621,132</b>	<b>\$ 50,129,772</b>
<b>REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURE AND OTHER USES</b>	<b>(396,765)</b>	<b>(2,458,923)</b>	<b>(230,375)</b>	<b>1,056,212</b>	<b>(362,140)</b>
<b>Fund Balance — End of Period .....</b>	<b>\$ 2,974,101</b>	<b>\$ 515,178</b>	<b>\$ 284,803</b>	<b>\$ 1,621,435</b>	<b>\$ 1,259,295</b>
<b>Components of Fund Balance</b>					
Reserved for encumbrances.....	\$ 568,678	\$ 785,864	\$ 806,181	-	-
Reserved for advances and other.....	2,016,633	2,270,413	913,303	-	-
Unreserved — designated.....	379,169	-	-	-	-
Unreserved — undesignated.....	9,621	(2,541,099)	(1,434,681)	-	-
Nonspendable.....	-	-	-	123,156	240,975
Restricted.....	-	-	-	756,141	-
Committed.....	-	-	-	1,063,613	1,276,671
Unassigned deficit.....	-	-	-	(321,475)	(258,351)
<b>TOTAL FUND BALANCE.....</b>	<b>\$ 2,974,101</b>	<b>\$ 515,178</b>	<b>\$ 284,803</b>	<b>\$ 1,621,435</b>	<b>\$ 1,259,295</b>

Source: Compiled from Office of the Budget, Comprehensive Annual Financial Report for fiscal years ended June 30, 2008 through 2012.

\*See preceding text for discussion of changes in presentation of data resulting from adoption of new governmental accounting and reporting standards.

**Table 8**  
**Sources, Uses and Changes in Unappropriated Balance**  
**General Fund and Other Funding Sources — Unaudited Budgetary Basis**  
**Commonwealth Revenues Only**  
(In Millions)

	<u>Actual</u> <u>Fiscal Year 2012</u>	<u>Estimated</u> <u>Fiscal Year 2013</u>	<u>Proposed</u> <u>Fiscal Year 2014</u>
<b>Sources:</b>			
Cash revenues .....	\$ 27,678.0	\$ 28,822.0	\$ 29,251.2
Tax refunds .....	(1,275.0)	(1,300.0)	(1,325.0)
Additional resources available .....	0.0	0.0	0.0
Public Health and Human Services Assessments <sup>(a)</sup> .....	<u>698.3</u>	<u>688.8</u>	<u>778.9</u>
TOTAL SOURCES .....	<u>\$ 27,101.3</u>	<u>\$ 28,210.8</u>	<u>\$ 28,705.1</u>
<b>Uses:</b>			
General fund appropriations .....	\$ 27,185.6	\$ 27,761.0	\$ 28,439.7
Expenditures from additional resources .....	0.0	0.0	0.0
Lapses and other reductions <sup>(b)</sup> .....	(349.1)	(110.0)	(0.0)
Public Health and Human Services Assessments <sup>(a)</sup> .....	<u>698.3</u>	<u>688.8</u>	<u>778.9</u>
TOTAL USES .....	<u>\$ 27,534.4</u>	<u>\$ 28,339.8</u>	<u>\$ 29,218.6</u>
OPERATING BALANCE .....	<u>\$ (433.3)</u>	<u>\$ (129.0)</u>	<u>\$ (513.5)</u>
BEGINNING UNAPPROPRIATED BALANCE .....	\$ 1,072.8	\$ 659.0	\$ 543.6
ADJUSTMENT TO UNAPPROPRIATED BALANCE .....	19.7	13.5	.....
TRANSFER (TO)/FROM BUDGET STABILIZATION RESERVE FUND <sup>(c)</sup> .....	<u>0.0</u>	<u>0.0</u>	<u>(7.5)</u>
ENDING UNAPPROPRIATED BALANCE .....	<u>\$ 659.0</u>	<u>\$ 543.6</u>	<u>\$ 22.6</u>

Totals may not add due to rounding.

(a) Only includes funds replacing Commonwealth funds. Fiscal year 2012 includes \$215.4 million from a nursing home tax used to augment appropriated funds for long-term care. For fiscal year 2013, this number is estimated to be \$201.9 million and for fiscal year 2014 it is estimated at \$197.5 million. Fiscal year 2012 also includes \$374 million from a tax imposed on managed care organizations. For fiscal year 2013, this number is \$377.9 million and for fiscal year 2014 it is estimated at \$431.4 million. Additionally, fiscal year 2012 included \$109 million from a Statewide Quality Care Assessment. For fiscal year 2013, this number is \$109 million and for fiscal year 2014 it is estimated at \$150 million.

(b) Includes prior year appropriation lapses and federal funds from the American Recovery and Reinvestment Act.

### ***Fiscal Year 2010 Financial Results***

*GAAP Basis.* At June 30, 2010, the General Fund reported a fund balance of \$284.8 million, a decrease of \$230.4 million from the reported \$515.2 million fund balance at June 30, 2009. On a net basis, total assets increased by \$520.0 million to \$9,837.0 million. Liabilities increased by \$750 million to \$9,552 million largely because of a captioning change in liability type for unclaimed property (escheats) liability from accounts payable amounting to \$553 million, and higher amounts due to political subdivisions (\$319 million) for a variety of agencies, including the Department of Public Welfare (\$131 million), the Department of Education (\$72 million), Executive Offices (\$43 million), and the Department of Health (\$38 million). The change in fund balance for the General Fund of -\$230 million for fiscal year 2010 compares with a change in the fund balance of -\$2,459 million for fiscal year 2009.

General Fund tax revenues increased overall by over \$167 million (1 percent) during the fiscal year ended June 30, 2010. This net increase is attributable to two tax types: 'other' and cigarette. 'Other' taxes increased by \$551 million, based on a new Gross Receipts Tax (amounting to approximately \$533 million) imposed on Managed Care Organizations that are parties to Medicaid managed care contracts with the Department of Public Welfare. This revenue allowed the Commonwealth to draw down additional federal Medicaid matching funds for the Medical Assistance managed care program. Also, Cigarette taxes increased by \$87 million as the result of increases to the cigarette tax by 25 cents per pack and an expansion of the tax to include little cigars. However, these two increases were offset by decreases in both Personal income taxes (\$227 million) and Corporation taxes (\$219 million). Decreases in these tax types were directly attributable to declines in economic activity during the fiscal year 2010.

Intergovernmental revenues increased by \$3.9 billion, net, resulting primarily from Federal participation in significantly higher expenditures for Medical Assistance and other types of health and human services expenditures. Over \$2.6 billion of the increase was attributable to higher Federal revenues from the Federal American Recovery and Reinvestment Act of 2009 (ARRA). Combined licenses/fees/investment and other revenues increased by \$422 million primarily because of 1) first-year revenues for Table Game Authorization Fees, amounting to \$165 million, and 2) an increase in investment income of \$150 million, and 3) increases of 'other' revenues of nearly \$46 million. Charges for sales and services revenues decreased by \$207 million primarily because of a \$221 million decrease in certain Department of Public Welfare's revenues related to Medicaid managed care, which were replaced by new tax revenues (\$533 million, above).

Total General Fund expenditures increased by 6 percent during the fiscal year ended June 30, 2010, by over \$2.6 billion. Reported expenditures for health and human services expenditures increased by \$1,758 million, caused by a higher aggregate need for medical assistance, and income and/or cash grant assistance. Expenditures for Food Stamps, alone, increased by \$555 million. Public education expenditures increased by \$474 million, net, due primarily to Federally-funded (ARRA) subsidies/grants for basic education (\$515 million), offset by a decrease in state-funded basic education (\$358 million), net increases in Federally-funded (including ARRA) grants in assorted other programs of \$361 million, offset by net decreases in assorted state-funded programs of \$144 million, higher accrued liabilities (\$80 million), a special education increase (\$12 million), a pupil transportation increase (\$6 million), and a public school employee social security increase (employer share)(\$23 million); also, a decrease in public school employee retirement (employer share)(\$44 million). Higher education subsidies expenditures were nearly flat, year over year. Protection of persons and property expenditures increased by \$229 million primarily because of higher personnel costs for the Department of Corrections (\$157 million) and higher overall expenditures for the Department of Environmental Protection of over \$54 million. Direction and supportive services expenditures increased by \$251 million because of higher year over year active employee healthcare expenditure accruals (\$131 million), a lower amount of interfund revenue/expenditure eliminations (\$90 million), higher compensated absences expenditures (\$60 million), higher expenditures for the Treasury unclaimed property program (\$46 million), offset by lower expenditures for several agencies financed by the General Fund (\$76 million).

Reported Transfers to the General Fund increased by \$550 million primarily because of Act 50 of 2009 (over \$167 million from the Tobacco Settlement Fund, \$60 million from the Oil and Gas Lease Fund and over \$144 million from the Medical Care Availability and Reduction of Error Fund) and the General Fund Appropriation Act 10-A (General Fund budget) (\$143 million from the Oil and Gas Lease Fund and over \$19 million from the Keystone Recreation, Park and Conservation Fund).

Reported Transfers from the General Fund increased by \$31 million, net of decreases, primarily because of 1) a \$26 million increase in transfers to debt service funds, and 2) a new transfer to the Motor License Fund (\$5 million).

*Budgetary Basis.* The continuing effects of the national economic recession again negatively impacted the Commonwealth's economy during fiscal year 2010. While avoiding the contraction in the national economy from the prior fiscal year, the Commonwealth experienced only minimal economic growth in fiscal year 2010. High levels of unemployment and turbulent financial markets negatively impacted the Commonwealth's revenues and receipts. General Fund revenues of the Commonwealth were below the certified estimate by \$1,176.5 million or 4.1 percent during fiscal year 2010. Final Commonwealth General Fund revenues for the fiscal year totaled \$27,648.2 million. Total fiscal year 2010 revenues, net of reserves for tax refunds and including public health and human services assessments, totaled \$27,168.6 million. Total expenditures, net of appropriation lapses and including public health and human services assessments and expenditures from additional sources (federal ARRA funding), were \$25,418.3 million, resulting in a preliminary operating balance for fiscal year 2010 of \$1,750.3 million. However, after accounting for a negative fiscal year 2010 beginning balance of \$2,799.5 million and an infusion of \$755 million from the Budget Stabilization Reserve Fund, the Commonwealth ended fiscal year 2010 with an unappropriated surplus balance (i.e., a deficit balance) of -\$294.2 million.

Revenues available to the Commonwealth, net of reserves for tax refunds and transfers from the Budget Stabilization Reserve Fund but including public health and human service assessments, increased \$2,450.1 million or nearly 10 percent during fiscal year 2010. Fiscal year 2010 net revenues (all sources but excluding transfers from the



Budget Stabilization Reserve Fund) totaled \$27,201.5 million, up from \$24,750.6 million during fiscal year 2009. Public health and human service assessments increased \$232.5 million during fiscal year 2010. General Fund revenues increased \$2,118.4 million or 8.3 percent during fiscal year 2010 when measured on a year-over-year basis. Corporate tax receipts were \$510.2 million, or 10.0 percent below estimate for fiscal year 2010. Year-over-year growth in corporate taxes was -5.3 percent during fiscal year 2010 as corporate net income tax collections declined 9.5 percent and capital stock and franchise tax receipts declined 3.4 percent while collections from the gross receipts tax declined 6.5 percent on a year-over-year basis. Personal income taxes were \$308.3 million below the estimate, a shortfall of 3.0 percent versus the estimate, while year-over-year growth in personal income tax receipts was -2.3 percent. Personal income tax collections attributable to withholding increased slightly (0.7 percent) during fiscal year 2010 while tax collections from the non-withholding portion of the personal income tax declined 11.8 percent on a year-over-year basis. Sales and use taxes receipts were also below the fiscal year 2010 estimate by \$362.1 million, a difference of -4.3 percent from the fiscal year estimate. Sales tax collections declined 1.3 percent during fiscal year 2010 as motor vehicle sales tax collections grew 3.8 percent but non-motor vehicle sales tax receipts declined 2.0 percent during fiscal year 2010. Stabilization in the Pennsylvania housing market led to realty transfer tax revenues growing slightly by 0.5 percent during fiscal year 2010 after dropping over 30 percent during fiscal year 2009. Non-tax revenues of the Commonwealth were 1.8 percent below the fiscal year 2010 estimate, led by realized losses on the investment of Commonwealth funds. However, non-tax revenues of the Commonwealth grew from \$235.2 million in fiscal year 2009 to \$2,738.2 million during fiscal year 2010, an increase of 1,064 percent. This increase was attributable to the transfer of various fund balances such as the Budget Stabilization Reserve Fund and other such balances to the General Fund. Reserves for tax refunds in fiscal year 2010 were \$1,125 million, a decrease of 8.2 percent from the fiscal year 2009 reserves.

The fiscal year 2010 budget was enacted incrementally over the first half of fiscal year 2010. On August 5, 2009 the Governor signed into law, Act 1A, which provided \$11 billion of appropriations towards the operation of critical public health and safety services and to fund general government operations for the Commonwealth. In signing Act 1A, the Governor also line-item vetoed nearly \$13 billion of appropriations for fiscal year 2010. The resulting legislation was commonly referred to as a “bridge budget,” which provided full fiscal year 2010 funding for: 1) essential general government operations, including the payment of wages and salaries to most Commonwealth employees; 2) the payment of general obligation bond debt service; 3) the payment of appropriation and/or lease-supported debt of the Commonwealth; 4) the incarceration of convicted offenders within state correctional institutions; 5) the provision of state police services, and; 6) certain mandated costs for the provision of health and welfare programs. Funding for all other programs and services normally provided by the General Fund was vetoed by the Governor. Programs for which fiscal year 2010 funding was line-item vetoed included basic education funding and other such funding to Pennsylvania school districts, grants and aid payments to Commonwealth counties and other similar municipalities, economic development programs, certain health and welfare programs, public recreation and conservation programs and environmental protection efforts. The enacted fiscal year 2010 “bridge budget,” or Act 1A, provided appropriations totaling \$10,967.9 million of Commonwealth funds against then estimated current law revenues, prior to reserves for tax refunds, of \$25,560.6 million.

On October 9, 2009, the Governor signed into law the enacted fiscal year 2010 budget which provided appropriations and executive authorizations totaling \$24,294.2 million, which was net of expenditures offset with federal funds and did not include appropriations for certain non-preferred institutions such as the state-related universities and museums. Appropriations for these institutions were approved by the General Assembly and signed into law by the Governor on December 17, 2009 and, net of approximately \$8 million in line-item vetoes, totaled \$690.2 million in fiscal year 2010.

On January 8, 2010, the Governor signed into law a bill expanding gaming in the Commonwealth. Act 1 of 2010 (“Act 1”) authorized certain table games at Pennsylvania casinos and was estimated to generate an additional \$256 million in General Fund revenues during fiscal year 2010, derived mainly from upfront license fees. Act 1 imposes a 14 percent tax rate on most table game revenue and directs such revenues to the General Fund until such time as the balance in the Budget Stabilization Reserve Fund reaches \$750.0 million. Annual recurring revenue to the General Fund from table games was estimated to be between \$80 and \$90 million.

Given the condition of the national economy, the fiscal year 2010 base revenue estimate was premised on the assumption that the Commonwealth would experience zero growth (0.0 percent) during fiscal year 2010. The fiscal year 2010 budget provided an estimated \$808.2 million in recurring revenues from various sources. Included in the recurring revenues were the following revenue enhancements: \$250 million from the legalization and taxation of table games at Pennsylvania casinos; \$374 million from the suspension of the phase-out of the capital stock and franchise tax; \$171 million from the re-direction from a dedicated use to the General Fund, of an existing \$0.25 per pack tax on cigarettes; \$100 million from enactment of an additional \$0.25 per pack cigarette tax; \$38.3 million from the suspension of certain tax credits; \$44 million in revenue from the re-direction of revenues formerly dedicated to the Autocat fund; a re-direction of funds formerly dedicated to the Race Horse Development Fund; and a new \$1.60 tax on a pack of small cigars. The budget for fiscal year 2010 also included \$2,356.0 million in non-recurring revenues; \$755 million from the Budget Stabilization Fund; \$708 million from the Health Care Provider Retention Account; \$100 million from the MCare Fund; \$159 million from the Personal Income Tax; \$203 million from the Oil and Gas Lease Fund; \$150 million from the Tobacco Endowment Account; \$190 million from a tax amnesty program; \$80-90 million from a tax on table games at Pennsylvania casinos, which will begin to accrue in fiscal year 2011; \$25 million from an increased transfer from the State Stores Fund; \$18.8 million from the Keystone fund; \$17.7 million from the suspension of the tobacco cessation program in the Tobacco Fund; and other smaller transfers from various funds. The fiscal year 2010 budget also utilized \$3,063.0 million in available federal fiscal relief funds and lapses to offset state appropriations.

Education funding was expanded in the fiscal year 2010 budget by an additional \$300 million provided through the Basic Education subsidy.

The fiscal year 2010 budget represented a 1.8 percent (\$523.9 million) decrease over the fiscal year 2009 budget. The fiscal year 2010 budget reduced or eliminated funding for programs in nearly every Commonwealth agency. The budget reduced funding for over 300 programs and eliminated funding for over 100 programs, lowering General Fund spending by nearly \$1,900.0 million. Nearly 3,000 Commonwealth positions were eliminated in fiscal year 2010, bringing the total reduction in the Commonwealth's workforce to 4,767 positions since 2003.

#### ***Fiscal Year 2011 Financial Results***

*GAAP Basis.* At June 30, 2011, the General Fund reported a fund balance of \$1,621.4 million, an increase of \$1,336.6 million from the reported \$284.8 million fund balance at June 30, 2010. On a net basis, total assets increased by \$1,002.0 million to \$10,839.0 million. Liabilities decreased by \$334 million to \$9,218.0 million. The change in fund balance for the General Fund for fiscal year 2011 of \$1,336.6 million compares favorably with changes in the fund balance of -\$230.0 million for fiscal year 2010 and -\$2,459.0 for fiscal year 2009.

General Fund tax revenues increased overall by \$1,599 million (6.58 percent) during the fiscal year ended June 30, 2011. This overall increase is attributable to all tax types except Realty Transfer taxes, which decreased by \$14 million when compared to the fiscal year ended June 30, 2010. Personal Income Taxes (PIT) increased due to higher taxable income for individuals. Tax collections during the fiscal year, before adding net tax accrual and subtracting tax refunds/credits, increased as follows: employer PIT amounts withheld and remitted increased by 2 percent, quarterly (estimated) remittances increased 16 percent and annual (accompanying tax returns filed) remittances increased by over 11 percent. Corporation taxes increased by \$493 million, an increase of 11.92 percent, due primarily to increasing corporation profits and due to one-time revenues of \$176 million; both of these factors increased year over year reported Corporate Net Income taxes. Reported Sales and Use Tax revenues increased by \$302 million when compared to the prior fiscal year due to increases in taxable purchases as well as changes which accelerated remittances of Sales taxes withheld. Reported 'Other' taxes increased by \$128 million, net, over the prior fiscal year due primarily to increases in the Department of Revenue's Enhanced Revenue Collection program (\$79 million), increased liquor taxes (\$11 million), partially offset by decreases due to the end of the Tax Amnesty Program (\$15 million). Also, 'Other' taxes increased by \$23 million due to a year over year increase in Medicaid Managed Care Gross Receipts Tax. Finally, 'Other' taxes increased by \$30 million due to a current fiscal year reclassification.

Intergovernmental revenues increased by \$1.7 billion, net, resulting primarily from non-ARRA Federal participation (\$1,376 million) as follows: a \$1,264 million increase related to significantly higher year over year expenditures (\$2,414 million higher) for Department of Public Welfare medical assistance and other types of health and

human services expenditures; a \$337 million increase for Education programs; partially offset by \$80 million decreases in such non-ARRA Federal participation for both Department of Community and Economic Development and Department of Environmental Protection and a \$65 million decrease for Department of Military and Veterans Affairs. For ARRA Federal participation (\$267 million): a \$145 million increase for Department of Public Welfare medical Assistance and other types of health and human services expenditures, an \$111 million increase for Education programs, a \$35 million increase for the Department of Environmental Protection and a \$17 million increase for the Department of Military and Veterans Affairs; partially offset by a \$27 million decrease for higher education and a \$14 million decrease for the Department of Community and Economic Development.

Charges for sales and services revenues increased by \$453 million, net, from the prior fiscal year due primarily to: Department of Public Welfare (\$418 million increase, net) for first-year quality care assessments (\$538 million), accrued revenues (\$64 million), intergovernmental transfer (\$30 million) and SPBP (\$12 million), partially offset by lower capitation managed care assessments (\$170 million), lower net nursing home assessments (\$52 million) and lower net hospital assessments (\$4 million); \$152 million related to prior year active employee healthcare expenditures; \$42 million of recurring payroll-related revenues and \$17 million of sales of state property. These net increases (\$629 million) were partially offset by lower revenue accruals as of June 30, 2011 (\$166 million) and lower lease payments (\$10 million) for the fiscal year 2011.

Combined licenses/fees/investment and other revenues decreased by \$135 million, net, primarily due to: 1) prior fiscal year one-time licenses/fees revenues for Table Game Authorization Fees, amounting to \$165 million, partially offset by fiscal year 2011 net increases of \$22 million; 2) an increase for investment income of \$8 million; and 3) net decreases for 'other' revenues of \$33 million. These net decreases (\$168 million) were partially offset by amounts newly reported as part of the General Fund of \$34 million.

Total General Fund expenditures increased by 5.7 percent during the fiscal year ended June 30, 2011, by over \$2.7 billion.

Reported expenditures for health and human services expenditures increased by \$2,414 million, due primarily to higher aggregate need for medical assistance, and income and/or cash grant assistance to individuals (\$3,279 million). Of this increase, expenditures for Food Stamps increased by \$308 million. The \$3,279 million increase was partially offset by an \$889 million decrease in year over year accrued expenditures. Expenditures for the Pharmaceutical Assistance Contract for the Elderly (PACE) program, which are newly reported as part of the General Fund, amounted to \$243 million. Expenditures for the administration of the unemployment compensation benefits program increased by \$41 million. Labor and Industry expenditures decreased by \$209 million, primarily due to a fiscal year 2011 reclassification from this category to capital outlay.

Public education expenditures increased by \$384 million, net, due primarily to new Federally-funded (non-ARRA) basic education expenditures of \$387 million, partially offset by a reduction in state-funded basic education expenditures of \$140 million for a net year over year increase in basic education subsidies of \$247 million; increased ARRA Federally-funded expenditures of \$129 million; increased public school employee retirement (employer share) of \$57 million; and increased expenditures for food and nutrition programs of \$23 million. These increases (\$456 million) were partially offset by a net decrease in accrued expenditures (\$109 million) as of June 30 and net expenditure increases in a variety of programs (\$81 million). In addition, higher education subsidies decreased by nearly \$44 million.

Capital outlay expenditures increased by \$216 million, based on year over year capital asset acquisition increases at state agencies as follows: Labor and Industry (\$224 million), Pennsylvania Judiciary (\$26 million), Public Welfare (\$16 million) and Revenue (\$10 million). These increases were partially offset by decreases in numerous other state agencies amounting to \$60 million.

Direction and supportive services expenditures decreased by \$196 million, on a net basis, due primarily to a \$158 million increase in expenditures for active employee healthcare in the prior fiscal year did not recur during the fiscal year 2011, a separate fiscal year 2011 expenditure decrease of \$72 million for active employee healthcare. These two decreases were partially offset a \$25 million increase in expenditures related to annuitant healthcare during fiscal year 2011.

Protection of persons and property expenditures increased by \$36 million, on a net basis, primarily because of higher expenditures for state agencies as follows: Corrections -- personnel (\$50 million), contracted services (\$50 million) and other net increases (\$9 million); Environmental Protection -- increases in grants and subsidies (\$48 million), and net increases in personnel and other expenditures (\$7 million), partially offset by lower accrued expenditures (\$10 million); Emergency Management--increases in grants and subsidies (\$31 million); Insurance -- net increases for contracted services (\$10 million), increases for accrued expenditures (\$10 million) and net increases for grants and subsidies (\$6 million); amounts newly reported as part of the General Fund (\$13 million); Executive Offices -- higher accrued expenditures (\$27 million), partially offset by decreases in grants and subsidies (\$14 million); and another increase of \$8 million. These net increases (\$245 million) were partially offset by expenditure decreases for the Department of Military and Veterans Affairs -- lower accrued expenditures (over \$111 million), Labor and Industry -- lower accrued expenditures (\$28 million) and lower grants and subsidies (\$11 million); the Pennsylvania Judiciary (over \$35 million); and Department of State --a net decrease in accrued expenditures (\$18 million) and net decreases in grants and subsidies (\$5 million).

Reported Transfers to the General Fund increased by \$324 million primarily because of a \$244 million increase in Transfers from the Tobacco Settlement Fund, a \$200 million increase from the State Lottery Fund to the PACE program (now financially reported as part of the General Fund), a \$6 million transfer from the Unemployment Compensation Fund, a \$5 million transfer from the Emergency Medical Services Operating Fund, and a \$4 million transfer from the Small Business First Fund, offset by a \$102.4 million decrease from the MCARE Fund, a \$10.1 million decrease from the Keystone Recreation, Park and Conservation Fund, a \$9.7 million decrease from the Gaming Fund, a \$17.7 million decrease from the Oil and Gas Lease Fund and a net \$4.9 million increase from several other funds during the fiscal year ended June 30, 2011.

Reported Transfers from the General Fund decreased by \$26 million, net, primarily because of a \$46.4 million decrease to the Community College Capital Fund, a \$6 million decrease to the Educational Assistance Program Fund, a \$2.8 million decrease to the Vocational Rehabilitation Fund, a \$5.2 million decrease to the Motor License Fund, partially offset by a \$42.3 million increase to debt service funds, and a net \$7.9 million decrease to several other funds during the fiscal year ended June 30, 2011.

The overall increase in fund balance, over \$1 billion during the fiscal year ended June 30, 2011, represents a significant year over-year improvement, when compared to the prior fiscal year decrease in total fund balance of \$230 million. As result of the Commonwealth's implementation of GASB Statement No. 54, the total reported fund balance of \$1,621 million at June 30, 2011 includes amounts which were formerly reported as part of Special Revenue funds, amounting to \$280 million at June 30, 2010 and \$317 million at June 30, 2011. The previously reported General Fund fund balance included fund balance reservations of \$1,719 million and an unreserved/undesignated deficit of \$1,434 million at June 30, 2010. No fund balance designations were reported at June 30, 2010. At June 30, 2011, the General Fund fund balance is reported using the newer, prescribed categories as follows: Nonspendable: \$123 million, Spendable, Restricted: \$756 million and Spendable, Committed: \$1,063 million and Unassigned deficit: \$321 million. No fund balance assignments were reported at June 30, 2011.

Prior to the implementation of GASB Statement No. 54, the General Fund fund balance was \$284.8 million as previously reported at June 30, 2010. Following the implementation of GASB Statement No. 54, the General Fund fund balance was increased by \$280.4 million, resulting in an increased and restated fund balance of \$565.2 million as of July 1, 2010. At June 30, 2011, total reported fund balance for the General Fund amounted to \$1,621.4 million compared to \$565.2 million, as restated as of July 1, 2010, for a year- over-year increase of \$1,056.2 million.

*Budgetary Basis.* While unemployment rates remained at elevated levels within Pennsylvania, the Commonwealth's revenues and receipts benefitted from the moderate uptick in the national economy experienced during a portion of fiscal year 2011. General Fund revenues of the Commonwealth were above the certified estimate by \$785.5 million or 2.9 percent during fiscal year 2011, the first time since fiscal year 2008. Final Commonwealth General Fund revenues for the fiscal year totaled \$27,497.2 million. Total fiscal year 2011 revenues, net of reserves for tax refunds and including public health and human services assessments, totaled \$26,983.8 million. Total expenditures, net of appropriation lapses and including public health and human services assessments and expenditures from

additional sources (federal ARRA funding), were \$25,616.8 million, resulting in a preliminary operating balance for fiscal year 2011 of \$1,367.0 million. However, after accounting for a negative fiscal year 2010 beginning balance of \$294.2 million, the Commonwealth ended fiscal year 2011 with an unappropriated surplus balance of \$1,072.8 million, which was the largest such unappropriated ending balance since at least 1949, the earliest period for which such records are available. Additionally, the \$1,072.8 million unappropriated ending balance during fiscal year 2011 was the largest such balance as a percent of the Commonwealth budget since at least fiscal year 1975.

Revenues available to the Commonwealth, net of reserves for tax refunds and transfers from the Budget Stabilization Reserve Fund but including public health and human service assessments, decreased \$184.8 million or 0.7 percent during fiscal year 2011. Public health and human service assessments decreased \$8.8 million during fiscal year 2011 to \$636.6 million (See "Table 8").

General Fund revenues decreased \$150.9 million or 0.5 percent during fiscal year 2011 when measured on a year-over-year basis as compared to fiscal year 2010. However, this decline is due primarily to the use of the Budget Stabilization Reserve Fund and other such one-time balance transfers utilized during the 2010 fiscal year. Tax revenue collections grew \$1,550.7 million or 6.2 percent on a year-over-year basis from fiscal year 2010 to fiscal year 2011 while non-tax revenue collections declined \$1,701.6 million or 62.1 percent. Corporate tax receipts were \$398.6 million above fiscal year 2010 levels. Year-over-year growth in corporate taxes was 15.6 percent during fiscal year 2011 as corporate net income tax collections increase 19.0 percent and capital stock and franchise tax receipts increased 7.6 percent while collections from the gross receipts tax declined 4.8 percent on a year-over-year basis. Personal income taxes were \$467.0 million above fiscal year 2010 actual collection, year-over-year growth in personal income tax receipts was 4.7 percent. Personal income tax collections attributable to withholding increased by 2.1 percent during fiscal year 2011 and tax collections from the non-withholding portion of the personal income tax increased 14.4 percent on a year-over-year basis. Sales and use taxes receipts were \$561.0 million greater during fiscal year 2011 than during the prior fiscal year, a growth rate of 7.0 percent. Sales tax collections increased during fiscal year 2011 as motor vehicle sales tax collections grew 6.7 percent and non-motor vehicle sales tax receipts increased 7.0 percent during fiscal year 2011. Cigarette tax collections grew 10.2 percent during fiscal year 2011 and inheritance tax collections grew 6.8 percent. The continued weakness in the national housing market led to realty transfer tax revenues declining 5.7 percent during fiscal year 2011. Non-tax revenues of the Commonwealth decline 62.1 percent during fiscal year 2011, due primarily to the utilization of one-time revenues during the prior fiscal year. Reserves for tax refunds in fiscal year 2011 were \$1,150 million, an increase of 2.2 percent from fiscal year 2010 reserve levels.

Fiscal year 2011 appropriations from Commonwealth revenues, including supplemental appropriations and federal ARRA funding and net of appropriation lapses, totaled \$28,321.3 million an increase of \$485.4 million or 1.7 percent from fiscal year 2010 expenditures. Fiscal year 2011 ARRA funding and appropriation lapses increased to \$3,341.1 million from \$3,063.0 million in fiscal year 2010, an increase of 9.1 percent. A total of \$275.2 million in appropriations were lapsed in fiscal year 2011, and the fiscal year 2011 budget contained a slightly reduced level of public health and human services assessments, \$636.6 million, which were utilized to cover a portion of medical assistance and long-term care costs. These assessments replaced \$636.6 million of General Fund medical assistance and long-term care costs in fiscal year 2011, compared to \$645.4 million in fiscal year 2010, a decrease of 1.4 percent.

Commonwealth General Fund appropriations for fiscal year 2011 totaled \$28,019.8 million, an increase of \$379.3 million or 1.4 percent from fiscal year 2010 levels. A total of \$3,055.0 million in operating appropriations were offset with federal funds, mainly ARRA, during fiscal year 2010. The Basic Education Funding subsidy to local school districts increased by \$250.0 million or 4.5 percent. Funding for higher education programs was reduced by \$19.1 million, or 1.0 percent. Commonwealth contributions to the Public School Employees Retirement System decreased \$55 million or 16.1 percent from fiscal year 2010 levels. Spending for the Department of Corrections increased \$82.0 million or 4.6 percent during fiscal year 2011 and medical assistance and human services spending increased by \$81.4 million or 0.8 percent during fiscal year 2010.

The ending unappropriated balance was \$1,072.8 million for fiscal year 2011. Under provisions of ARRA, the Commonwealth was prohibited from depositing any funds into the Budget Stabilization Reserve Fund. In June 2011, the statutory transfer of 25 percent of the Commonwealth's unappropriated surplus balance was suspended for one year.

### ***Fiscal Year 2012 Financial Results***

*GAAP Basis.* At June 30, 2012, the General Fund reported a fund balance of \$1,260.0 million, a decrease of \$361.0 million from the reported \$1,621.0 million fund balance at June 30, 2011. On a net basis, total assets increased by \$261.0 million to \$10,839.0 million. Liabilities increased by \$622 million to \$9,840.0 million. The negative change in fund balance for the General Fund for fiscal year 2012 of \$361.0 million represents a decline from the net amount of changes in the fund balance of \$1,336.0 million, which occurred during fiscal year 2011.

General Fund tax revenues increased overall by \$693 million (2.68 percent) during the fiscal year ended June 30, 2012. This overall increase is attributable to all tax types except the Corporation taxes and Cigarette taxes, which decreased by \$154 million and \$23 million when compared to the fiscal year ended June 30, 2011. Personal Income Taxes (PIT) increased due to higher taxable income for individuals. Tax collections during the fiscal year, before adding net tax accrual and subtracting tax refunds/credits, increased \$306 million (3.1 percent). Corporation taxes decreased by \$154 million, a decrease of 3.3 percent, due primarily to the continuing phase-out of the Capital Stock and Franchise tax. Reported Sales and Use Tax revenues increased by \$363 million (4.4 percent) when compared to the prior fiscal year. Reported 'Other' taxes increased by \$135 million, net, over the prior fiscal year.

Intergovernmental revenues decreased by \$3,322.0 million, net, resulting primarily from the phase-out of Federal ARRA participation. Charges for sales and services revenues increased by \$11 million, net, from the prior fiscal year. Combined licenses/fees/investment and other revenues increased by \$186 million.

Total General Fund expenditures decreased by 2.9 percent during the fiscal year ended June 30, 2012, by nearly \$1.5 billion.

Reported expenditures for health and human services expenditures increased by \$170 million. Public education expenditures decreased by a net \$1,462 million, due primarily to the phase-out of Federally-funded (ARRA and the Education Jobs Fund) grants for basic education. Capital outlay expenditures decreased by \$53 million, on a year over year basis. Direction and supportive services expenditures increased by \$105 million, on a net basis, due primarily to an increase in expenditures for active employee healthcare. Protection of persons and property expenditures decreased by \$127 million, on a net basis. Reported Transfers from the General Fund increased by \$74 million. Expenditures for economic development decreased \$218 million from the prior year.

The overall decrease in fund balance of \$362 million during the fiscal year ended June 30, 2012, represents a year over-year decline of 22.3 percent, when compared to the prior fiscal year total fund balance of \$1,621.4 million.

At June 30, 2012, the General Fund fund balance is reported using the newer, prescribed categories as follows: Nonspendable: \$240.9 million, an increase of \$118 million; Spendable, Restricted: \$0, a decrease of \$756 million and Spendable, Committed: \$1,276.7 million, an increase of \$213 million and Unassigned deficit: \$258.4 million, a decrease of \$63 million.

As result of the Commonwealth's implementation of GASB Statement No. 54, the total reported fund balance of \$1,259.3 million at June 30, 2012 includes amounts which were formerly reported as part of Special Revenue funds.

*Budgetary Basis.* The subdued level of the economic recovery from the most recent national recession continued to affect the Commonwealth's revenue receipts during fiscal year 2012. General Fund revenues of the Commonwealth were below the certified estimate by \$162.8 million or 0.6 percent during fiscal year 2012. Final Commonwealth General Fund revenues for the fiscal year totaled \$27,678.0 million. Total fiscal year 2012 revenues, net of reserves for tax refunds and including public health and human services assessments, totaled \$27,101.3 million. Total expenditures, net of appropriation lapses and including public health and human services assessments and expenditures from additional sources, were \$27,534.4 million, resulting in a preliminary operating balance for fiscal year 2012 of -\$433.3 million. However, after accounting for a positive fiscal year 2012 beginning balance of \$1,072.8 million, the Commonwealth ended fiscal year 2012 with an unappropriated surplus balance of \$659.0 million, which was the second largest (following the \$1,072.8 million ending balance from FY 2011) such unappropriated ending balance since prior to the last recession. (See "Table 8").

General Fund revenues increased \$180.8 million or 0.7 percent during fiscal year 2012 when measured on a year-over-year basis as compared to fiscal year 2011. Tax revenue collections grew \$687.8 million or 2.6 percent on a year-over-year basis from fiscal year 2011 to fiscal year 2012 while non-tax revenue collections declined \$507.2 million or 48.9 percent, primarily from a reduction in balance transfers from fiscal year 2011 to fiscal year 2012. Corporate tax receipts were \$91.2 million lower than fiscal year 2011 levels. Year-over-year growth in corporate taxes was -3.1 percent during fiscal year 2012 as corporate net income tax collections decreased 5.1 percent and capital stock and franchise tax receipts increased 2.2 percent while collections from the gross receipts tax increased 8.6 percent on a year-over-year basis. Personal income taxes were \$364.8 million above fiscal year 2011 actual collection and the year-over-year growth in personal income tax receipts was 3.5 percent. Personal income tax collections attributable to withholding increased by 3.5 percent or \$282.9 million during fiscal year 2012 and tax collections from the non-withholding portion of the personal income tax increased 3.4 percent or \$81.9 million on a year-over-year basis. Sales and use taxes receipts were \$182.1 million greater during fiscal year 2012 than during the prior fiscal year, a growth rate of 2.1 percent. Sales tax collections increased during fiscal year 2012 as motor vehicle sales tax collections grew 9.2 percent and non-motor vehicle sales tax receipts increased 1.1 percent during fiscal year 2012. Cigarette tax collections declined 0.5 percent during fiscal year 2012 and inheritance tax collections grew 2.8 percent. Realty transfer tax revenues grew 4.7 percent during fiscal year 2012 after having declined in 2011. Non-tax revenues of the Commonwealth declined 48.9 percent during fiscal year 2012, due primarily to the decreased utilization of one-time revenues during the prior fiscal year. Reserves for tax refunds in fiscal year 2012 were \$1,275 million, an increase of 10.9 percent from fiscal year 2011 reserve levels.

Fiscal year 2012 appropriations from Commonwealth revenues, including supplemental appropriations and net of appropriation lapses, totaled \$27,534.4 million. A total of \$349.3 million in appropriations were lapsed in fiscal year 2012, and the fiscal year 2012 budget contained a slightly increased level of public health and human services assessments, \$698.3 million, which were utilized to cover a portion of medical assistance and long-term care costs. These assessments replaced \$698.3 million of General Fund medical assistance and long-term care costs in fiscal year 2012, compared to \$636.6 million in fiscal year 2011, an increase of 9.7 percent.

Commonwealth General Fund appropriations for fiscal year 2012 totaled \$27,185.6 million, a decrease of \$1,135.7 million or 4.0 percent from fiscal year 2011 levels. The Basic Education Funding subsidy to local school districts declined 7.3 percent from the prior year. Funding for higher education programs was reduced by approximately 20 percent. Commonwealth contributions to the Public School Employees Retirement System increased 108.7 percent from fiscal year 2011 levels. Spending for the Department of Corrections was held flat at fiscal year 2011 levels during fiscal year 2012 and medical assistance and human services spending decreased by \$54.6 million or 0.5 percent during fiscal year 2012.

The ending unappropriated balance was \$659.2 million for fiscal year 2012. Again in June 2012, the statutory transfer of 25 percent of the Commonwealth's unappropriated surplus balance was suspended for one year.

### ***Fiscal Year 2013 Budget***

The economic recovery from the most recent national recession continues to impact the Commonwealth's revenue receipts during fiscal year 2013. The economic data, upon which the General Fund revenue estimates for the enacted budget of fiscal year 2012 were based, included a projected growth in real gross domestic product ("GDP") of the United States of 2.2 percent. Consumer expenditures were expected to grow 3.5 percent during fiscal year 2013 and wages and salaries were expected to grow 3.5 percent during the fiscal year. Since the enactment of the fiscal year 2013 budget in June 2012, economists have slightly lowered their estimates for each of these important econometric measures. As of January 2013, (the latest estimates for fiscal year growth in the U.S.), estimates for growth in real GDP have been lowered to 2.0 percent since June 2011. Further, economists are now expecting lower consumer expenditure growth of 3.1 percent rather than the 3.5 percent forecast in June 2012. Finally, estimates are that wage and salary growth will be lower in fiscal year 2013, just 3.0 percent versus the level of 3.5 percent that was forecast at the time of the adoption of the fiscal year 2013 budget. Interestingly for the Commonwealth, despite the reduction in various econometric indicators, revenue receipts to the Commonwealth have been running ahead of estimate through February 2013.

At the time of the enactment of the fiscal year 2013 budget, total revenues were projected to grow 3.3 percent during the fiscal year. Through February 2013, General Fund revenues were \$105 million or 0.7 percent above the certified revenue estimate for fiscal year 2013. On a year-over-year basis, General Fund revenues have grown 4.4 percent, primarily based upon growth in corporate receipts of 20.2 percent and growth in personal income tax receipts of 4.0 percent. Through February 2013, sales and use tax receipts have grown 1.6 percent on a year-over-year basis from fiscal year 2012. In February 2013, the Governor's proposed budget for fiscal year 2014 included a revision to the fiscal year 2013 revenue estimate for General Fund revenues to reflect the effects of greater-than-estimated growth in revenues collected to date. The proposed fiscal year 2014 budget presented in February 2013 estimated that fiscal year 2013 Commonwealth revenues would be \$232 million more than the official estimate used during the enactment of the fiscal year 2013 budget. Actual revenues through February 2013 are \$105 million or 0.7 percent above the estimate enacted as part of the fiscal year 2013 budget.

The enacted fiscal year 2013 budget, as re-estimated in February 2013, provides appropriations and executive authorizations, net of lapses and other reductions, totaling \$28,339.8 million of Commonwealth funds against estimated revenues, net of tax refunds and including public health and human services assessments, of \$28,210.8 million. The \$129.0 million negative difference between estimated revenues and budgeted appropriations is to be mitigated by a partial draw down of the \$659.0 million ending balance from fiscal year 2012. The \$129 million projected imbalance for fiscal year 2013 is 304.3 million, (or 70.2 percent) lower than the actual fiscal year 2012 General Fund operating deficit of \$433.3 million.

As part of the proposed fiscal year 2014 budget, the Commonwealth is proposing \$96 million in supplemental appropriation requests for the current fiscal year. The additional funding is to be requested to cover areas in public welfare (\$69.3 million), emergency management (\$15 million) and education (\$11 million). General Fund appropriations (prior to any lapses), from all revenue sources are estimated to grow \$720.4 million or 2.7 percent on a year-over-year basis during fiscal year 2013. This modest increase follows a net reduction in state spending of over \$1,159.9 million or 4.1 percent on a year-over-year basis during the prior fiscal year. The reduction in appropriations during fiscal year 2012 was the largest such reduction in the Commonwealth since at least 1970 and the fiscal year 2012 budget reset spending levels to those last seen in fiscal year 2009. The enacted fiscal year 2013 budget resets spending levels to the fiscal year 2010 levels.

Based on the revised revenue projections of fiscal year 2013, as incorporated in the Governor's proposed fiscal year 2014 budget released on February 5, 2013, and assuming fiscal year 2013 supplemental appropriation requests totaling \$95 million, the General Fund is currently projected to have an ending balance of approximately \$543.6 million for fiscal year 2013. The discussion of the 2013 budget in the remainder of this Official Statement utilizes the revised estimated financial data included in the Governor's proposed budget of 2014. The Governor's proposed budget for 2014 assumes that the statutorily required transfer of 25 percent of the Commonwealth's unappropriated surplus balance to the Budget Stabilization Reserve Fund will again be suspended in fiscal year 2013.

The achievement of budgeted results may be adversely affected by a number of trends or events, including developments in the national and state economy. Deficits in the enacted budget can result from failures to timely receive projected revenues, inability to control or reduce expenses as projected, incurrence of unforeseen expenses, imposition of unforeseen obligations, whether of a legislative or litigation nature or resulting from a natural disaster, and a multitude of other causes. Cost cutting and revenue producing measures are less efficacious if imposed later in a fiscal year because of the shorter time period over which they will operate.

#### ***Fiscal Year 2014 Proposed Budget***

A proposed fiscal year 2014 budget was submitted by the Governor to the General Assembly on February 5, 2013. The proposed budget recommends net appropriations, including public health and human services assessments, totaling \$29,218.6 million of Commonwealth funds against estimated revenues, net of tax refunds and proposed revenue changes along with public health and human services assessments, of \$28,705.1 million. The proposed fiscal year 2014 budget anticipates an operating shortfall of \$513.5 million which would be funded by a partial draw down of the anticipated fiscal year 2013 year-end unappropriated balance of \$543.6 million. As result, the anticipated fiscal year-end 2014 unappropriated balance is expected to be \$22.6 million.



The fiscal year 2014 proposed budget represents a 2.4 percent (\$688.8 million) increase in appropriations over the fiscal year 2013 budget. The Governor's proposed budget does not include any net tax increases and continues the phase-out of the capital stock and franchise tax. Major reform initiatives in the fiscal year 2014 proposed budget include: 1) a plan to divest the Commonwealth from the ownership/operation of the state liquor distribution system with the use of the net proceeds from such divestment to be invested in education; 2) a modernization of Pennsylvania's transportation infrastructure; and, 3) an overhaul of the state pension systems.

Several tax and revenue modifications are proposed as part of the fiscal year 2014 budget. A total of \$46.8 million in revenue changes, all of which include recurring revenue changes, are proposed and include: 1) a \$11.4 million tax revenue reduction associated with an increase in the permitted net operating loss cap from \$3 million to \$4 million; 2) a \$7 million tax revenue increase from a change in the sourcing of sales for corporate net income tax purposes; 3) a \$4.3 million tax revenue increase from an expansion of the realty transfer tax; 4) a \$2.6 million tax revenue increase from changes to the personal income tax treatment of certain "pass through" businesses; 5) a \$29.5 million non-tax revenue increase from a redirection of certain Motor License Fund fines to the General Fund; and 6) a \$15 million non-tax revenue increase from annual transfers from the Race Horse Development Fund to the General Fund.

General Fund revenues for the fiscal year 2014 proposed budget are forecast to grow 1.5 percent over fiscal year 2013 revised revenue estimates. This growth is muted by the effect of the continued reduction in the capital stock and franchise tax. Base General Fund revenue growth is forecast at 3.1 percent prior to the scheduled reduction in the capital stock and franchise tax. Within the General Fund, year-over-year growth of 1.6 percent is forecast among tax revenues and a decline of 2.5 percent for non-tax revenues. Corporate net income tax receipts are projected to grow 3.0 percent in fiscal year 2014 while capital stock and franchise tax revenues are forecast to decline 59.8 percent from the continued rate reduction. Gross receipt tax collections are forecast to decline 2.3 percent. Overall, corporation taxes from all sources are projected to decline 5.9 percent in fiscal year 2014. Sales and use tax receipts are estimated to grow 4.5 percent on a year-over-year basis and personal income tax receipts are forecast to grow 2.6 percent during fiscal year 2014.

The proposed fiscal year 2014 General Fund budget aims to keep spending in line with available resources without raising taxes in Pennsylvania. Administrative spending of the Commonwealth would continue to be reduced, with aggregate reductions of 6.3 percent since 2010. The proposed 2014 budget includes the elimination of more than 900 positions, including approximately 400 expected layoffs. The budget maintains most agency spending levels at the current year level despite increases in salary and benefit costs. Basic education funding is proposed to receive a \$90 million increase to \$5.5 billion in fiscal year 2014, the highest level of state funding in Commonwealth history. Funding for higher education is maintained at fiscal year 2013 levels and Grants to Students and PHEAA for grants to students is increased by \$75 million. An additional \$50 million in expanded services to older Pennsylvanians would be provided through the proposal to privatize the management of the Pennsylvania Lottery.

The Commonwealth is proposing to divest itself from the sale of alcohol through a two-step process to sell the retail and wholesale function of the Pennsylvania Liquor Control Board. The proposal includes the auctioning of approximately 1,200 retail wine and spirits licenses. In addition, wholesale licenses would be offered for the exclusive sale of particular brands of alcohol. A new alcohol license and tax structure would be implemented in order to maintain fiscal neutrality to the Commonwealth's General Fund. At present, approximately \$500 million in annual taxes and profits are generated from the current system for deposit into the General Fund. It is projected that the sale of the state liquor system could generate up to \$1 billion in one-time revenues. The Governor's proposal is to invest those one-time revenues into education through a new "Passport to Learning Block Grant." This new block grant would be implemented over four years and provide school districts with the ability to invest the additional funds into specific areas such as: 1) school safety initiatives; 2) early learning programs; 3) individualized learning; and 4) STEM (science, technology, engineering and mathematics) programs.

The proposed fiscal year 2014 budget also includes a five year proposal to invest a combined \$5.4 billion in additional funding into the Commonwealth's aging transportation infrastructure. The proposal is to generate up to \$1.8 billion per year in recurring revenues to the Commonwealth's Motor License Fund by lifting the cap on the average wholesale price used to calculate the state's oil company franchise tax. The current cap sets a maximum average

wholesale price at \$1.25 per gallon which is nearly four times lower than current prices. The uncapping of the oil company franchise tax would be phased-in in three steps beginning on July 1, 2013 followed by January 1, 2015 and January 1, 2017. Vehicle registrations would shift from annual to biennial and driver licensing would shift from every four years to a six-year cycle. The combination of these changes would result in increased revenue of \$510 million in year one which would then gradually increase to \$1.8 billion in recurring annual revenues by year 5. In year one, the Governor's proposal is to invest the additional \$510 million in the following programs: 1) state roads and bridges (\$300 million); 2) public transportation (\$40 million); 3) local roads and bridges (\$80 million); 4) Pennsylvania Turnpike expansion projects (\$30 million); and 5) a new multi-modal fund (\$60 million). By year five, transportation investments are proposed to grow to \$1.8 billion annually and to be made in the following areas: 1) state roads and bridges (\$1,200 million); 2) public transportation (\$250 million); 3) local roads and bridges (\$200 million); 4) Pennsylvania Turnpike expansion projects (\$85 million); and 5) a new multi-modal fund (\$80 million).

Rising employer contribution rates and costs to pay for the unfunded liability of the Commonwealth's two pension systems are projected to grow by a factor of three over the next four years, rising from \$1.5 billion in fiscal year 2014 to \$4.3 billion in fiscal year 2017. Without reforms, meeting the growing pension contributions would require deep cuts in the Commonwealth's General Fund budget as well as the budgets of local school districts. The two current pension systems are funded at a level of approximately 67.8 percent with an estimated unfunded liability of \$41 billion. The unfunded liability is projected to grow to \$65 billion in the near term. In response, the fiscal year 2014 Governor's proposed budget includes a proposal to implement pension reform within the Commonwealth. The proposal includes no changes for current retirees and no changes to the benefits already earned by current employees. The proposal is to implement a new defined contribution plan and enroll all new Commonwealth employees into a 401 (a) defined contribution plan. Through the implementation of a new defined contribution plan, (as opposed to the present defined benefit plans) the Commonwealth would shift investment risk away from the Commonwealth and the taxpayer to plan beneficiaries. Future benefits for current employees would be modified to reduce the retirement multiplier by 0.5% for all employees currently above a 2.0 times multiplier. Other modifications to future benefits would be implemented for all current employees. The combined changes to a defined contribution plan and changes to future benefits for current employees is estimated to reduce the pension systems obligations by approximately \$11 billion.

In addition, the existing employer contribution rate collars as implemented by Act 120 of 2010 would be reduced. At present, the Act 120 collars have the effect of limiting the year-over-year increase in the employer contribution rate to 4.5 percent annually. The proposal included in the fiscal year 2014 budget is to reduce the Act 120 collars from 4.5 percent to 2.25 percent. The contribution collar rates would then rise 0.5 percent per year until reaching 4.5 percent or the annual required contribution level. It is estimated that \$175 million in General Fund savings would be generated and \$138 million in local school district savings would be generated.

In February 2013, the Pennsylvania General Assembly began appropriations committee hearings for the fiscal year 2014 budget.

The General Assembly may change, eliminate or add amounts and items to the proposed budget submitted by the Governor, and there can be no assurance that the budget, as proposed by the Governor, or as altered by the General Assembly will be enacted into law by June 30. In the event that the General Assembly fails to pass or the Governor fails to sign an appropriation act prior to July 1 of any fiscal year for that fiscal year, the Pennsylvania Constitution, the laws of Pennsylvania and certain state and federal court decisions provide that the Commonwealth may continue during such periods of an un-budgeted fiscal year to make debt service payments, payments for mandated federal programs such as cash assistance and payments related to the health and safety of the citizens of the Commonwealth such as police and correctional services. Failure, however, of the Governor and the General Assembly to reach agreement on the budget could have adverse effects on the Commonwealth, including, among others, the collection of revenue and completion of the annual audit. See Appendix C for additional information on the budget.

### **Motor License Fund**

The Constitution requires all proceeds of motor fuels taxes, vehicle registration fees, license taxes, operators' license fees and other excise taxes imposed on products used in motor transportation to be used exclusively for construction, reconstruction, maintenance and repair of and safety on highways and bridges and for debt service on

obligations incurred for these purposes. The Motor License Fund is the fund through which most such revenues are accounted for and expended. Portions of certain taxes whose receipts are deposited into the Motor License Fund are legislatively restricted to specific transportation programs. These receipts are accounted for in restricted accounts in the Motor License Fund and are not included in the budgetary basis presentations or discussions on the Motor License Fund. The Motor License Fund budgetary basis includes only unrestricted revenue available for annual appropriation for highway and bridge purposes. In contrast, the GAAP basis presentations include restricted account revenues and expenditures.

***Financial Results for Recent Fiscal Periods (GAAP Basis)***

The fund balance at June 30, 2012, was \$1,193.0 million, a \$310.5 million (20.7 percent) decrease from the June 30, 2011 fund balance. Over the five fiscal years 2008 through 2012, revenues and other sources have averaged an annual 0.7 percent increase. Expenditures and other uses during the same period have averaged a 2.95 percent annual increase.

Overall, total revenues decreased by \$53.9 million during the fiscal year ended June 30, 2012, a 1.1 percent increase from the prior fiscal year. Federal revenues increased by \$126 million during fiscal year 2012 due mainly to an increase in federally-billable highway bridge expenditures. Tax revenues increased \$3.8 million during fiscal year 2012 and licenses and fees revenues increased \$14.5 million. The \$390 million decrease in cash and investments is a result of expenditures exceeding revenues, on a cash basis, by \$335 million. Other revenues of the Motor License Fund declined \$89.6 million from the prior year due primarily to lower earned income from investments.

Overall, total expenditures increased by \$206.5 million during the fiscal year ended June 30, 2012; this represents a 3 percent increase from the prior fiscal year. The combination of year over year increases in the highway maintenance budget (\$68 million) and the creation of a new appropriation for disaster recovery (\$58 million) accounted for nearly all of the increase in expenditures. Net transfers to other Funds increased by \$5 million due primarily to the increase in Capital Bridge Debt Service payments of \$10 million for the additional bridge bond issuance during fiscal year 2012 under the Capital Bridge Act of 2008-2009.

Table 9, on the next page, sets forth a condensed summary of revenues and expenditures (presented on a GAAP basis) for the Motor License Fund for the fiscal years 2008 through 2012.

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**Table 9**  
**Results of Operations—Motor License Fund**  
**GAAP Basis—Unaudited**  
(In Thousands)

	Fiscal Year Ended June 30				
	2008	2009	2010	2011	2012
<b>Fund Balance — Beginning of Period .....</b>	\$ 1,418,781	\$ 1,566,520	\$ 1,509,732	\$ 1,661,421	\$ 1,503,483
Restatements.....	-	30,059	-	-	-
<b>Fund Balance — Beginning of Period, as Restated.....</b>	<b>\$ 1,418,781</b>	<b>\$ 1,596,579</b>	<b>\$ 1,509,732</b>	<b>\$ 1,661,421</b>	<b>\$ 1,503,483</b>
<b>Revenues:</b>					
Taxes.....	\$ 2,024,045	\$ 1,975,678	\$ 2,045,505	\$ 2,092,645	\$ 2,096,222
Licenses and fees.....	877,141	874,711	851,164	899,208	913,660
Intergovernmental.....	1,913,422	2,062,260	2,649,613	1,791,466	1,917,064
Other revenues.....	114,549	75,421	240,767	234,845	145,264
<b>Other Financing Sources:</b>					
Operating transfers in.....	11,204	-	5,164	-	-
Other additions.....	-	-	-	111	-
<b>TOTAL REVENUES AND OTHER SOURCES..</b>	<b>\$ 4,940,361</b>	<b>\$ 4,988,070</b>	<b>\$ 5,792,213</b>	<b>\$ 5,018,275</b>	<b>\$ 5,072,210</b>
<b>Expenditures:</b>					
Direction and supportive services.....	\$ 66,993	\$ 71,167	\$ 61,906	\$ 50,624	\$ 58,679
Protection of persons and property.....	647,014	638,844	647,735	669,213	707,229
Public education.....	867	806	811	689	595
Recreation and cultural enrichment.....	1,337	1,390	3,263	3,421	3,855
Transportation.....	2,198,115	2,105,489	2,372,220	1,840,867	2,001,559
Capital outlay.....	1,793,459	2,217,691	2,502,788	2,548,674	2,542,787
<b>Other Uses:</b>					
Operating transfers out.....	84,837	39,530	51,801	62,725	67,991
<b>TOTAL EXPENDITURES AND OTHER USES</b>	<b>\$ 4,792,622</b>	<b>\$ 5,074,917</b>	<b>\$ 5,640,524</b>	<b>\$ 5,176,213</b>	<b>\$ 5,382,695</b>
<b>REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURE AND OTHER USES</b>	<b>147,739</b>	<b>(86,847)</b>	<b>151,689</b>	<b>(157,938)</b>	<b>(310,485)</b>
<b>Fund Balance — End of Period .....</b>	<b>\$ 1,566,520</b>	<b>\$ 1,509,732</b>	<b>\$ 1,661,421</b>	<b>\$ 1,503,483</b>	<b>\$ 1,192,998</b>
<b>Components of Fund Balance</b>					
Reserved for encumbrances.....	\$ 670,338	\$ 652,352	\$ 768,916	\$ -	\$ -
Reserved for advances and other.....	5,242	10,225	116,545	-	-
Unreserved - designated - highways.....	689,288	700,018	768,710	-	-
Unreserved - undesignated.....	201,652	147,137	7,250	-	-
Restricted.....	-	-	-	1,503,483	1,192,998
<b>TOTAL FUND BALANCE.....</b>	<b>\$ 1,566,520</b>	<b>\$ 1,509,732</b>	<b>\$ 1,661,421</b>	<b>\$ 1,503,483</b>	<b>\$ 1,192,998</b>

Source: Compiled from Office of the Budget, Comprehensive Annual Financial Report for fiscal years ended June 30, 2008 through 2012.

The following budgetary basis information is derived from the Commonwealth's unaudited budgetary basis financial statements.

***Fiscal Year 2010 Financial Results***

*Budgetary Basis.* Commonwealth revenues to the Motor License Fund totaled \$2,641.1 million, an increase of \$84.3 million (3.3 percent) over fiscal year 2009 revenues. Receipts from liquid fuels taxes increased by 1.8 percent while license and fee revenue decreased by 3.0 percent. Other revenue receipts increased by 17.6 percent during fiscal year 2010, due primarily to the realization of gains associated with Motor License Fund investments. Fiscal year 2010 Motor License Fund appropriations and executive authorizations totaled \$2,627.7 million, a decrease of 3.6 percent from fiscal year 2009. The slightly decreased expenditure levels during fiscal year 2010 were the net result of increased

funding made available from Act 44 and a decrease in non Act 44-related spending levels (which resulted in higher levels of fiscal year 2010 appropriation lapses). The Motor License Fund concluded fiscal year 2010 with an unappropriated surplus of \$165.1 million, a net increase of 186 percent.

#### ***Fiscal Year 2011 Financial Results***

*Budgetary Basis.* Commonwealth revenues to the Motor License Fund totaled \$2,521.4 million, a decrease of \$119.7 million (4.5 percent) over fiscal year 2010 revenues. Receipts from liquid fuels taxes increased by 2.9 percent while license and fee revenue increased by 4.0 percent. Other revenue receipts decreased by 31.4 percent during fiscal year 2011, due primarily to a decrease in the amount of revenue transferred to the Motor License Fund by the Pennsylvania Turnpike Commission pursuant to Act 44. Fiscal year 2011 Motor License Fund appropriations and executive authorizations totaled \$2,402.9 million, a decrease of 8.6 percent from fiscal year 2010. The decreased expenditure levels during fiscal year 2011 were the net result of decreased funding made available from Act 44. The Motor License Fund concluded fiscal year 2011 with an unappropriated surplus of \$318.0 million, a net increase of 93 percent.

#### ***Fiscal Year 2012 Financial Results***

*Budgetary Basis.* Commonwealth revenues to the Motor License Fund totaled \$2,414.4 million, a decrease of \$107.2 million or 4.3 percent from fiscal year 2011 revenues. Receipts from liquid fuels taxes decreased by 1.2 percent while license and fee revenue increased by 0.1 percent. Other revenue receipts decreased by 27.6 percent during fiscal year 2012, due primarily to a decrease in one-time interest earnings that occurred during fiscal year 2011. Fiscal year 2012 Motor License Fund appropriations and executive authorizations totaled \$2,614.8 million, an increase of 8.8 percent from fiscal year 2011. The Motor License Fund concluded fiscal year 2012 with an unappropriated surplus of \$153.0 million, a net decrease of 51.9 percent. The net decrease in the unappropriated surplus was as result of expenditures exceeding available revenues by \$200 million during fiscal year 2012.

#### ***Fiscal Year 2013 Budget***

The fiscal year 2013 adopted budget re-estimates revenues of \$2,409.0 million, an increase of \$12.0 million from the estimate used in June 2012 when the Motor License Fund budget was adopted. Total fiscal year 2013 Motor License Fund appropriations, net of anticipated lapses, equal \$2,503.1 million. The enacted amount of appropriations, net of lapses, represents a decrease of \$111.8 million or 4.3 percent from the appropriated level for fiscal year 2012. The \$94.1 million difference between the estimated fiscal year 2013 appropriations and estimated revenues of the Motor License Fund is expected to be supported by the draw down of a portion of the fiscal year 2013 \$153.0 million beginning balance. The projected fiscal year end 2013 unappropriated balance is now estimated to be \$83.9 million, a decline of 45.1 percent from fiscal year 2012.

The achievement of the budgeted results may be adversely affected by a number of trends or events, including developments in the national and state economy.

#### ***Fiscal Year 2014 Proposed Budget***

A fiscal year 2014 budget proposing \$2,512.6 million of appropriations from Commonwealth Motor License Fund revenues estimated to be \$2,446.8 million has been submitted by the Governor to the General Assembly. The requested amount of appropriations represents an increase of 0.4 percent from the appropriated level, less estimated lapses, for fiscal year 2013 and projects the draw down of a portion of the fiscal year 2014 beginning balance. The budget proposed for fiscal year 2014 includes an anticipated 1.6 percent increase in revenues to the Motor License Fund. The proposed budget projects a partial draw down of approximately \$65.8 million from the estimated fiscal year 2014 beginning balance. The projected 2014 year-end unappropriated balance is estimated to be \$18.1 million.

The General Assembly is considering the Governor's budget proposal through hearings and debate on various bills, including the General Appropriation Bill, required to enact the proposed budget. The General Assembly may change, eliminate or add amounts and items to the proposed budget submitted by the Governor and there can be no

assurance that the budget, as proposed by the Governor, or as amended by the General Assembly, will be enacted into law by June 30. See Appendix C for additional information on the budget.

## **State Lottery Fund**

The Commonwealth operates a statewide lottery program that consists of various lottery games using computer sales terminals located throughout the state, and instant games using preprinted tickets. The net proceeds of all lottery game sales, less sales commissions and directly paid prizes, are deposited into the State Lottery Fund.

State Lottery Fund receipts support programs to assist elderly and handicapped individuals, primarily through property tax and rent rebate assistance and a pharmaceutical assistance program to recipients who meet specified income limits, and the provision of free mass transit rides during off-peak hours. Certain administrative costs and the payment to the General Fund of the personal income tax due on lottery prizes, which taxes and costs were previously paid from the State Lottery Fund, are now paid by the General Fund, beginning in fiscal year 2000.

### ***Financial Results for Recent Fiscal Periods (GAAP Basis)***

The total net assets of the State Lottery Fund at June 30, 2012, were -\$68.9 million, a \$49.7 million improvement from the June 30, 2011 fund balance of -\$118.6 million. The improvement represents a 41.9 percent increase in total net assets. Over the five fiscal years 2008 through 2012, revenues have averaged an annual 3.4 percent increase while expenditures and other uses during the same period have averaged a 1.4 percent annual increase.

During the fiscal year ended June 30, 2012, the net year over year increase in overall gross revenues (\$277.4 million) was primarily attributable to increased Lottery revenues (\$270.1 million). The increase in sales and service revenues resulted from a record sales year during the fiscal year ended June 30, 2012. Approximately \$213 million of the increased revenues were attributable to an increase in instant game sales versus the prior year. Instant game sales account for roughly 60 percent of overall game sales. A number of factors contributed to the increase in instant game sales including: continued growth of the retailer base; increases in vending equipment; and increases in the Lottery's presence within outlets. Growth in Lottery revenues was also experienced in the Powerball and Mega Millions sales. Sales of both games are driven by the size of the jackpots. The top 10 jackpots for both games in fiscal year 2012 were significantly higher than the top 10 jackpots for the prior fiscal year. Overall gross revenues also grew in part due to a \$9 million increase in earnings from long-term investments. Long term investments increased by \$41 million as a result of a change in investment strategy implemented by the Commonwealth's Treasury Department. .

Reported fiscal year 2012 operating expenses of \$3,315.0 million include: Lottery prize payments, program benefits for older Pennsylvanians and Lottery administration expenses. Reported prior fiscal year operating expenses were \$3,036.4 million, which represents a 1.2 percent (\$278.6 million) increase in operating expenses on a year over year basis. Approximately \$279 million of the overall increase in operating expenses was attributable to an increase in sales activity. With increased sales, the State Lottery Fund experiences increases to the direct costs associated with the sales. A total of \$1,100.0 million was used to fund programs benefitting older Pennsylvanians during fiscal year 2012.

Reported transfers to the State Lottery Fund decreased by \$2 million and reported transfers from the State Lottery Fund increased by \$2 million.

Table 10, on the following page, sets forth a condensed summary of revenues and expenditures (presented on a GAAP basis) for the State Lottery Fund for fiscal years 2008 through 2012.

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**Table 10**  
**Results of Operations—State Lottery Fund**  
**GAAP Basis—Unaudited**  
(In Thousands)

	Fiscal Year Ended June 30				
	2008	2009	2010	2011	2012
<b>Net Assets -</b>					
<b>Beginning of Period .....</b>	\$ 348,278	\$ 135,824	\$ (144,537)	\$ (166,238)	\$ (118,585)
<b>Revenues:</b>					
Lottery revenues.....	3,100,596	3,087,962	3,051,640	3,206,588	3,476,663
Investment income.....	1,461	(17,677)	2,894	4,681	13,562
Other revenues.....	101,316	110,836	113,043	114,586	114,785
<b>Other Financing Sources:</b>					
Operating transfers in.....	100,186	48,500	176,700	165,900	164,100
<b>TOTAL REVENUES AND OTHER SOURCES..</b>	<b>\$ 3,303,559</b>	<b>\$ 3,229,621</b>	<b>\$ 3,344,277</b>	<b>\$ 3,491,755</b>	<b>\$ 3,769,110</b>
<b>Expenditures:</b>					
Operating expenses.....	\$ 3,157,593	\$ 3,173,322	\$ 3,079,378	\$ 3,036,434	\$ 3,315,004
Depreciation and amortization.....				2,568	2,180
Other expenses.....	-	-	3	116,901	112,589
<b>Other Uses:</b>					
Operating transfers out.....	358,420	336,660	286,597	288,199	289,610
<b>TOTAL EXPENDITURES AND OTHER USES</b>	<b>\$ 3,516,013</b>	<b>\$ 3,509,982</b>	<b>\$ 3,365,978</b>	<b>\$ 3,444,102</b>	<b>\$ 3,719,383</b>
REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURE AND OTHER USES	(212,454)	(280,361)	(21,701)	47,653	49,727
<b>Net Assets - End of Period.....</b>	<b>\$ 135,824</b>	<b>\$ (144,537)</b>	<b>\$ (166,238)</b>	<b>\$ (118,585)</b>	<b>\$ (68,858)</b>
<b>Components of Net Assets</b>					
Invested in capital assets, net of debt.....	\$ 11,473	\$ 12,264	\$ 8,576	\$ 11,749	\$ 16,083
Restricted for elderly programs.....	124,351	-	-	-	-
Deficit.....	-	(156,801)	(174,814)	(130,334)	(84,941)
<b>TOTAL NET ASSETS.....</b>	<b>\$ 135,824</b>	<b>\$ (144,537)</b>	<b>\$ (166,238)</b>	<b>\$ (118,585)</b>	<b>\$ (68,858)</b>

Source: Compiled from Office of the Budget, Comprehensive Annual Financial Report for fiscal years ended June 30, 2008 through 2012.

The following budgetary basis information is derived from the Commonwealth's unaudited budgetary basis financial statements.

***Fiscal Year 2010 Financial Results***

***Budgetary Basis.*** Fiscal year 2010 net revenues from lottery sources, including instant ticket sales and the State's participation in the multi-state Powerball game, increased by 7.0 percent. Total funds available, including prior year lapses and net revenues received by the Lottery Fund during fiscal year 2010 were \$1,663.9 million, while total appropriations, net of current year lapses were \$1,562.5 million. Additionally, fiscal year 2010 expenditures included a transfer of approximately \$178 million in long-term care costs from the Commonwealth's General Fund to the State Lottery Fund. The fiscal year-end unappropriated balance and reserve was \$101.4 million, a decrease of 10.4 percent.

***Fiscal Year 2011 Financial Results***

***Budgetary Basis.*** Fiscal year 2011 net revenues from lottery sources, including instant ticket sales and the State's participation in the multi-state Powerball game, increased by 3.4 percent. Total funds available, including prior year lapses and net revenues received by the Lottery Fund during fiscal year 2011 were \$1,704.2 million, while total appropriations, net of current year lapses were \$1,545.2 million. Additionally, fiscal year 2011 expenditures included

a transfer of approximately \$178 million in long-term care costs from the Commonwealth's General Fund to the State Lottery Fund. The fiscal year-end unappropriated balance and reserve was \$159.0 million, an increase of 56.8 percent.

### ***Fiscal Year 2012 Financial Results***

*Budgetary Basis.* Fiscal year 2012 net revenues from lottery sources, including instant ticket sales and the State's participation in the multi-state Powerball game, decreased by 0.6 percent. Total funds available, including prior year lapses and net revenues received by the Lottery Fund during fiscal year 2012 were \$1,693.6 million, while total appropriations, net of current year lapses were \$1,602.1 million. Additionally, fiscal year 2012 expenditures included a transfer of approximately \$178.0 million in long-term care costs from the Commonwealth's General Fund to the State Lottery Fund. The fiscal year-end unappropriated balance and reserve was \$263.3 million, an increase of 65.6 percent.

### ***Fiscal Year 2013 Budget***

The enacted fiscal year 2013 budget anticipated a 3.1 percent increase in revenues from all lottery sources, including instant ticket sales and the State's participation in the multi-state Powerball game. Net revenues of the State Lottery Fund are now estimated to be \$1,796.2 million in fiscal year 2013, an increase of \$102.6 million from fiscal year 2012 actual receipts. A portion of the increased revenues is attributable to enactment during 2008 of revisions to the statutory profit requirement which dedicated a fixed percentage of gross ticket sales to certain programs. By reducing the profit requirement and increasing the payout, ticket sales revenues are expected to increase. Appropriations, less estimated lapses, totaling \$1,797.2 million are expected, which represents an increase of \$195.1 million or 12.12 percent from fiscal year 2012. As was the case in the fiscal year 2012 budget, the fiscal year 2013 budget contains expenditures of State Lottery Fund for long-term care as state funds from other sources are being offset to support such costs. During fiscal year 2012, this amounted to \$178.0 million while in fiscal year 2013, the amount is \$309.0 million. The fiscal year-end balance is projected to total \$187.4 million, a decrease of 28.8 percent.

During fiscal year 2013, the Commonwealth, acting through the Office of the Budget and the Department of Revenue, has explored the possible private management of the Pennsylvania Lottery and has solicited bid proposals. In December 2012, the Commonwealth selected a vendor for the private management of the Lottery and negotiated a contract with the selected vendor. In January 2013, the Pennsylvania Attorney General informed the Office of the Budget that it was rejecting the proposed contract between the Commonwealth and the selected vendor. At present, the Office of the Budget and the Governor's Office are evaluating options to resolve the matter.

The achievement of the budgeted results may be adversely affected by a number of trends or events, including developments in the national and state economy.

### ***Fiscal Year 2014 Proposed Budget***

The Governor's proposed fiscal year 2014 budget anticipates a 6.4 percent increase in revenues from all lottery sources, including instant ticket sales and the state's participation in the multi-state Powerball game. Revenues of the State Lottery Fund are estimated to be \$1,911.9 million in fiscal year 2014, an increase of \$115.7 million from revised fiscal year 2013 estimates. Appropriations totaling \$1,923.5 million are recommended, which represents an increase of \$126.3 million or 7.0 percent from fiscal year 2013. The proposed fiscal year-end balance is projected to total \$200.8 million, an increase of 7.2 percent.

Trend projections for fiscal years beyond fiscal year 2014 show estimated program and administrative costs above estimated net revenues, as the forecasted rate of increase in program expenditures, primarily the pharmaceutical assistance program, is expected to outpace revenues. The estimated expenditures in excess of estimated revenues will be partially funded from a further draw-down of available reserves and balances in the State Lottery Fund. Based upon current projections, higher revenues and/or lower expenditures will be required for the State Lottery Fund to avoid the incurrence of an operating deficit in fiscal years subsequent to fiscal year 2014.

The General Assembly is considering the Governor's budget proposal through hearings and debate on various bills, including the General Appropriation Bill, required to enact the proposed budget. The General Assembly may



change, eliminate or add amounts and items to the proposed budget submitted by the Governor and there can be no assurance that the budget, as proposed by the Governor, or as amended, will be enacted into law by June 30. See Appendix C for additional information on the budget.

## **COMMONWEALTH REVENUES AND EXPENDITURES**

### **Recent Receipts and Forecasts**

Table 11, on the next page, presents the Commonwealth revenue receipts, including net revenues accrued but not deposited, on a budgetary basis, for the major operating funds of the Commonwealth as actually received for fiscal years 2007 through 2012 and as re-estimated with respect to the fiscal year 2013 enacted budget.

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**Table 11**  
**Commonwealth Revenues <sup>(a)</sup>**  
**General Fund, Motor License Fund and State Lottery Fund - Unaudited**  
**Fiscal Year 2007 – Fiscal Year 2012 and Fiscal Year 2013 Re-Estimate**  
(In Millions)

	Fiscal Year Ended June 30						Re- Estimated 2013 <sup>(f)</sup>
	2007	2008	2009	2010	2011	2012	
<b>General Fund</b>							
Tax Revenues:							
Sales and use .....	\$ 8,590.8	\$ 8,496.6	\$ 8,135.5	\$ 8,029.2	\$ 8,590.2	\$ 8,772.3	\$ 8,968.1
Personal income .....	10,261.6	10,907.7	10,198.7	9,968.7	10,435.7	10,800.5	11,471.7
Corporate (b).....	3,492.4	3,437.6	2,767.6	2,552.2	2,950.8	2,859.6	3,095.9
Public utility (c).....	1,340.8	1,393.6	1,418.7	1,326.2	1,259.6	1,358.7	1,356.3
Inheritance .....	756.6	828.6	772.2	753.8	805.2	827.7	823.5
Financial and insurance (d) .....	626.1	610.1	630.0	682.3	666.2	730.9	760.9
Cigarette .....	778.6	784.1	754.2	976.1	1,075.4	1,069.9	1,041.3
Realty transfer .....	571.0	429.5	294.5	296.0	279.2	292.2	338.4
Alcoholic beverages (e) .....	264.7	277.4	292.5	297.6	307.7	324.0	336.4
Other .....	1.4	128.0	30.8	27.9	90.7	112.7	87.4
<b>TOTAL TAX REVENUES .....</b>	<b>\$ 26,684.0</b>	<b>\$ 27,293.2</b>	<b>\$ 25,294.7</b>	<b>\$ 24,910.0</b>	<b>\$ 26,460.7</b>	<b>\$ 27,148.5</b>	<b>\$ 28,279.9</b>
Non-Tax Revenues:							
Liquor store profits .....	\$ 150.0	\$ 80.0	\$ 125.0	\$ 105.0	\$ 105.0	\$ 80.0	\$ 80.0
Licenses, fees and miscellaneous.....	573.6	506.3	90.2	2,606.7	915.9	383.0	398.2
Fines, penalties and interest .....	41.7	48.6	20.1	26.5	15.7	66.4	63.9
<b>TOTAL NON-TAX REVENUES .....</b>	<b>\$ 765.3</b>	<b>\$ 634.9</b>	<b>\$ 235.3</b>	<b>\$ 2,738.2</b>	<b>\$ 1,036.6</b>	<b>\$ 529.4</b>	<b>\$ 542.1</b>
<b>TOTAL GENERAL FUND .....</b>	<b>\$ 27,449.3</b>	<b>\$ 27,928.1</b>	<b>\$ 25,530.0</b>	<b>\$ 27,648.2</b>	<b>\$ 27,497.3</b>	<b>\$ 27,677.9</b>	<b>\$ 28,822.0</b>
<b>Motor License Fund</b>							
Tax Revenues:							
Liquid fuels .....	\$ 589.2	\$ 591.7	\$ 520.5	\$ 548.9	\$ 568.0	\$ 561.4	\$ 555.8
Fuels use .....	162.8	157.1	149.6	145.3	152.0	155.7	155.7
Oil company franchise .....	462.8	447.7	452.8	448.0	455.0	457.9	454.3
Motorbus & alt fuels.....	40.6	40.0	40.3	41.7	43.7	49.0	50.0
<b>TOTAL TAX REVENUES .....</b>	<b>\$ 1,255.4</b>	<b>\$ 1,236.5</b>	<b>\$ 1,163.2</b>	<b>\$ 1,183.9</b>	<b>\$ 1,218.7</b>	<b>\$ 1,224.0</b>	<b>\$ 1,215.8</b>
Non-Tax Revenues:							
Licenses and fees .....	\$ 870.0	\$ 872.1	\$ 883.9	\$ 857.7	\$ 891.6	\$ 892.6	\$ 903.4
Other and miscellaneous.....	165.4	559.4	509.7	599.5	411.1	297.6	289.8
<b>TOTAL NON-TAX REVENUES .....</b>	<b>\$ 1,035.4</b>	<b>\$ 1,431.5</b>	<b>\$ 1,393.6</b>	<b>\$ 1,457.2</b>	<b>\$ 1,302.7</b>	<b>\$ 1,190.2</b>	<b>\$ 1,193.2</b>
<b>TOTAL MOTOR LICENSE FUND .....</b>	<b>\$ 2,290.8</b>	<b>\$ 2,668.0</b>	<b>\$ 2,556.8</b>	<b>\$ 2,641.1</b>	<b>\$ 2,521.4</b>	<b>\$ 2,414.2</b>	<b>\$ 2,409.0</b>
<b>State Lottery Fund</b>							
Non-Tax Revenues:							
Lottery revenues .....	\$ 1,465.8	\$ 1,405.6	\$ 1,389.8	\$ 1,332.6	\$ 1,389.5	\$ 1,515.4	\$ 1,626.9
Other and miscellaneous .....	32.9	34.2	21.2	177.8	171.9	178.2	169.3
<b>TOTAL NON-TAX REVENUES .....</b>	<b>\$ 1,498.7</b>	<b>\$ 1,439.8</b>	<b>\$ 1,411.0</b>	<b>\$ 1,510.4</b>	<b>\$ 1,561.4</b>	<b>\$ 1,693.6</b>	<b>\$ 1,796.2</b>
<b>TOTAL STATE LOTTERY FUND .....</b>	<b>\$ 1,498.7</b>	<b>\$ 1,439.8</b>	<b>\$ 1,411.0</b>	<b>\$ 1,510.4</b>	<b>\$ 1,561.4</b>	<b>\$ 1,693.6</b>	<b>\$ 1,796.2</b>

Source: Office of the Budget. Totals may not add due to rounding.

- (a) Budgetary basis including taxes and interest accrued but not deposited by the Commonwealth by June 30 of each fiscal year.
- (b) Includes the corporate net income and the capital stock and franchise taxes.
- (c) Includes the utility gross receipts and utility property taxes.
- (d) Includes the financial institution and insurance premium taxes.
- (e) Includes the liquor and malt beverage taxes.
- (f) As re-estimated for fiscal year 2013 as contained in the Governor's Executive Budget proposal for fiscal year 2014 (See Fiscal Year 2013 Budget for additional information).

Table 12 presents a comparison of the actual revenues on a budgetary basis to the official revenue estimate used for budget enactment for the General Fund and the Motor License Fund for fiscal years 2005 through 2012.

**Table 12**  
**Commonwealth Revenues — Official Estimate vs. Actual<sup>(a)</sup>**  
**General Fund and Motor License Fund – Unaudited**  
**Fiscal Year 2005 — Fiscal Year 2012**  
(In Millions)

<u>Fiscal Year Ended June 30</u>	<u>General Fund</u>			<u>Motor License Fund</u>		
	<u>Official Estimate<sup>(b)</sup></u>	<u>Actual</u>	<u>Variance</u>	<u>Official Estimate<sup>(b)</sup></u>	<u>Actual</u>	<u>Variance</u>
2005 .....	\$ 23,866.5	\$24,308.5	\$442.0	\$2,101.9	\$2,156.9	\$55.0
2006 .....	24,989.9	25,854.3	864.4	2,229.2	2,265.9	36.7
2007 .....	26,799.5	27,449.3	649.8	2,322.8	2,290.8	-32.0
2008 .....	27,760.6	27,928.1	167.5	2,757.5	2,667.9	-89.5
2009 .....	28,784.4	25,529.8	-3,254.6	2,732.6	2,556.8	-175.8
2010 .....	28,824.7	27,648.2	-1,176.5	2,636.1	2,641.1	5.0
2011 .....	26,711.7	27,497.2	785.5	2,323.6	2,521.3	197.6
2012 .....	27,840.8	27,678.0	-162.8	2,416.4	2,414.2	-2.2

Source: Office of the Budget.

<sup>(a)</sup> Budgetary basis including taxes and interest accrued but not deposited by the Commonwealth by June 30 of each fiscal year.

<sup>(b)</sup> As certified for budget enactment.

### Tax Revenues

Tax revenues constitute approximately 98.1 percent of Commonwealth revenues in the General Fund for the fiscal year ended June 30, 2012. The major tax sources for the General Fund of the Commonwealth are the personal income tax, the sales tax, the corporate net income tax, the capital stock and franchise tax, and the utility gross receipts tax. Together these five taxes produce 86.3 percent of General Fund tax revenues for the fiscal year ended June 30, 2012.

The major tax sources for the Motor License Fund are the liquid fuels taxes and the oil company franchise tax. Together these taxes produce nearly 44 percent of Motor License Fund revenues. Portions of certain taxes whose receipts are deposited into the Motor License Fund are legislatively restricted to specific transportation programs. These receipts are accounted for in restricted accounts in the Motor License Fund and are not included in the discussions of the tax revenues of the Motor License Fund.

The major tax sources for the General Fund and the Motor License Fund are described briefly below. The tax receipt amounts in the descriptions are on a budgetary basis.

*Personal Income Tax.* This tax accounted for \$10,800.5 million or 39.0 percent of fiscal year 2012 General Fund Commonwealth revenues. The tax is levied at a flat rate on the taxable income of all residents and resident trusts and estates and taxable income attributable to Pennsylvania non-resident estates and trusts. The current tax rate of 3.07 percent became effective on January 1, 2004. Credit against the tax is allowed for gross or net income taxes paid to other states by Pennsylvania residents.

Withholding is required by employers from all persons liable for the tax with the size of collections determining the frequency for remittance to the Commonwealth. A declaration and partial payment of the estimated tax are required for those individuals with taxable incomes over \$8,000 per year, other than wages subject to withholding.

Individuals and families meeting qualifying income limits do not pay personal income tax on all or a portion of their taxable income with the exemptions depending on their total income. A qualifying family of four owes no personal income tax on taxable income up to \$32,000 annually.

*Sales Tax.* This tax accounted for \$8,772.3 million or 31.7 percent of fiscal year 2012 General Fund Commonwealth revenues. The tax is levied at a rate of 6 percent on the sale, use, storage, rental or consumption of tangible personal property, cigarettes, and certain services, and upon the occupancy of hotel rooms. Substantial exemptions from the tax include clothing, food purchased in grocery stores or supermarkets, medical supplies, drugs, residential use of certain utilities, motor fuels, and machinery, equipment and items used in manufacturing, processing, farming or dairying, and utility service. The tax base was expanded in fiscal year 1992 to include a number of services not previously taxed. Beginning in fiscal year 1998, 1.22 percent of collections, up to an annual limit of \$75 million, are transferred to a special fund for mass transit assistance. Beginning in fiscal year 2008 with the enactment of Act 44 of 2007, an additional 4.4 percent of receipts are transferred for transit assistance purposes.

Vendors collecting \$600 or more of sales tax in the previous year's third quarter are required to remit collections monthly within 20 days of the last day of the collection month.

*Corporate Net Income Tax.* The Commonwealth received \$2,204.5 million, or 7.3 percent of fiscal year 2012 General Fund Commonwealth revenues, from this tax. The tax is paid by all domestic and foreign corporations for the privilege of doing business, carrying on activities, or employing capital or property in Pennsylvania and is levied on federal net taxable income with Pennsylvania modifications. Building and loan associations, banks, savings institutions, trust companies, insurance and surety companies, Pennsylvania S corporations and non-profit corporations are exempt from the tax. When less than the entire business of any corporation is transacted within the Commonwealth, the taxable income in Pennsylvania is determined by an apportionment formula.

The current tax rate of 9.99 percent became effective for fiscal years beginning on or after January 1, 1995. The previous tax rate of 11.99 percent had been in effect since January 1, 1994.

The corporate net income tax is to be paid in four equal installments throughout the corporation's tax year based on estimated taxes due for the entire tax year. Any remaining portion of taxes due is to be paid with the corporation's annual report due three-and-one-half months following the end of the corporation's tax year.

*Utility Gross Receipts Tax.* This tax accounted for \$1,330.0 million, or 4.8 percent of fiscal year 2012 General Fund Commonwealth revenues. The tax is levied on the gross receipts from business transacted within Pennsylvania by specified public utilities owned, operated or leased by corporations, associations or individuals. Public utilities owned or operated by a municipality or a municipal authority furnishing public utility services within the limits of the municipality are exempt from paying tax on the receipts arising from business done within the municipality. Beginning January 1, 2004, interstate and cellular telecommunications services are subject to the gross receipts tax. The tax rate is 50 mills, which became effective in July 1991, having been raised from its prior tax rate of 44 mills for all utilities except electric utilities, which are taxed at the rate of 44 mills. The tax rate for electric utilities is adjusted annually under provisions of a formula enacted with the deregulation of electric generation in Pennsylvania. Beginning with fiscal year 1999, 0.18 percent of receipts are transferred to a special fund for mass transit purposes. Revenue from 0.2 mills of the tax is deposited in the Alternative Fuels Incentive Grant Fund.

All firms, except public utilities owned or operated by a municipality or a municipal authority and motor transportation companies, are required to file estimated revenue reports annually, together with the tentative payment of the current year's tax calculated by applying the current tax rate to 90 percent of the tax base for the preceding year. Effective for tax years after January 1, 2000, natural gas companies became exempt from the tax. The tax report and tentative payment are required to be made by March 15. The remaining tax is due and payable by the succeeding March 15.

*Capital Stock and Franchise Taxes.* These taxes generated \$837.2 million for the Commonwealth in fiscal year 2012, or 3.0 percent of General Fund Commonwealth revenues. They are levied on the capital stock value of domestic and foreign corporations doing business or having property or capital employed in Pennsylvania on that portion of capital stock value apportionable to Pennsylvania under a statutory formula.

Capital stock and franchise tax tentative payments are payable quarterly based on 90 percent of the tax liability of the year preceding the immediate prior year. Under current law, the General Fund tax rate for tax years that began in 2012 is 1.89 mills, having been reduced from 2.89 mills effective January 1, 2012. This tax is scheduled to be phased out by annual rate reductions through 2014 under legislation enacted in 2002 and amended in 2003, 2006 and 2009.

*Cigarette Tax.* Collections of this tax totaled \$1,069.9 million in fiscal year 2012, or 3.9 percent of General Fund Commonwealth revenues. The tax is imposed and assessed on the sale or possession of cigarettes within the Commonwealth. It is levied on the consumer but is collected by the sale of stamps and meter units to dealers who affix them to each package. The current rate is \$1.60 per package of 20 cigarettes, which was increased by 25 cents in 2009. The 6 percent sales tax is also imposed on the retail sale of cigarettes. A portion of the collections from the tax are transferred to a special fund for children's health insurance and to a special fund for preserving farmland.

*Inheritance and Estate Taxes.* Collections of these taxes were \$827.7 million in fiscal year 2012, or 3.0 percent of General Fund Commonwealth revenues. The inheritance tax is levied on the value of property transferred to heirs of a deceased person. Prior to July 1, 2000, the tax rate was 6 percent of the value, if passing to lineal heirs, and 15 percent if passing to collateral heirs. Effective July 1, 2000, the tax rate on transfers to parents, grandparents and lineal descendants was lowered to 4.5 percent and a new tax rate of 12 percent on transfers to siblings was established. The estate tax is a "pick-up" tax in the amount of the maximum federal tax credit less State death taxes paid. Counties collect the inheritance and estate tax, which is due within nine months following the death of the person whose property is being transferred.

*Insurance Premiums Tax.* This tax is levied at the rate of 2 percent of the gross premiums (subject to retaliatory provisions) on all business of domestic and foreign insurance companies transacted within the Commonwealth during each calendar year. Revenues from the two percent tax on foreign fire and casualty companies accrues to special revenue funds while the remaining taxes accrue to the General Fund. The tax on foreign companies is based on the amount of business transacted in Pennsylvania. Marine insurance companies, both domestic and foreign, pay a 5 percent tax on underwriting profits attributable to Pennsylvania in lieu of the gross premium tax.

A 90 percent tentative payment is required for insurance companies, except foreign fire and casualty companies, calculated on the tax base of the preceding tax year. As an alternative, the taxpayer may elect to make a tentative payment in an amount not less than 90 percent of the tax as finally reported. Payments must be submitted by March 15 of each year, while the remaining amount due must be paid by April 15 of the following year.

*Realty Transfer Tax.* This tax is levied at the rate of 1 percent of the value of the real property transferred, as represented by deed, instrument or other writing. The tax is collected by the recorders of deeds in the counties and transmitted to the Commonwealth when collected. From July 1994 through December 2001, 15 percent of the revenues from this tax was transferred to the Keystone Recreation, Park and Conservation Fund, and the remaining portion was deposited in the General Fund. For the period from January 2002 through June 2002, the transfer amount was reduced to 10 percent; from July 2002 to June 2003, the transfer was reduced to 7.5 percent. Effective July 2003, the transferred amount is 15 percent. The fiscal year 2007 budget included a one-year suspension of the 15 percent transfer to the Keystone Recreation, Park and Conservation Fund. Beginning with fiscal year 2008, the 15 percent transfer to the Keystone Recreation, Park and Conservation Fund has been restored.

*Liquor Tax.* This tax is levied at the rate of 18 percent of the net purchase price on all liquor sold by the Pennsylvania Liquor Control Board. Revenues from this tax accrue to the General Fund. The 6 percent sales tax is also imposed on all liquor sold by the Pennsylvania Liquor Control Board and is included in the sales tax receipts.

*Financial Institution Taxes.* The bank shares tax is levied at the rate of 1.25 percent of the value of shares of state and national banks and title insurance companies. Each institution computes the tax base by averaging the share value, adjusted to exclude the value of United States obligations, for each quarter of the previous calendar year. A payment of the tax for the current tax year is due by March 15 of that year. Revenues of this tax are deposited into the General Fund.

The mutual thrift institutions tax is levied on the taxable net income of such institutions at the rate of 11.5 percent. Revenues of this tax accrue to the General Fund. Annually, the mutual thrift institutions are required to transmit tentative reports together with a tentative payment of the current year's tax computed by applying the current tax rate to 90 percent of the tax base for the second preceding tax year. The taxpayer may elect to make a tentative payment at an amount not less than 90 percent of the tax as finally reported. Tentative reports and prepayments are due by March 15 of the current calendar year, with the remaining amount payable by April 15 of the next year.

*Public Utility Realty Tax.* The tax is levied on the state taxable value of utility real property belonging to a firm or other entity (i) furnishing utility service and (ii) regulated by the Pennsylvania Public Utility Commission or similar regulatory body. State taxable value is the current market value derived from assessed values for county real estate tax purposes. Certain items are specifically exempt from the tax. The tax rate for the General Fund portion of the tax is set annually by the Secretary of Revenue. The tax rate is to be set at a rate intended to produce revenues sufficient to reimburse local taxing authorities for foregone property tax revenues. Revenues from an additional 7.6 mill tax are deposited into a special revenue fund.

The tax is subject to a tentative payment of the then current year's tax liability. The tentative reports and tax payments are due in May. The remaining tax payments must be paid in September.

*Malt Beverage Tax.* This tax is levied on all malt or brewed beverages sold in Pennsylvania. The tax rate is  $\frac{2}{3}$  cent per half-pint, 1 cent per pint and \$2.48 per barrel. The various manufacturers pay the tax monthly to the Department of Revenue. Revenues from this tax are deposited into the General Fund.

*Liquid Fuels Tax.* This tax accounted for \$561.4 million, or 21.0 percent of Motor License Fund Commonwealth revenues in fiscal year 2012. It is an excise tax imposed upon all liquid fuels used or sold within the Commonwealth. The tax is imposed upon and collected by the fuel distributor. After discounts, all monies collected are deposited in the Motor License Fund, except that an amount equal to one-half cent per gallon is deposited in the Liquid Fuels Tax Fund. Fuels sold and delivered to the U.S. government, the Commonwealth and any of its political subdivisions, public authorities, non-profit schools, volunteer fire companies, ambulance services, rescue squads, and fuels sold and delivered in interstate commerce are exempt from payment of the tax. In addition to these exemptions, reimbursement is made for fuels used for certain agricultural purposes. The present rate of the liquid fuels tax is 12 cents per gallon.

*Oil Company Franchise Tax.* This tax accounted for \$457.9 million, or 17.2 percent of fiscal year 2012 Motor License Fund Commonwealth revenues. The tax is levied on the privilege of selling petroleum products subject to liquid fuels taxes (primarily gasoline) for transportation purposes at the rate of 153.5 mills upon each dollar of such revenues. The tax rate was increased by 38.5 mills in May 1997 to its current rate. By law, portions of the tax are dedicated to certain highway purposes, including transfers to local governments for roads and highways. Exemptions from the tax are the same as those provided from the liquid fuels tax.

*Fuels Tax.* This tax accounted for \$155.7 million, or 5.8 percent of fiscal year 2012 Motor License Fund Commonwealth revenues. It is an excise tax imposed on fuels (primarily diesel fuel) used or sold within the Commonwealth. The tax is imposed upon and collected by the distributor. After discounts, all monies collected are deposited in the Motor License Fund, except an amount equal to one-half cent per gallon is placed in the Liquid Fuels Tax Fund for distribution to local governments. The present tax rate is 12 cents per gallon for fuel used in the Commonwealth.

Fuels exempt from this tax are those delivered in interstate commerce, those used by and sold to the Commonwealth and any of its political subdivisions, those sold and delivered to the U.S. government, those (less than 50 gallons) brought into the Commonwealth in the fuel tanks of motor vehicles, those used by public authorities, volunteer fire companies, ambulance services, rescue squads and non-profit schools, and those used for certain agricultural purposes.

*Motor Carriers Road Tax.* This tax is levied on motor carrier vehicles having a gross weight in excess of 26,000 pounds. All monies collected are deposited in the Motor License Fund. The current rate is 12 cents per gallon, plus an additional factor based on the oil company franchise tax for fuel used within the Commonwealth. In May 1997, the tax rate was reduced by 6 cents to its current level. The revenue lost from the tax reduction is being covered by an additional 55 mills tax rate for the oil company franchise tax. Both the repealed and the new tax portions are dedicated to bridge improvement.

## **Non-Tax Revenues**

*Licenses and Fees.* License and fee receipts in the General Fund for fiscal year 2012 totaled \$138.8 million, representing 0.5 percent of Commonwealth revenues to the General Fund. Revenues from motor vehicle licenses and

fees in fiscal 2012 were \$892.6 million, representing 33.5 percent of total fiscal year 2012 Motor License Fund Commonwealth revenues.

*Miscellaneous Revenue.* Revenues from non-tax sources not categorized elsewhere are credited to miscellaneous revenues. Interest earnings on securities and deposits are included in this source. Miscellaneous revenues receipts in the General Fund for fiscal year 2012 totaled \$244.2 million. Receipts from miscellaneous motor vehicle revenues in fiscal 2012 were \$297.6 million, representing 12.3 percent of total fiscal year 2012 Motor License Fund Commonwealth revenues.

*State Stores Fund Transfers.* This is an amount determined by the Liquor Control Board to be available for transfer to the General Fund. The amount transferred for fiscal year 2012 was \$80.0 million. In Pennsylvania, the distribution and sale of liquor is a state enterprise.

*Fines, Penalties and Interest.* This revenue source includes all fines, penalties and interest collected in the enforcement of tax regulations. The amount deposited to the General Fund for fiscal year 2012 was \$66.4 million. The largest portion is from corporation tax penalties.

*Tobacco Settlement Payments.* The Commonwealth's portion of payments made by cigarette manufacturers participating in the Tobacco MSA are deposited in the Tobacco Settlement Fund to be used for certain health-related programs. See "COMMONWEALTH FINANCIAL STRUCTURE AND PROCEDURES – Description of Funds."

## **Federal Revenues**

Receipts by the Commonwealth in its General Fund, Motor License Fund, Tobacco Settlement Fund and State Lottery Fund from the federal government during fiscal year 2012 totaled \$21.7 billion, while such federal receipts are estimated at \$22.3 billion in fiscal year 2013. Anticipated receipts for the proposed fiscal year 2014 budget are \$21.7 billion. Approximately \$15.0 billion, or 69 percent of total federal revenue to the Commonwealth for fiscal year 2012, was attributable to public health and welfare programs, the largest of which are for the Medical Assistance and Temporary Assistance to Needy Families programs. In fiscal year 2013, an estimated \$15.5 billion, or 69.5 percent of federal revenues, are attributable to these types of programs. In the fiscal year 2014 proposed budget, approximately \$15.3 billion or 70.8 percent of federal revenues is attributable to public health and welfare programs.

## **Major Commonwealth Expenditures**

The Commonwealth's major operating funds—the General Fund, the Motor License Fund and the State Lottery Fund—provide financial resources to operate programs and fund grants. Trends in expenditures from those funds for various program areas are discussed below based on budgetary basis financial statements for fiscal year 2012, and the enacted budget for fiscal year 2013 and the proposed budget for fiscal year 2014.

### ***Education***

In fiscal year 2012, expenditures from Commonwealth revenues for education purposes were more than \$10.9 billion. The enacted budget for fiscal year 2013 includes over \$11.3 billion in expenditures from Commonwealth revenues for education purposes, an increase of nearly 4.1 percent over fiscal year 2012. The proposed budget for fiscal year 2014 includes over \$11.7 billion in education funding.

*Elementary and Secondary Education.* The financing of public elementary and secondary education in Pennsylvania is shared by the Commonwealth and local school districts. There are 500 local school districts in the state. With certain exceptions, each is governed by a locally elected school board responsible for the administration of the public schools in the school district with the authority to levy taxes within the limits prescribed by the Public School Code of 1949, as amended. Funds supplied by the Commonwealth supplement the funds raised locally. Local school districts receive various subsidy payments for basic instruction, vocational education, debt service, pupil transportation, employee retirement programs including Social Security, and various special education programs. The largest such subsidy is the Basic Education subsidy. The enacted budget for fiscal year 2013 increased the state portion of the Basic Education subsidy by \$49 million, or 0.9 percent, to more than \$5.4 billion. For fiscal year 2013, each school district

will receive an amount equal to its 2011-12 Basic Education Funding allocation. The increase will be distributed to qualifying school districts, based on local wealth, existing tax burden, district size and certain student characteristics. The recommended budget for fiscal year 2014 includes \$5.49 billion, a \$90 million or nearly 1.7 percent, increase to the Basic Education Subsidy over fiscal year 2013.

Certain specialized education programs are operated and administered in Pennsylvania by 29 intermediate units established by the component local school districts. These intermediate units are funded from contributions from member school districts. Programs operated by intermediate units generally are special education programs for the gifted, for individuals with mental and physical disabilities, and for support of nonpublic schools through the provision of auxiliary services and the lending of instructional materials such as textbooks to children attending nonpublic schools in Pennsylvania.

Total Commonwealth expenditures for basic education programs in fiscal year 2012 were more than \$9.2 billion, representing nearly 84.4 percent of all Commonwealth expenditures for education in fiscal year 2012. Total budgeted Commonwealth expenditures for basic education programs in fiscal year 2013 were more than \$9.6 billion, representing 85 percent of all Commonwealth expenditures for education in fiscal year 2013. The recommended budget for fiscal year 2014 includes more than \$10 billion for basic education programs.

**Table 13**  
**Fall Enrollment in Pennsylvania Public and**  
**Non-Public Elementary Schools and Secondary Schools**  
**School Years 2008-2012**  
(In Thousands)

	<u>School Year Ended June</u>				
	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
Elementary Schools					
Public.....	922	922	926	934	930
Nonpublic .....	190	182	173	171	166
Secondary Schools					
Public.....	880	863	852	845	833
Nonpublic .....	76	74	73	79	76
Total					
Public.....	1,802	1,785	1,778	1,779	1,763
Nonpublic .....	<u>266</u>	<u>256</u>	<u>246</u>	<u>250</u>	<u>242</u>
Total .....	2,068	2,041	2,024	2,029	2,005

Source: Pennsylvania Department of Education.

*Higher Education.* Higher education in Pennsylvania is provided through 271 degree-granting institutions, which include the fourteen universities of the State System of Higher Education (PASSHE), four State-related universities, community colleges, independent colleges and universities and specialized degree-granting institutions. PASSHE, created in 1982 from the fourteen state-owned colleges, is administered by a Board of Governors whose members are appointed by the Governor and confirmed by the Senate. In fiscal year 2012, nearly \$1.6 billion was expended by the Commonwealth for institution and student financial assistance. The enacted budget for fiscal year 2013 includes nearly \$1.6 billion for higher education. The Governor's proposed budget for fiscal year 2014 includes nearly \$1.6 billion for higher education.



**Table 14**  
**Full-Time Equivalent Enrollment at State-Supported**  
**Institutions of Higher Education**  
**School Years 2009-2013**  
(In Thousands)

	<b>School Year Ended June</b>				
	<b><u>2009</u></b>	<b><u>2010</u></b>	<b><u>2011</u></b>	<b><u>2012</u></b>	<b><u>2013</u></b>
State System of Higher Education .	106	110	112	110	107
State-Related Universities .....	153	156	158	157	156
Community Colleges .....	<u>99</u>	<u>106</u>	<u>107</u>	<u>104</u>	<u>103</u>
Total.....	358	372	377	371	366

Source: Governor's Executive Budget, various years.

***Public Health and Human Services***

The Commonwealth provides temporary support for its residents who are seeking to achieve and sustain independence. It also provides care, treatment and rehabilitation to persons with mental and physical disabilities and supports programs to prevent or reduce social, mental and physical disease and disabilities. In addition, it plans for and coordinates all the health resources within Pennsylvania. Services are provided directly through administration of programs and services, and indirectly through programs of standard setting, regulation, supervision, licensing, grants, subsidies and purchases of services.

Fiscal year 2012 public health and human services expenditures were \$29.3 billion and are projected to be \$30.2 billion in fiscal year 2013. For fiscal year 2014, \$30.6 billion is proposed for these purposes. With regard to fiscal year 2013 expenditures, nearly \$11 billion will be funded from the General Fund, while \$11.3 billion is estimated to be provided from the General Fund for fiscal year 2014. Federal funds are expected to decrease by \$165 million, and augmentations are expected to increase by \$166 million for fiscal year 2014. Public health and human service programs are the largest single component of combined state and federal spending in the Commonwealth's operating budget. The overall budget increase reflects the impact of caseload increases, federal mandates, litigation and continued support of county operated programs for child welfare, mental health and intellectual disabilities.

The fiscal year 2014 budget proposal includes \$328.6 million of receipts from the Tobacco Settlement Fund that will be expended for health care related programs. Federal funds matching the state Tobacco Master Settlement Agreement (MSA) funds are also provided. In addition, under the terms of the 1998 settlement that created the Tobacco Settlement Fund, payments by the tobacco companies may, in certain circumstances be reduced, reflecting decline in cigarette sales, and such payments also may be limited, delayed or terminated as a result of bankruptcy or insolvency of tobacco companies or legal challenges to the settlement or to amounts due there under. Since fiscal year 2007, receipts from the Tobacco MSA have been reduced as certain tobacco companies decided to withhold or to place into escrow over \$4 billion in payments to the various states and localities under provisions of the Tobacco MSA. The Commonwealth's share of withheld Tobacco MSA funds totals over \$238 million. The Commonwealth has filed suit to recover the disputed payment funding withheld by tobacco companies. For fiscal year 2013, receipts from the April 2012 payment were reduced by \$43 million and for fiscal year 2014, estimated receipts from the April 2013 payment are reduced by \$46.1 million.

Programs providing temporary financial assistance and medical assistance comprise the largest portion of public health and human services expenditures. General Fund expenditures for these assistance programs by the Commonwealth amounted to \$6.6 billion in fiscal year 2012, while \$6.79 billion is budgeted from the General Fund for fiscal year 2013 and \$6.86 billion is proposed for fiscal year 2014. A nursing home assessment fee provided a General Fund offset (meaning a reduction in required General Fund appropriations) of \$215.4 million in fiscal year 2012 and is expected to provide a \$201.9 million offset in fiscal year 2013. In fiscal year 2014, the nursing home assessment offset is

projected at \$197.5 million. A Statewide managed care organization Gross Receipts Tax assessment provided a General Fund offset of \$374 million in fiscal year 2012 and is expected to provide a \$377.9 million offset in fiscal year 2013. In fiscal year 2014, the Statewide managed care organization Gross Receipts Tax assessment offset is projected at \$431.4 million. In addition, a Statewide Quality Care assessment provided a \$109 million offset in fiscal year 2012 and is expected to provide a \$109 million offset in fiscal year 2013. The Statewide Quality Care assessment offset is projected to provide a \$150 million General Fund offset in fiscal year 2014. For 2014 approximately 37 percent of the total cost of assistance to the economically needy is proposed to be supported by Commonwealth funds appropriated from the General Fund. The balance is expected to be provided from reimbursements by the federal government and through various program collection activities conducted by the Commonwealth.

Medical assistance continues to be a growing component of public health and human services expenditures. Despite implementation of Commonwealth initiatives to restrain costs, the program continues to grow due to an expanding caseload, technology improvements and general medical inflation. Expenditures for medical assistance increased during the period from fiscal years 2003 through 2013 by an average annual rate of 8.7 percent. Fiscal year 2013 expenditures from Commonwealth funds are projected to be \$6.5 billion and the proposed budget for fiscal year 2014 provides \$6.6 billion, an increase of 0.77 percent from the prior fiscal year due to a decrease in the Federal Medical Assistance Percentage. Income maintenance cash assistance payments to families in transition to independence are estimated at \$1.12 billion for fiscal year 2013, of which \$217.4 million is from the General Fund. The proposed budget for fiscal year 2014 includes a total of \$1.08 billion, with \$213.3 million provided from the General Fund. Cash assistance is time-limited and requires participation in work activities to maintain eligibility. The 2013 budget eliminated the cash assistance benefits provided through the General Assistance program, which were funded exclusively with state funds.

### ***Transportation***

The Commonwealth is responsible for the construction, restoration and maintenance of the highways and bridges in the 40,000 mile state highway system, including certain city streets that are a part of the state highway system. Assistance for the maintenance and construction of local roads and bridges is provided to municipalities through grants of financial aid. Highway maintenance costs, construction costs and assistance grants are paid from the Motor License Fund. Other special funds, including the Public Transportation Assistance Fund, the Public Transportation Trust Fund and the State Lottery Fund provide funding for mass transit programs.

Act 44, enacted in 2007, provided the largest single-year increase in Commonwealth funding for transportation through a “public-public” partnership between the Pennsylvania Department of Transportation and the Pennsylvania Turnpike Commission which provided the Commonwealth with more funding for highways, bridges and transit. After fiscal year 2010, Act 44 funding decreased due to the Federal Highway Administration’s rejection of the Commonwealth’s applications seeking federal authorization to toll and operate Interstate 80. Beginning in fiscal year 2011, payments from the Turnpike Commission to the Commonwealth declined to \$450 million annually, with \$200 million going to highway and bridge projects and \$250 million to mass transit projects. The reduction in payments represents a decrease of \$300 million in annual expenditures for highway and bridge projects and a \$150 million decrease in expenditures for mass transit from fiscal year 2010 levels. To address transportation funding in the Commonwealth, Governor Tom Corbett established the Governor’s Transportation Funding Advisory Commission (TFAC) on April 21, 2011. TFAC by proclamation was specifically created to develop a comprehensive, strategic proposal for addressing the transportation funding needs of Pennsylvania. In July 2011, the TFAC made funding recommendations which would result in significant recurring transportation funding. Based primarily on these recommendations, the governor, provided through the fiscal year 2014 budget release, has proposed a transportation investment initiative which is estimated to bring nearly \$1.5 billion annually in new highway and mass transit funding within five years of implementation. The proposal includes the phase-in of the uncapping of the average wholesale price used to calculate the oil company franchise tax, partially offset by a reduction in the liquid fuels flat tax, and restructuring Act 44 payments from the Pennsylvania Turnpike Commission while redirecting certain fees to both mass transit and a new Multimodal Fund.

In addition to its unrestricted state funds, the Motor License Fund includes five restricted revenue accounts funded by state revenues legislatively dedicated to specific purposes. Some of the restricted purposes funded from these

accounts also receive funding by annual appropriations of unrestricted Motor License Fund revenues. Programs receiving funds from a restricted account include highway bridges, highway construction and maintenance, grants to municipalities for highways and bridges, and airport development.

Total funding for the Commonwealth's highway and bridge program for fiscal year 2012 was \$2.125 billion. While funding decreased to \$2.006 billion in fiscal year 2013, an increase to \$2.335 billion is proposed in the Governor's fiscal year 2014 budget.

Support of highway and bridge expenditures by local governments through grants paid from the Motor License Fund and restricted revenues was \$393.2 million in fiscal year 2012 and \$416.1 million in fiscal year 2013. In fiscal year 2014, grants to local governments are proposed to increase to \$470.6 million.

In addition to its support of the highway system, the Commonwealth provides subsidies for mass transit systems including passenger rail and bus service.

In fiscal year 2008, the funding mechanisms for mass transit in the Commonwealth were changed with the enactment of Act 44. Mass transit funding was shifted from the General Fund to a combination of sources of revenue primarily going into a new Public Transportation Trust Fund established by Act 44. The Public Transportation Trust Fund was created to provide a long-term, predictable and growing source of revenues for public transportation systems. A new, dedicated revenue stream consisting of 4.4 percent of the Pennsylvania Sales and Use Tax is earmarked for mass transit systems. The Public Transportation Trust Fund also receives revenues from the Public Transportation Assistance Fund, the Lottery Fund, and payments from the Pennsylvania Turnpike Commission. This funding supports mass transit programs statewide, providing financial assistance for operating costs, capital costs, and certain administrative costs for the Department of Transportation. For fiscal year 2012, Commonwealth funding available for mass transit was \$1.046 billion. Funding for mass transit increased in fiscal year 2013 to \$1.094 billion. The fiscal year 2014 budget funding for mass transit is proposed to increase to \$1.151 billion. This increase reflects the transportation investment initiative including the creation of a Multimodal Fund to provide additional funding for rail freight, ports, aviation, bicycle and pedestrian facilities, and other modes of transportation.

The Commonwealth's current aviation program funds the development of public airport facilities through grants providing for airport development, runway rehabilitation, and real estate tax rebates for public use airports. Taxes levied on aviation and jet fuel provide revenues for a restricted account for aviation programs in the Motor License Fund. In fiscal years 2012 and 2013, \$11.3 million was expended from aviation restricted accounts each year for such purposes. A total of \$10.4 million is proposed for the fiscal year 2014.

The Commonwealth is not responsible for the toll roads and bridges in Pennsylvania. These are under the jurisdiction of various authorities and commissions. See "GOVERNMENT AUTHORITIES AND OTHER ORGANIZATIONS."

## **OUTSTANDING INDEBTEDNESS OF THE COMMONWEALTH**

### **General**

The Constitution permits the Commonwealth to incur the following types of debt: (i) debt to suppress insurrection or rehabilitate areas affected by disaster, (ii) electorate-approved debt, (iii) debt for capital projects subject to an aggregate debt limit of 1.75 times the annual average tax revenues of the preceding five fiscal years, and (iv) tax anticipation notes payable in the fiscal year of issuance. All debt, except debt incurred through the issuance of tax anticipation notes must be amortized in substantial and regular amounts. See Appendix E for the text of selected constitutional provisions relating to the finances of the Commonwealth.

Debt service on Commonwealth general obligation debt is paid from appropriations out of the General Fund except for debt issued for highway purposes, which is paid from Motor License Fund appropriations.

**Table 15**  
**General Obligation Debt Outstanding<sup>(a)</sup>**  
**Fiscal Years 2002-2012**  
(In Millions)

<u>At June 30</u>	<u>General Obligation Debt Outstanding</u>
2002.....	\$6,059.3
2003.....	6,767.2
2004.....	6,892.6
2005.....	6,747.4
2006.....	7,287.0
2007.....	7,834.0
2008.....	8,177.0
2009.....	8,653.7
2010.....	9,891.7
2011.....	9,872.1
2012.....	10,724.3

<sup>(a)</sup> Net of sinking fund balances.

Net outstanding general obligation debt totaled \$10,724.3 million at June 30, 2012, an increase of \$852.3 million from June 30, 2011. Over the 10-year period ended June 30, 2012, total net outstanding general obligation debt increased at an annual rate of 5.9 percent. Within the most recent 5-year period, outstanding general obligation debt has increased at an annual rate of 6.5 percent.

General obligation debt for non-highway purposes of \$10,079.6 million was outstanding on June 30, 2012. Outstanding debt for these purposes increased by a net \$754.9 million since June 30, 2011. For the period ended June 30, 2011, the 10-year and 5-year average annual compound growth rate for total outstanding debt for non-highway purposes has been 5.7 percent and 5.5 percent respectively. In its current debt financing plan, Commonwealth infrastructure investment projects include improvement and rehabilitation of existing capital facilities and construction of new facilities, such as public buildings, prisons and parks, transit facilities, economic development and community facilities, and environmental remediation projects.

Outstanding general obligation debt for highway purposes was \$644.7 million on June 30, 2012, an increase of \$97.4 million from June 30, 2011. Highway outstanding debt grew over the most recent 10-year and 5-year periods ended June 30, 2011, by the annual average rates of 8.6 percent and 41.8 percent respectively. A previous decline in outstanding highway debt was due to the policy begun in 1980 of funding highway capital projects with current revenues except for very limited exceptions. However, beginning with the enacted fiscal year 2009 budget, the Commonwealth initiated a multi-year plan to issue an average of \$200 million in general obligation bonds annually to accelerate the rehabilitation of a portion of the Commonwealth's 6,000 structurally deficient bridges. Funding to support the proposed debt issuance is being initially provided from an existing restricted account rather than from general revenues of the Motor License Fund or the General Fund. During the 2010 fiscal year, the Commonwealth issued \$200 million in general obligation bonds in order to jumpstart its bridge rehabilitation program. During fiscal years 2011 and 2012, the Commonwealth issued \$130 million and \$120 million respectively in general obligation debt for the bridge rehabilitation program and the fiscal year 2013 budget includes \$85 million in such general obligation debt authority.

Table 16, on the next page, shows selected debt ratios for the Commonwealth for fiscal year 2002 and for fiscal years 2008 through 2012. Table 16 contains corrections to certain prior fiscal year data as well as a revision in the methodology to account for debt service payments to include funding from all sources rather than debt service as paid from appropriations (resulting in some information in Table 16 being different from that appearing in previous Official Statements of the Commonwealth).

**Table 16**  
**Selected Debt Ratios**  
**Fiscal Years 2002 and 2008 through 2012**

	Fiscal Year Ended June 30					
	2002	2008	2009	2010	2011	2012
Net Outstanding Debt (Millions)						
General Obligation Debt(a).....	\$ 6,059	\$ 8,177	\$ 8,653	\$ 9,893	\$ 9,872	\$ 10,080
Lease Payment Obligations(b).....	687	1,137	1,342	1,871	2,210	2,249
Total.....	\$ 6,746	\$ 9,314	\$ 9,995	\$ 11,764	\$ 12,082	\$ 12,329
% Increase (Decrease) over prior year.....	11.2%	7.4%	7.3%	17.7%	2.7%	2.0%
Population (Thousands) .....	12,326	12,566	12,604	12,717	12,742	12,742
Per Capita Debt.....	\$ 547	\$ 741	\$ 793	\$ 925	\$ 948	\$ 968
Personal Income (Millions).....	\$ 382,251	\$ 512,992	\$ 499,700	\$ 516,390	\$ 541,297	\$ 541,297
Debt as a % of Personal Income.....	1.8%	1.8%	2.0%	2.3%	2.2%	2.3%
Debt Service (Millions)(c)						
Highway Bonds(d).....	\$ 84	\$ 30	\$ 26	\$ 36	\$ 46	\$ 51
All Other Bonds.....	676	912	975	996	1,129	1,146
Lease Payments.....	70	58	74	92	127	137
Total.....	\$ 830	\$ 1,000	\$ 1,075	\$ 1,124	\$ 1,302	\$ 1,334
Increase (Decrease) Over Prior Year	(0.1%)	8.0%	7.5%	4.6%	15.8%	2.5%
Cash Revenues (Million)(e)						
Motor License Fund.....	\$ 1,955	\$ 2,668	\$ 2,635	\$ 2,641	\$ 2,521	\$ 2,414
General Fund.....	20,059	27,928	25,529	27,648	27,497	27,678
Total.....	\$ 22,014	\$ 30,596	\$ 28,164	\$ 30,289	\$ 30,018	\$ 30,092
% Increase (Decrease) over prior year.....	(2.2%)	2.9%	(8.0%)	7.6%	(0.9%)	0.3%
Highway Bond Debt Service as a % of Motor						
Fund Revenues.....	4.3%	1.1%	1.0%	1.4%	1.8%	2.1%
All Other Bond Debt Service and Lease Payments						
% of General Fund Revenues.....	3.7%	3.5%	4.1%	3.9%	4.6%	4.6%
Total Debt Service and Lease Payments as a % of						
License and General Fund Revenues.....	3.8%	3.3%	3.8%	3.7%	4.3%	4.4%

(a) Net of all sinking fund balances. Includes bond anticipation notes.

(b) Includes unduplicated data of issues contained in Table 20.

(c) As paid from appropriations, available funds and/or sinking fund balances.

(d) Highway Bonds, interest portion of Advance Construction Bonds, Highway Public Improvement Bonds, State Highway and Bridge Authority Bonds, General Authority Rentals, and Highway Bridge Improvement Bonds.

(e) Commonwealth revenues only.

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## General Obligation Debt Outstanding

As of June 30, 2012, the Commonwealth had the following amount of general obligation debt outstanding:

**Table 17**  
**General Obligation Debt Outstanding as of June 30, 2012**  
(In Thousands)

	Debt Outstanding <sup>(b)</sup>	Less: Refunding Escrow <sup>(c)</sup>	Less: Sinking Fund <sup>(d)</sup>	Net Debt Outstanding
<b>Capital Projects Debt:</b>				
Capital Facilities Bonds.....	\$ 7,081,685	\$ (909,925)	\$ (34,068)	\$ 6,137,692
Highway Bonds(e).....	630,835	-	-	630,835
Refunding Bonds(e) .....	2,671,198	-	-	2,671,198
<b>Total Capital Projects Debt Outstanding.....</b>	<b>\$ 10,383,718</b>	<b>\$ (909,925)</b>	<b>\$ (34,068)</b>	<b>\$ 9,439,725</b>
<b>Electorate Approved Debt:</b>				
PA Economic Revitalization Bonds.....	\$ 490	-	-	\$ 490
Land & Water Development Bonds.....	245	-	(108)	137
Nursing Home Loan Development Bonds.....	-	-	-	-
Volunteer Companies' Loan Bonds.....	80	-	-	80
Vietnam Veterans Compensation Bonds.....	-	-	-	-
Water Facilities Restoration-1981 Referendum.....	1,790	-	-	1,790
Pennvest—1988 Referendum Bonds.....	28,130	(7,380)	(623)	20,127
Pennvest—1992 Referendum Bonds.....	114,630	(9,150)	-	105,480
Agricultural Conservation Easement Bonds.....	650	-	-	650
Local Criminal Justice Bonds.....	3,815	(400)	(905)	2,510
Keystone Recreation, Parks & Conservation Bonds.....	-	-	-	-
Growing Greener Bonds.....	464,460	(44,520)	-	419,940
Water Supply and Wastewater Treatment Bonds.....	183,570	(17,880)	-	165,690
Persian Gulf Conflict Veterans.....	6,120	(760)	-	5,360
Water and Sewer Assistance.....	339,490	-	-	339,490
<b>Total Electorate Approved Debt Outstanding.....</b>	<b>\$ 1,143,470</b>	<b>\$ (80,090)</b>	<b>\$ (1,636)</b>	<b>\$ 1,061,744</b>
<b>Other Bonded Debt:</b>				
Disaster Relief Bonds.....	.....	-	-	.....
Refunding Bonds.....	222,842	-	-	222,842
<b>Total Other Bonded Debt Outstanding.....</b>	<b>\$ 222,842</b>	<b>.....</b>	<b>-</b>	<b>\$ 222,842</b>
<b>Total General Obligation Debt Outstanding.....</b>	<b>\$ 11,750,030</b>	<b>\$ (990,015)</b>	<b>\$ (35,704)</b>	<b>\$ 10,724,311</b>

<sup>(a)</sup> Reserved

<sup>(b)</sup> Accreted value of capital appreciation bonds included.

<sup>(c)</sup> Principal amount of bonds refunded to be paid from escrowed bond proceeds in State Treasurer escrow account.

<sup>(d)</sup> Funds already deposited in sinking funds.

<sup>(e)</sup> Refunding Bonds in the principal amount of \$65.0 million have refunded prior bonds issued as Highway Bonds. Debt service on these Refunding Bonds remains payable from the Motor License Fund.

Debt service payable during each fiscal year on outstanding general obligation debt, net of refunding escrow amounts, as of June 30, 2012, for the years shown is as follows on the next page:

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**Table 18**  
**Bond Debt Service**  
(In Thousands)

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2013 .....	\$767,395	\$521,352	\$1,288,747
2014 .....	731,670	478,386	1,210,056
2015 .....	680,355	443,642	1,123,997
2016 .....	653,940	410,130	1,064,070
2017 .....	630,645	378,563	1,009,208
2018 .....	634,325	346,566	980,891
2019 .....	641,290	314,083	955,373
2020 .....	623,925	282,903	906,828
2021 .....	620,220	253,828	874,048
2022 .....	616,230	226,222	842,452
2023 .....	579,080	198,223	777,303
2024 .....	571,400	170,983	742,383
2025 .....	535,835	143,769	679,604
2026 .....	546,710	117,769	664,479
2027 .....	510,435	91,063	601,498
2028 .....	450,745	65,737	516,482
2029 .....	370,765	44,606	415,371
2030 .....	304,810	26,051	330,861
2031 .....	168,145	10,336	178,481
2032 .....	122,095	3,887	125,982
<b>Grand Total</b> .....	<b>\$ 10,760,015</b>	<b>\$ 4,528,099</b>	<b>\$15,288,114</b>

Totals may not add due to rounding.

**Nature of Commonwealth Debt**

*Capital Projects Debt.* The Commonwealth may incur debt to fund capital projects for community colleges, highways, public improvements, transportation assistance, flood control, and redevelopment assistance. Before a project may be funded, it must be itemized in a capital budget bill adopted by the General Assembly. An annual capital budget bill states the maximum amount of debt for capital projects that may be incurred during the current fiscal year for projects authorized in the current or previous years' capital budget bills. Capital projects debt is subject to a constitutional limit on debt.

Once capital projects debt has been authorized by the necessary legislation, issuance authority rests with at least two of the three Issuing Officials (the Governor, the State Treasurer and the Auditor General), one of whom must be the Governor.

*Electorate-Approved Debt.* The issuance of electorate-approved debt is subject to the enactment of legislation that places on the ballot the question of whether debt shall be incurred. The legislation authorizing the referendum must state the purposes for which the debt is to be authorized and, as a matter of practice, includes a maximum amount of funds to be borrowed. Upon electorate approval and enactment of legislation implementing the proposed debt-funded program, bonds may be issued. All such authorizing legislation to date has given issuance authority to at least two of the Issuing Officials, one of whom must be the Governor.

*Other Bonded Debt.* Debt issued to rehabilitate areas affected by disasters is authorized by specific legislation. Authorizing legislation has given issuance authority to two of the Issuing Officials, one of whom must be the Governor.

*Tax Anticipation Notes.* Due to the timing of major tax payment dates, the Commonwealth's General Fund cash receipts are generally concentrated in the last four months of the fiscal year, from March through June. Disbursements are distributed more evenly throughout the fiscal year. As a result, operating cash shortages can occur during certain months of the fiscal year. When necessary, the Commonwealth engages in short-term borrowing to fund expenses within the fiscal year through the sale of tax anticipation notes. The authority to issue such notes rests with the Issuing Officials.

The Commonwealth may issue tax anticipation notes only for the account of the General Fund or the Motor License Fund or both such funds. The principal amount issued, when added to already outstanding amounts, may not exceed in the aggregate 20 percent of the revenues estimated to accrue to the appropriate fund or funds in the fiscal year.

Tax anticipation notes must mature within the fiscal year in which they are issued. The Commonwealth is not permitted to fund deficits between fiscal years with any form of debt. Any year-end deficit balances must be funded in the succeeding fiscal year budget.

Currently, the Commonwealth has no tax anticipation notes outstanding and based on current projections it does not appear that the Commonwealth will issue any tax anticipation notes during fiscal year 2013. The Commonwealth will continue to actively monitor its daily operating liquidity to determine if any tax anticipation notes are required during the later part of fiscal year 2013. In fiscal year 2011, the Commonwealth issued \$1,000 million in tax anticipation notes and in fiscal year 2010, the Commonwealth issued \$800 million in tax anticipation notes. In each instance, the Commonwealth paid the outstanding balance in full on June 30<sup>th</sup> of the respective fiscal year in which the tax notes were issued. In the preceding eleven fiscal years, the Commonwealth did not issue any tax anticipation notes.

*Bond Anticipation Notes.* Pending the issuance of bonds, the Commonwealth may issue bond anticipation notes subject to the same statutory and constitutional limitations generally imposed on bonds. The term of such borrowings may not exceed three years. Issuing authority rests with the Issuing Officials. No bond anticipation notes are outstanding.

#### **Projected Issuance of Long-Term Debt**

Table 19, on the next page, shows projected future issuance of new-money bonds (or bond anticipation notes) through fiscal year 2018 as currently estimated, based on current authorizations. Included in Table 19 are bonds expected to be issued under three bond referenda proposed by the Governor and enacted by the General Assembly in 2004, 2005 and 2008. Not included however, are bonds authorized under the economic stimulus program of the Commonwealth Financing Authority. Actual issuance of bonds will be affected by a number of economic and other factors and may vary significantly from the Table 19 projection.

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**Table 19**  
**Projected Bond Issuance and Principal Retirements**  
**Fiscal Years 2014-2018<sup>(a)</sup>**  
(In Millions)

	<b>Fiscal Year Ending June 30</b>				
	<b><u>2014</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>
Capital Facilities <sup>(b)</sup>					
Buildings and Structures.....	\$ 695	\$ 570	\$ 500	\$ 565	\$ 450
Furniture and Equipment.....	10	40	7	1	0
Transportation Assistance .....	175	175	175	175	175
Redevelopment Assistance.....	340	335	330	300	185
Flood Control .....	10	20	21	28	7
Bridge Projects.....	40	0	0	0	0
Special Purpose:					
Pennvest — 1988, 1992 & 2008 Referenda .....	36	20	15	0	0
Local Criminal Justice.....	0	0	0	0	0
Disaster Relief.....	0	0	0	0	0
Water Facilities Loan—1981 Referendum .....	0	0	0	0	0
Water and Wastewater Referendum <sup>(a)</sup> .....	15	15	9	0	0
Persian Gulf Conflict Veterans Comp. Ref. <sup>(a)</sup> .....	0	0	0	0	0
Growing Greener II Referendum <sup>(a)</sup> .....	<u>37</u>	<u>34</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Projected Issuance.....	<u>\$ 1,343</u>	<u>\$ 1,209</u>	<u>\$ 1,063</u>	<u>\$ 1,078</u>	<u>\$ 817</u>
Principal Retirement <sup>(c)</sup> .....	<u>\$ 813.1</u>	<u>\$ 852.7</u>	<u>\$ 908.2</u>	<u>\$ 960.8</u>	<u>\$1,022.6</u>

Totals may not add due to rounding.

<sup>(a)</sup> As proposed in the fiscal year 2014 budget.

<sup>(b)</sup> Includes issuance for new projects and for projects previously authorized.

<sup>(c)</sup> On bonded debt outstanding and pro forma for projected.

## OTHER STATE-RELATED OBLIGATIONS

### Moral Obligations

Moral obligation financing is a financing arrangement in which designated officials of the Commonwealth, its departments or agencies agree, when necessary, to request the General Assembly to appropriate funds as may be required to make up any deficiency in a debt service reserve fund established to assure payment of obligations issued under such an arrangement. The General Assembly is not required to approve such appropriation requests.

*Pennsylvania Housing Finance Agency (“PHFA”).* The PHFA is a state-created agency that provides financing for housing for lower and moderate income families in the Commonwealth. The bonds, but not the notes, of the PHFA are partially secured by a capital reserve fund required to be maintained by the PHFA in an amount equal to the maximum annual debt service on its outstanding bonds in any succeeding calendar year. If there is a potential deficiency in the capital reserve fund or if funds are necessary to avoid default on interest, principal or sinking fund payments on bonds or notes of PHFA, the statute creating PHFA provides a mechanism for obtaining additional funds. That mechanism directs the Governor, upon notification from PHFA, to place in the budget of the Commonwealth for the next succeeding year an amount sufficient to make up any such deficiency or to avoid any such default. The budget as finally adopted by the General Assembly may or may not include the amount so placed therein by the Governor. PHFA is not permitted to borrow additional funds so long as any deficiency exists in the capital reserve fund. No deficiency exists currently.

According to PHFA, as of December 31, 2012, PHFA had \$3,839.6 million of revenue bonds outstanding.

### Lease Financing

The Commonwealth, through several of its departments and agencies, leases various real property and equipment. Some leases and the lease payments there under are, with the Commonwealth’s approval, pledged as security for debt obligations issued by certain public authorities or other entities within the state. All lease payments

payable by Commonwealth departments and agencies are subject to and dependent upon an annual spending authorization approved through the Commonwealth's annual budget process. The Commonwealth is not required by law to appropriate or otherwise provide moneys from which the lease payments are to be paid. The obligations to be paid from such lease payments are not bonded debt of the Commonwealth.

Table 20 contains summary information on material obligations secured by lease payments of Commonwealth departments and agencies payable from the General Fund or other budgeted special funds.

**Table 20**  
**Obligations Secured By Commonwealth**  
**Lease Payments**  
(In Thousands)

<u>Lessor</u>	<u>Purpose</u>	<u>Maximum Annual Lease Payment</u>	<u>Principal Amount Outstanding as of 12/31/2012</u>	<u>Final Maturity</u>
Harristown Development Corporation	Office Space	\$ 6,301	\$ 26,345	May 1, 2025
Philadelphia Regional Port Authority	Port Facilities	4,601	28,900	Sept. 1, 2020
Sports & Exhibition Authority of Pittsburgh and Allegheny County	Public Auditorium	19,100	304,015	Nov. 1, 2039
CAFCO-PA Leasing I, LLC	Prison Facilities	3,770	9,035	Dec. 1, 2015
NORESCO, LLC	Equipment	2,158	15,580	Oct. 1, 2026
NORESCO, LLC	Equipment	1,559	12,385	Oct. 1, 2026
NORESCO/Johnson Controls	Equipment	8,416	84,295	Apr. 1, 2027
Pennsylvania Economic Development Finance Authority	Convention Center	26,641	266,730	Jun. 15, 2039
Pennsylvania Economic Development Finance Authority	Office Space	18,123	107,360	Mar. 1, 2034

The Harristown Development Corporation leases office space to the Commonwealth in the city of Harrisburg. Certificates of participation in the principal amount of \$71,135,000 were issued in October 2001, representing undivided rights in the lease payments by the Commonwealth to the Harristown Development Corporation for nearly one million square feet of office space occupied by Commonwealth departments and agencies since 1978.

The Commonwealth has also leased port facilities of the Philadelphia Regional Port Authority ("PRPA") to encourage trade through the Port of Philadelphia. Lease revenue bonds of PRPA in the amount of \$53.9 million were issued by that authority in August 2003 to refund all outstanding PRPA Series 1993 Bonds. Lease revenue bonds of PRPA in the amount of \$41.9 million were issued by that authority in September 2008 to refund the outstanding PRPA Series 2003 Bonds. These bonds are payable from lease payments made by the Commonwealth from an annual appropriation authorizing payments to PRPA.

In 2009, the Commonwealth executed an annually renewable lease purchase agreement with CAFCO-PA Leasing I, LLC, a Colorado limited liability company to assist the Commonwealth, acting through its Department of Correction, to acquire certain modular prison dormitory facilities. Certificates of participation in the amount of

\$19,300,000 were issued in December 2009. The certificates of participation are payable from lease payments made by the Commonwealth from an annual appropriation to its Department of Corrections.

In 2010, the Commonwealth executed an installment purchase agreement with Noresco, LLC, a Massachusetts limited liability company. The purpose of the installment purchase agreement is to assist the Commonwealth, acting through its Department of Public Welfare, to acquire certain energy-savings improvements at its Ebensburg facility. Certificates of participation in the amount of \$15,580,000 were issued in March 2010 and are payable from lease payments made by the Commonwealth from an annual appropriation to its Department of Public Welfare. The Commonwealth has also issued additional installment purchase agreements with Noresco and Johnson Controls. Certificates of participation in the amount of \$86,850,000 were issued in October 2010 and are payable by the Commonwealth from annual appropriations to its Departments of General Services, Corrections and Public Welfare. Certificates of participation in the amount of \$12,385,000 were issued in December 2010 and are payable by the Commonwealth from annual appropriations to its Departments of General Services and Public Welfare. The purpose of the additional installment purchase agreements was to assist the Commonwealth, acting through various departments, to acquire certain energy-savings improvements.

On March 1, 2009, the Commonwealth entered into a 25 year master lease agreement for certain office space within the Forum Place complex in the city of Harrisburg. The master lease covered 375,000 square feet of office space and had a term through February 28, 2034. In January 2012, PEDFA (defined below) issued lease revenue bonds in the principal amount of \$107,360,000 to acquire the Forum Place complex from the then-controlling majority holder of the defaulted 1998 Dauphin County General Authority bonds. Contemporaneous with the issuance of the PEDFA bonds to acquire the Forum Place, the Capital Region Economic Development Corporation (CREDC) entered into an agreement with both the Commonwealth and PEDFA in which the Commonwealth leases approximately 375,000 square feet of office space and 500,000 square feet of parking space in the Forum Place complex from CREDC. The PEDFA bonds are payable from lease payments made by the Commonwealth to CREDC from an annual appropriation authorizing payments to various Commonwealth agencies occupying the leased space.

#### **Lease for Pittsburgh Penguins Arena**

In October 2007, the Commonwealth and the Sports and Exhibition Authority of Pittsburgh and Allegheny County (the "SEA") entered into a lease agreement (the "Arena Lease") that, while not creating indebtedness of the Commonwealth, creates a "subject to appropriation" obligation of the Commonwealth. The SEA, a joint public benefit authority, issued in October 2007 its \$313.3 million Commonwealth Lease Revenue Bonds (the "Arena Bonds") to finance a multi-purpose arena (the "Arena"), to serve as the home of the Pittsburgh Penguins (the "Penguins"), a hockey team in the National Hockey League. The Arena Bonds are not debt of the Commonwealth but are limited obligations of the SEA payable solely from the Special Revenues pledged therefore. These Special Revenues include annually (1) \$4.1 million from a lease with the Penguins, (2) not less than \$7.5 million from the operator of a casino located in the City of Pittsburgh, and (3) \$7.5 million from the Commonwealth's Economic Development and Tourism Fund (the "Development and Tourism Fund"). The Development and Tourism Fund is funded with an assessment of five percent of the gross terminal revenue of all total wagers received by all slot machines in the Commonwealth less cash payments.

While the Special Revenues currently are projected to be adequate to pay all debt service on the Arena Bonds, to the extent such revenues are in any year inadequate to cover debt service, the Commonwealth is obligated under the Arena Lease to fund such deficiency, subject in all cases to appropriation by the General Assembly. The maximum annual amount payable by the Commonwealth under the Arena Lease is \$19.1 million. In December 2009, the Commonwealth was notified by the SEA that an additional \$2.8 million would be required in fiscal year 2010 to support debt service. In compliance with its obligations under the Arena Lease, the Commonwealth included an appropriation request for \$2.8 million from the Pennsylvania Gaming and Economic Development Tourism Fund in its fiscal year 2010 budget. Subsequent to the fiscal year 2010 budget, the Commonwealth has been annually notified by the SEA that additional funds would be required to support debt service. In each subsequent year, the Commonwealth included the appropriation request in the appropriate fiscal year budget. In fiscal year 2011, the actual amount appropriated to support the SEA debt service was \$163,885.00 and in fiscal year 2012 it was \$96,470.00.

During April 2010, the SEA issued \$17.36 million in additional Commonwealth Lease Revenue Bonds (the “Supplemental Arena Bonds”) to complete the Arena. The Supplemental Arena Bonds do not constitute debt of the Commonwealth but are limited obligations of the SEA payable solely from the Special Revenues pledged therefore. As with the Arena Bonds, the Commonwealth is obligated under the Arena Lease, as amended, to fund any deficiency in Special Revenues necessary to pay debt service on the Supplemental Arena Bonds, subject in all cases to appropriation by the General Assembly.

### **Pennsylvania Convention Center**

In April 2010, the Commonwealth acquired (through ownership and a long-term leasehold interest) the Pennsylvania Convention Center located in Philadelphia, Pennsylvania and the expansion thereto that was recently constructed. Such acquisition was financed through the issuance by PEDFA (defined below) of \$281.075 million of revenue bonds (the “Convention Center Bonds”). The Commonwealth, the City of Philadelphia (the “City”) and the Pennsylvania Convention Center Authority (the “Convention Center Authority”) entered into an Operating Agreement (the “Operating Agreement”) in connection with the issuance of the Convention Center Bonds and the acquisition of the Pennsylvania Convention Center which provides for the operation of the Pennsylvania Convention Center by the Convention Center Authority (which also leases the facility), for the City to make an annual payment of \$15 million plus a percentage of its Hotel Room Rental Tax and Hospitality Promotion Tax revenues to support operations of the Pennsylvania Convention Center and for the Commonwealth to make payments to finance operating deficits and operating and capital reserve deposits of the Pennsylvania Convention Center and to pay debt service on the Convention Center Bonds. The Commonwealth also entered into a Grant Agreement (the “Grant Agreement”) with PEDFA and U.S. Bank National Association, as trustee for the Convention Center Bonds, with respect to the obligations of the Commonwealth to make the payments required under the Operating Agreement and related amounts due with respect to the Pennsylvania Convention Center and the Convention Center Bonds.

The obligations of the Commonwealth under the Operating Agreement and the Grant Agreement do not create indebtedness of the Commonwealth but are payable from (1) funds available in the Gaming Economic Development and Tourism Fund and (2) other funds of the Commonwealth, subject to annual appropriation by the state legislature. Payments from the Gaming Economic Development and Tourism Fund of up to \$64,000,000 per year for up to 30 years (but not exceeding \$880 million in the aggregate) have been appropriated by the General Assembly (by Act 53 of 2007, (“Act 53”)) for the payment of debt issued with regard to the Pennsylvania Convention Center and for operating expenses of the Pennsylvania Convention Center; however, there is no requirement in Act 53 or otherwise that funds in the Gaming Economic Development and Tourism Fund be so applied. Moneys in the Gaming Economic Development and Tourism Fund have also been appropriated by the General Assembly to a number of other projects and could be appropriated to additional projects in the future. The Gaming Economic Development and Tourism Fund is funded with an assessment of five percent of the gross terminal revenue of all total wagers received by all slot machines in the Commonwealth less cash payments. While the Gaming Economic Development and Tourism Fund is projected to continue to have sufficient revenues to pay its current appropriated obligations, there can be no absolute assurance that the Gaming Economic Development and Tourism Fund in any future fiscal year will receive sufficient receipts to pay its appropriated obligations.

Any payments due from the Commonwealth under the Operating Agreement and the Grant Agreement and which are not paid from the Gaming Economic Development and Tourism Fund are subject to annual appropriation by the General Assembly. **The Commonwealth currently projects that payments materially in excess of the aggregate \$880 million appropriated from the Gaming Economic Development and Tourism Fund will be required to be paid by it to satisfy the Commonwealth’s obligations under the Operating Agreement and the Grant Agreement over the terms of such agreements.**

### **Commonwealth Financing Authority**

The Commonwealth Financing Authority (the “CFA”), a major component of the Governor’s Economic Stimulus Proposals for the Commonwealth, was established in April 2004 with the enactment of legislation establishing the CFA as an independent authority and an instrumentality of the Commonwealth. The CFA is authorized to issue

limited obligation revenue bonds and other types of limited obligation revenue financing for the purposes of promoting the health, safety, employment, business opportunities, economic activity and general welfare of the Commonwealth and its citizens through loans, grants, guarantees, leases, lines and letters of credit and other financing arrangements to benefit both for-profit and non-profit entities. The CFA's bonds and financings are to be secured by revenues and accounts of the CFA, including funds appropriated to CFA from general revenues of the Commonwealth for repayment of CFA obligations. The obligations of the CFA do not constitute a debt or liability of the Commonwealth.

Since November 2005, the CFA has completed multiple bond issues to fund programs established by its original economic stimulus mission of April 2004.

As part of the enactment process for the fiscal year 2009 budget, the General Assembly enacted and on July 9, 2008, the Governor signed into law Act 63 of 2008 ("Act 63") and Act 1 of Special Session 1 of 2008 ("Act 1"). Combined, these two acts provide the CFA with additional bond issuance authority of up to an additional \$1,300 million. Act 63 of 2008 provides the CFA with authority to issue up to \$800 million in limited obligation revenue bonds in order to fund water or sewer projects, storm water projects, flood control projects and high hazard unsafe dam projects. Act 63 also provides for the use of Pennsylvania Gaming and Economic Development and Tourism Fund revenues to support debt service costs associated with the \$800 million in additional CFA debt authority. Act 1 provides the CFA with authority to issue up to \$500 million in limited obligation revenue bonds to fund the development of alternative sources of energy. As of December 31, 2012, the CFA had issued \$242.0 million in limited obligation revenue bonds authorized by Act 1. Further, the CFA has issued \$550.0 million in limited obligation revenue bonds authorized by Act 63.

As of June 30, 2012, the CFA had \$1,380.6 million in outstanding bond debt. With respect thereto, the Commonwealth's General Fund has appropriation responsibility for \$701.2 million thereof and the Pennsylvania Gaming and Economic Development and Tourism Fund has appropriation responsibility with respect to \$679.4 million of such outstanding debt. In preparation for the enactment of the fiscal year 2011 Commonwealth budget, DCED and the Office of the Budget, in compliance with the various Service Agreements, requested an appropriation from the Pennsylvania General Assembly in the full amount of the then estimated debt service for the CFA. In light of available resources of the CFA, the Pennsylvania General Assembly enacted its fiscal year 2011 budget which appropriated \$76.480 million in state funds to the CFA for payment of CFA debt service during fiscal year 2011, which amount was approximately \$3.5 million less than required to meet all of the CFA's debt service obligations in that fiscal year. In order to address this shortfall, the CFA applied approximately \$3.5 million in available interest earnings to its debt service payments. The Commonwealth's fiscal year 2012 enacted budget appropriated \$82.019 million, which amount was sufficient for the CFA to meet all of its debt service obligations. The Commonwealth's fiscal year 2013 enacted budget appropriates \$85.519 million in state funds to the CFA for payment of CFA debt service during fiscal year 2013. CFA debt service for fiscal year 2013 is estimated to be \$82.012 million. With respect to future fiscal year budgets, additional appropriations from the General Fund for future debt service are expected to be requested each year by the Department of Community and Economic Development for inclusion in annual Executive Budget requests to the General Assembly.

## **Pensions and Retirement Systems**

### *General Information*

The Commonwealth maintains contributory benefit pension plans covering all state employees, public school employees and employees of certain state-related organizations. State employees and employees of certain state-related organizations are members of the State Employees' Retirement System ("SERS"). Public school employees are members of the Public School Employees' Retirement System ("PSERS"). With certain exceptions, membership in the applicable retirement system is mandatory for covered employees.

SERS and PSERS are established by state law as independent administrative boards of the Commonwealth, each directed by a governing board that exercises control and management of its system, including the investment of its assets. The board of the SERS consists of eleven members, six appointed by the Governor, two members each from the Senate and House of Representatives and the State Treasurer. The PSERS board has fifteen members, including the Commonwealth's Secretary of Education, the State Treasurer, the executive secretary of the Pennsylvania School

Boards Association, two members appointed by the Governor, six elected members (five from among PSERS members and one from among school board members in Pennsylvania) and two members each from the Senate and the House of Representatives.

The retirement plans of SERS and PSERS are contributory defined benefit plans for which the benefit payments to members and contribution rates by employees are specified in state law. Changes in benefit and contribution provisions for each retirement plan must be made by legislation enacted by the General Assembly. Under statutory provisions established in 1981, all legislative bills and amendments proposing to change a public employee pension or retirement plan are to be accompanied with an actuarial note prepared by an enrolled pension actuary providing an estimate of the cost and actuarial effect of the proposed change.

The Commonwealth's retirement programs are funded by contributions from both the employer and employee. The contribution rate for new PSERS members who enrolled in the pension plan on or after January 1, 2002 and before July 1, 2011 is 7.5 percent of compensation. The contribution rate for new PSERS members who enroll on or after July 1, 2011 is 7.5% or 10.3% depending upon elections made by each employee member. The contribution rates for PSERS members who enrolled prior to January 1, 2002 range from 5 percent to 7.5 percent of compensation, depending upon the date of commencement of employment and elections made by each employee member. The SERS' employee contribution rate is 6.25 percent for a majority of member employees. Interest on each employee's accumulated contributions is credited annually at a 4 percent rate mandated by state statute. Accumulated contributions plus interest credited are refundable to covered employees upon termination of their employment for most members hired before December 31, 2010, for SERS and before June 30, 2011, for PSERS.

#### ***Act 120 of 2010 and Commonwealth Contributions***

On November 23, 2010, the Governor signed Act 120 of 2010 into law ("Act 120") to implement changes to the actuarial methodologies of both of the PSERS and the SERS pension plans. Act 120 also implemented employer contribution collars, set a minimum employer contribution rate, changed the retirement benefits for new employees and prohibited the use by the Commonwealth of pension obligation bonds, among other changes.

The most significant change to the Commonwealth benefit pension systems from Act 120 is the enactment of employer contribution collars to reduce the previously anticipated major increases in pension contributions which would have been required of the Commonwealth beginning in fiscal year 2013. Contribution collars are limits on the amount of year-over-year increase that are required from the employer, namely the Commonwealth, plus in the case of PSERS, the Commonwealth school districts. Contribution collars are expressed as a percentage of payroll and under Act 120, the contribution collars are 3 percent in fiscal year 2012, 3.5 percent in fiscal year 2013 and 4.5 percent in fiscal year 2014 and all future years beyond 2014 until the actuarial calculated rate is below the collared rate. To the extent the pension funds have large unfunded liabilities, as is presently the case, such capping of required employer contributions to the pension funds is likely to materially extend the period over which such unfunded liability is funded. Act 120 proposed to amortize certain PSERS unfunded liability over 24 years and certain SERS unfunded liability over 30 years.

Act 120 amended PSERS' actuarial cost method effective with the June 30, 2010 actuarial valuation and amended the benefit structure for new members on or after July 1, 2011. The key benefit reductions included the following: lowered the benefit accrual rate from 2.5 percent of final average salary for each year of service to 2 percent; increased the vesting period from 5 years to 10 years; eliminated the option for members to withdraw their contributions and interest; increased the normal retirement age; and implemented a shared risk provision that could raise or lower member contribution rates when annual returns over a multi-year period are higher or lower than the investment rate of return assumed for PSERS' actuarial valuations. Key funding provision changes were the re-amortizing of existing liabilities and future experience gains and losses over 24 years with level percent of pay, changing asset smoothing from five to ten years and the implementation of employer contribution rate collars as described above. Once the actuarial calculated rate was below the collared rate, the collars would disappear and the pension rate floor will be the actuarial normal cost.

With respect to SERS, Act 120 amended the benefit structure for most SERS future employees hired after December 31, 2010 and amended the funding provisions. The key benefit reductions included the following: lowered the benefit accrual rate from 2.5 percent of final average salary for each year of service to 2 percent for most employees;

increased the vesting period from 5 years to 10 years; eliminated the option for members to withdraw their contributions and interest; increased the normal retirement age; and implemented a shared risk provision that could raise or lower member contribution rates when annual returns over a multi-year period were higher or lower than the interest rate of return assumed for SERS' actuarial valuations. Key funding provision changes were the re-amortizing of existing liabilities and future experience gains and losses over 30 years with level dollar payments, and the implementation of employer contribution rate collars as described above. Once the actuarial calculated rate was below the collared rate, the collars would disappear.

The SERS composite Commonwealth contribution rate was 4.04 percent in fiscal years 2008 and 2009, and 4.01 percent in fiscal year 2010. For fiscal year 2011, the General Assembly passed Act 2010-46, effectively setting the composite Commonwealth contribution rate at 1 percent greater than the previous fiscal year. The Commonwealth contribution rate was 5.01 percent for fiscal year 2011. If the General Assembly had not enacted Act 2010-46, the required Commonwealth contribution would have been 5.65 percent for fiscal year 2011. The composite rate for fiscal year 2012 was 8.01 percent and for fiscal year 2013 the composite rate is 11.59 percent.

For PSERS, the employer's contribution is shared by the Commonwealth and the school districts. The Commonwealth remits its employer contribution portion to the school districts, which then remit the entire employer contributions (both school district and Commonwealth portions) to PSERS. The Commonwealth's contribution is appropriated annually from the General Fund to the Department of Education. PSERS' employer rate was 6.46 percent in fiscal year 2007, 7.13 percent in fiscal year 2008, 4.76 percent in fiscal year 2009 and 4.78 percent in fiscal year 2010. For fiscal year 2011, the General Assembly passed Act 2010-46, effectively setting the employer contribution rate at 5.64 percent. If the General Assembly had not enacted Act 2010-46, the required employer contribution would have been 8.22 percent for fiscal year 2011. The rate for fiscal year 2012 was 8.65 percent and for fiscal year 2013 it is 12.36 percent.

In fiscal year 2008, the Commonwealth contributions to SERS and PSERS were \$237.5 million and \$451.2 million respectively, constituting 8.4 and 18 percent increases in the year-over-year contribution to SERS and PSERS. During fiscal year 2009, Commonwealth contributions to SERS and PSERS were \$242.5 million and \$360.6 million, a 2.1 percent increase and a 20.1 percent reduction respectively in year-over-year contributions. During fiscal year 2010, Commonwealth contributions totaled \$262.5 million for SERS, an 8.2 percent increase in year-over-year contributions, and for PSERS \$342.6 million, a 5.0 percent decrease in the year-over-year contributions. For fiscal year 2011, for SERS, the Commonwealth contribution was \$300.4 million, a 14.4 percent increase, and for PSERS, \$408.6 million, a 19.3 percent increase. For fiscal year 2012, the SERS Commonwealth contributions were \$463.7 million, a 54.4 percent increase and for PSERS, \$600.1 million, a 47 percent increase.

Based on the 2009 valuations of the two retirement systems, Commonwealth contributions to both systems were projected to increase significantly in fiscal year 2012 based on pre-Act 120 provisions. Those increases were lowered in the near-term as a result of Act 120, but would continue to significantly rise over the next decade. For fiscal year 2013 the PSERS rate is 12.36% under the provisions of Act 120 compared to a pre-Act 120 rate of 29.65%. For fiscal year 2014 the PSERS Board has certified a rate of 16.93% under Act 120 compared to a pre-Act 120 rate of 32.32%. After 2014, under Act 120 employer rates were expected to rise to every year through FY 2016 by the percentage increases provided by the collars and would reach a maximum rate of 31.43 percent in FY 2035 and then drop below 20 percent and decreases for several years thereafter.

With respect to SERS, Commonwealth contributions are expected to rise to \$682.7 million or 11.6 percent of payroll in fiscal year 2013 compared to anticipated contributions of \$1,559.7 or 26.5 percent of payroll without collar restrictions. For fiscal year 2014, under Act 120 the Commonwealth contribution rate was projected to be 16.0 percent as compared to 30.5 percent without collar restrictions. After 2013, the Commonwealth rates were expected to rise every year through fiscal year 2018 by the percentage increases as provided for in the collars, reaching a maximum rate of 30.5 percent in fiscal year 2018 and then will decline slowly and not drop below 20 percent until fiscal year 2039.

#### ***Governor's Fiscal Year 2014 Budget Proposal***

Rising employer contribution rates and costs to pay for the unfunded liability of the Commonwealth's two pension systems are projected to grow by a factor of three over the next four years, rising from \$1.5 billion in fiscal year

2014 to \$4.3 billion in fiscal year 2017. Without reforms, meeting the growing pension contributions would require deep cuts in the Commonwealth's General Fund budget as well as the budgets of local school districts. The two current pension systems are funded at a level of approximately 67.8 percent with an estimated unfunded liability of \$41 billion. The unfunded liability is projected to grow to \$65 billion in the near term. In response, the fiscal year 2014 Governor's proposed budget includes a proposal to implement pension reform within the Commonwealth. The proposal includes no changes for current retirees and no changes to the benefits already earned by current employees. The proposal is to implement a new defined contribution plan and enroll all new Commonwealth employees into a 401 (a) defined contribution plan. Through the implementation of a new defined contribution plan, (as opposed to the present defined benefit plans) the Commonwealth would shift investment away from the Commonwealth and the taxpayer to plan beneficiaries. Future benefits for current employees would be modified to reduce the retirement multiplier by 0.5% for all employees currently above a 2.0 times multiplier. Other modifications to future benefits would be implemented for all current employees. The combined changes to a defined contribution plan and changes to future benefits for current employees is estimated to reduce the pension systems obligations by approximately \$11 billion.

In addition, the existing employer contribution rate collars as implemented by Act 120 of 2010 would be reduced. At present, the Act 120 collars have the effect of limiting the year-over-year increase in the employer contribution rate to 4.5 percent annually. The proposal included in the fiscal year 2014 budget is to reduce the Act 120 collars from 4.5 percent to 2.25 percent. The contribution collar rates would then rise 0.5 percent per year until reaching 4.5 percent or the annual required contribution level. It is estimated that \$175 million in General Fund savings would be generated and \$138 million in local school district savings would be generated.

In February 2013, the Pennsylvania General Assembly began appropriations committee hearings for the fiscal year 2014 budget.

The General Assembly may change, eliminate or add amounts and items to the proposed budget submitted by the Governor, and there can be no assurance that the budget, as proposed by the Governor, or as altered by the General Assembly will be enacted into law by June 30.

### ***Investment Performance***

In common with many other public pension systems in the United States, the recent global economic crisis and resulting recession have had dramatic negative impacts on PSERS' and SERS' investment performance. For fiscal year 2009, PSERS generated a negative 26.54 percent annual return. SERS' return on investments for calendar year 2008 was negative 28.7 percent. Calendar year 2009 and 2010 reflected improvement in SERS' investment performance with a 9.1 percent and 11.9 percent return on investments respectively. For 2011, SERS returned 2.7 percent. The SERS preliminary return for 2012 is 12.0 percent. Similarly, PSERS' fiscal years 2010, 2011 and 2012 investment performance reflected an improvement from fiscal year 2009 with a rate of return of 14.59 percent, 20.37 percent, and 3.43 percent respectively.

### ***Plan Assets***

Contributions to the PSERS and SERS pension plans by the Commonwealth including medical premium assistance payments, employee contributions, interest earnings and benefit payments are shown in the following tables on the next page, which have been prepared by the respective staffs of PSERS and SERS.

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**Table 21**  
**Public School Employees Retirement Fund**  
(In Millions)

<u>Year Ended</u> <u>June 30</u>	<u>Employer</u> <u>Contributions</u>	<u>Employee</u> <u>Contributions</u>	<u>Net Investment</u> <u>Income (Loss)</u>	<u>Total Deductions From</u> <u>Plan Net Assets<sup>(a)</sup></u>	<u>Net</u> <u>Assets<sup>(b)</sup></u>
2006.....	\$ 531	\$ 983	\$ 7,943	\$ 4,164	\$ 57,417
2007.....	746	1,000	12,703	4,371	67,523
2008.....	835	1,039	(1,776)	4,991	62,659
2009.....	608	1,090	(16,198)	4,983	43,207
2010.....	638	1,143	6,115	5,300	45,837
2011.....	748	1,243	9,247	5,675	51,433
2012.....	1,086	1,167	1,094	6,049	48,764

<sup>(a)</sup> Includes PSERS administrative expenses.

<sup>(b)</sup> PSERS adopted GASB Statement Nos. 25 and 26 retroactively to fiscal 1994. GASB Statement No. 25 requires the presentation of Plan Net Assets, which combines the cumulative residual effects of all System assets and current liabilities. System long-term actuarial liabilities are not presented on the System's basic financial statements, but instead are presented upon a supplementary schedule of funding progress. The presentations above include the effects of financial activity related to the administration of the PSERS healthcare insurance premium assistance program and Health Options Program. As required with the adoption of GASB Statement No. 26, separate financial presentations for these programs are made in PSERS financial statements. PSERS also adopted GASB Statement No. 34 for the fiscal year beginning July 1, 2001 that requires the presentation of Management's Discussion and Analysis as required supplementary information preceding the financial statement.

**Table 22**  
**State Employees' Retirement Fund**  
(In Millions)

<u>Year Ended</u> <u>December 31</u>	<u>Employer</u> <u>Contributions</u>	<u>Employee</u> <u>Contributions</u>	<u>Net Investment</u> <u>Income<sup>(a)</sup></u>	<u>Total Deductions</u> <u>From Plan Net Assets<sup>(b)</sup></u>	<u>Plan Net</u> <u>Assets<sup>(c)</sup></u>
2006.....	\$196	\$318	\$4,730	\$1,943	\$32,053
2007.....	244	334	5,247	2,361	35,516
2008.....	235	337	(11,061)	2,231	22,796
2009.....	253	349	3,561	2,297	24,662
2010.....	273	349	3,076	2,474	25,886
2011.....	392	351	480	2,732	24,377
2012 <sup>(d)</sup> .....	566	348	2,691	2,696	25,286

<sup>(a)</sup> Includes net appreciation (depreciation) in fair value of investments.

<sup>(b)</sup> Includes SERS administrative costs.

<sup>(c)</sup> Market value of investment assets. SERS adopted GASB Statement No. 25 which requires that investments be reported at their fair value. Also includes securities lending collateral pool pursuant to GASB Statement No. 28. In 2002, SERS adopted GASB Statement No. 34, which requires the presentation of Management Discussion and Analysis as required supplementary information preceding the financial statements.

<sup>(d)</sup> 2012 figures are preliminary and unaudited.

### ***Actuarial Calculations and Unfunded Actuarial Accrued Liability***

Annual actuarial valuations are required by state law to determine the employer contribution rates necessary to accumulate sufficient assets and provide for payment of future benefits. Actuarial assessments are "forward-looking" information that reflect the judgment of the fiduciaries of the pension plans, and are based upon a variety of assumptions, one or more of which may prove to be inaccurate or be changed in the future. Actuarial assessments will change with the future experience of the pension plans. The actuary's recommendations for employer contribution rates represent a funding plan for meeting current and future retirement obligations. The employer's contribution rate is computed to fully amortize the unfunded actuarial accrued liability of a plan as determined by the actuary. The unfunded accrued liability is a measure of the present value of benefits estimated to be due in the future for current employees under specified assumptions as to mortality, pay levels, retirement experience and employee turnover, less

the present value of assets available to pay those benefits, under specified assumptions of normal cost, supplemental annuity amortization, employer contribution levels and employee contributions. The unfunded actuarial accrued liability for recent years with completed valuations is shown in Table 23 below for both SERS and PSERS.

The Boards of PSERS and SERS periodically review their respective system actuarial assumptions with actuaries, investment consultants and staff and determine whether to make any prospective changes to these assumptions. Both Boards have recently adopted changes to their respective system actuarial assumptions. In January 2009, the PSERS Board of Trustees decreased PSERS’ actuarial investment rate of return assumption from 8.5 percent to 8.25 percent, effective for the June 30, 2008 actuarial valuation, and further decreased the rate of return assumption from 8.25 percent to 8.0 percent for the June 30, 2009 valuation. In March 2011, the PSERS Board decreased the actuarial investment rate of return for a third time from 8.0 percent to 7.5 percent for the June 30, 2011 actuarial valuation based on a further reduction in the long term capital market rate of return assumptions of its investment consultant. In April 2009, the State Employees' Retirement Board decreased SERS’ assumed rate of return on investments from 8.5 percent to 8.0 percent effective for the December 31, 2008 valuation. In May 2012, SERS’ Board decreased the actuarial rate of return from 8.0 percent to 7.5 percent for the December 31, 2011 valuation. These changes to SERS’ investment return assumptions conform to the median assumption used by public pension funds nationally.

**Table 23**  
**Unfunded Actuarial Accrued Liability**  
**2005-2012**  
**(In Millions)**

<u>Valuation Year Ended In</u>	<u>SERS<sup>(a)</sup></u>	<u>PSERS<sup>(b)</sup></u>
2005.....	\$2,058	\$10,007
2006.....	2,216	12,163
2007.....	914	9,438
2008.....	3,801	9,924
2009.....	5,592	15,739
2010.....	9,736	19,699
2011.....	14,664	26,499
2012.....	N.A.	29,533

<sup>(a)</sup> The fiscal year for SERS ends on December 31 of each year.

<sup>(b)</sup> The fiscal year for PSERS ends on June 30 of each year.

The net increase in the unfunded actuarial accrued liability is attributable to legislative pension plan modification to limit funding increases, to changes to the actuarial assumptions and to recent actual rates of return on pension fund investments being materially below the actuarially assumed rates.

For financial reporting purposes, both SERS and PSERS have adopted the Governmental Accounting Standards Board’s Statement No. 25. This Statement requires a specific method of accounting and financial reporting for defined benefit pension plans. Among other things, the Statement requires a comparison of employer contributions to “annual required contributions” (“ARC”). Independently audited financial statements for both SERS and PSERS, as of June 30, 2012 and December 31, 2012, respectively, provide this comparison for each of the fiscal years then ended as shown in the following tables. The SERS and PSERS audited financial statements and other data regarding the respective pension plan are available electronically at the following respective websites [www.sers.state.pa.us](http://www.sers.state.pa.us) and [www.psers.state.pa.us](http://www.psers.state.pa.us)

**Table 24**  
**Comparison of Employer Contributions to Annual Required Contributions**  
(In Thousands)

**Public School Employees Retirement Fund**

<u>Year Ended</u> <u>June 30</u>	<u>Annual</u> <u>Required</u> <u>Contributions</u>	<u>Actual</u> <u>Employer</u> <u>Contributions</u>	<u>Percentages</u> <u>Contributed</u>
2012 .....	\$2,629,244	\$1,001,140*	38%
2011 .....	2,436,602	646,560*	27
2010 .....	1,928,278	527,212*	27
2009 .....	1,761,295	503,277*	29
2008 .....	1,852,238	753,532	41
2007 .....	1,708,821	659,545	39
2006 .....	1,328,373	456,878	34
2005 .....	945,107	431,556	46
2004 .....	321,091	321,091	100

**State Employees' Retirement Fund**

<u>Year Ended</u> <u>December 31</u>	<u>Annual</u> <u>Required</u> <u>Contributions</u>	<u>Actual</u> <u>Employer</u> <u>Contributions</u>	<u>Percentages</u> <u>Contributed</u>
2011 .....	\$913,778	\$391,749	43%
2010 .....	866,822	273,083	31
2009 .....	643,861	253,250	39
2008 .....	584,248	235,288	40
2007 .....	617,253	243,936	39
2006 .....	584,745	196,420	36
2005 .....	319,190	148,375	46
2004 .....	105,229	106,703	100

(\*) Net of purchase of service contributions

***New Accounting Standards***

On June 25, 2012, GASB approved Statement 67 (Plans) which replaces requirements of Statement 25 (effective for fiscal years beginning after June 15, 2013) and Statement 68 (Employers) which replaces the requirements of Statement 27 (effective for fiscal years beginning after June 15, 2014). These new standards will impact the accounting treatment of pension plans in which state and local governments participate. Major changes are: 1) the inclusion of unfunded pension liabilities on the government's balance sheet (such unfunded liabilities are currently typically included as notes to the government's financial statements); 2) full pension costs will be shown as expenses regardless of actual contribution levels; 3) lower actuarial discount rates may be required to be used for most plans for certain purposes of the financial statements, resulting in increased liabilities and pension expenses; and 4) shorter amortization periods for unfunded liabilities will be required to be used for certain purposes of the financial statements, which generally would increase pension expenses.

***Other Post-Employment Benefits***

In addition to a defined benefit pension plan for state employees and employees of certain state-related organizations, the Commonwealth also provides health care plans for its eligible retirees and their qualifying

dependents. These and similar plans are commonly referred to as “other post-employment benefits” or “OPEBs.” The Commonwealth provides OPEBs under two plans. The Retired Pennsylvania State Police Program (RPSPP) provides collectively bargained benefits to retired state enlisted members and their dependents. The Retired Employee Health Program (REHP) provides Commonwealth-determined benefits to other retired state employees and their dependents.

The General Assembly, based upon the Governor’s request, annually appropriates funds to meet the obligation to pay current retiree health care benefits on a “pay-as-you-go” basis. Retiree health care expenditures are currently funded by the Commonwealth’s General Fund (approximately 46 percent), and by Federal, Other and Special Funds. Commonwealth costs for such benefits totaled \$563 million in fiscal year 2010, \$626 million in fiscal year 2011 and \$662 million in fiscal year 2012. Fiscal year 2013 employer contributions for retiree health care are estimated at \$625 million.

*Summary of Commonwealth Actions to Control Retiree Health Care Costs*

The following is a summary of key actions taken to date by the Commonwealth to contain the growth of the cost of health care/OPEB obligations for retirees:

1. REHP-eligible employees retiring after July 1, 2005 but prior to July 1, 2007 are required to annually pay 1 percent of their final annual gross salary as a contribution towards the cost of coverage.
2. REHP-eligible employees retiring on or after July 1, 2007 are required to annually pay an escalating percentage of their final annual gross salary as a contribution towards the cost of retiree health care coverage. The current contribution rate is 3 percent. Any future collectively bargained increases in the employee contribution rate for active employees will also automatically cover all retirees who retire on or after July 1, 2007.
3. REHP-eligible employees retiring after July 1, 2004 will have their post employment benefits changed automatically as the benefits for active employees are updated and changed.
4. Effective June 30, 2008, active employees who retire after age 60 must have at least 20 years of service to be REHP-eligible (prior to June 30, 2008, eligibility was attained with 15 years of service).
5. The Commonwealth has received the Medicare Part D drug subsidy for its retiree health care plans since June 2006.
6. The REHP Plan was redesigned for prescription drugs (three-tiered formulary and utilization management) and medical benefits (increased co-payments for specialist and emergency room visits). Changes were effective in February 2008 and May 2008.
7. Effective July 1, 2007, State Police retirees are eligible to enroll in PPO plans.
8. State Police enlisted members who retired on or after April 21, 2005 will have a two-tiered co-payment structure and those retiring on or after July 1, 2007 will have a three-tiered formulary for their prescription drug plan.
9. Effective May 1, 2008, REHP Medicare supplemental coverage was replaced with a Medicare Private Fee-For-Service Plan. Effective January 1, 2010, this plan was eliminated and retirees enrolled in this plan had the option to enroll in a Medicare HMO or Medicare PPO.

*Governmental Accounting Standards Board Statement #45*

On June 21, 2004, the Governmental Accounting Standards Board (GASB) released its Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (“Statement No. 45”). Statement No. 45 establishes standards for the measurement, recognition and display in the financial reports of state and local governments of obligations to pay OPEBs, when provided separately from a pension plan, expense or expenditures and related liabilities. Under Statement No. 45, governments are required to: (i) measure the costs of benefits, and recognize other post-employment benefits expenses, on the accrual basis of accounting during periods that employees are providing service; (ii) provide information about the actuarial liabilities of promised benefits associated

with past service and whether, or to what extent, those benefits have been funded; and (iii) provide information useful in assessing potential demands on the employer's future cash flows.

In fiscal year 2008, the Commonwealth's Office of Budget entered into an Interagency Agreement with the independent Pennsylvania Department of Treasury to establish irrevocable trust equivalent arrangements (trust accounts) for the purpose of providing advance funding to both the REHP and RPSPP programs. The Commonwealth had previously established restricted receipt accounts for the REHP and RPSPP programs in order to accumulate funds to pay retiree health care costs on a "pay-as-you-go" basis while maintaining an adequate reserve balance.

In fiscal year 2008, \$60 million was transferred to the REHP Trust Account and \$50.8 million was transferred to the RPSPP Trust Account from the pre-existing restricted receipt accounts. No additional transfers have been made to the trust accounts. At the end of fiscal year 2012, the combined balance in the trust accounts and restricted receipt accounts was \$311 million.

The Commonwealth has retained the Hay Group, a national employee benefits consulting firm, to provide actuarial services for GASB 45 implementation and reporting. The Hay Group's 2011 OPEB valuation for the REHP and RPSPP program is updated to reflect the following:

1. The combined unfunded actuarial accrued liability ("UAAL") as of June 30, 2011 was \$15.269 billion. The UAAL for the REHP was \$12.837 billion comprised of an actuarial accrued liability of \$12.908 billion less \$71 million of plan assets. The UAAL for the RPSPP was \$2.432 billion comprised of an actuarial accrued liability of \$2.492 billion less \$60 million of plan assets.
2. The annual required contribution ("ARC") for the fiscal year ended June 30, 2012 was \$1.045 billion. The REHP ARC was \$870 million and the RPSPP ARC was \$175 million.
3. The OPEB liability as of June 30, 2012 was \$1,558 million consisting of \$1,175 million for the REHP and \$383 million for the RPSPP.

## **Unemployment Compensation**

The Commonwealth, as of June 30, 2012, had \$2,592.7 million in outstanding loans from the Federal Unemployment Account to the Pennsylvania Unemployment Compensation Fund (the "UC Fund").

The Commonwealth was one of 35 states that had exhausted its UC Fund balances during the most recent economic downturn. The federal loans, which began in March 2009, were needed to fund unemployment compensation benefits in excess of UC Fund receipts.

Under current federal law, such loans must be repaid by the states with interest. Under ARRA, a waiver of interest on federal loans was extended through the end of calendar year 2010. Beginning in January 2011, interest started to accrue on outstanding loan amounts. Pursuant to the Unemployment Compensation Law, for each year in which interest is due on federal loans the Department calculates an Interest Factor tax to be paid by Commonwealth employers on the first \$8,000 in wages paid to each employee. The assigned Interest Factor rate was 0.44 percent for calendar year 2011 and 0.20 percent for calendar year 2012. In addition, federal law requires that employers in a state with an outstanding loan balance at the end of two consecutive years must pay additional federal unemployment taxes ("FUTA") to repay the principal of the loan. Initially this FUTA tax increase is 0.3 percent on the federal wage base of \$7,000 and automatically increases by 0.3 percent each year that the loan remains outstanding.

Based on current econometric assumptions and in the absence of legislative action to increase the UC Fund funding, the Commonwealth anticipated that the UC Fund would continue to require federal loans to pay benefits through at least 2018 and projected that its outstanding loan balance would total \$286 million by 2018. Mandatory loan repayments through increased FUTA taxes, which began in 2011, were expected to grow from \$94 million that year to an estimated \$854 million annually by 2018. Additional voluntary loan repayments from the UC Fund would likely decrease from an estimated \$2,560 million in fiscal year 2011 to \$176 million by fiscal year 2018 and the estimated interest on the outstanding UC Fund loans would drop from \$101 million annually in fiscal year 2011 to \$9 million by fiscal year 2018. **It is important to note that these repayment mechanisms do not have any impact on**

**the Commonwealth's General Fund. They are funded solely by federal taxes, the UC Fund and the Interest Factor assessment, none of which affect the revenues or expenditures of the General Fund.**

To address these circumstances, on June 12, 2012 the Commonwealth amended its unemployment compensation law by enactment of Act 2012-60 (the "Act"), which among other things, authorized the issuance of up to \$4.5 billion of unemployment compensation bonds by the Department of Labor and Industry acting through the Pennsylvania Economic Development Financing Authority ("PEDFA"). The proceeds of such bonds, (the "UC Bonds") could be used to repay all outstanding loan advances, including interest, from the Federal unemployment trust fund as well as to provide additional funding for the UC Fund. UC Bonds would be issued only if the Department of Labor and Industry determined that such issuance would result in a savings to Pennsylvania employers. A stable funding source, i.e. the Interest Factor tax (with a maximum rate not to exceed 1.1%) would finance the repayment of the UC Bonds.

Also, the Act includes a number of provisions intended to stabilize the UC Fund on an ongoing basis, including enhanced collections authority for the Department of Labor and Industry, a longer statute of limitations for collection of fault overpayments, an increase in the taxable wage base, closing of loopholes in eligibility requirements, and an amnesty program to give employers and claimants an incentive to pay UC debts.

Overall, the key provisions of Act 6 of 2011 and Act 60 of 2012 are estimated to produce average annual savings of \$385 million per year for the UC Trust Fund.

On July 25, 2012, PEDFA closed on a \$3,185.0 million interim financing with Citibank to both fully repay the outstanding loan from the Federal Unemployment Account and to fund the continued payment of benefits for a period through the Fall of 2012. On October 18, 2012 and as permitted under the Act, PEDFA issued its \$2,827.4 million Unemployment Compensation Revenue Bonds. Proceeds of the Unemployment Compensation Revenue Bonds were used to repay the Citibank interim financing. As result of the Citibank interim financing and PEDFA's issuance of its Unemployment Compensation Revenue Bonds, the Commonwealth estimates that it will save employers over \$150 million versus repaying the previously existing federal advances.

## **GOVERNMENT AUTHORITIES AND OTHER ORGANIZATIONS**

Certain state-created organizations have statutory authorization to issue debt for which state appropriations to pay debt service thereon are not required. The debt of these organizations is funded by assets of, or revenues derived from, the various projects financed and is not a statutory or moral obligation of the Commonwealth. However, some of these organizations are indirectly dependent upon Commonwealth operating appropriations. In addition, the Commonwealth may choose to take action to financially assist these organizations. These organizations, their purposes and their outstanding debt, as computed by each organization, (excluding swap obligations) are as follows:

*Delaware River Joint Toll Bridge Commission ("DRJTBC").* The DRJTBC, a public corporation of the Commonwealth and New Jersey, owns and operates bridges across the Delaware River. Debt service on bonds is paid from tolls and other revenues of the Commission. The DRJTBC had \$391.6 million in bonds outstanding as of December 31, 2012.

*Delaware River Port Authority ("DRPA").* The DRPA, a public corporation of the Commonwealth and New Jersey, operates several toll bridges over the Delaware River, and promotes the use of the Philadelphia-Camden port and promotes economic development in the port district. Debt service on bonds is paid from toll revenues and other revenues pledged by DRPA to repayment of bonds. The DRPA had \$1,166.0 million in revenue bond debt outstanding as of December 31, 2012.

*Pennsylvania Economic Development Financing Authority ("PEDFA").* The PEDFA was created in 1987 to offer pooled bond and other bond issues for both taxable and tax-exempt bonds on behalf of local industrial and commercial development authorities for economic development projects. Bonds may be secured by loan repayments and all other revenues of the PEDFA. The PEDFA had \$4,207.5 million of debt outstanding as of December 31, 2012, including the UC Bonds.

*Pennsylvania Energy Development Authority (“PEDA”).* The PEDA was created in 1982 to finance energy research projects, demonstration projects promoting the production or conservation of energy and the promotion, utilization and transportation of Pennsylvania energy resources. The authority’s funding is from appropriations and project revenues. Debt service on bonds is paid from project revenues and other revenues pledged by PEDA to repayment of bonds. The PEDA had no bonds outstanding as of December 31, 2012.

*Pennsylvania Higher Education Assistance Agency (“PHEAA”).* The PHEAA makes or guarantees student loans to students or parents, or to lending institutions or post-secondary institutions. Debt service on the bonds is paid by loan interest and repayments and other agency revenues. The PHEAA had \$6,582.4 million in bonds outstanding as of December 31, 2012.

*Pennsylvania Higher Educational Facilities Authority (“PHEFA”).* The PHEFA is a public corporation of the Commonwealth established to finance college facilities. As of December 31, 2012, the PHEFA had \$6,770.3 million in revenue bonds and notes outstanding payable from the lease rentals or loan repayments of the projects financed. Some of the lessees or borrowers, although private institutions, receive grants and subsidies from the Commonwealth.

*Pennsylvania Industrial Development Authority (“PIDA”).* The PIDA is a public corporation of the Commonwealth established for the purpose of financing economic development. The PIDA had \$268.3 million in revenue bond debt outstanding on December 31, 2012, to which all of its revenues are pledged.

*Pennsylvania Infrastructure Investment Authority (“Pennvest”).* Pennvest was created in 1988 to provide low-interest rate loans and grants for the purpose of constructing new and improving existing water supply and sewage disposal systems to protect the health and safety of the citizens of the Commonwealth and to promote economic development within the Commonwealth. Loans and grants are available to local governments and, in certain circumstances, to private companies. The Pennvest bonds are secured by principal repayments and interest payments on Pennvest loans. Pennvest had \$3.9 million of revenue bonds outstanding as of December 31, 2012.

*Pennsylvania Turnpike Commission (“PTC”).* The PTC operates the Pennsylvania Turnpike System (“System”). Its outstanding indebtedness, \$8,227.8 as of December 31, 2012, is payable from the net revenues of the System, primarily toll revenues and rentals from leases and concessions or from certain taxes dedicated to the System.

*State Public School Building Authority (“SPSBA”).* The SPSBA finances public school projects and community colleges. Bonds issued by the SPSBA are supported by the lease rental payments or loan repayments made to the SPSBA by local school districts and the community colleges. A portion of the funds appropriated annually by the Commonwealth as aid to local school districts and community colleges may be used by them to pay a portion of such lease rental payments or loan repayments. The SPSBA had \$3,364.9 million of revenue bonds outstanding as of December 31, 2012.

### **CITY OF PHILADELPHIA - PICA**

The Pennsylvania Intergovernmental Cooperation Authority (“PICA”) was created by Commonwealth legislation in 1991 to assist the City of Philadelphia, the Commonwealth’s largest city, in remedying its fiscal emergencies. PICA is authorized to provide assistance through the issuance of funding debt and to make factual findings and recommendations to Philadelphia concerning its budgetary and fiscal affairs. This financial assistance has included grants used by the City for defeasance of certain City general obligation bonds, funding of capital projects and the liquidation of the cumulative general fund balance deficit of the City of Philadelphia as of June 30, 1992, of \$224.9 million. At this time, Philadelphia is operating under a five-year fiscal plan approved by PICA on September 5, 2012.

No further bonds may be issued by PICA for the purpose of either financing capital projects or a deficit, as the authority for such bond issuance expired December 31, 1994. PICA’s authority to issue debt for the purpose of financing a cash flow deficit expired on December 31, 1995. Its ability to refund existing outstanding debt is unrestricted. PICA had \$453.0 million in special tax revenue bonds outstanding as of June 30, 2012. Neither the taxing power nor the credit of the Commonwealth is pledged to pay debt service on PICA’s bonds.

## LITIGATION

The Commonwealth's Office of Attorney General and Office of General Counsel have reviewed the status of pending litigation against the Commonwealth, its officers and employees, and have provided the following brief descriptions of certain cases affecting the Commonwealth.

In 1978, the General Assembly approved a limited waiver of sovereign immunity with respect to lawsuits against the Commonwealth. This cap does not apply to tax appeals, such as *Northbrook* (now *Allstate*) as detailed below. Damages for any loss are limited to \$250,000 for each person and \$1,000,000 for each accident. The Supreme Court of Pennsylvania has held that this limitation is constitutional. Approximately 3,150 suits against the Commonwealth remain open. Tort claim payments for the departments and agencies, other than the Department of Transportation, are paid from departmental and agency operating and program appropriations. Tort claim payments for the Department of Transportation are paid from an appropriation from the Motor License Fund. The Motor License Fund tort claim appropriation for fiscal year 2013 is \$20.0 million.

The Commonwealth also represents and indemnifies employees who have been sued under Federal civil rights statutes for actions taken in good faith in carrying out their employment responsibilities. There are no caps on damages in civil rights actions. The Commonwealth's self insurance program covers damages in these cases up to \$250,000 per incident. Damages in excess of \$250,000 are paid from departmental and agency operating and program appropriations.

### ***County of Allegheny v. Commonwealth of Pennsylvania and Pa. State Ass'n of County Comm'rs v. Commonwealth (Pa. Supreme Court)***

In 1987, the Supreme Court of Pennsylvania held, in *County of Allegheny v. Commonwealth of Pennsylvania*, 517 Pa. 65, 534 A.2d 760 (1987), that the statutory scheme for county funding of the judicial system is in conflict with the Pennsylvania Constitution. However, the Supreme Court of Pennsylvania stayed its judgment to afford the General Assembly an opportunity to enact appropriate funding legislation consistent with its opinion and permitted the system of county funding to remain in place in the interim.

Ruling in a separate mandamus action brought by the Pa. State Association of County Commissioners and several counties to enforce the order in *County of Allegheny*, the Supreme Court in *Pa. State Ass'n of County Comm'rs v. Commonwealth*, 545 Pa. 324, 681 A.2d 699 (1996), issued the requested writ of mandamus and appointed retired Justice Frank J. Montemuro, Jr., as special master to devise and submit a plan for implementation. The *Interim Report of the Master* recommended a four-phase transition to state funding of a unified judicial system, during each of which specified court employees would transfer into the state payroll system.

In Phase I of his *Interim Report*, Justice Montemuro recommended that the General Assembly provide for an administrative structure of local court administrators to be employed by the Administrative Office of Pennsylvania Courts, a state agency. Numbering approximately 165 people statewide, local court administrators are employees of the counties in which they work. On June 22, 1999, the Governor approved Act No. 1999-12, under which these approximately 165 county-level court administrators became employees of the Commonwealth. The remainder of Justice Montemuro's recommendation for later phases remained pending before the Supreme Court of Pennsylvania.

In 2008, the Association and county petitioners moved the Supreme Court to enforce the mandamus and to require implementation of the remaining recommendations made in the *Interim Report of the Master*. Though declining the Commonwealth's invitation to overrule its prior decisions, the Supreme Court on September 26, 2012, held that legislation enacted since 1997 (including Act 1999-12) had laid a "foundation for further evolution toward a better, administratively unified judicial system," and it expressed optimism that "recent progress on budgetary questions will continue." Thus, the Court denied the petitioners' motion to enforce the mandamus judgment at this time and relinquished jurisdiction. See *Pa. State Ass'n of County Comm'rs v. Commonwealth*, 52 A.3d 1213 (Pa. 2012).



***Northbrook Life Insurance Co. v. Commonwealth (now Allstate Life Insurance Co. v. Commonwealth)***

The *Northbrook* case was the lead case in litigation with potentially the entire insurance industry that does business in Pennsylvania. On January 26, 2006, the *en banc* Commonwealth Court issued a decision in which the majority partially ruled for both parties. *Northbrook Life Ins. Co. v. Commonwealth*, 890 A.2d 1223 (Pa. Commw. Ct. 2006). Both parties filed exceptions. The Court denied all exceptions and upheld its earlier decision. *Northbrook* filed an appeal to the Pennsylvania Supreme Court. The Supreme Court ruled in *Northbrook's* favor, but only on a technicality. See *Northbrook Life Ins. Co. v. Commonwealth*, 597 Pa. 18, 949 A.2d 333 (2008). The Court did not address the substantive findings of the Commonwealth Court.

Counsel then selected the *Allstate* case to relitigate the issues involved. *Northbrook* (now *Allstate*) and other pending cases challenged the Department of Revenue's application of portions of the Life and Health Guaranty Association Act of 1982 (the "Act"). The Act establishes a funding mechanism to fulfill defaulted obligations of insurance companies under life and health insurance policies and annuities contracts to insured Pennsylvania residents. In accordance with this funding mechanism, other insurance companies are assessed to provide the funds due to Pennsylvania residents insured by insurance companies which have become insolvent or are otherwise in default to their insureds.

Because the assessed insurance companies are paying the insurance obligations of other companies, a provision was placed in the Act that allows assessed insurance companies to claim a credit against their gross premiums tax liability based on such assessments. The assessments on each company are broken into various categories, including life insurance assessments, health insurance assessments, and annuity assessments, based on the type and amount of business each company transacts in Pennsylvania.

Life and health insurance premiums have always been subject to the premiums tax, and there is no dispute that companies may claim credit for life and health assessments. Annuity considerations, however, were taxed for approximately a three-year period, 1992-1995. Some annuity considerations were subject to tax; others were not. After several changes of direction, the Department of Revenue decided to allow credits for assessments paid on taxable annuity considerations. Credits were not allowed for assessments paid on non-taxable annuities. There is no provision in the insurance law that restricts the credit to only the assessments paid on taxable annuities. Taxpayers claim the credit for assessments paid on all annuities, both during the period that annuities were taxed and going forward.

On March 25, 2010, by a 3-2 vote, an *en banc* panel of the Commonwealth Court ruled that *Allstate* was entitled to claim a credit for all annuity assessments paid to the Guaranty Fund. See *Allstate Life Ins. Co. v. Commonwealth*, 992 A.2d 910 (Pa. Commw. Ct. 2010). The Commonwealth filed exceptions. Following briefing and oral argument before a seven-judge *en banc* Commonwealth Court panel, a 4-3 majority of the Court on October 15, 2010, issued an unreported decision overruling the Commonwealth's exceptions. See *Allstate Life Ins. Co. v. Commonwealth*, No. 89 F.R. 1997, 2010 Pa. Commw. Unpub. LEXIS 704 (2010).

The Commonwealth appealed to the Pennsylvania Supreme Court. On August 2, 2012, an evenly divided court affirmed the final order of the Commonwealth Court. See *Allstate Life Ins. Co. v. Commonwealth*, 52 A.3d 1077 (Pa. 2012). On August 16, 2012, the Commonwealth filed an Application for Reargument. On October 24, 2012, the Pennsylvania Supreme Court denied the Commonwealth's Application for Reargument. Therefore, the Commonwealth Court's judgment is final and binding precedent unless legislative action is sought to change the statute.

**The MCARE Case (PA Supreme Court)**

On April 15, 2010, the Commonwealth Court of Pennsylvania in *Hosp. & Healthsystem Ass'n of Pa. v. Commonwealth*, 997 A.2d 392 (Pa. Commw. Ct. 2010) (the "MCARE Case"), held that legislation causing the Commonwealth to transfer \$100 million from the Medical Care Availability and Reduction of Error ("MCARE") Fund to the General Fund was unlawful in that it violated the petitioners' vested rights in that money. An appeal from that decision is pending before the Supreme Court of Pennsylvania in Nos. 20 MAP 2010 and 21 MAP 2010.

The MCARE Fund is a special fund, established within the Treasury pursuant to Act 13 of 2002, that pays claims against health providers for losses or damages awarded in medical professional liability actions in excess of their basic insurance coverage. All health care providers in Pennsylvania are required to pay annual assessments to the MCARE Fund. As part of the fiscal year 2010 budget legislation, the General Assembly transferred \$100 million from the MCARE Fund to the General Fund. The Commonwealth Court held that this transfer was unlawful in that it violated the petitioners' vested rights in that money.

On appeal to the Supreme Court of Pennsylvania, the Commonwealth parties contend that the Commonwealth Court committed both factual and legal errors in rendering its decision. The Commonwealth's appeal automatically stays the Commonwealth Court's declaratory judgment and that court's consideration of any further relief pending resolution of the Commonwealth's appeal. Oral argument was held before the Supreme Court in September 2011. The appeals remain pending.

In the event of a final decision in any litigation that is adverse to the Commonwealth and that would require the payment or redistribution of Commonwealth funds or assets, the statutorily established administrative and budgetary processes would be used to provide the funds or authority to fulfill the Commonwealth's liabilities. Litigation obligations imposed on the Commonwealth in excess of budgeted amounts would require the Commonwealth to identify new revenue sources, or to reduce budgeted expenses so as to avoid a budgetary deficit.

***Harlee Manor, Inc., et al. v. Dept. of Public Welfare, et al. (Pa Commw. Ct.)***

This action, pending at Dkt. No. 264 M.D. 2005, challenges an assessment imposed on nursing homes to generate revenue for the Medicaid budget. The parties are currently in negotiations with each other and the federal government to resolve the issue. If the Court strikes down the assessment, analysts estimate the Commonwealth would lose \$331 million in state funds and a like amount in federal matching funds.

***CG, et al. v. PDE, et al. (U.S. 3<sup>rd</sup> Cir. Ct. of Appeals)***

This is a certified class action commenced in 2006. The representative plaintiffs are parents of students in the Lancaster and Reading School Districts who challenge the Commonwealth of Pennsylvania's method for distributing special education funds. The defendants are the Pennsylvania Department of Education and the Secretary of Education. The Office of Attorney General represents the defendants.

The plaintiffs contend that section 2509.5 of the Public School Code of 1949, 24 P.S. § 25-2509.5 – the Pennsylvania statute that apportions special education funding – violates these federal laws: the Individuals with Disabilities Education Act (“IDEA”); section 504 of the Rehabilitation Act of 1973; the Due Process Clause of the Fourteenth Amendment (this claim was dismissed by Chief Judge Kane on summary judgment entered in January 2011); the Equal Educational Opportunities Act of 1974 (“EEOA”); and Title II of the Americans with Disabilities Act of 1990 (“ADA”).

The claims against the Secretary under the ADA and section 504 of the Rehabilitation Act were dismissed on summary judgment because they cannot be made against individuals, only entities such as PDE. The court dismissed the plaintiffs' constitutional claim because the judge discerned a rational basis for Pennsylvania's special education funding formula. *See CG v. Pa. Dep't of Educ.*, No. 1:CV-06-1523, 2011 U.S. Dist. LEXIS 8339 (M.D. Pa. Jan. 28, 2011).

Following a bench trial on the claims that were not dismissed on summary judgment, Chief Judge Kane made findings of fact, rendered conclusions of law, and entered judgment against the plaintiffs and in favor of the defendants as to all claims. *See CG v. Pa. Dep't of Educ.*, 2012 U.S. Dist. LEXIS 119615 (M.D. Pa. Aug. 23, 2012). The plaintiffs have appealed to the U.S. Court of Appeals for Third Circuit, which has docketed the appeal at No. 12-3747. The parties are preparing briefs.

***Sears, et al. v. Corbett, et al.; and Weisblatt, et al. v. Corbett, et al. (Pa. Commw. Ct.)***

Petitioners, former participants in the Pennsylvania adultBasic Insurance Coverage Program (“adultBasic”), filed a pair of class action suits against Commonwealth officials seeking declaratory, mandamus and injunctive relief to remedy claimed violations of the Pennsylvania Tobacco Settlement Act (Act), 35 P.S. § 5701.101 *et. seq.* They are docketed at No. 121 M.D. 2011 and No. 157 M.D. 2011.

Section 303 of the Act, 35 P.S. § 5701.303, establishes a Tobacco Settlement Fund (“Fund”) to receive and distribute payments received by the Commonwealth pursuant to the Master Settlement Agreement (“Agreement”) of June 22, 2000. The Agreement was entered into on November 23, 1998, by the Commonwealth and leading United States tobacco manufacturers approved by the Court of Common Pleas of Philadelphia County on January 13, 1999. *See* 40 Pa. D.&C. 4<sup>th</sup> 225; 35 P.S. §§ 5671-75. The Agreement requires tobacco product manufactures to provide for home and community based care for tobacco use prevention and cessation efforts. 35 P.S. § 5701.101. The Agreement further mandates the establishment of a Health Endowment Account (“Account”) for long-term hope pursuant to Section 303 of the Act. 35 P.S. § 5701.303. The money placed into the Fund is governed by Section 306 of the Act, 35 P.S. § 5701.306, which sets forth a formula determining the percentage of appropriated money allocated for certain programs.

One of the programs created by Section 1303 of the Act was the adultBasic coverage insurance program. The adultBasic program received appropriations from the Fund pursuant to section 306(b)(1)(vi) of the Act. 35 P.S. § 5701.306(b)(1)(vi). Section 306(b)(1)(vi) of the Act established that the adultBasic program shared its funding stream with the Medical Benefits for Workers With Disabilities Program (“MAWD”), established by Section 1503 of the Act, 35 P.S. § 5701.1503.

The ultimate purpose of the lawsuit is to force the Legislature to restore adultBasic. The gravamen of the petitioners’ legal claims is predicated on their contention that in redirecting money from the Tobacco Settlement Fund through certain 2010 and 2011 amendments to The Fiscal Code, the Legislature “violated” the Act.

As part of their challenge to the Fiscal Code amendments, the petitioners assert that the amendments were enacted in violation of the Pennsylvania Constitution’s “single subject” rule. PA. CONST. art. III, § 3. The petitioners also allege violations of Article III, Sections 6 and 11, of the Pennsylvania Constitution. Petitioners claim that the General Assembly, when enacting the 2010 and 2011 amendments to the Fiscal Code, effectively amended the Tobacco Settlement Act by reference only to its title, in violation of Article III, Section 6, of the Pennsylvania Constitution. They also claim the legislative process occurred in a manner inconsistent with the provisions of the Act in violation of the Article III, Section 11, requirement that the general appropriation bill embrace nothing but appropriations for the executive, legislative and judicial departments of the Commonwealth, for the public debt and for public schools.

The respondents filed preliminary objections to the amended petitions for review in both actions. On June 27, 2012, an *en banc* panel of the Commonwealth Court sustained in part and overruled in part the respondents’ preliminary objection in the *Sears* case and directed the respondents to answer the amended petitions for review within 30 days. *Sears v. Corbett*, 49 A.3d 463 (Pa. Commw. Ct. 2012) (*Sears I*). The court made the same decision in the *Weisblatt* case on June 28, 2012. *See Weisblatt v. Corbett*, 53 A.3d 91 (Pa. Commw. Ct. 2012).

After the pleadings were closed, all parties filed applications for summary relief with the Commonwealth Court. On March 4, 2013, Commonwealth Court (through President Judge Pellegrini, acting for the court as a single judge) granted in part and denied in part the parties’ applications. Relying upon the *en banc* court’s opinion in *Sears I*, the court declared that the acts amending the Fiscal Code in 2010 and 2011 redirecting money from the Fund were unconstitutional in that they contained more than a single subject and amended the Tobacco Settlement Act in a procedurally improper manner. However, based on principles of sovereign immunity as had been summarized in the *en banc* court’s opinion in *Sears I*, the court declined to order the Commonwealth parties to restore to the Tobacco Settlement Fund and the adultBasic program the funds that had been transferred in 2010 and 2011 pursuant to the Fiscal Code amendments; and it did not order the immediate restoration of the adultBasic insurance coverage program.

Instead, the court ordered the executive respondents prospectively to adhere to the relevant Tobacco Settlement Act provisions during the 2013-14 fiscal year, unless the General Assembly were properly to enact appropriations or other laws that direct otherwise. All parties have the right within 30 days to appeal Commonwealth Court's final judgment to the Supreme Court of Pennsylvania.

## **RATINGS**

On July 16, 2012, Moody's Investors Service ("Moody's") lowered its ratings on Commonwealth General Obligation bonds from Aa1 with a negative outlook to Aa2 with a stable outlook. Moody's has assigned its municipal bond rating of "Aa2" to the Bonds. Standard and Poor's Ratings Services, a division of the McGraw-Hill Companies ("S&P") has assigned its municipal bond rating of "AA" to the Bonds. Fitch Ratings ("Fitch") has assigned its municipal bond rating of "AA+" to the Bonds.

The ratings reflect only the views of the respective rating agencies.

The ratings are based upon current information furnished by the Commonwealth or obtained from other sources considered reliable by the rating agencies, which do not perform any audit in connection with any rating and may, on occasion, rely on unaudited financial information. Reference is made to the rating agencies' manuals for complete descriptions of their respective rating procedures and other rating categories, and to S&P's, Moody's and Fitch's written analyses of Commonwealth finances expected to be released upon release of their respective ratings.

A security rating is not a recommendation to buy, sell or hold securities. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely if, in the opinion of the rating agencies, circumstances warrant such revision or withdrawal. Any such downward revision or withdrawal could have an adverse effect on the marketability or market price of the Bonds. The Commonwealth has not undertaken any responsibility after issuance of the Bonds to assure the maintenance of the ratings, to oppose any revision or withdrawal of the ratings by S&P, Moody's or Fitch or to inform the holders of the Bonds of any such revision or withdrawal, except as set forth under "CONTINUING DISCLOSURE."

## **TAX EXEMPTION AND OTHER TAX MATTERS**

### **Federal Tax Exemption**

In the opinion of Bond Counsel, under existing statutes, regulations, rulings and court decisions, and assuming continuing compliance by the Commonwealth with certain certifications and agreements relating to the use of the Bond proceeds and covenants to comply with provisions of the Internal Revenue Code of 1986, as amended (the "Code") and all applicable regulations thereunder, now or hereafter enacted, interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. However, such interest is includable in adjusted current earnings for purposes of the federal alternative minimum tax imposed on certain corporations (as defined in the Code). Bond counsel expresses no opinion regarding other federal tax consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

The Bonds maturing on April 1, 2027 are offered at a discount ("original issue discount") equal generally to the difference between public offering price and principal amount. For federal income tax purposes, original issue discount on a Bond accrues periodically over the term of the Bond as interest with the same tax exemption and alternative minimum tax status as regular interest. The accrual of original issue discount increases the holder's tax basis in the Bond for determining taxable gain or loss from sale or from redemption prior to maturity. Holders should consult their tax advisers for an explanation of the accrual rules.

The Bonds maturing on April 1, 2014 through April 1, 2026 and April 1, 2028 through April 1, 2033 are offered at a premium ("original issue premium") over their principal amount. For federal income tax purposes, original

issue premium is amortizable periodically over the term of a Bond through reductions in the holder's tax basis for the Bond for determining taxable gain or loss from sale or from redemption prior to maturity. Amortization of premium does not create a deductible expense or loss. Holders should consult their tax advisers for an explanation of the amortization rules.

The opinion of Bond Counsel on federal tax matters will be based upon and will assume the accuracy of certain representations and certifications, and compliance with certain covenants, of the Commonwealth to be contained in the transcript of proceedings for the issuance of the Bonds and that are intended to evidence and assure that the Bonds are and will remain obligations the interest on which is excludable from gross income for federal income tax purposes. Bond Counsel will not independently verify the accuracy of those certifications and representations or covenants.

The Code prescribes a number of qualifications and conditions for the interest on state and local obligations to be and to remain excludable from gross income for federal income purposes, some of which require future or continued compliance after issuance of the obligations in order for the interest to be and to continue to be so excluded from the date of issuance. Noncompliance with these requirements by the Commonwealth may cause the interest on the Bonds to be included in gross income for federal income tax purposes and thus to be subject to federal income tax retroactively to their date of issuance. The Commonwealth has covenanted to take the actions required of it for the interest on the Bonds to be and to remain excludable from gross income for federal income tax purposes and not to take any actions that would adversely affect that exclusion.

Under the provisions of the Code, the Treasury Department is authorized and empowered to promulgate regulations implementing the intent of Congress under the Code which could affect the tax exemption and/or tax consequences of holding tax-exempt obligations, such as the Bonds. In addition, legislation may be introduced and enacted in the future which could change the provisions of the Code relating to the tax exempt bonds of a state or local government unit, such as the Commonwealth, or the taxability of interest in general.

Proposals to alter or eliminate the exclusion of interest on tax-exempt bonds from gross income for some or all taxpayers have been made in the past and may be made again in the future. Future legislation, if enacted into law, or clarification of the Code may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such future legislation or clarification of the Code may also affect the market price for, or marketability of, the Bonds. **PROSPECTIVE PURCHASERS OF THE BONDS SHOULD CONSULT THEIR OWN TAX ADVISERS REGARDING ANY PROPOSED FEDERAL TAX LEGISLATION, AS TO WHICH BOND COUNSEL EXPRESSES NO OPINION.**

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities and represents Bond Counsel's judgment as to the proper treatment of the Bonds for federal income tax purposes. It is not a guarantee of any result, and is not binding on the Internal Revenue Service (the "IRS") or the courts.

Bond Counsel's engagement with respect to the Bonds ends with the issuance of the Bonds.

No representation is made or can be made by the Commonwealth or any other party associated with the issuance of the Bonds as to whether or not any other legislation now or hereafter introduced and enacted will be applied retroactively so as to subject interest on the Bonds to federal income taxes or so as to otherwise affect the marketability or market value of the Bonds.

### **Pennsylvania Tax Exemption**

Under the laws of the Commonwealth as presently enacted and construed, the Bonds are exempt from personal property taxes in the Commonwealth and the interest on the Bonds is exempt from Pennsylvania personal income tax and Pennsylvania corporate net income tax.

The Bonds and the interest thereon may be subject to state or local taxes in jurisdictions other than the Commonwealth under applicable state or local tax laws.

THE ABOVE SUMMARY OF POSSIBLE TAX CONSEQUENCES IS NOT EXHAUSTIVE OR COMPLETE. ALL PURCHASERS OF BONDS SHOULD CONSULT THEIR TAX ADVISORS REGARDING THE POSSIBLE FEDERAL, STATE AND LOCAL INCOME TAX CONSEQUENCES OF OWNERSHIP OF THE BONDS AND ANY CHANGES IN THE STATUS OF PENDING OR PROPOSED FEDERAL TAX LEGISLATION. ANY STATEMENT REGARDING TAX MATTERS HEREIN CANNOT BE RELIED UPON BY ANY PERSON TO AVOID TAX PENALTIES.

### **UNDERWRITING**

After competitive bidding on April 3, 2013, the Bonds were awarded to a selling group represented by Bank of America Merrill Lynch (the “Underwriters”) for a purchase price of \$1,083,811,917.35 which is equivalent to the principal amount of such Bonds, less Underwriters’ discount of \$2,218,274.70 which includes original issue premium of \$136,030,192.05. The Underwriters have supplied the public offering yields and prices of the Bonds shown on the cover hereof. If all of the Bonds are resold to the public at such yields, the underwriters’ discount will approximate 0.233503 percent of the aggregate principal amount of the Bonds. The Underwriters may change the public offering yields from time to time.

### **LEGALITY FOR INVESTMENT**

Under the Pennsylvania Probate, Estates and Fiduciaries Code, the Bonds are authorized investments for fiduciaries, as defined in that code, within the Commonwealth of Pennsylvania. The Bonds are legal investments for Pennsylvania savings banks, banks, bank and trust companies, and insurance companies and are acceptable as security for deposits of funds of the Commonwealth. The Bonds are eligible for purchase, dealing in, underwriting and unlimited holding by national banking associations pursuant to regulations promulgated by the Comptroller of the Currency set forth in the Code of Federal Regulations, Title 12—Banks and Banking, Sections 1.3(c) and 1.4.

### **FINANCIAL ADVISOR**

Public Financial Management Inc., Philadelphia, Pennsylvania, is serving as independent financial advisor to the Commonwealth with respect to the Bonds (the “Financial Advisor”). The Financial Advisor’s fees in connection with the issuance of the Bonds are expected to be paid from Bond proceeds.

### **LEGAL MATTERS**

All legal matters incident to the authorization and issuance of the Bonds are subject to the approval of the Attorney General of the Commonwealth of Pennsylvania, The Honorable Kathleen Kane and of McNees Wallace & Nurick LLC, Bond Counsel. A copy of the opinion of Bond Counsel for the Bonds will accompany the Bonds delivered to DTC. Copies of the opinion of the Attorney General, together with additional copies of the opinions of Bond Counsel, will be available at the time of delivery of the Bonds. Proposed forms of these opinions are included as Appendices F and G respectively.

### **ADDITIONAL INFORMATION**

Periodic public reports relating to the financial condition of the Commonwealth are prepared by the Office of the Budget. These reports and additional information may be obtained upon request from the office of the Secretary of the Budget, Mr. Charles Zogby, Attn.: Ms. Mindy Dierich, 7th Floor, Bell Tower, 303 Walnut Street, Harrisburg, Pennsylvania 17101-1808 (Telephone (717) 787-7342). The annual Comprehensive Annual Financial Report (“CAFR”), a summary of the enacted fiscal year 2013 budget and certain other information are available in the Budget and Financial Reports section of the Office of the Budget’s web site, <http://www.budget.state.pa.us>.

## CONTINUING DISCLOSURE

The Commonwealth will execute a written agreement (the “Continuing Disclosure Agreement”) for the benefit of the beneficial owners of the Bonds in order to assist the Underwriters in meeting the requirements of Rule 15c2-12 (the “Rule”) promulgated by the Securities and Exchange Commission. The Continuing Disclosure Agreement will require the Commonwealth to:

- (i) File in an electronic format as required by the MSRB on the MSRB’s Electronic Municipal Market Access system (“EMMA”) not later than 240 days following the end of each of the Commonwealth’s fiscal years, Annual Financial Statements and Annual Operating Data, as defined below, with the Municipal Securities Rulemaking Board (the “MSRB”);
- (ii) File in a timely manner to the MSRB notice of certain specified events listed below; and
- (iii) File with the MSRB notice of any failure of the Commonwealth to file the information required by (i) above.

*Annual Financial Information.* It is expected that the financial statements to be filed annually as provided by (i) above will be audited financial statements. The Continuing Disclosure Agreement, however, permits the filing of unaudited financial statements if audited financial statements are not available by the 240-day deadline, with audited financial statements to be filed as soon as they are available. The Annual Operating Data will be operating data of the type contained in this Official Statement in the following tables:

Tables 5 through 12 under the heading “COMMONWEALTH FINANCIAL PERFORMANCE”;  
Tables 15 through 18 under the heading “OUTSTANDING INDEBTEDNESS OF THE  
COMMONWEALTH”; and

Tables 20 through 24 under the heading “OTHER STATE-RELATED OBLIGATIONS.”

If any of the tables listed above reflect information that is no longer calculated and available or relevant because of changes in operations, the Commonwealth will provide notice of such change in the first annual filing of Annual Operating Data after such changes are undertaken. The format of the tables also may be altered.

*Event Disclosure.* The Continuing Disclosure Agreement requires the Commonwealth to provide timely notice, but in no event longer than within 10 business days following such a listed occurrence, to the MSRB of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies;
2. Non-payment related defaults, if material;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions, the issuance by the IRS of proposed or final determinations of taxability, Notices of Proposed Issue or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax-exempt status of the security;
7. Modifications to rights of Bond holders, if material;
8. Bond calls, if material and tender offers;
9. Defeasances;
10. Release, substitution or sale of property securing repayment of the Bonds, if material;
11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the Commonwealth;
13. The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the Commonwealth, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.

The fourteen events listed above are specified by the Rule but some of them may not be relevant to the Bonds.

*Limitations, Remedy and Amendments.* The Continuing Disclosure Agreement requires the Commonwealth to provide only limited information at limited times, and such information may not include all information necessary to determine the value of the Bonds at any time. The Commonwealth may also make other information available on a voluntary basis, but it is not contractually obligated to do so. See “ADDITIONAL INFORMATION” herein for the availability of other information from the Commonwealth’s Office of the Budget.

The sole and exclusive remedy for any breach by the Commonwealth of its obligations under the Continuing Disclosure Agreement is an action to compel specific performance by the Commonwealth of its obligations. No assurance can be provided as to the outcome of any such proceeding. A breach by the Commonwealth of its obligations under the Continuing Disclosure Agreement does not constitute a default under the Bonds.

The Commonwealth reserves the right to amend the Continuing Disclosure Agreement consistent with the provisions of the Rule (or any successor legal requirements) as then in effect.

The Commonwealth has complied in all material respects with its prior continuing disclosure obligations.

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The execution of this Official Statement has been authorized in the Resolutions and may be executed in any number or counterparts and by different parties hereto in separate counterparts, each of which when so executed and delivered shall be deemed to be an original and all of which taken together shall constitute but one and the same document.

/S/ TOM CORBETT

TOM CORBETT, Governor

/S/ ROBERT M. McCORD

ROBERT M. McCORD, State Treasurer

/S/ EUGENE A. DePASQUALE

EUGENE A. DePASQUALE, Auditor General

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**CERTIFICATE OF THE AUDITOR GENERAL**  
**Pursuant to**  
**ARTICLE VIII, SECTION 7(a)(4) and (c)**  
**of the**  
**CONSTITUTION OF PENNSYLVANIA**  
**and**  
**Section 304 of the Capital Facilities Debt Enabling Act**

To the Governor and the General Assembly:

I, Eugene A. DePasquale, Auditor General of the Commonwealth of Pennsylvania, pursuant to Article VIII, Section 7(a)(4) of the Pennsylvania Constitution and Section 304 of Capital Facilities Debt Enabling Act (Act 1 of 1999, as amended) certify as follows:

The average annual tax revenues deposited in all funds in the five fiscal years ended preceding the date of February 28, 2013 .....	\$ 33,742,407,887
(i) The amount of outstanding net debt as of the end of the preceding fiscal year .....	\$ 9,443,224,354
(ii) The amount of such net debt as of February 28, 2013.....	\$ 8,822,407,658
(iii) The difference between the limitation upon all net debt outstanding as provided in Article VIII, Section 7 (a) (4) of the Constitution of Pennsylvania and the amount of such net debt as of the date of February 28, 2013 .....	\$ 50,226,806,144
(iv) The amount of such debt scheduled to be repaid during the remainder of the current fiscal year .....	\$ 127,855,000
(v) The amount of debt authorized by law to be issued, but not yet incurred .....	\$ 85,062,559,968
(vi) The amount of outstanding obligations excluded from outstanding debt as self sustaining pursuant to Article VIII, Section 7(c)(1), (2) and (3) of the Constitution of Pennsylvania .....	\$ 9,788,796,294

IN TESTIMONY WHEREOF, I have set my hand and affixed the seal of the Auditor General, this 1<sup>st</sup> day of March 2013.

/s/Eugene A. DePasquale  
 EUGENE A. DEPASQUALE  
 Auditor General  
 Commonwealth of Pennsylvania

(Seal)

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## SELECTED DATA ON THE COMMONWEALTH OF PENNSYLVANIA

### General

The Commonwealth of Pennsylvania is one of the most populous states, ranking sixth behind California, Texas, New York, Florida, and Illinois. Pennsylvania is an established state with a diversified economy. Pennsylvania had been historically identified as a heavy industrial state. That reputation has changed over the last thirty years as the coal, steel and railroad industries declined. The commonwealth's business environment readjusted with a more diversified economic base. This economic readjustment was a direct result of a long-term shift in jobs, investment, and workers away from the northeast part of the nation. Currently, the major sources of growth in Pennsylvania are in the service sector, including trade, medical, health services, education and financial institutions.

Pennsylvania's agricultural industries remain an important component of the commonwealth's economic structure, accounting for more than \$5.4 billion in crop and livestock products annually. In 2011, agribusiness and food related industries reached export sales surpassing \$1.3 billion in economic activity. Over 63,000 farms form the backbone of the State's agricultural economy. Farmland in Pennsylvania includes over four million acres of harvested cropland and three million acres of pasture and farm woodlands - nearly one-third of the commonwealth's total land area. Agricultural diversity in the commonwealth is demonstrated by the fact that Pennsylvania ranks among the top ten states in the production of a variety of agricultural products.

Pennsylvania's extensive public and private forests provide a vast source of material for the lumber, furniture, and paper products industries. The forestry and related industries accounts for 1.5% of employment with economic activity of nearly \$5 billion in sales in domestic and international trade. Additionally, the commonwealth derives a good water supply from underground sources, abundant rainfall, and a large number of rivers, streams, and lakes. Other natural resources include major deposits of coal, petroleum, and natural gas. Annually, about 66 million tons of anthracite and bituminous coal, 1,310 billion cubic feet of natural gas, and about 2.2 million barrels of oil are extracted from Pennsylvania. Pennsylvania is one of the top 10 producing states in the country for aggregate/crushed stone. The value of non-coal mineral production in PA is approximately \$1 billion annually.

Pennsylvania is a Mid-Atlantic state within easy reach of the populous eastern seaboard and, as such, is the keystone to the Midwest. A comprehensive transportation grid enhances the commonwealth's strategic geographic position. The commonwealth's water systems afford the unique feature of triple port coverage, a deep-water port at Philadelphia, a Great Lakes port at Erie and an inland water port at Pittsburgh. Between air, rail, water, and road, Pennsylvania is easily accessible for both inter and intra state trade and commerce.

## Population

The commonwealth is highly urbanized. Of the commonwealth's 2011 mid-year population estimate, 79 percent resided in the 15 Metropolitan Statistical Areas ("MSAs") of the commonwealth. The largest MSAs in the commonwealth are those that include the cities of Philadelphia and Pittsburgh, which together contain almost 44 percent of the State's total population. The population of Pennsylvania, 12.7 million people in 2011, according to the U.S. Bureau of the Census, represents a population growing slower than the nation with a higher portion than the nation or the region comprised of persons 45 or over. The following tables present the population trend from 2002 to 2011 and the age distribution of the population for 2011.

### Population Trends Pennsylvania, Middle Atlantic Region and the United States 2002-2011

As of <u>July 1</u>	Total Population In Thousands			Total Population as a % of 2002 base		
	<u>PA</u>	<u>Middle Atlantic Region<sup>(a)</sup></u>	<u>U.S.</u>	<u>PA</u>	<u>Middle Atlantic Region<sup>(a)</sup></u>	<u>U.S.</u>
2002 .....	12,326	40,032	287,803	100%	100%	100%
2003 .....	12,357	40,172	290,326	100	100	101
2004 .....	12,388	40,297	293,045	100	101	102
2005 .....	12,418	40,370	295,753	101	101	103
2006 .....	12,471	40,451	295,593	101	101	103
2007 .....	12,522	40,581	301,579	102	101	105
2008 .....	12,566	40,697	304,374	102	102	106
2009 .....	12,604	40,854	307,006	102	102	107
2010 .....	12,711	40,913	309,326	103	102	107
2011 .....	12,743	40,030	311,588	103	103	108

<sup>(a)</sup> Middle Atlantic Region: Pennsylvania, New York, New Jersey  
Source: U.S. Department of Commerce, Bureau of the Census

### Population by Age Group — 2011 Pennsylvania, Middle Atlantic Region and the United States

<u>Age</u>	<u>Pennsylvania</u>	<u>Middle Atlantic Region<sup>(a)</sup></u>	<u>United States</u>
Under 5 years .....	5.7 %	5.9 %	6.4 %
5-24 years .....	25.9	26.1	27.2
25-44 years .....	24.5	26.1	26.5
45-64 years .....	28.3	27.6	26.6
65 years and over.....	15.6	14.3	13.3

<sup>(a)</sup> Middle Atlantic Region: Pennsylvania, New York, New Jersey.  
Source: U.S. Department of Commerce, Bureau of the Census

## Employment

Non-agricultural employment in Pennsylvania over the 10 years ending in 2011 increased at an average annual rate of 0.08 percent compared with an increase 0.05 percent rate for the Middle Atlantic region and 0.09 percent rate for the U.S. The following table shows employment trends from 2002 through 2011.

### Non-Agricultural Establishment Employment Trends Pennsylvania, Middle Atlantic Region and the United States 2002-2011

Calendar Year	Total Establishment Employment In Thousands			Total Establishment Employment as a % of 2002 base		
	PA	Middle Atlantic Region <sup>(a)</sup>	US	PA	Middle Atlantic Region <sup>(a)</sup>	US
2002 .....	5,641	18,087	130,341	100 %	100 %	100 %
2003 .....	5,611	17,999	129,999	99	99	99
2004 .....	5,644	18,108	131,435	99	98	99
2005 .....	5,702	18,278	133,703	99	99	100
2006 .....	5,756	18,446	136,806	100	100	101
2007 .....	5,797	18,610	137,598	101	101	103
2008 .....	5,799	18,640	136,790	102	102	104
2009 .....	5,615	18,066	130,807	102	102	104
2010 .....	5,616	18,023	129,874	99	99	99
2011 .....	5,681	18,169	131,359	100	100	99

<sup>(a)</sup> Middle Atlantic Region: Pennsylvania, New York, New Jersey.  
Source: U.S. Department of Labor, Bureau of Labor Statistics.

Non-manufacturing employment in Pennsylvania has increased in recent years and reached 90.1 percent of total employment by 2011. Consequently, manufacturing employment constitutes a diminished share of total employment within the commonwealth. Manufacturing, contributing 9.9 percent of 2011 non-agricultural employment, has fallen behind the services sector, the trade sector and the government sector as the 4th largest single source of employment within the commonwealth. In 2011, the services sector accounted for 47.9 percent of all non-agricultural employment while the trade sector accounted for 15.0 percent. The following table shows trends in employment by sector for Pennsylvania from 2007 through 2011.

**Non-Agricultural Establishment Employment by Sector**  
**Pennsylvania**  
**2007-2011**  
(In Thousands)

	CALENDAR YEAR									
	2007		2008		2009		2010		2011	
	Employees	%	Employees	%	Employees	%	Employees	%	Employees	%
<b>Manufacturing:</b>										
Durable.....	407.4	7.0	398.5	6.9	344.8	6.1	334.3	5.9	341.4	6.0
Non-Durable.....	251.7	4.3	245.2	4.2	229.3	4.1	225.7	4.0	222.5	3.9
Total										
Manufacturing <sup>(d)</sup> .....	659.1	11.4	643.7	11.1	574.1	10.2	560.0	10.0	563.9	9.9
<b>Non-Manufacturing:</b>										
Trade <sup>(a)</sup> .....	894.7	15.4	887.1	15.3	850.3	15.1	848.5	15.1	854.7	15.0
Finance <sup>(b)</sup> .....	332.8	5.7	329.8	5.7	318.4	5.7	311.0	5.5	309.5	5.4
Services.....	2,644.8	45.6	2,674.5	46.1	2,638.8	47.0	2,669.5	47.5	2,721.4	47.9
Government.....	747.5	12.9	752.0	13.0	759.6	13.5	761.2	13.5	744.1	13.1
Utilities <sup>(c)</sup> .....	239.1	4.1	238.8	4.1	230.5	4.1	231.6	4.1	238.8	4.2
Construction.....	262.3	4.5	254.6	4.4	224.6	4.0	215.9	3.8	221.8	3.9
Mining.....	20.4	0.4	21.6	0.4	21.7	0.4	25.9	0.5	32.9	0.6
Total										
Non-Manufacturing <sup>(d)</sup>	5,141.6	88.6	5,158.4	88.7	5,043.9	89.8	5,063.6	90.0	5,123.2	90.1
Total Employees <sup>(d)(e)</sup>	5,800.7	100.0	5,802.1	99.8	5,618.0	100.0	5,623.6	100.0	5,687.1	100.0

<sup>(a)</sup> Wholesale and retail trade.

<sup>(b)</sup> Finance, insurance and real estate.

<sup>(c)</sup> Includes transportation, communications, electric, gas and sanitary services.

<sup>(d)</sup> Discrepancies occur due to rounding.

<sup>(e)</sup> Does not include workers involved in labor-management disputes.

Source: PA Bureau of Labor & Industry

The following table presents the percentages of non-agricultural employment in various sectors in Pennsylvania and the United States in 2011.

**Non-Agricultural Establishment Employment by Sector**  
**Pennsylvania and the United States**

	2011 Calendar Year	
	Pennsylvania	United States
Manufacturing.....	9.9%	8.9%
Trade <sup>(a)</sup> .....	15.0	15.4
Finance <sup>(b)</sup> .....	5.4	5.8
Services.....	47.9	44.7
Government.....	13.1	16.8
Utilities <sup>(c)</sup> .....	4.2	3.7
Construction.....	3.9	4.2
Mining.....	0.6	0.5
Total <sup>(d)</sup> .....	100.0%	100.0%

<sup>(a)</sup> Wholesale and retail trade.

<sup>(b)</sup> Finance and insurance.

<sup>(c)</sup> Includes transportation, communications, electric, gas and sanitary services.

<sup>(d)</sup> Discrepancies occur due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics.



Within the manufacturing sector of Pennsylvania's economy, which now accounts for less than one-tenth of total non-agricultural employment in Pennsylvania, the fabricated metals industries employed the largest number of workers. Employment in fabricated metals industries was 14.3 percent of Pennsylvania manufacturing employment but only 1.4 percent of total Pennsylvania non-agricultural employment in 2011. The following table shows trends in manufacturing employment by industry for Pennsylvania from 2007 through 2011.

**Manufacturing Establishment Employment by Industry**  
**Pennsylvania**  
**2007-2011**  
(In Thousands)

	2007		2008		2009		2010		2011	
	Employees	%	Employees	%	Employees	%	Employees	%	Employees	%
<b>Durable Goods:</b>										
Primary Metals.....	42.6	6.2	41.6	6.5	35.6	6.2	36.2	6.5	38.4	6.8
Fabricated Metals.....	91.5	12.8	91.7	14.2	79.5	13.8	77.6	13.8	80.6	14.3
Machinery (excluding electrical)....	56.8	7.9	56.4	8.8	47.4	8.3	45.2	8.1	47.0	8.3
Electrical Equipment.....	26.9	3.7	27.1	4.2	24.8	4.3	24.7	4.4	25.9	4.6
Transportation Equipment....	43.5	6.2	43.6	6.8	38.6	6.7	36.9	6.6	37.4	6.6
Furniture Related Products.....	22.3	3.5	20.3	3.2	16.1	2.8	14.9	2.7	14.8	2.6
Other Durable Goods.....	123.8	19.2	117.8	18.3	102.8	17.9	98.8	17.6	97.3	17.2
Total Durable Goods <sup>(a)</sup> .....	407.4	59.5	398.5	61.9	344.8	60.1	334.3	59.6	341.4	60.4
<b>Non-Durable Goods:</b>										
Pharmaceutical/Medicine...	22.0	3.3	22.3	3.5	21.7	3.8	21.3	3.8	20.2	3.6
Food Products.....	69.0	10.5	67.8	10.5	66.8	11.6	66.5	11.9	66.5	11.8
Chemical Products.....	46.4	7.6	45.9	7.1	43.5	7.6	43.0	7.7	42.2	7.5
Printing and Publishing.....	35.2	5.5	33.2	5.2	29.9	5.2	28.2	5.0	26.9	4.8
Plastics/Rubber Products.....	39.5	5.9	39.1	6.1	35.0	6.1	35.2	6.3	35.4	6.3
Other Non-Durable Goods...	39.6	7.5	36.9	5.7	32.4	5.6	32.2	5.7	32.2	5.7
Total Non-Durable Goods <sup>(a)</sup> .....	251.7	40.3	245.2	38.1	229.3	39.9	226.4	40.4	223.4	39.6
Total Manufacturing Employees <sup>(a)</sup> .....	659.1	100.0	643.7	100.0	574.1	100.0	560.7	100.0	564.8	100.0

<sup>(a)</sup> Discrepancies occur due to rounding

Source: U.S. Department of Labor, Bureau of Labor Statistics.

## Unemployment

Pennsylvania's annual average unemployment rate was equivalent to the national average throughout the 2000's. Slower economic growth caused the unemployment rate in the commonwealth to rise to 8.5 percent in early 2010 compared to 4.4 percent annual unemployment rate in 2007. As of December 2012, the most recent month for which figures are available, Pennsylvania had a seasonally adjusted annual unemployment rate of 7.9 percent. The following table represents the annual non-adjusted unemployment rate in Pennsylvania, the Middle Atlantic Region, and the United States from 2002 through 2011.

**Annual Average Unemployment Rate  
Pennsylvania, Middle Atlantic Region and the United States  
2002-2011**

<u>Calendar Year</u>	<u>Pennsylvania</u>	<u>Middle Atlantic Region<sup>(a)</sup></u>	<u>United States</u>
2002 .....	5.6	5.9	5.8
2003 .....	5.7	6.1	6.0
2004 .....	5.4	5.5	5.5
2005 .....	5.0	4.9	5.1
2006 .....	4.5	4.6	4.6
2007 .....	4.4	4.4	4.6
2008 .....	5.4	5.4	5.8
2009 .....	8.0	8.4	9.3
2010 .....	8.5	8.8	9.6
2011 .....	7.9	8.3	8.9

<sup>(a)</sup> Middle Atlantic Region: Pennsylvania, New York, New Jersey.  
Source: U.S. Department of Labor, Bureau of Labor Statistics.

The following table presents the thirty largest non-governmental employers in Pennsylvania:

**Commonwealth of Pennsylvania  
Thirty Largest  
Non-Governmental Employers  
March 2012**

<u>Company</u>	<u>Rank</u>	<u>Company</u>	<u>Rank</u>
Wal-Mart Associates .....	1	Vanguard Group Inc .....	16
University of Pennsylvania .....	2	GMRI Inc..... .....	17
Pennsylvania State University .....	3	Comcast Cablevision Corp .....	18
Giant Food Stores .....	4	K-MART Corporation .....	19
UPMC Presbyterian .....	5	Heartland Employment Services .....	20
University of Pittsburgh .....	6	Pennsylvania CVS Pharmacy LLC.....	21
PNC Bank NA .....	7	Highmark Inc .....	22
United Parcel Service Inc .....	8	US Airways Inc .....	23
Giant Eagle Inc .....	9	Thomas Jefferson University Hospital. ....	24
Lowe's Home Centers Inc .....	10	Temple University.. .....	25
Weis Markets Inc..... .....	11	Milton Hershey Medical Center. ....	26
The Home Depot USA Inc .....	12	Western Penn Allegheny Health.....	27
Merck Sharpe & Dohme Corp.....	13	Eat'n Park Restaurants .....	28
Target Corporation .....	14	Wells Fargo Bank NA .....	29
The Children's Hospital of Philadelphia .....	15	Sheetz Inc..... .....	30

Source: Pennsylvania Department of Labor, Office of Employment Security.

## Personal Income

Personal income in the commonwealth for 2011 is \$541.2 billion, an increase of 4.8 percent over the previous year. During the same period, national personal income increased by 5.0 percent. Based on the 2011 personal income estimates, per capita income is at \$42,478 in the commonwealth compared to per capita income in the United States of \$41,663. The following tables represent annual personal income and per capita income from 2002 through 2011.

### Personal Income Pennsylvania, Mideast Region and the United States 2002-2011

Year	Total Personal Income Dollars in Millions			Total Personal Income As a % of 2002 base		
	PA	Mideast Region <sup>(a)</sup>	US. <sup>(b)</sup>	PA	Mideast Region <sup>(a)</sup>	US
2002 .....	\$ 387,663	\$ 1,662,680	\$ 9,054,702	100 %	100 %	100 %
2003 .....	399,547	1,707,492	9,369,072	103	102	103
2004 .....	417,790	1,808,113	9,928,790	107	108	109
2005 .....	432,247	1,898,598	10,476,669	111	114	115
2006 .....	462,703	2,046,137	11,256,516	119	123	124
2007 .....	489,076	2,177,747	11,900,562	126	130	131
2008 .....	512,992	2,271,109	12,451,660	132	136	137
2009 .....	499,700	2,185,633	11,916,773	128	131	131
2010 .....	516,390	2,271,403	12,353,577	133	136	136
2011 .....	541,297	2,374,691	12,981,741	139	142	143

<sup>(a)</sup> Mideast Region: Pennsylvania, New York, New Jersey, Maryland, District of Columbia, and Delaware.

<sup>(b)</sup> Sum of States.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

### Per Capita Income Pennsylvania, Mideast Region and the United States 2002-2011

Calendar Year	Per Capita Income			As % of US	
	PA	Mideast Region <sup>(a)</sup>	U.S.	PA	Mideast Region <sup>(a)</sup>
2002 .....	\$ 31,438	\$ 35,496	\$ 31,481	99 %	113 %
2003 .....	32,288	36,303	32,295	100	112
2004 .....	33,664	38,338	33,909	99	113
2005 .....	34,719	40,191	35,452	98	113
2006 .....	36,984	43,227	37,725	98	114
2007 .....	38,927	45,873	39,506	98	116
2008 .....	40,674	47,627	40,947	99	116
2009 .....	39,449	45,587	38,846	101	117
2010 .....	40,604	47,122	39,937	102	118
2011 .....	42,478	49,081	41,663	102	118

<sup>(a)</sup> Mideast Region: Pennsylvania, New York, New Jersey, Maryland, District of Columbia, and Delaware.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

The following table presents growth rates in personal income and selected components of personal income for Pennsylvania, the Mideast Region and the United States from 2007 through 2011.

**Annual Growth Rates  
Personal Income and Selected Components of Personal Income  
Pennsylvania, Mideast Region and the United States**

<u>Calendar Year</u>	<u>Pennsylvania</u>	<u>Mideast Region<sup>(a)</sup></u>	<u>United States</u>
<b>Total Personal Income</b>			
2007.....	5.7%	6.4%	5.7%
2008.....	4.9	4.2	4.6
2009.....	-2.6	-3.8	-4.3
2010.....	3.3	3.9	3.7
2011.....	4.8	4.5	5.0
<b>Manufacturing</b>			
2007.....	-0.9%	-0.1%	0.7%
2008.....	1.0	1.1	0.2
2009.....	-10.8	-10.4	-11.2
2010.....	1.0	2.5	1.7
2011.....	3.6	1.7	4.6
<b>Trade<sup>(b)</sup></b>			
2007.....	3.6%	4.3%	4.1%
2008.....	-1.3	-1.7	-1.8
2009.....	-2.5	-3.0	-4.5
2010.....	2.7	3.0	2.5
2011.....	4.9	4.6	5.1
<b>Finance<sup>(c)</sup></b>			
2007.....	2.4%	7.7%	4.1%
2008.....	1.5	-3.5	-3.5
2009.....	-3.2	-11.5	-5.4
2010.....	2.5	6.8	3.9
2011.....	4.1	4.2	4.8
<b>Services</b>			
2007.....	7.7%	7.2%	7.5%
2008.....	7.8	9.4	8.4
2009.....	-6.4	-6.4	-7.3
2010.....	2.6	3.7	4.2
2011.....	4.9	6.8	7.1
<b>Utilities</b>			
2007.....	1.8%	-1.5%	-1.2%
2008.....	9.3	12.2	13.3
2009.....	-9.2	-10.4	-6.8
2010.....	2.1	5.3	0.7
2011.....	8.2	3.7	3.0
<b>Construction</b>			
2007.....	-0.9%	0.6%	-0.4%
2008.....	-1.3	0.7	-4.6
2009.....	-11.8	-9.7	-14.0
2010.....	0.7	-1.1	-2.9
2011.....	4.4	2.1	1.2
<b>Mining</b>			
2007.....	-4.2%	-8.0%	-3.0%
2008.....	49.0	22.0	44.5
2009.....	-39.6	-44.9	-47.1
2010.....	28.8	23.1	9.5
2011.....	38.1	34.7	25.4

<sup>(a)</sup> Mideast Region: Delaware, District of Columbia, Maryland, Pennsylvania, New York, and New Jersey.

<sup>(b)</sup> Wholesale and retail trade.

<sup>(c)</sup> Finance and insurance.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

The commonwealth's average hourly wage rate of \$17.49 for manufacturing and production workers compares below the national average of \$18.94 for 2011. The following table presents the average hourly wage rates for 2007 through 2011.

**Average Hourly Wages  
Production Workers on Manufacturing Payrolls  
Pennsylvania and the United States  
2007-2011**

<u>Calendar Year</u>	<u>PA</u>	<u>US</u>
2007.....	\$ 15.25	\$ 17.26
2008.....	15.61	17.75
2009.....	16.28	18.24
2010.....	16.88	18.61
2011.....	17.49	18.94

Source: U.S. Department of Labor, Bureau of Labor Statistics

**Market and Assessed Valuation of Real Property**

Annually, the State Tax Equalization Board (the "STEB") determines an aggregate market value of all taxable real property in the commonwealth. The STEB determines the market value by applying assessment to sales ratio studies to assessment valuations supplied by local assessing officials. The market values certified by the STEB do not include property that is tax exempt but do include an adjustment correcting the data for preferential assessments granted to certain farm and forestlands.

The table below shows the assessed valuation as determined and certified by the counties and the market value and the assessed to market value ratio determined by the STEB for real property over the last ten years. Increases in valuations shown below result from reassessment valuations by the counties, changes in property tax rolls and increases in the real value of existing property. In computing the market values for uneven-numbered years, the STEB is statutorily restricted to certifying only those changes in market value that result from properties added to or removed from the assessment rolls. The STEB is permitted to adjust the market valuation to reflect any change in real estate values or other economic change in value only in even-numbered years. This restriction accounts for the two-year pattern of market value changes apparent in the data below.

**Valuations of Taxable Real Property  
2002-2011**

<u>Year</u>	<u>Market Value<sup>(a)</sup></u>	<u>Assessed Valuation</u>	<u>Ratio of Assessed Valuation to Market Value<sup>(a)</sup></u>
2002	\$ 467,311,009,700	\$ 325,451,064,697	69.6
2003	478,362,689,800	348,726,965,926	72.9
2004	523,595,339,800	352,014,550,601	67.2
2005	546,222,770,500	378,011,903,306	69.2
2006	619,788,036,800	393,869,708,825	63.5
2007	633,886,898,100	400,428,104,035	63.1
2008	708,521,506,000	406,426,527,325	57.3
2009	717,475,983,911	431,911,595,146	60.2
2010	753,847,457,900	436,995,393,629	57.9
2011	756,045,833,849	451,343,272,265	59.7

<sup>(a)</sup> Value adjusted for difference between regular assessment and preferential assessment permitted on certain farm and forestlands.  
Source: Annual Certifications by the State Tax Equalization Board July 2011.

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## COMMONWEALTH GOVERNMENT AND FISCAL ADMINISTRATION

The government of the Commonwealth is composed of three separate branches. A general organization chart of the Commonwealth's government is shown on the following page.

### **Legislative Branch**

The legislative branch consists of the General Assembly and its staff. The General Assembly is bicameral, composed of the Senate and the House of Representatives. The 50 members of the Senate serve staggered four-year terms and the 203 Representatives serve identical two-year terms. The General Assembly meets in regular session biannually beginning on the first Tuesday of January following elections. Special sessions may be called by the Governor on petition of a majority of the members of each house or whenever the Governor determines that public interest so requires. Legislative leadership includes majority and minority leaders in each house, a President Pro Tempore of the Senate and a Speaker of the House of Representatives.

### **Executive Branch**

The Executive Branch is headed by five elected officials and encompasses 19 departments and approximately 36 independent commissions, boards, authorities and agencies.

The five elected officials are the Governor, the Lieutenant Governor, the Attorney General, the State Treasurer and the Auditor General. The Governor and the Lieutenant Governor are elected on the same ballot and serve a four-year term. The Governor is eligible to succeed himself for one term. The Auditor General, the Attorney General and the State Treasurer are elected for four-year terms in an even-year election held between gubernatorial elections.

The Governor is the chief executive officer of the Commonwealth. All departments except those of the State Treasurer, the Attorney General and the Auditor General are under the direct jurisdiction of the Governor. The head of each of the remaining departments is a Secretary who is appointed by the Governor and confirmed by a majority vote of the Senate. Each Secretary serves at the Governor's pleasure and is a member of the Governor's Cabinet.

The Lieutenant Governor presides over the Senate and serves as Acting Governor during the disability of the Governor and becomes Governor in the case of the death, conviction or impeachment, failure to qualify or resignation of the Governor.

The Attorney General is the chief law enforcement officer of the Commonwealth and is responsible for upholding and defending the constitutionality of all statutes. He is also responsible for reviewing the form and legality of all proposed rules and regulations, deeds, leases and contracts to be executed by Commonwealth agencies. The Office of Attorney General is under the Attorney General's direct jurisdiction.

The State Treasurer is charged with receiving, depositing and investing all Commonwealth funds and is responsible for the pre-audit approval of all requisitions for the disbursements of monies in the State Treasury. The Treasury Department is under the State Treasurer's direct jurisdiction.

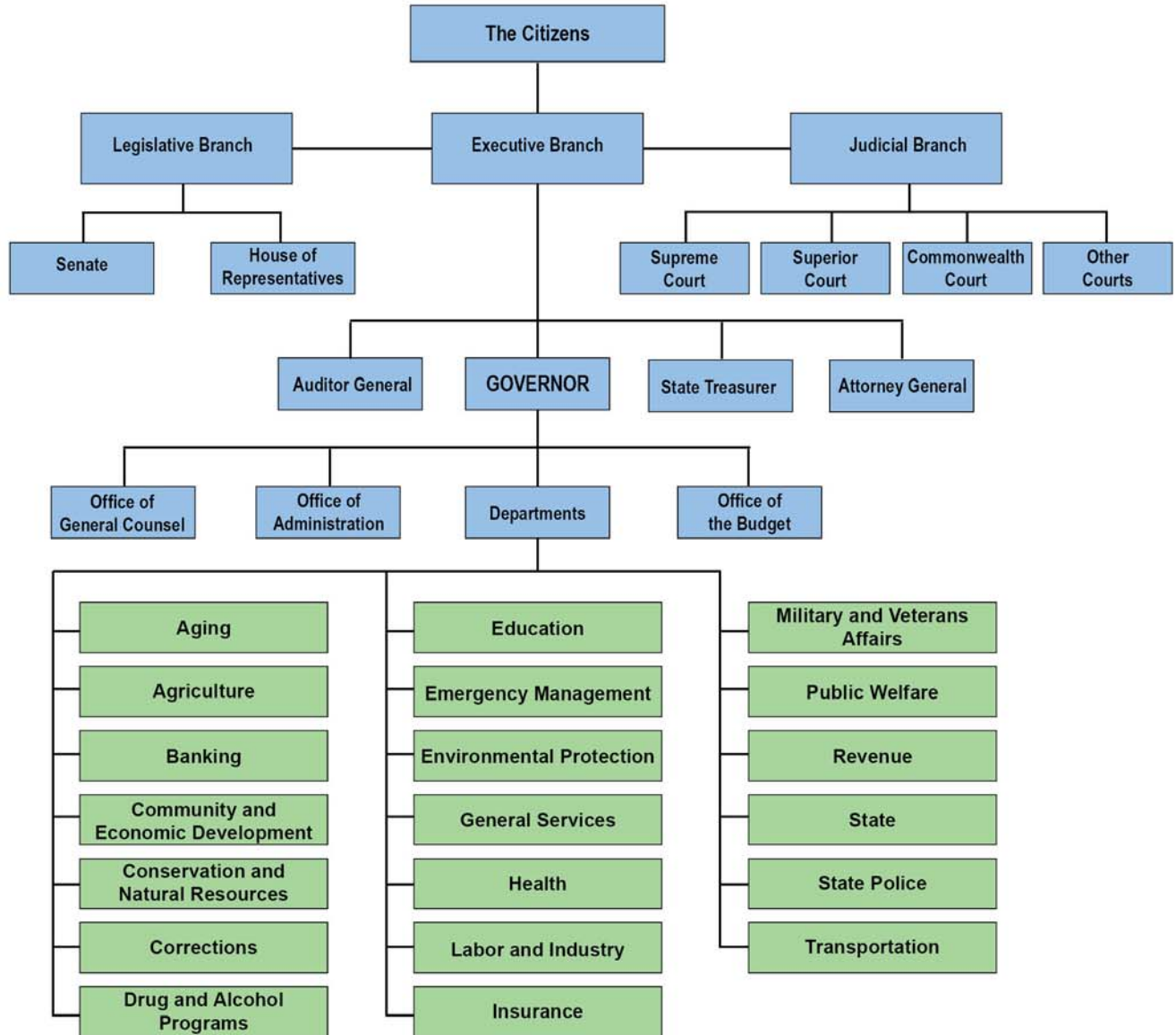
The Auditor General is charged with making audits of completed financial transactions. The Department of the Auditor General is under the Auditor General's direct jurisdiction.

Activities of state government are also conducted by various independent commissions, boards, authorities and agencies created by statute and not under the direct jurisdiction of the executive and legislative branches.

### **Judicial Branch**

The judicial power of the Commonwealth is vested in a unified judicial system consisting of a Supreme Court and various other courts of original and appellate jurisdiction which are under the supervision and authority of the Supreme Court. All justices, judges and district justices are elected to office.

# Commonwealth of Pennsylvania Organization Chart



**AGENCIES**

Higher Education Assistance  
Housing Finance  
Interstate Agencies

**AUTHORITIES**

Commonwealth Financing  
Energy Development  
Higher Education Facilities  
Industrial Development  
Infrastructure Investment  
Minority Business Development  
Public School Building

**BOARDS**

Claims  
Environmental Hearing  
Gaming Control  
Finance and Revenue  
Liquor Control  
Milk Marketing  
Municipal Retirement  
Pardons  
Probation and Parole  
Public School Employees' Retirement  
State Employees' Retirement  
Tax Equalization

**COMMISSIONS**

Civil Service  
Crime and Delinquency  
Ethics  
Fish and Boat  
Game  
Harness Racing  
Historical and Museum  
Horse Racing  
Human Relations  
Juvenile Court Judges  
Public Employee Retirement  
Public Utility  
Securities  
Turnpike



## **Fiscal Organization**

Each branch of the Commonwealth's government is responsible for its respective fiscal operations subject to restrictions embodied in the Constitution, the Administrative Code, and the Fiscal Code. Such restrictions are enforced and other central administrative functions are provided by five departments: the Office of the Budget ("OB"), the Office of Administration ("OA"), the Treasury Department, the Department of Revenue and the Department of the Auditor General. OB and OA are administrative offices within the Governor's offices. The Secretary of the Budget and the Secretary of Administration are appointed by the Governor and are responsible for the operations of their respective offices. The Department of Revenue is led by the Secretary of Revenue, who is appointed by the Governor subject to the advice of the Senate. The Treasury Department and the Department of the Auditor General are headed by the respective elected officials.

OB monitors the operation of the Commonwealth's departments, operates a central accounting system, compiles and publishes the Commonwealth's financial reports, assists in the preparation and publication of the budget, coordinates capital improvements and is responsible for the issuance of the Commonwealth's debt. OA is responsible for personnel policy and programs, management policy and organizational structure, data processing service, and electronic data processing policy and planning. The Treasury Department receives, invests and disburses all funds and maintains central cash records. The Department of Revenue administers the collection of most taxes. The Department of the Auditor General oversees the examination of the majority of financial transactions.

Commissions, authorities and agencies that are both independent by statute and financially self-supporting, operate autonomously although their capital projects and financing are reviewed by OB and included in the capital budget.

## **The Budgetary Process**

The Commonwealth operates on a fiscal year beginning July 1 and ending June 30. For example, "fiscal year 2007" refers to the fiscal year ending on June 30, 2007.

The budget process commences in September, nine months prior to the beginning of the fiscal year, as departments formulate their initial budgets in response to Program Policy Guidelines issued by the Governor and hold preliminary hearings with OB and other members of the Governor's staff. By November 1, formal budget requests are submitted to OB by all government departments and other institutions requesting appropriations. OB, under the direction of the Secretary of Budget, reviews the requests through November and December and may hold formal hearings.

The Department of Revenue, in conjunction with OB, prepares revenue estimates. In the preparation of such estimates, internal analysis, information from selected departments and econometric analysis are utilized. The Commonwealth subscribes to economic forecasts prepared by Global Insight for national and Pennsylvania economic data that are used to estimate economically sensitive Commonwealth revenues. Other econometric forecasts are also consulted.

The Constitution requires that the Governor submit annually to the General Assembly a budget consisting of three parts:

- (a) a balanced operating budget for the ensuing fiscal year setting forth proposed expenditures and estimated revenues from all sources and, if estimated revenues and available surplus are less than proposed expenditures, recommending specific additional sources of revenue sufficient to pay the deficiency;
- (b) a capital budget for the ensuing fiscal year setting forth in detail proposed expenditures to be financed from the proceeds of obligations of the Commonwealth or of its agencies or authorities or from operating funds; and
- (c) a financial plan for not less than the succeeding five fiscal years, which includes for each year (i) projected operating expenditures classified by department or agency and by program, and estimated revenues by major categories from existing and additional sources, and (ii) projected expenditures for capital projects specifically itemized by purpose and their proposed sources of financing.

All funds received by the Commonwealth are subject by statute to appropriation in specific amounts by the General Assembly or by executive authorizations by the Governor. The Governor's budget encompasses both annual appropriations and executive authorizations.

The Governor is required to submit the proposed budget as soon as possible after the organization of the General Assembly but not later than the first full week in February except in his first year of office. The Governor's submission begins with the Budget Message delivered in joint session. The budget in the form of a proposed bill is delivered to the appropriations committee of one of the houses. Hearings are held on the bills constituting the budget. In an iterative process, bills are reported from committee to floor and considered in and between houses.

The operating budget is considered in the form of the General Appropriations Bill and its supplements. The Bill is limited to appropriations for debt service, public schools and the executive, legislative and judicial branches. Its supplements cover appropriations from special revenue funds not included in the General Appropriations Bill and for such subjects as capital projects funded from current revenues. The operating budget also includes single subject bills covering appropriations made to any charitable or educational institutions not under the absolute control of the Commonwealth other than certain State-owned schools (“non-preferred appropriations”).

The Constitution mandates that total operating budget appropriations made by the General Assembly may not exceed the sum of (a) the actual and estimated revenues in a given year, and (b) the surplus of the preceding year. The Constitution further specifies that a surplus of operating funds at the end of the fiscal year shall be appropriated. That is, if funds remain from the end of a fiscal year they must be appropriated for the ensuing year. Also, if a deficit occurs at year-end, funds must be provided for such a deficit.

Pursuant to the Administrative Code, the executive branch establishes the revenue estimates used in the budget. In practice, the revenue estimates used to balance the operating budget consist of the appropriate fund’s available surplus and its estimated cash receipts for the fiscal year as well as net accruals. Appropriation lapses estimated to occur during the year or at year-end are not included; lapses are not available for re-appropriation until they occur.

Under this budgetary process a deficit can occur if revenues are less than those estimated in the budget and the shortfall is not offset by any unappropriated surplus or by appropriation lapses during or at the end of the year or by legislative action to increase revenues or reduce appropriation.

The Administrative Code was amended in 1978 to provide for stronger executive control of expenditures. All departments under the Governor’s jurisdiction may be required to submit estimates of expenditures during the ensuing month, quarter or any other such period as requested by the Governor. These estimates are subject to the approval of the Secretary of Budget. The Governor is empowered to request the State Treasurer to withhold funds from any such department not spending within such estimates. The Secretary of Budget is empowered to set personnel levels for departments. Departments are required to provide personnel data monthly so that the Commonwealth’s computerized data file on personnel levels can be maintained and used to monitor the Commonwealth’s largest operating expense.

The proposed capital budget is considered in the form of the Capital Budget Bill and its supplements. The capital budget determines limits for the amount of debt that can be issued in that fiscal year for categories of capital projects, itemizes for funding all capital projects not previously itemized, authorizes the issuance of debt to finance these projects and appropriates the proceeds from the issuance of debt.

All appropriations require the majority vote of all members in each house except for non-preferred appropriations and appropriations from the Budget Stabilization Reserve Fund and from the Health Endowment Account portion of the Tobacco Settlement Fund which require passage by a two-thirds vote. During the legislative process, the General Assembly may add, change or delete any items in the budget proposed by the Governor. Once the bills constituting the budget have passed both houses and are returned to the Governor, he may either veto bills or item veto appropriations within bills. A gubernatorial veto can be overridden only by a two-thirds majority of all members of each house.

In the event that the General Assembly fails to pass or the Governor fails to sign an appropriations act prior to July 1 of any fiscal year for that fiscal year, the Pennsylvania Constitution, the laws of Pennsylvania and certain state and federal court decisions provide that the Commonwealth may continue during such un-budgeted fiscal year to make debt service payments, payments for mandated federal programs such as cash assistance and payments related to the health and safety of the citizens of the Commonwealth such as police and correctional services.

### **Accounting and Budgetary Controls**

Every department of the executive branch that receives appropriations from the Commonwealth, with the exception of the Treasury Department and the Departments of the Auditor General and the Attorney General, has a comptroller appointed by and under the direct jurisdiction of the Governor. These agencies share a centralized encumbrance-based accounting system supervised by OB. Executive departments operating separate additional accounting systems include the Department of Transportation for the Motor License Fund, the Liquor Control Board for the State Stores Fund and the Department of Labor and Industry for the payment of unemployment compensation benefits. Officials within the Treasury Department, the Departments of the Auditor General and the Attorney General and the judicial and legislative branches administer individual operations under the jurisdiction of their respective areas.

Expenditure control occurs at two levels. The first is by appropriations and is enforced by the State Treasurer and individual comptrollers. The second is by allocations and allotments and is enforced by OB for all departments receiving appropriations, except for the legislative branch.

Departments receive authorization to spend and commit funds in the form of appropriations for a specific amount, purpose and time period. Funds appropriated to a single department may be in one or more appropriations as the General Assembly determines. When multiple appropriations to a department are enacted, separate appropriations are made for general operating expenses, special outlays and for specific programs or groupings thereof. The degree to which a department's total appropriations are itemized may vary, but control is exercised over both total and individual appropriations.

The Constitution requires that with the exceptions named, monies may be paid from the Treasury only if appropriated by law. Accordingly, when a voucher is submitted to the State Treasurer, a check will not be issued unless the amount is within the balance of the agency's total appropriation.

Departments are prevented by their comptrollers from incurring obligations in excess of their unexpended individual appropriations by an encumbrance system. Encumbrance control prevents spending beyond remaining individual appropriation balances. When a commitment or obligation is incurred, for example, when a contract or purchase order is signed, the required portion of the corresponding appropriation is reserved. This reserving of funds is called the encumbrance procedure. All obligations anticipating future disbursement of cash in the fiscal year require an encumbrance, with the exception of debt service payments. Since a debt service appropriation is used for no purpose other than debt service, an encumbrance is not necessary.

All individual appropriations are allocated by OB to departments by major object groups. For example, a department's appropriation for operating expenses may be broken down into such major object groups as personnel service, operating expenses and supplies, etc. Additionally, major object groups are subdivided into minor object groups. For example, personnel service would be broken down into salaries, benefits, overtime, etc. Department expenditures are monitored to insure that expenditures within an allocation do not exceed the designated totals. The departments, however, are free to adjust their expenditures between minor object groups as long as they do not exceed the major object group allocation. OB can monitor department expenditures against their allocations on a continuing basis as the records of departments under the Governor's jurisdiction can be accessed from the central system while those of most other departments and branches are provided monthly.

In addition to the preceding controls, another check is provided by the financial reporting process. All department records are reconciled by OB on a monthly basis with the Treasury Department's records of cash transactions and with the Department of Revenue's records of cash collections.

### **Audits**

The Constitution requires that the financial affairs of any entity receiving appropriations and all department boards, commissions, agencies, instrumentalities, authorities and institutions of the Commonwealth be subject to audits made in accordance with generally accepted auditing standards. Any Commonwealth officer whose approval is necessary for any transaction may not be charged with the function of auditing that transaction after its occurrence.

The Department of the Auditor General has the responsibility for auditing all state-related financial transactions except its own, those of the legislative and judicial branches, and boards and commissions on which the Auditor General serves and those of certain funds. At least one audit must be made annually of the fiscal affairs of the executive branch. Audits of the Commonwealth General Purpose Financial Statements since fiscal 1985 have been performed jointly by the Department of the Auditor General and an independent public accounting firm.

The Treasury Department is required to pre-audit all requests for expenditures to insure that they are in accordance with law. In addition, OB conducts, as a matter of administrative policy, periodic audits of comptrollers under the Governor's jurisdiction and performance audits of state and federal programs.

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**INFORMATION REGARDING  
THE DEPOSITORY TRUST COMPANY  
AND ITS BOOK-ENTRY SYSTEM**

The information that follows concerning The Depository Trust Company, New York, New York (“DTC”) and the book-entry only system described below is based solely on information furnished by DTC and is not, and should not be construed as, a representation by the Commonwealth as to its accuracy, completeness or otherwise.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants (“Direct Participants”) deposit with DTC. DTC also facilitates the settlement among Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Direct Participants’ accounts, thereby eliminating the need for physical movement of securities certificates. Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc., and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks, and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The rules applicable to DTC and its Direct Participants are on file with the Securities and Exchange Commission.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other name as requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Beneficial Owners of the Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners, or in the alternative, Beneficial Owners may wish to provide their names and addresses to the Loan and Transfer Agent and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds. Under its usual procedures, DTC will mail an Omnibus Proxy to the Commonwealth as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Commonwealth or its agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Direct and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct and Indirect Participants and not of DTC (nor its nominee), the Loan and Transfer Agent, or the Commonwealth, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Commonwealth or the Loan and Transfer Agent, disbursement of such payments to Direct Participants is the responsibility of DTC, and disbursement of such payments to the Beneficial Owners is the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Commonwealth or the Loan and Transfer Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The foregoing information concerning DTC and DTC's book-entry system has been obtained from information furnished by DTC. No representation or warranty is made by the Commonwealth as to the accuracy or completeness of such information.

The Commonwealth may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

**For so long as the Bonds are registered in the name of DTC, or its nominee Cede & Co., the Commonwealth and the Loan and Transfer Agent will treat Cede & Co. as the registered owner of the Bonds for all purposes, including payments, notices and voting.**

**Neither the Commonwealth nor the Loan and Transfer Agent shall have any responsibility or obligation to any Direct or Indirect Participant or Beneficial Owner with respect to (a) the accuracy of any records maintained by DTC or any Direct or Indirect Participant with respect to any beneficial ownership interest in any Bonds; (b) the payment by any Direct or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal of, premium, if any, and interest on the Bonds; (c) the delivery or timeliness of delivery by any Direct or Indirect Participant of any notice to any Beneficial Owner of any notice with respect to the Bond, including, without limitation any notice of redemption; or (d) other action taken by DTC or Cede & Co., including the effectiveness of any action taken pursuant to an Omnibus Proxy.**

**SELECTED  
CONSTITUTIONAL PROVISIONS  
RELATING TO THE FINANCES  
OF THE COMMONWEALTH**

**Article VIII — TAXATION AND FINANCE**

**Commonwealth Indebtedness**

Section 7. (a) No debt shall be incurred by or on behalf of the Commonwealth except by law and in accordance with the provisions of this section.

- (1) Debt may be incurred without limit to suppress insurrection, rehabilitate areas affected by man-made or natural disaster, or to implement unissued authority approved by the electors prior to the adoption of this article.
- (2) The Governor, State Treasurer and Auditor General, acting jointly, may (i) issue tax anticipation notes having a maturity within the fiscal year of issue and payable exclusively from revenues received in the same fiscal year, and (ii) incur debt for the purpose of refunding other debt, if such refunding debt matures within the term of the original debt.
- (3) Debt may be incurred without limit for purposes specifically itemized in the law authorizing such debt, if the question whether the debt shall be incurred has been submitted to the electors and approved by a majority of those voting on the question.
- (4) Debt may be incurred without the approval of the electors for capital projects specifically itemized in a capital budget if such debt will not cause the amount of all net debt outstanding to exceed one and three-quarters times the average of the annual tax revenues deposited in the previous five fiscal years as certified by the Auditor General. For the purposes of this subsection, debt outstanding shall not include debt incurred under clauses (1) and (2) (i), or debt incurred under clause (2) (ii) if the original debt would not be so considered, or debt incurred under subsection (3) unless the General Assembly shall so provide in the law authorizing such debt.

(b) All debt incurred for capital projects shall mature within a period not to exceed the estimated useful life of the projects as stated in the authorizing law, and when so stated shall be conclusive. All debt, except indebtedness permitted by clause (2) (i), shall be amortized in substantial and regular amounts, the first of which shall be due prior to the expiration of a period equal to one-tenth the term of the debt.

(c) As used in this section, debt shall mean the issued and outstanding obligations of the Commonwealth and shall include obligations of its agencies or authorities to the extent they are to be repaid from lease rentals or other charges payable directly or indirectly from revenues of the Commonwealth. Debt shall not include either (1) that portion of obligations to be repaid from charges made to the public for the use of the capital projects financed, as determined by the Auditor General, or (2) obligations to be repaid from lease rentals or other charges payable by a school district or other local taxing authority, or (3) obligations to be repaid by agencies or authorities created for the joint benefit of the Commonwealth and one or more other State governments.

(d) If sufficient funds are not appropriated for the timely payment of the interest upon and installments of principal of all debt, the State Treasurer shall set apart from the first revenues thereafter received applicable to the appropriate fund a sum sufficient to pay such interest and installments of principal, and shall so apply the money so set apart. The State Treasurer may be required to set aside and apply such revenues at the suit of any holder of Commonwealth obligations.

### **Commonwealth Credit Not to be Pledged**

Section 8. The credit of the Commonwealth shall not be pledged or loaned to any individual, company, corporation or association nor shall the Commonwealth become a joint owner or stockholder in any company, corporation or association.

### **Municipal Debt Not to be Assumed by Commonwealth**

Section 9. The Commonwealth shall not assume the debt, or any part thereof, of any county, city, borough, incorporated town, township or any similar general purpose unit of government unless such debt shall have been incurred to enable the Commonwealth to suppress insurrection or to assist the Commonwealth in the discharge of any portion of its present indebtedness.

### **Audit**

Section 10. The financial affairs of any entity funded or financially aided by the Commonwealth, and all departments, boards, commissions, agencies, instrumentalities, authorities and institutions of the Commonwealth, shall be subject to audits made in accordance with generally accepted auditing standards.

Any Commonwealth officer whose approval is necessary for any transaction relative to the financial affairs of the Commonwealth shall not be charged with the function of auditing that transaction after its occurrence.

### **Gasoline Taxes and Motor License Fees Restricted**

Section 11. (a) All proceeds from gasoline and other motor fuel excise taxes, motor vehicle registration fees and license taxes, operators' license fees and other excise taxes imposed on products used in motor transportation after providing therefrom for (a) cost of administration and collection, (b) payment of obligations incurred in the construction and reconstruction of public highways and bridges shall be appropriated by the General Assembly to agencies of the State or political subdivisions thereof; and used solely for construction, reconstruction, maintenance and repair of and safety on public highways and bridges and costs and expenses incident thereto, and for the payment of obligations incurred for such purposes, and shall not be diverted by transfer or otherwise to any other purpose, except that loans may be made by the State from the proceeds of such taxes and fees for a single period not exceeding eight months, but no such loan shall be made within the period of one year from any preceding loan, and every loan made in any fiscal year shall be repayable within one month after the beginning of the next fiscal year.

(b) All proceeds from aviation fuel excise taxes, after providing therefrom for the cost of administration and collection, shall be appropriated by the General Assembly to agencies of the State or political subdivisions thereof and used solely for: the purchase, construction, reconstruction, operation, and maintenance of airports and other air navigation facilities; aircraft accident investigation; the operation, maintenance and other costs of aircraft owned or leased by the Commonwealth; any other purpose reasonably related to air navigation including but not limited to the reimbursement of airport property owners for property tax expenditures; and costs and expenses incident thereto and for the payment of obligations incurred for such purposes, and shall not be diverted by transfer or otherwise to any other purpose.

### **Governor's Budgets and Financial Plan**

Section 12. Annually, at the times set by law, the Governor shall submit to the General Assembly:

(a) A balanced operating budget for the ensuing fiscal year setting forth in detail (i) proposed expenditures classified by department or agency and by program and (ii) estimated revenues from all sources. If estimated revenues and available surplus are less than proposed expenditures, the Governor shall recommend specific additional sources of revenue sufficient to pay the deficiency and the estimated revenue to be derived from each source;



(b) A capital budget for the ensuing fiscal year setting forth in detail proposed expenditures to be financed from the proceeds of obligations of the Commonwealth or of its agencies or authorities or from operating funds; and

(c) A financial plan for not less than the next succeeding five fiscal years, which plan shall include for each such fiscal year:

- (i) Projected operating expenditures classified by department or agency and by program, in reasonable detail, and estimated revenues, by major categories, from existing and additional sources; and
- (ii) Projected expenditures for capital projects specifically itemized by purpose, and the proposed sources of financing each.

### **Appropriations**

Section 13. (a) Operating budget appropriations made by the General Assembly shall not exceed the actual and estimated revenues and surplus available in the same fiscal year.

(b) The General Assembly shall adopt a capital budget for the ensuing fiscal year.

### **Surplus**

Section 14. All surplus of operating funds at the end of the fiscal year shall be appropriated during the ensuing fiscal year by the General Assembly.

### **Project "70"**

Section 15. In addition to the purposes stated in article eight, section seven of this Constitution, the Commonwealth may be authorized by law to create debt and to issue bonds to the amount of seventy million dollars (\$70,000,000) for the acquisition of land for State parks, reservoirs and other conservation and recreation and historical preservation purposes and for participation by the Commonwealth with political subdivisions in the acquisition of land for parks, reservoirs and other conservation and recreation and historical preservation purposes, subject to such conditions and limitations as the General Assembly may prescribe.

### **Land and Water Conservation and Reclamation Fund**

Section 16. In addition to the purposes stated in article eight, section seven of this Constitution, the Commonwealth may be authorized by law to create debt and issue bonds in the amount of five hundred million dollars (\$500,000,000) for a Land and Water Conservation and Reclamation Fund to be used for the conservation and reclamation of land and water resources of the Commonwealth, including the elimination of acid mine drainage, sewage, and other pollution from the streams of the Commonwealth, the provision of State financial assistance to political subdivisions and municipal authorities of the Commonwealth of Pennsylvania for the construction of sewage treatment plants, the restoration of abandoned strip-mined areas, the control and extinguishment of surface and underground mine fires, the alleviation and prevention of subsidence resulting from mining operations, and the acquisition of additional lands and the reclamation and development of park and recreational lands acquired pursuant to the authority of Article VIII, section 15 of this Constitution, subject to such conditions and liabilities as the General Assembly may prescribe.

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**PROPOSED FORM OF OPINION OF  
THE ATTORNEY GENERAL OF  
THE COMMONWEALTH OF PENNSYLVANIA**

April 11, 2013

TO THE GOVERNOR, THE STATE TREASURER AND THE AUDITOR GENERAL AS THE ISSUING OFFICIALS OF THE COMMONWEALTH:

Re: Commonwealth of Pennsylvania General Obligation Bonds, First Series of 2013

This opinion is furnished to you in connection with the issuance and sale by the Commonwealth of Pennsylvania (the "Commonwealth") on the date hereof of \$950,000,000 aggregate principal amount of Commonwealth of Pennsylvania General Obligation Bonds, First Series of 2013 (the "Bonds"). The Bonds are dated the date of issuance and delivery. The Bonds are issued as fully registered bonds without coupons in the denomination of \$5,000 or any integral multiple thereof within a maturity and will bear interest from the date of issuance and delivery, payable semi-annually on April 1 and October 1 of each year commencing October 1, 2013, until the obligation with respect to the payment of such principal shall have been discharged.

The Bonds are authorized and issued pursuant to and in full compliance with the provisions, restrictions and limitations of Section 7 of Article VIII of the Constitution; the laws of the Commonwealth, including the Capital Facilities Debt Enabling Act, Act No. 1999-1, approved February 9, 1999, as amended, annual capital budget bills and various bond authorization bills enacted by the General Assembly. The Bonds are also authorized and issued pursuant to resolutions adopted by the Governor, the State Treasurer and the Auditor General (the "Issuing Officials") on March 27, 2013, and April 2, 2013 (collectively, the "Resolutions").

The Resolutions, among other things, authorize the issuance and sale of the Bonds, and prescribe the forms thereof, the manner of bidding therefore and the forms of the bidding documents used in connection with the issuance and sale of the Bonds.

Under Section 7(a)(4) of Article VIII of the Constitution, the Commonwealth may incur debt without the approval of the electors to finance such projects, if such debt will not cause the amount of all debt outstanding (as defined for the purposes of that Section) to exceed one and three-quarters times the average of the annual tax revenues deposited in all funds in the previous five fiscal years, as certified by the Auditor General.

I have examined Article VIII, Section 7 of the Constitution and the statutes referred to above, specimens of the Bonds, the Resolutions, and the other certificates delivered today at the Closing and such other matters and documents as I deemed necessary or appropriate.

I am of the opinion that:

1. Section 7 of Article VIII of the Constitution has been duly approved and adopted and has become part of the Constitution of Pennsylvania, and the statutes referred to above have been duly and properly enacted.
2. Pursuant to full and adequate legal power conferred upon them by the Constitution and the statutes referred to above, the Governor, the State Treasurer and the Auditor General have duly adopted the Resolutions and have validly taken all other necessary and proper action to issue and sell the Bonds, and the Bonds have been validly authorized, issued and sold pursuant to proper and appropriate action of such officials.
3. The Bonds are lawful, valid, direct and general obligations of the Commonwealth, and the full faith and credit of the Commonwealth is pledged for the payment of interest thereon as the same shall become due and for the payment of the principal thereof at maturity.
4. Under the provisions of Section 2901 of the Tax Reform Code of 1971, as amended, the Bonds and the interest thereon are exempt from taxation for state and local purposes within the

Commonwealth, but this exemption does not extend to (a) gift, estate, succession or inheritance taxes or (b) any other taxes not levied or assessed directly on the Bonds or the interest thereon.

5. The Commonwealth has the power to provide for the payment of the principal of and interest on \$865,000,000.00 aggregate principal amount of the Bonds by levying unlimited ad valorem taxes upon all taxable property within the Commonwealth and excise taxes upon all taxable transactions within the Commonwealth, uniform on the same class of subjects, except gasoline and other motor fuel excise taxes, motor vehicle registration fees and license taxes, and operators' license fees and other excise taxes imposed on products used in motor transportation, and aviation fuel excise taxes, the proceeds of which are limited to certain special purposes by Section 11 of Article VIII of the Constitution.

6. The Commonwealth has the power to provide for the payment of the principal of and interest on \$85,000,000.00 aggregate principal amount of the Bonds being issued for bridge projects by levying unlimited ad valorem taxes upon all taxable property within the Commonwealth and excise taxes upon all taxable transactions within the Commonwealth, uniform on the same class of subjects, excluding aviation fuel excise taxes but including gasoline and other motor fuel excise taxes, and other excise taxes imposed on products used in motor transportation and by applying the motor vehicle registration fees, license taxes and operators' license fees to such payment.

7. If sufficient funds are not appropriated for timely payment of interest on and installments of principal of the Bonds, the Constitution requires the State Treasurer to set apart from the first revenues thereafter received applicable to the appropriate fund, a sum sufficient to pay such interest and installments of principal and to apply said sum to such purposes, and the State Treasurer may be required to set aside and apply such revenues at the suit of the holder of any of the Bonds.

Very truly yours,

Kathleen Kane  
Attorney General

## Proposed Form of Opinion of Bond Counsel

\_\_\_\_\_, 2013

Below is the Proposed Form of Bond Counsel Opinion Expected to be Delivered in Connection with the Issuance of the Bonds

The Governor, the Auditor General and the State Treasurer,  
As the Issuing Officials of the Commonwealth of Pennsylvania

Re: Commonwealth of Pennsylvania General Obligation Bonds, First Series of  
2013

We have acted as Bond Counsel to the Commonwealth of Pennsylvania (the "Commonwealth") in connection with the issuance of its General Obligation Bonds, First Series of 2013 (the "Bonds"). The Bonds are authorized and issued pursuant to and in full compliance with the provisions, restrictions and limitations of the Constitution and laws of the Commonwealth, including Section 7 of Article VIII of the Constitution of the Commonwealth; the Capital Facilities Debt Enabling Act, Act No. 1999-1, approved February 9, 1999, as amended; annual capital budget bills and various bond authorization bills enacted by the General Assembly of the Commonwealth, including but not limited to the Capital Budget Act of 2012-2013, Act No. 2012-193, approved October 24, 2012; the Pennsylvania Infrastructure Investment Authority Act, Act No 1988-16, approved March 1, 1988; the Small Water Systems Assistance Act, Act No. 1992-5, approved March 16, 1992; the Water and Sewer Systems Assistance Act, Act No. 2008-64, approved July 9, 2008; the Fiscal Code, as amended in Act No. 2009-50, approved October 9, 2009; constitutional referendum questions approved by the voters of the Commonwealth on April 26, 1988, April 28, 1992, and November 4, 2008; the Growing Greener Environmental Stewardship and Watershed Protection Enhancement Authorization Act, Act No. 2005-1, approved April 13, 2005; Act No. 2005-45, approved July 13, 2005; a constitutional referendum question approved by the voters of the Commonwealth on May 17, 2005; and certain resolutions adopted by the Governor, the Auditor General and the State Treasurer of the Commonwealth (collectively, the "Issuing Officials") on March 27, 2013 and on April 2, 2013, respectively (together, the "Resolutions"). The Resolutions, among other things, authorize the issuance and sale of the Bonds and prescribe the form thereof, the manner of bidding therefor and the forms of the bidding documents used in connection with the issuance and sale of the Bonds.

As Bond Counsel to the Commonwealth we have examined originals or certified copies of the proceedings related to the authorization and issuance of the Bonds, including, among other things: (i) the Resolutions; (ii) a certificate of the Auditor General of the Commonwealth as to tax revenues and outstanding debt; (iii) an opinion of the Attorney General of the Commonwealth; (iv) certificates of the Commonwealth as to certain material factual matters, including a certificate of the Commonwealth intended to satisfy certain provisions of the Internal Revenue Code of 1986, as amended (the "Code"), together with applicable Tax Regulations, and certificates of the Commonwealth and Manufacturers and Traders Trust Company, as loan and transfer agent, with respect to the execution and authentication of the Bonds; and (v) such constitutional and statutory provisions and such other certificates, instruments and documents as

we have deemed necessary or appropriate in order to enable us to render an informed opinion as to the matters set forth herein. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certificates of public officials furnished to us without undertaking to verify those facts by independent investigation.

In rendering the opinions set forth below, we have assumed the genuineness, authenticity, truthfulness and completeness of all documents, records and other instruments we have examined and the genuineness of all signatures thereon. We have not undertaken to verify by independent investigation the factual matters set forth therein. Further, for the purposes of the opinions set forth below, we have assumed that the Commonwealth will comply with the covenants set forth in the Tax Compliance Certificate and Agreement delivered on this date in connection with the issuance of the Bonds.

Based on the foregoing, it is our opinion that:

1. The Bonds are valid, binding and enforceable direct obligations of the Commonwealth, and the full faith and credit of the Commonwealth is pledged for the payment of interest thereon as the same shall become due and the payment of the principal thereof at maturity.
2. The principal amount of the Bonds is within all applicable debt and other limitations fixed by the Constitution of the Commonwealth and the laws of the Commonwealth.
3. The Bonds have been validly authorized, issued and sold pursuant to all necessary action of the Issuing Officials.
4. The Commonwealth has the power to provide for the payment of principal of and interest on the Bonds by levying unlimited ad valorem taxes upon all taxable property within the Commonwealth and excise taxes upon all taxable transactions within the Commonwealth, uniform on the same class of subjects, except for gasoline and other motor fuel excise taxes, motor vehicle registration fees and license taxes, operators' license fees and other excise taxes imposed on products used in motor transportation, the proceeds of which are limited to certain special purposes (which may include payment of principal of and interest on that portion of the Bonds issued for bridge projects) by Article VIII, Section 11 of the Constitution of the Commonwealth, and except for aviation fuel excise taxes, the proceeds of which are limited to certain other special purposes by Article VIII, Section 11 of the Constitution of the Commonwealth.
5. If sufficient funds are not appropriated for the timely payment of interest upon and installments of principal of the Bonds, the Constitution of the Commonwealth requires the State Treasurer to set apart from first revenues thereafter received applicable to the appropriate fund a sum sufficient to pay such interest and installments of principal and to apply such sum to such purposes, and the State Treasurer may be required to set aside and apply such revenues at the suit of any holder of Commonwealth obligations.

6. Under the laws of the Commonwealth of Pennsylvania as presently enacted and construed, the Bonds are exempt from personal property taxes in Pennsylvania, and interest on the Bonds is exempt from Pennsylvania personal income tax and corporate net income tax.

7. Interest on the Bonds (a) is excluded from gross income of the owners of the Bonds for federal income tax purposes under existing law, as currently enacted and construed, and (b) is not an item of tax preference for purposes of the alternative minimum tax imposed on individuals and corporations. However, it should be noted that with respect to certain corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on such corporations. The opinions set forth in the preceding two sentences are subject to the condition that the Commonwealth comply with all the requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest on the Bonds be (or continue to be) excluded from gross income for federal income tax purposes. Failure to comply with such requirements could cause the interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds. The Commonwealth has covenanted in the Tax Compliance Certificate and Agreement delivered on this date in connection with the issuance of the Bonds to comply with all such requirements. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

8. The Bonds are exempt from registration under the provisions of the Securities Act of 1933, as amended.

It is to be understood that the rights of the owners of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium or other laws now or hereafter enacted by any state or the federal government affecting the enforcement of creditors' rights generally, and "enforceable in accordance with its (their) terms" shall not mean that specific performance would necessarily be available as a remedy in every situation.

We have not been engaged to express and do not express any opinion herein with respect to the adequacy of the security for the Bonds or the sources of payment for the Bonds. We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statements relating to the Bonds. We express no opinion with respect to any matters not specifically set forth herein.

This opinion is rendered solely for the benefit of the addressees hereof in connection with the initial issuance of the Bonds. The addressees may not rely on this opinion letter for any other purpose and no other person may rely on this opinion letter for any purpose without the express written consent of the undersigned.

This opinion letter is limited to the matters set forth herein. This opinion letter is subject to future changes in applicable law and we do not undertake any obligation to update any of the opinions expressed in this letter. No opinion may be inferred or implied beyond the matters expressly stated herein, and our opinions expressed herein must be read in conjunction with the assumptions, limitations, exceptions and qualifications set forth herein. The law covered by the opinions expressed herein is limited to the laws of the Commonwealth of Pennsylvania and the federal law of the United States of America. Our engagement as Bond Counsel has concluded with the issuance of the Bonds.

MCNEES WALLACE & NURICK LLC



**NOTICE OF SALE**  
**\$950,000,000**  
**Commonwealth of Pennsylvania**  
**General Obligation Bonds**  
**First Series of 2013**

Electronic bids will be received by the Commonwealth of Pennsylvania (the "Commonwealth"), via *PARITY*<sup>®</sup> ("Parity") in the manner described below, up to 11:00 A.M., Eastern Daylight Time, on

**Tuesday, April 2, 2013 (the "Bid Date")**

or such other subsequent date (the "Amended Bid Date") to be announced in an Amended Notice (as hereinafter defined) to be distributed not later than 4:00 P.M. on the last business day prior to the Bid Date, for the purchase of all, but not less than all, of the \$950,000,000 aggregate principal amount of Commonwealth of Pennsylvania General Obligation Bonds, First Series of 2013 (the "Bonds").

Bids must be submitted in accordance with this Notice of Sale prior to 11:00 A.M. Eastern Daylight Time on the Bid Date. No bid will be accepted after the bid deadline.

**Right to Amend**

The Commonwealth reserves the right, in its sole discretion, to:

1. change the date or time it will receive and open electronic bids to purchase the Bonds;
2. increase or decrease the total principal amount of the Bonds; and
3. adjust the respective par amounts of the Bonds based on prevailing market conditions at the time of the sale of the Bonds.

Changes to the Bonds being offered, if made, will be contained in an Amended Notice of Sale (the "Amended Notice") to be transmitted via the Bond Buyer Wire not later than 4:00 P.M. on the last business day prior to the Bid Date. The Amended Notice shall (i) state the Amended Bid Date (a date not before April 2, 2013) and the time by which bids to purchase the Bonds must be received by the Commonwealth; (ii) state the revised principal amounts; (iii) state the proposed closing date; and (iv) supplement and update the information contained herein to the extent deemed necessary by the Commonwealth.

**Security**

The Bonds will be direct and general obligations of the Commonwealth, issued pursuant to and within the applicable debt limits prescribed by Section 7 of Article VIII of the Constitution of Pennsylvania and various implementing acts of the General Assembly.

**Bond Details**

The Bonds will be dated the date of issuance and delivery, and will bear such rate or rates of interest, payable semiannually on April 1 and October 1 in each year commencing October 1, 2013, as shall be fixed by the purchaser in its proposal for the purchase of the Bonds. The Bonds shall mature serially on April 1, in the respective years and in the respective amounts as set forth below:

<u>Due April 1</u>	<u>Principal Amount</u>	<u>Due April 1</u>	<u>Principal Amount</u>
2014	\$33,565,000	2024	\$46,105,000
2015	32,880,000	2025	48,410,000
2016	33,540,000	2026	50,830,000
2017	34,375,000	2027	53,375,000
2018	35,410,000	2028	56,040,000
2019	36,645,000	2029	58,845,000
2020	38,115,000	2030	61,785,000
2021	39,830,000	2031	64,875,000
2022	41,820,000	2032	68,120,000
2023	43,910,000	2033	71,525,000

Delivery of the Bonds is proposed to occur on April 11, 2013, unless another date is set forth in any Amended Notice (the “Closing Date”).

The Bonds will be issued and sold by means of a book-entry only system with no distribution of Bond certificates made to the public. Bond certificates representing the aggregate principal amount of the Bonds maturing in each year will be issued and fully registered as to principal and interest in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”), a depository registered with the Securities and Exchange Commission. Individual beneficial ownership of the Bonds will be in principal amounts of \$5,000 or integral multiples thereof within a maturity pursuant to the rules and procedures established between DTC and its participants. Transfers of beneficial ownership will be affected through records maintained by DTC and its participants pursuant to rules and procedures established by DTC. The responsibility for maintaining, reviewing and supervising such records rests collectively with DTC and its participants. The winning bidder, as a condition to the delivery of the Bonds, shall be required to deposit the Bonds certificates in its account at DTC, registered in the name of Cede & Co. Interest on the Bonds will be payable on each semi-annual interest payment date and principal of the Bonds will be paid annually as set forth in the foregoing maturity schedule, in same-day funds to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to the beneficial owners by participants of DTC will be the responsibility of such DTC participants and other nominees of beneficial owners. The Commonwealth will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

### **Optional Redemption**

The Bonds maturing on and after April 1, 2024, are subject to redemption at the option of the Commonwealth prior to scheduled maturity on and after April 1, 2023, as a whole or in part (and if in part, within one or more maturities) at any time and from time to time, in any order of maturity determined by the Commonwealth and by lot within a maturity in such manner as the Commonwealth in its discretion may determine, on at least 30 days’ (but not more than 60 days’) notice, at a redemption price equal to par (100% of stated principal amount) plus accrued interest to the date fixed for redemption.

### **Interest Rate and Bidding Details**

Each bidder shall designate a rate of interest per annum to be paid on the Bonds of each maturity, subject to the following limitations:

(i) all Bonds of the same maturity date must bear the same rate of interest and no one Bond shall bear more than one rate of interest;

(ii) no interest rate shall be other than a whole multiple of one-twentieth (1/20) or one-eighth (1/8) of one

percent (1%) and a zero rate of interest may not be named; and

(iii) the Initial Issuing Price (see term defined on the next page) for Bonds of any maturity must be greater than or equal to 98½% of that maturity's par value.

No bid for the Bonds at a price less than 98½% of their par value, exclusive of accrued interest, will be considered. Bids may specify any number of interest rates subject to (i) through (iii) above. No bid will be considered which does not offer to purchase all of the Bonds.

### **Bond Insurance**

If the successful bidder chooses to obtain municipal bond insurance or another form of credit enhancement unconditionally and irrevocably guaranteeing payment of the principal of and interest on the Bonds, any purchase of such credit enhancement shall be at the sole option and expense of the successful bidder. If the Bonds are to be subject to credit enhancement, the successful bidder shall pay the premium and other costs therefore prior to the delivery of the Bonds.

If the successful bidder obtains such credit enhancement, it shall promptly advise the Commonwealth and the Financial Advisor to the Commonwealth of the cost of such credit enhancement, and shall provide such further information related thereto as the Commonwealth may request, including information necessary to enable the Commonwealth to compute the yield on the Bonds as affected, if at all, by such credit enhancement.

Failure of the Bonds to be so insured or of any such credit enhancement to be issued shall not in any manner relieve the successful bidder of its contractual obligations arising from the Commonwealth's acceptance of its bid for the purchase of the Bonds, nor shall any change in the ratings provided by any rating agency with respect to any such credit enhancement provider occurring between the time of the award of the Bonds and the time of their delivery in any manner relieve the successful bidder of such contractual obligations.

### **Electronic Bidding Procedure**

Solely as an accommodation to bidders, the Commonwealth will receive bids delivered electronically through Parity. Further information about Parity, including any fee charged and applicable requirements, may be obtained from:

i-Deal LLC  
1359 Broadway  
2<sup>nd</sup> Floor  
New York, NY 10018  
Phone: (212) 849-5021

All electronic bids must be delivered via Parity. If any provision of this Notice of Sale conflicts with information provided by Parity, this Notice of Sale shall control. Each bidder submitting an electronic bid agrees by doing so that it is solely responsible for all arrangements with (including any charges by) Parity, that the Commonwealth does not endorse or encourage the use of Parity, and that Parity is not acting as an agent of the Commonwealth. Instructions for submitting electronic bids must be obtained from Parity, and the Commonwealth does not assume any responsibility for ensuring or verifying bidder compliance with the procedures of Parity. The Commonwealth shall be entitled to assume that any bid received via Parity has been made by a duly authorized agent of the bidder. Acceptance of electronic bids shall be subject to the limitations set forth in **“Warnings Regarding Electronic Bids”** below.

### **Warnings Regarding Electronic Bids**

The Commonwealth and Bond Counsel assume no responsibility for any error contained in any bid submitted electronically, or for failure of any bid to be transmitted or received at the official time for receipt of bids. The Commonwealth assumes no responsibility for informing any bidders prior to the deadline for receiving bids that its bid is incomplete or not received.

The Commonwealth will accept bids in electronic form only through Parity on the official bid form created for such purpose by Parity. Each bidder, by submitting an electronic bid, understands and agrees that in doing so it is solely responsible for all arrangements with Parity, that the Commonwealth neither endorses nor explicitly encourages the use of Parity, and that Parity is not acting as agent of the Commonwealth. Instructions and forms for submitting electronic bids must be obtained from Parity, and the Commonwealth assumes no responsibility for ensuring or verifying bidder compliance with the procedures of Parity. The Commonwealth shall assume that any bid received though Parity has been made by a duly authorized agent of the bidder.

### **Reoffering and Sale of Bonds to Public**

Within thirty minutes after notification of award of the Bonds the successful bidder (the "Purchaser") shall provide to the Commonwealth the initial offering price to the public (excluding bond houses and brokers or similar persons or organizations acting as wholesalers or underwriters) for each maturity of the Bonds (the "Initial Issuing Prices") and certain other information to enable the Commonwealth to compute the yield on the Bonds for federal income tax law purposes. The Purchaser will be required to provide a certificate regarding the issue price of the Bonds prior to settlement for the Bonds in form satisfactory to the Commonwealth and Bond Counsel establishing that the Purchaser has made a bona fide public offering of all of the Bonds at the Initial Issuing Prices and that, as of the date of the award of the Bonds, the Purchaser reasonably expected that a substantial amount (at least 10 percent) of each maturity of the Bonds would be sold to the public at the Initial Issuing Prices with any exceptions noted. **(See form of certificate attached)**

Each bidder, by the submission of a bid, agrees that if it is the Purchaser, it will make a *bona fide* public offering of the Bonds at prices not greater than the Initial Issuing Prices, offer the Bonds only pursuant to the Official Statement and only in jurisdictions where the offer is legal, and deliver a copy of the Official Statement to each person or entity that purchases the Bonds from the Purchaser as required by Securities and Exchange Commission Rule 15c2-12. The Purchaser shall abide by all rules of the Municipal Securities Rulemaking Board ("MSRB") in connection with the issuance and sale of the Bonds, including the delivery to the MSRB of the Official Statement.

### **Basis of Awards**

Award of the Bonds will be made on or before 4:00 P.M. Eastern Daylight Time, on April 2, 2013 or, in the event of the announcement of an Amended Bid Date, the date specified in the Amended Notice. The Bonds will be sold to the bidder making a bid conforming to the terms of the offering which, on the basis of the lowest net effective interest rate for the Bonds, determined in the manner hereinafter stated, is the best bid, subject to the right of the undersigned in their sole discretion to reject any and all bids. The net effective interest rate for the Bonds shall be the interest rate determined on a true interest cost ("TIC") basis by doubling the semi-annual interest rate, compounded semi-annually, necessary to discount the debt service payments to the date of delivery of the Bonds, proposed to occur on April 11, 2013, unless otherwise announced in an amended notice, to the price bid, including interest accrued to the date of delivery, if any. In the event of more than one bid specifying such lowest rate, the Bonds will be awarded to the bidder whose bid is selected by lot from among all such lowest bids.

The Commonwealth reserves the right in its sole discretion to waive any minor errors or irregularities in form or content of any bid. No sealed, telephone, facsimile, telegraph or personal delivery bids will be accepted. All bids must be submitted electronically through the PARITY web site.

**Good Faith Deposit**

The Purchaser is required to submit a good faith deposit in an amount equal to \$1,000,000 (the "Good Faith Deposit") to the Commonwealth in the form of a wire transfer, which must be received no later than 11:00 A.M. Eastern Daylight Time on the next business day following the verbal award of the Bonds. If the Good Faith Deposit is not received by such time, the Commonwealth, at its sole discretion, may revoke its acceptance of the Purchaser's proposal. No interest on the Good Faith Deposit will accrue to the Purchaser. The Good Faith Deposit will be applied to the purchase price of the Bonds. In the event the Purchaser fails to honor the accepted proposal, the Good Faith Deposit will be retained by the Commonwealth.

**Official Statement and Continuing Disclosure - SEC Rule 15c2-12**

The Preliminary Official Statement dated March 27, 2013, issued with respect to the Bonds (the "Preliminary Official Statement"), has been deemed final by the Commonwealth as of its date for purposes of the Rule, except for the omission of information as permitted by the Rule, but is subject to revision, amendment, and completion in the final Official Statement (hereinafter the "Official Statement") to be prepared with respect to the Bonds. A reasonable number of copies (not to exceed 1,000) of the Official Statement, to be dated as of a date prior to settlement, will be furnished to the Purchaser within seven business days after the sale date. Copies of the Official Statement in excess of 1,000 will be furnished at the request of the Purchaser at its own expense. The Purchaser will be required to provide pricing information and if applicable, bond insurance or credit enhancement information necessary for the Commonwealth to complete the Official Statement.

In order to assist bidders in complying with the Rule, the Commonwealth will execute a written Continuing Disclosure Agreement to provide or cause to be provided, in accordance with the Rule, certain annual financial information and timely notices of the occurrence of certain events with respect to the Bonds. A description of the Continuing Disclosure Agreement is set forth in the Preliminary Official Statement and will also be set forth in the Official Statement.

**CUSIP Numbers**

CUSIP numbers will be obtained by the Commonwealth and the CUSIP numbers will be printed on the Bonds, provided, however, that incorrect numbers shall not constitute grounds for a Purchaser of the Bonds to refuse delivery thereof.

**Delivery of Bonds**

Bond certificates will be delivered through Manufacturers and Traders Trust Company, a New York banking corporation, as the Loan and Transfer Agent to DTC using DTC's Fast Automated Security Transfer (FAST) System. Payment for the Bonds must be made by wire in immediately available funds for credit at Manufacturers and Traders Trust Company, a New York banking corporation, Loan and Transfer Agent, in Harrisburg, Pennsylvania, at 10:00 A.M., Eastern Daylight Time, on the Closing Date, or at such other place and time as may be agreed upon with the successful bidder.

The Purchaser shall have the right, at its option, to cancel its obligation to purchase the Bonds if the Commonwealth shall fail to tender the Bonds for delivery within 60 days from the date herein fixed for the receipt of the bids, and in such event, the Purchaser shall be entitled only to the return of its Deposit, without interest, and shall have no right of action against the Commonwealth.

**Legal Opinions**

The Commonwealth will deliver to the Purchaser without charge: (i) the opinion of the Attorney General of the Commonwealth and (ii) the opinion of McNees Wallace & Nurick LLC, Harrisburg, Pennsylvania, appointed by

the Commonwealth as Bond Counsel, both substantially in the forms of their respective opinions set forth as appendices to the Preliminary Official Statement.

**Closing Documents**

The Bonds are offered subject to the delivery at settlement by the Commonwealth of (i) a certificate stating that there is no litigation pending affecting the validity of the Bonds or their issuance and sale to the Purchaser; (ii) a certification by the Secretary of the Budget that the financial statements contained in the Official Statement accurately reflect the conditions and facts they purport to reflect, that the estimates contained therein, in light of the information available, are believed to be reliable and that there have been no material adverse changes in the financial position of the Commonwealth since the dates of such financial statements that has not been disclosed in the Official Statement; (iii) a certification by the Governor, the Auditor General and the State Treasurer that the Official Statement, except as to the financial statements contained therein, contains no untrue statement of a material fact and does not omit to state a material fact necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading; and (iv) a Continuing Disclosure Agreement to provide or cause to be provided certain annual financial information and timely notices of the occurrence of certain events, if material, with respect to the Bonds.

Prior to settlement the Purchaser will be required to deliver the certificate referred to under the caption "Reoffering and Sale of Bonds to Public" above.

**Copies of Documents**

Additional information and copies of the Preliminary Official Statement may be obtained from the Loan and Transfer Agent, Manufacturers and Traders Trust Company, a New York banking corporation, Harrisburg, Pennsylvania (Telephone 717-231-2613) or from the Office of the Budget, Seventh Floor, Verizon Tower, Harrisburg, Pennsylvania 17101 (Telephone 717-787-7342). The Preliminary Official Statement may also be downloaded from the Office of the Budget area on the Commonwealth's website, <http://www.budget.state.pa.us>.

**TOM CORBETT**  
*Governor*

**EUGENE A. DePASQUALE**  
*Auditor General*

**ROBERT M. McCORD**  
*State Treasurer*

Dated: March 27, 2013

**COMMONWEALTH OF PENNSYLVANIA  
GENERAL OBLIGATION BONDS  
FIRST SERIES OF 2013**

**CERTIFICATE OF THE UNDERWRITERS**

THIS CERTIFICATION is made in connection with the issuance this day by the Commonwealth of Pennsylvania (the "Issuer"), of its General Obligation Bonds, First Series of 2013 in the aggregate principal amount of \$950,000,000 (the "Bonds"). The undersigned officer of \_\_\_\_\_, as representative of itself and the selling group (collectively, the "Underwriters"), hereby certifies, to the best of its knowledge, information, and belief, based upon its records, as follows:

Defined Terms. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Issuer's Tax Certificate of even date with respect to the Bonds.

**1. Issue Price.**

(a) The aggregate Initial Public Offering Price of all of the Bonds is \$\_\_\_\_\_ (which represents the aggregate principal amount of the Bonds of \$950,000,000 plus original issue premium of \$\_\_\_\_\_).

(b) As of April\_\_\_\_, 2013, which is the date on which we agreed to purchase the Bonds (the "Sale Date"), the Underwriters reasonably expected to offer all of the Bonds to the general public (excluding bond houses, brokers or similar persons or organizations acting in the capacity of underwriters or wholesalers) (the "Public") in a bona fide public offering at prices not higher than, or, in the case of obligations sold on a yield basis, at yields not lower than, those listed for each maturity on Schedule A hereto (the "Initial Offering Prices") and the Underwriters reasonably expected that the first prices at which at least 10% of each maturity would be sold by the Underwriters to the Public were the prices not higher than, or, in the case of obligations sold on a yield basis, at yields not lower than the Initial Offering Prices.

(c) All of the Bonds have actually been offered to the Public in a bona fide public offering at prices not higher than, or, in the case of obligations sold on a yield basis, at yields not lower than, the Initial Offering Prices.

(d) The Underwriters have no reason to believe that any of the Initial Public Offering Prices of the Bonds did not represent an expected fair market value of the Bonds as of the Sale Date.

(e) The Initial Public Offering Price for the Bonds is not more than a fair market value of the Bonds as of the Sale Date.

**2. Underwriter's Discount. The bond discount represents compensation to the Underwriters (or members of the underwriting group) solely for the Underwriters' service provided with respect to the Bonds.**

**3. Miscellaneous.**

(a) The Underwriters have not made or received and will not make or receive any payment with respect to its acquisition of the Bonds or the investment of the proceeds thereof which it has not disclosed to the Issuer and McNeese Wallace & Nurick LLC, as bond counsel ("Bond Counsel").

(b) We understand that the foregoing information will be relied upon by the Issuer with respect to certain representations that are set forth in the Tax Certificate and by Bond Counsel in rendering its opinion in connection with the issuance of the Bonds.

Dated: April \_\_\_\_, 2013

\_\_\_\_\_ as Representative

By: \_\_\_\_\_  
Authorized Officer



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April \_\_\_\_, 2013

Commonwealth of Pennsylvania

Manufacturers and Traders Trust Company, a New York banking corporation  
Loan and Transfer Agent of the  
Commonwealth of Pennsylvania

Re: Commonwealth of Pennsylvania  
General Obligation Bond  
First Series of 2013

Ladies and Gentlemen:

We hereby acknowledge receipt of \$950,000,000 aggregate principal amount of Commonwealth of Pennsylvania General Obligation Bonds First Series of 2013 (the "Bonds"), numbered and maturing as set forth in the attached Schedule A. The Bonds are registered in the name of Cede & Co., as nominee for The Depository Trust Company, securities depository for the Bonds, with whom the Bonds have been deposited.

The undersigned also acknowledges receipt of electronic-only copies of the Official Statement dated April \_\_\_\_, 2013, with respect to the Bonds, together with one manually signed copy of the respective opinions of the Honorable Kathleen Kane, Attorney General, and of McNees, Wallace & Nurick LLC, Bond Counsel, which opinions are dated the date hereof. Such Official Statements and opinions have been received in full satisfaction of the number of copies thereof to be furnished by the Commonwealth to us, as the Purchaser (the "Purchaser"), without expense to the Purchaser.

Very truly yours,

\_\_\_\_\_  
\_\_\_\_\_

By: \_\_\_\_\_

Title: \_\_\_\_\_

**SCHEDULE A  
COMMONWEALTH OF PENNSYLVANIA  
GENERAL OBLIGATION BONDS  
FIRST SERIES OF 2013**

<u>Numbers</u>	<u>Maturity</u>	<u>Principal Amount</u>	<u>Rate</u>	<u>CUSIP</u>
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***AMENDED NOTICE OF SALE***

COMMONWEALTH OF PENNSYLVANIA

AMENDED OFFICIAL NOTICE OF SALE FOR THE PURCHASE OF  
\$950,000,000

COMMONWEALTH OF PENNSYLVANIA  
GENERAL OBLIGATION BONDS  
FIRST SERIES OF 2013

PURSUANT TO THE RIGHT RESERVED BY IT IN THE NOTICE OF SALE DATED MARCH 27, 2013 (THE "NOTICE OF SALE") RELATING TO THE \$950,000,000 COMMONWEALTH OF PENNSYLVANIA, GENERAL OBLIGATION BONDS, FIRST SERIES OF 2013 (THE "BONDS"), THE COMMONWEALTH HAS DETERMINED TO SUPPLEMENT AND AMEND THE TERMS OF THE NOTICE OF SALE AS FOLLOWS:

- (i) BIDS FOR THE PURCHASE OF THE BONDS WILL NOT BE ACCEPTED ON APRIL 2, 2013 AS ORIGINALLY STATED IN THE NOTICE OF SALE. RATHER, THE COMMONWEALTH WILL ACCEPT BIDS FOR THE PURCHASE OF THE BONDS ON APRIL 3, 2013 AT 11:00 A.M. EASTERN DAYLIGHT TIME. BIDS MUST BE SUBMITTED ELECTRONICALLY VIA PARITY;

EXCEPT AS AMENDED OR SUPPLEMENTED HEREBY, ALL OF THE TERMS AND CONDITIONS CONTAINED IN THE NOTICE OF SALE CONTINUE IN FULL FORCE AND EFFECT, AND THE COMMONWEALTH RESERVES ALL RIGHTS PREVIOUSLY RESERVED BY IT IN THE NOTICE OF SALE, INCLUDING WITHOUT LIMITATION THE RIGHT TO FURTHER AMEND THE NOTICE OF SALE.

TOM CORBETT  
GOVERNOR

ROBERT M. McCORD  
STATE TREASURER

EUGENE A. DePASQUALE  
AUDITOR GENERAL

Dated: March 29, 2013

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