

**2006-07 Governor's Budget Briefing**  
**February 8, 2006**

***Edward G. Rendell***  
***Governor***

## Major Initiatives in the 2006-07 Budget

- **Education:** \$601 million, or 6 percent, increase in funding for educational programs
- Historic level of investment in PA **libraries** - \$75.5M
- **Cover All Kids:** affordable health insurance coverage for all uninsured Pennsylvania children
- **PACE Plus Medicare:** Prescription drug coverage for an additional 120,000 seniors
- **Jonas Salk Legacy Fund:** \$500 million investment to accelerate bioscience research in Pennsylvania
- **World Trade PA:** \$15M to increase Pennsylvania's competitiveness worldwide
- An additional \$130 million to continue **improvements to Pennsylvania's highways and bridges**
- **90 additional state troopers** to support public safety.

## Additional 2006-07 Budget Highlights

- **No new taxes or tax increases**
- More than \$221 million in new business tax cuts, for a cumulative total of \$1 billion during the Rendell administration
  - **Capital Stock and Franchise Tax** – accelerates the phase-out by one-tenth of a mill (\$18.3 million) to lower the rate to 4.89 mills, a total savings of \$204 million
  - **Research and Development Tax Credit** – \$40 million, an increase of \$10 million
  - **Net Operating Loss** carry-forward – \$7.3 million, by increasing the cap from \$2 million to \$3 million
- Holds the line on administrative spending – zero increase
- Re-invests savings realized through innovation and efficiencies in government operations, with \$841 million in annual savings in 2005-06, \$1 billion in 2006-07
- Brings the total reduction in the Commonwealth's authorized complement to 4,000 positions since January 2003.

# 2005-06 Supplemental

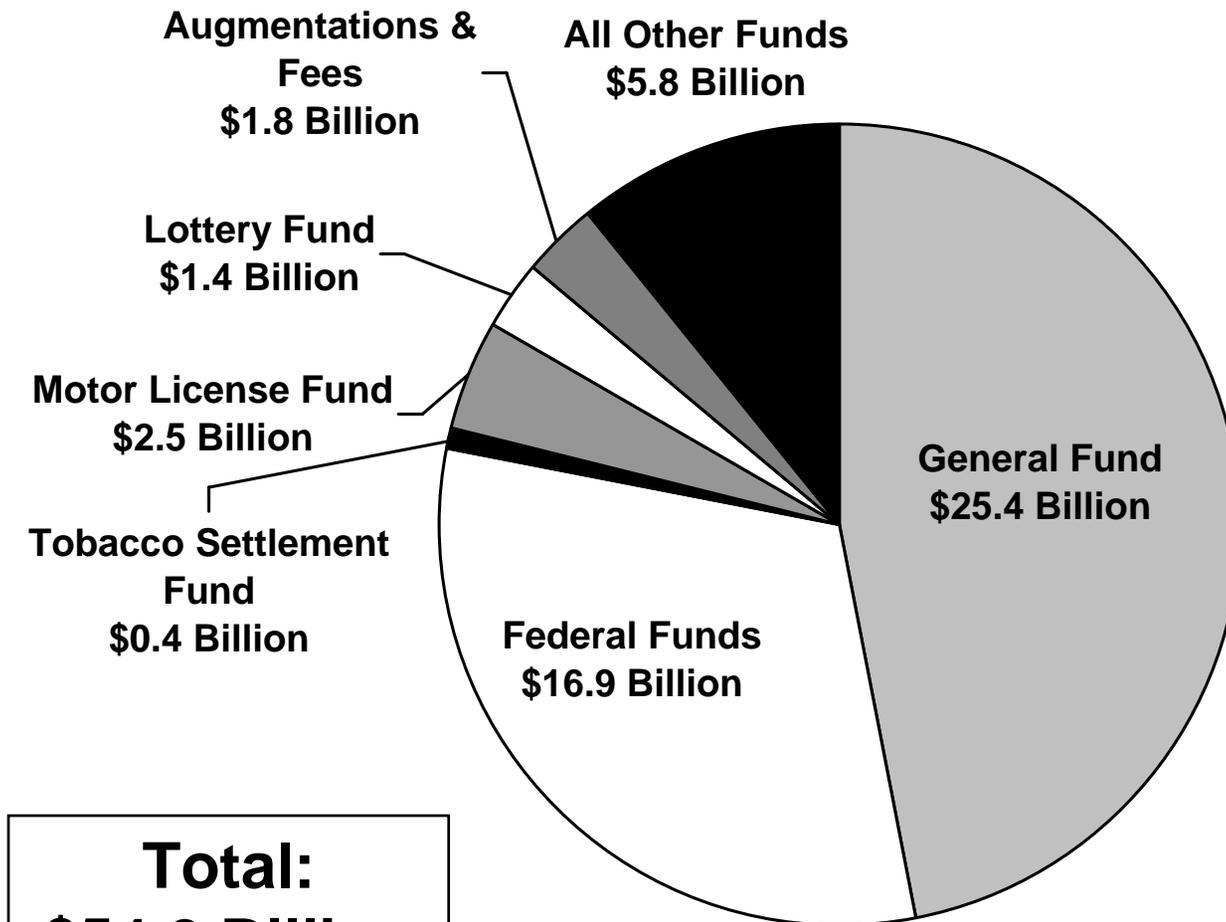
## 2005-06 Supplemental Appropriations

(Dollar Amounts in Thousands)  
2005-06 Available

Pennsylvania Housing Finance Agency	
Homeowners Emergency Mortgage Assistance . . . . .	\$ 3,000
Education	
Special Education Approved Private Schools . . . . .	\$ 1,330
Pennsylvania Emergency Management Agency	
July 2003 Storm Relief . . . . .	\$ 75
Volunteer Company Grants . . . . .	\$ 25,000
Public Welfare . . . . .	\$ <u>168,014</u>
<i>Mental Health Services ~ \$3.6 million decrease due to increased federal funds</i>	
<i>Cash Grants ~ \$44.4 million increase due to increased utilization and cost</i>	
<i>Supplemental Grants ~ \$3.5 million decrease due to lower utilization</i>	
<i>Capitation ~ \$10.2 million increase due to higher cost.</i>	
<i>Long-Term Care ~ \$127.9 million increase due to increased utilization and cost</i>	
<i>Intermediate Care Facilities ~ \$7.5 million decrease due to reduced need</i>	
<b>Total Supplemental Appropriations. . . . .</b>	<b>\$ <u>197,419</u></b>
<b>Previously Enacted Funding</b>	
Law Enforcement and Emergency Response Personnel	
Death Benefits . . . . .	\$ 1,632
Low-Income Home Energy Assistance . . . . .	\$ 19,300

# 2006-07 Budget Overview

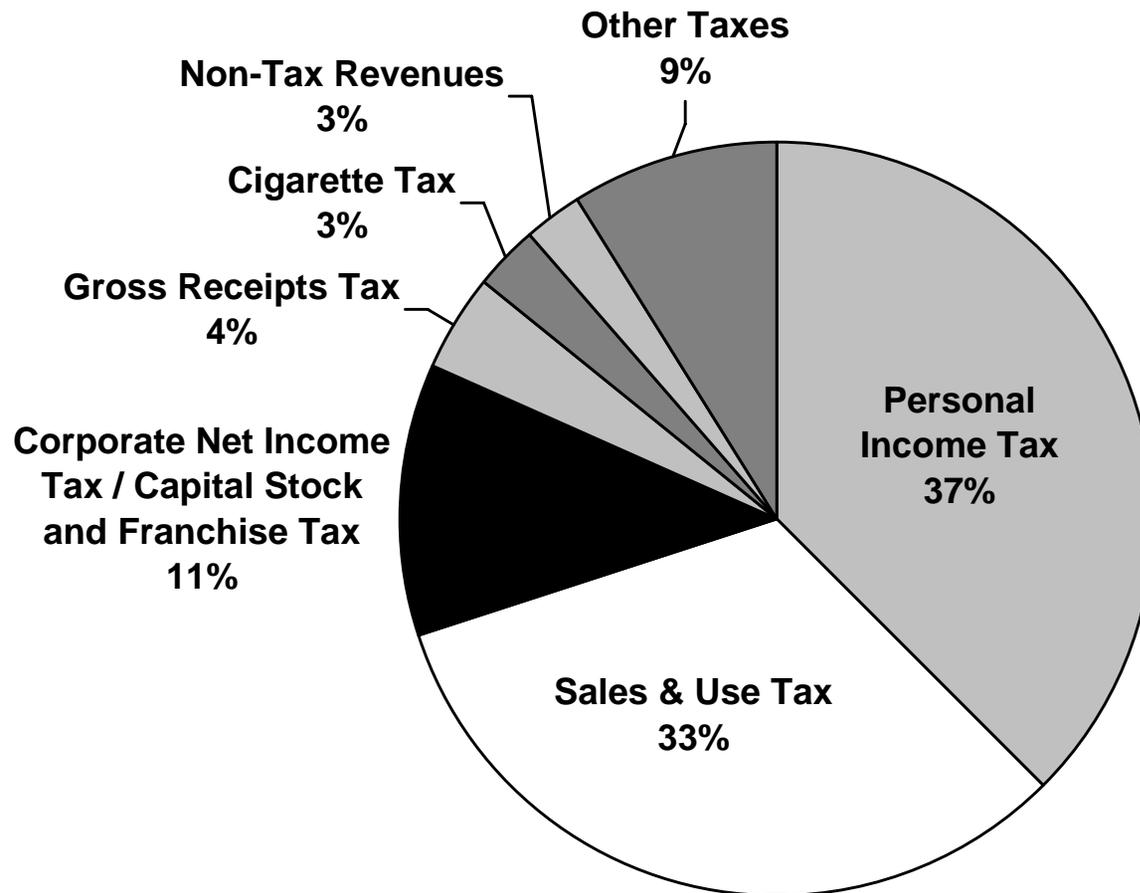
## 2006-07 Total Operating Budget



The total Fiscal Year 2006-07 operating budget, including all Commonwealth funds, is \$54.2 billion. The General Fund represents 47 percent of this amount.

**Total:  
\$54.2 Billion**

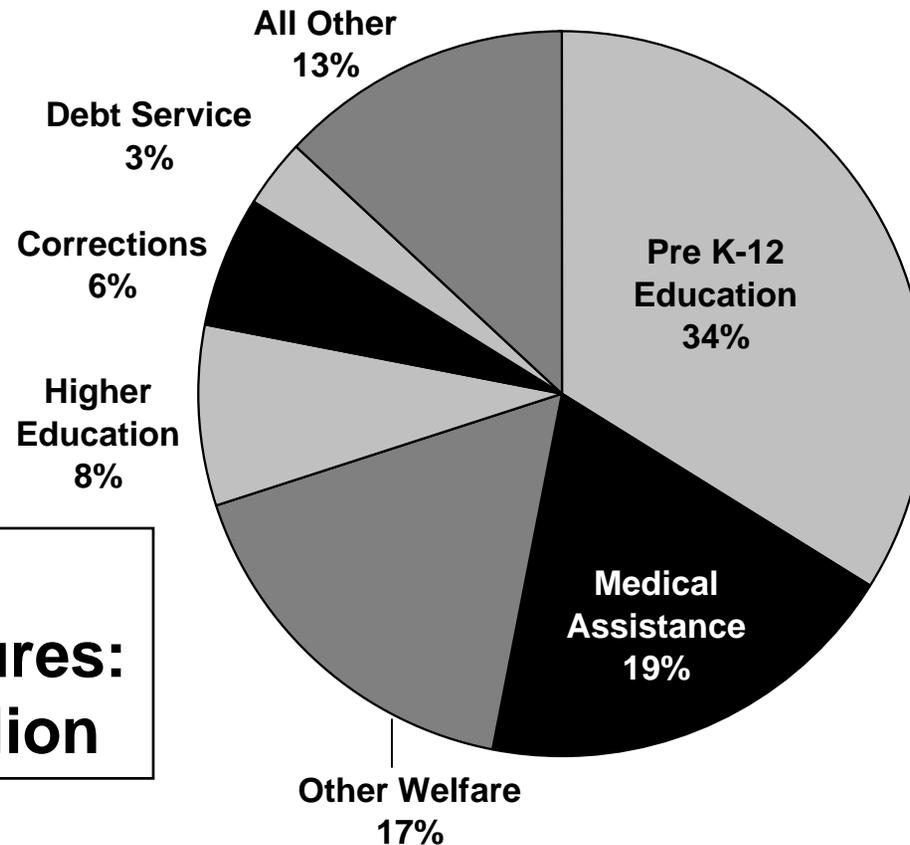
## 2006-07 General Fund Revenue Sources



*More than two-thirds (70 percent) of General Fund revenues are derived from the Personal Income Tax and the Sales & Use Tax.*

## 2006-07 General Fund Expenditures

The proposed General Fund budget increases State spending by \$924 million, or 3.8 percent. Removing increases for education, welfare and debt service, the budget proposes a 2.5 percent decrease in funding for all other Commonwealth agencies and programs.

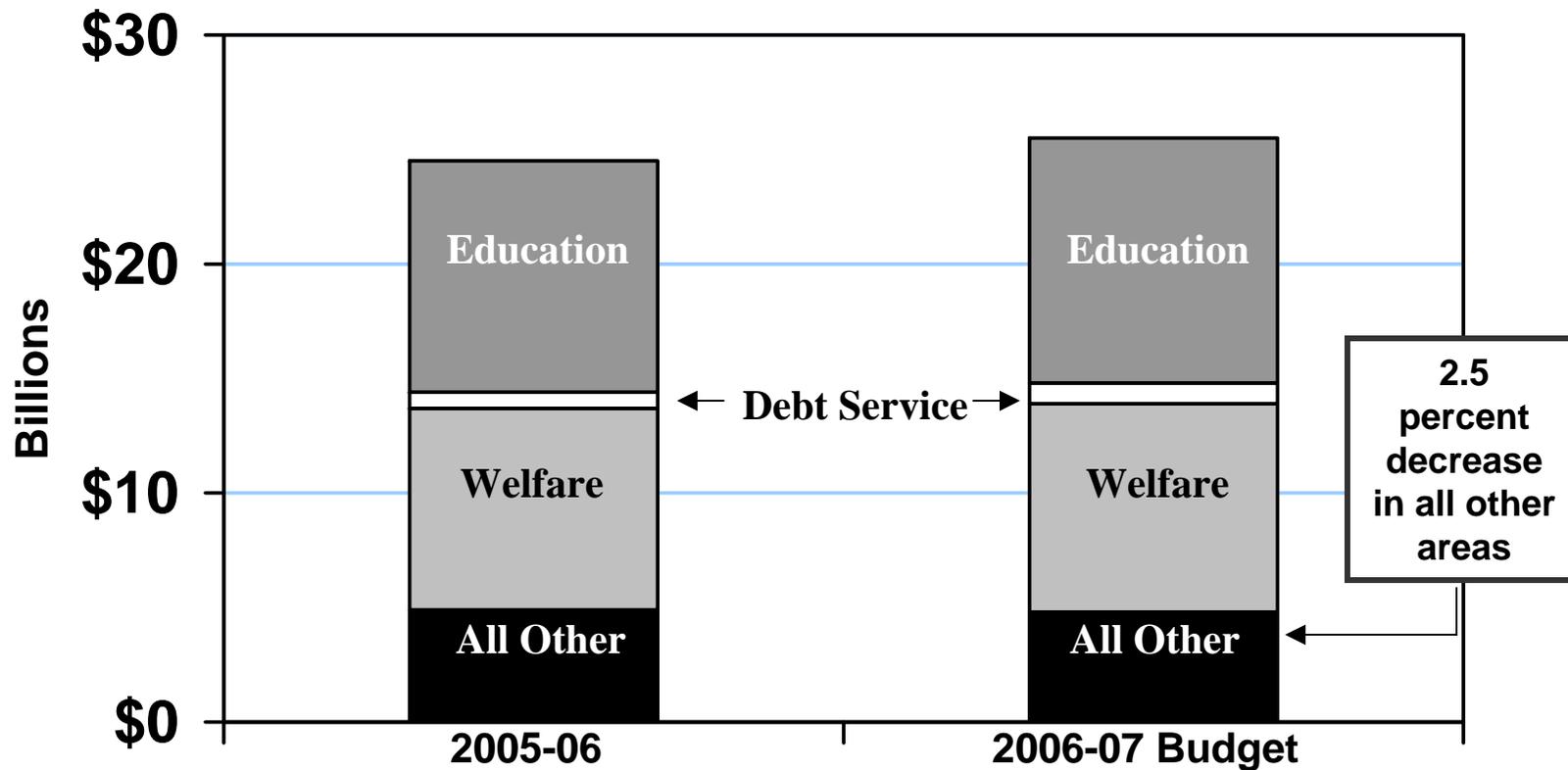


Spending on Education, Medical Assistance, other Public Welfare Programs, Corrections and Debt Service comprises 87 percent of total General Fund expenditures.

**Total Expenditures: \$25.4 Billion**

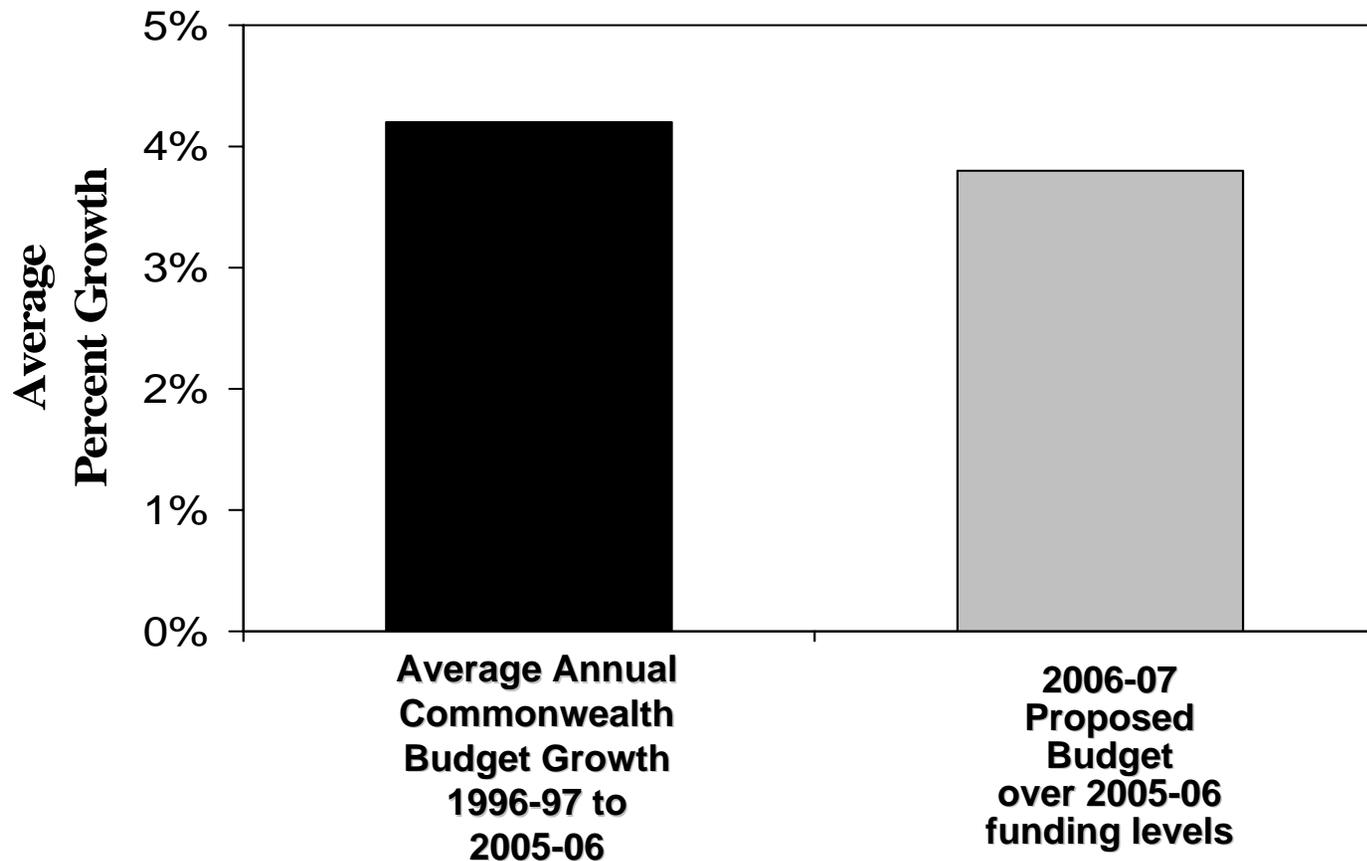
## Growth in 2006-07 Expenditures

If increases of more than \$1 billion for Public Welfare, Education and Debt Service are removed for 2006-07, all other expenditures actually decline by 2.5 percent relative to the 2005-06 budget.



## Growth in 2006-07 General Fund Expenditures Compared to Other Recent Growth Trends

*The 2006-07 budget increases spending by 3.8 percent compared to the 2005-06 budget. That rate is lower than the average annual growth in the Commonwealth budget from 1996-97 to 2005-06.*



## 2006-07 General Fund Financial Statement

	\$ Millions		
	<u>2004-05</u>	<u>2005-06</u>	<u>2006-07</u>
	<u>Actual</u>	<u>Available</u>	<u>Budget</u>
Beginning Balance . . . . .	\$ 77	\$ 365	\$ 204
Receipts . . . . .	23,309	24,278	25,225
Prior Year Lapses . . . . .	<u>97</u>	<u>120</u>	<u>. . . .</u>
Funds Available . . . . .	\$ 23,483	\$ 24,763	\$ 25,429
Expenditures . . . . .	\$ - 23,054	\$ - 24,304	\$ - 25,425
Supplemental Appropriations . . . . .	. . . .	-197	. . . .
Current Year Lapses . . . . .	. . . .	10	. . . .
Preliminary Balance . . . . .	<u>\$ 429</u>	<u>272</u>	<u>\$ 4</u>
Transfer To Rainy Day Fund . . . . .	<u>-64</u>	<u>-68</u>	<u>- 1</u>
Ending Balance . . . . .	<u><u>\$ 365</u></u>	<u><u>\$ 204</u></u>	<u><u>\$ 3</u></u>

# Making Government Work Smarter

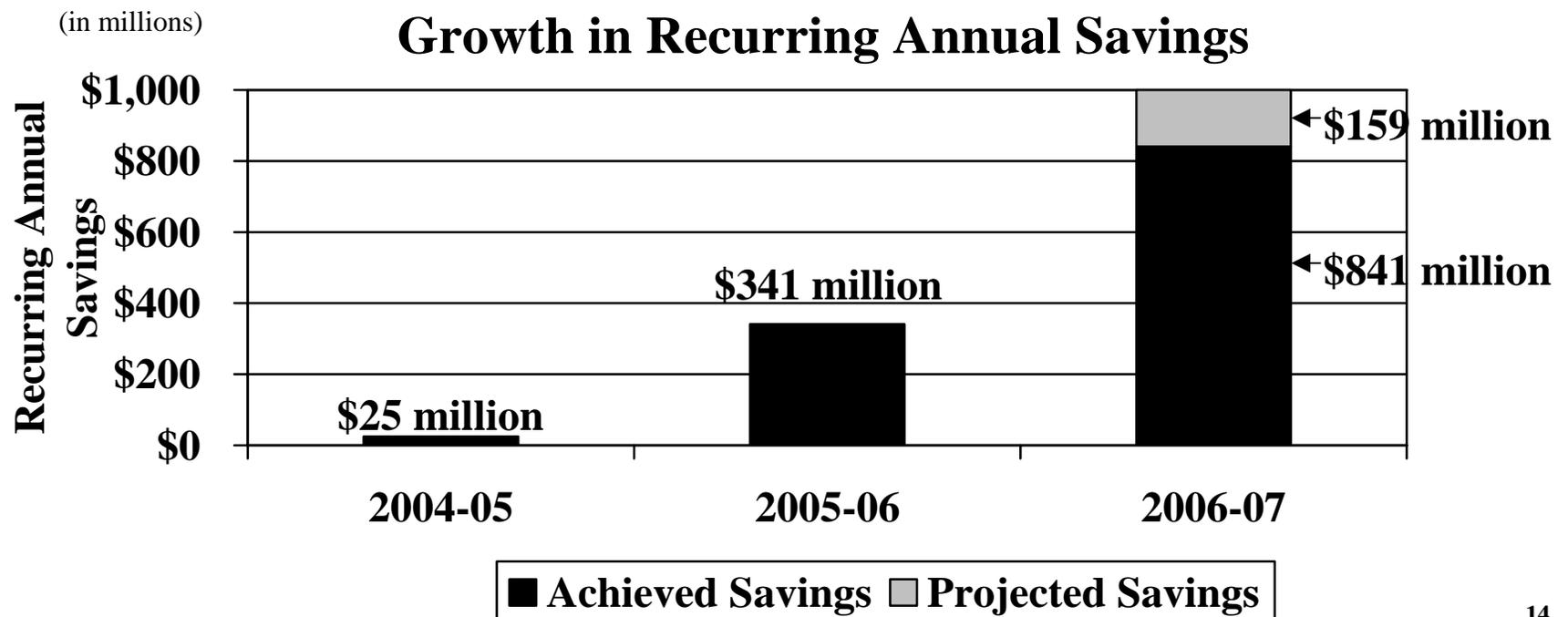
\$1 Billion In Lower Costs for  
Government Administration

# Making Government Work Smarter

*Reaching Governor Rendell's Goal to Remove \$1 Billion*

*Annually from the Cost of State Government*

*Governor Rendell pledged to cut the cost of government and change the way the Commonwealth works. The results of those efforts are impressive. In just three years, by developing new business practices and focusing on innovation and efficiency throughout the government, this administration has already generated recurring savings totaling \$841 million, and is on target to meet Governor Rendell's goal of reducing the cost of state government by \$1 billion by 2006-07.*



## Making Government Work Smarter

*Because it is the largest state agency, the Department of Public Welfare has been the primary focus of the administration's management and productivity efforts for the past year. Other areas of focus have been reducing the size of the Commonwealth's fleet, the Get Healthy Initiative and revenue generation activities at the Liquor Control Board and State Lottery.*

### Increasing Savings: Department of Public Welfare

- ✓ Pharmacy Savings (\$51M)
- ✓ Pharmacy Reimbursements (\$32M)
- ✓ Collecting Money Owed from Private Insurance Companies (\$16M)
- ✓ Fraudulent Claims Denied (\$16M)
- ✓ Using Electronic Payments Instead of Paper Checks (\$2M)

### Creating A More Efficient Government

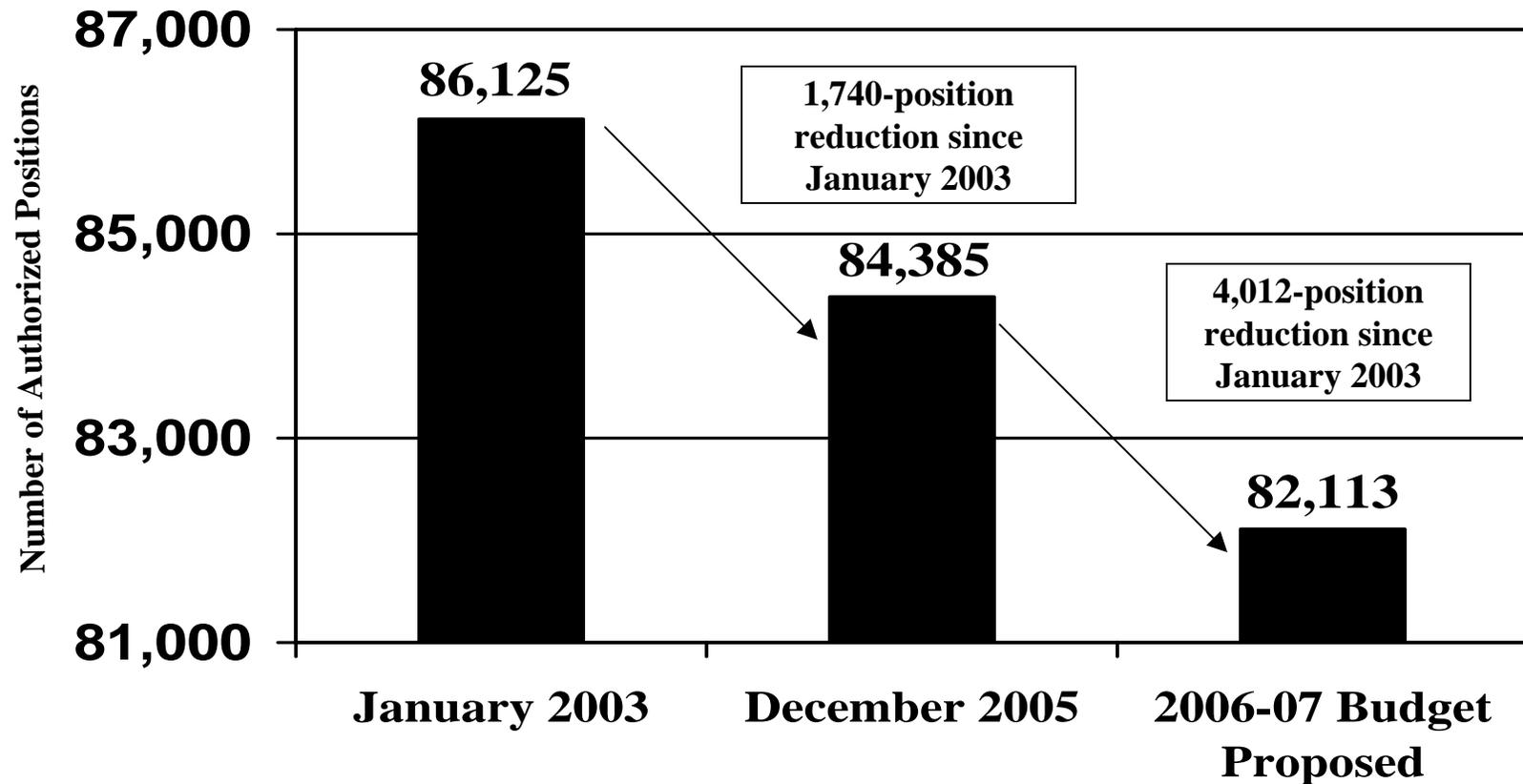
- ✓ Reducing Fleet Costs (\$33M)
- ✓ Get Healthy Initiative (\$18M)

### Generating New Revenues

- ✓ Revenue Increases from Consumer-Oriented Business Practices at the Liquor Control Board (\$34M)
- ✓ Expanded Lottery Venues (\$8M)

## Authorized Complement Levels

Between January 2003 and December 2005, the number of authorized positions has decreased from 86,125 to 84,385. The 2006-07 budget proposes an additional reduction of 2,272 positions. Since the beginning of the Rendell administration, the total number of authorized positions has decreased by 4,012 – or 4.7 percent.



# 2006-07 Budget Highlights

# Education

## Investing In Pennsylvania's Future

*The 2006-07 budget increases total State education funding by more than \$601 million, or 6 percent. Since 2002-03, the Rendell Administration has boosted investments in education by \$1.8 billion, or more than 20 percent.*

- \$224.6 million increase (5 percent) in **Basic Education Funding** - \$4.7 billion in total. This increase continues the foundation-based funding supplement to help school districts where per-student spending is inadequate to deliver a quality education.
- \$38.1 million increase (4 percent) in **Special Education Funding** - \$991 million in total.
- \$250 million, a \$50 million increase, for the third year of the **Accountability Block Grants**. These grants help nearly 80,000 students benefit from pre-kindergarten, full-day kindergarten, reduced class size and tutoring.
- \$45 million, a 50 percent increase in state funding for **Head Start** pre-kindergarten classrooms, to serve nearly 6,250 children.
- *Job Ready PA*: \$66 million for **tutoring** in the most academically challenged school districts.
- *Job Ready PA*: \$12.6 million increase for **community colleges**.

## Transforming Pennsylvania's High Schools

*The 2006-07 budget provides more than \$22 million in additional funding to increase the rigor of high school curricula and improve accountability and results.*

- *Job Ready PA*: \$7 million for dual enrollment programs that let high school students earn college credit while they complete their graduation requirements.
- *Job Ready PA*: \$9 million to transform Pennsylvania's high schools through **Project 720**, the state's high school improvement initiative.
- *Reinvigorating College and Career Counseling*: \$3 million for school districts to upgrade their career and counseling programs.
- *Accountability for Results*: \$2 million to make school-leader accountability a reality through annual incentive bonuses for meeting targets for increasing student learning in math and reading.
- *Improving Teacher Quality*: \$1.2 million to help 500 Pennsylvania teachers earn National Board certification.

## Investing In Pennsylvania's Future

*The 2006-07 budget builds on Pennsylvania's accomplishments over the last three years by recommending three new initiatives that will make Pennsylvania a leader in readying our students for the jobs of the future while giving our high-tech businesses the employees they need to thrive.*

- **\$10 million - Science: It's Elementary.** Provides hands-on learning equipment and intensive teacher training to elementary schools that commit to upgrading their science curriculum. Makes every Pennsylvania student a scientist in the classroom and gives school districts access to a strategy that has been proven to lead not just the nation but also the world.
- **\$20 million - Classrooms for the Future.** Makes every high school classroom in the Commonwealth a high-tech center of learning. Through a multi-year initiative, every high school classroom in the four core subjects will have an Internet-equipped laptop computer on each student desk and multi-media technology at the teacher's fingertips.
- **\$4 million** for technology professional development for Pennsylvania teachers and school leaders.
- **\$3.7 million - From the Classroom to the Board Room.** Expands the *New Economy Technology Scholarship Program* to 500 more college students and raises the maximum annual grant to \$4,000. The current program provides grants of up to \$3,000 a year for three years to students pursuing college degrees in computers, math and science who commit to work in Pennsylvania after graduation.

## Investing In Pennsylvania's Future *Early Childhood Education Funding*

*Pennsylvania is moving from near-last among the 50 states to becoming a key investor in early childhood education. These investments will continue in 2006-07 – highlighted by a 50 percent increase in funding for Head Start expansion so that this proven program can serve nearly 6,250 children. According to Kids Count, a project of the Annie E. Casey Foundation, Pennsylvania's ranking in the percent of 3 to 5 year-olds enrolled in nursery school, pre-school or kindergarten increased from 29<sup>th</sup> to 23<sup>rd</sup> from 2002 to 2004.*

**In 2005-06, with more than \$135 million in state funding for Head Start, pre-K and full-day kindergarten...**

- 318 school districts funded full-day kindergarten with the Accountability Block Grant,
- 40 school districts funded quality pre-kindergarten with the Accountability Block Grant, and
- 18,165 children benefited from K-3 class reduction size.



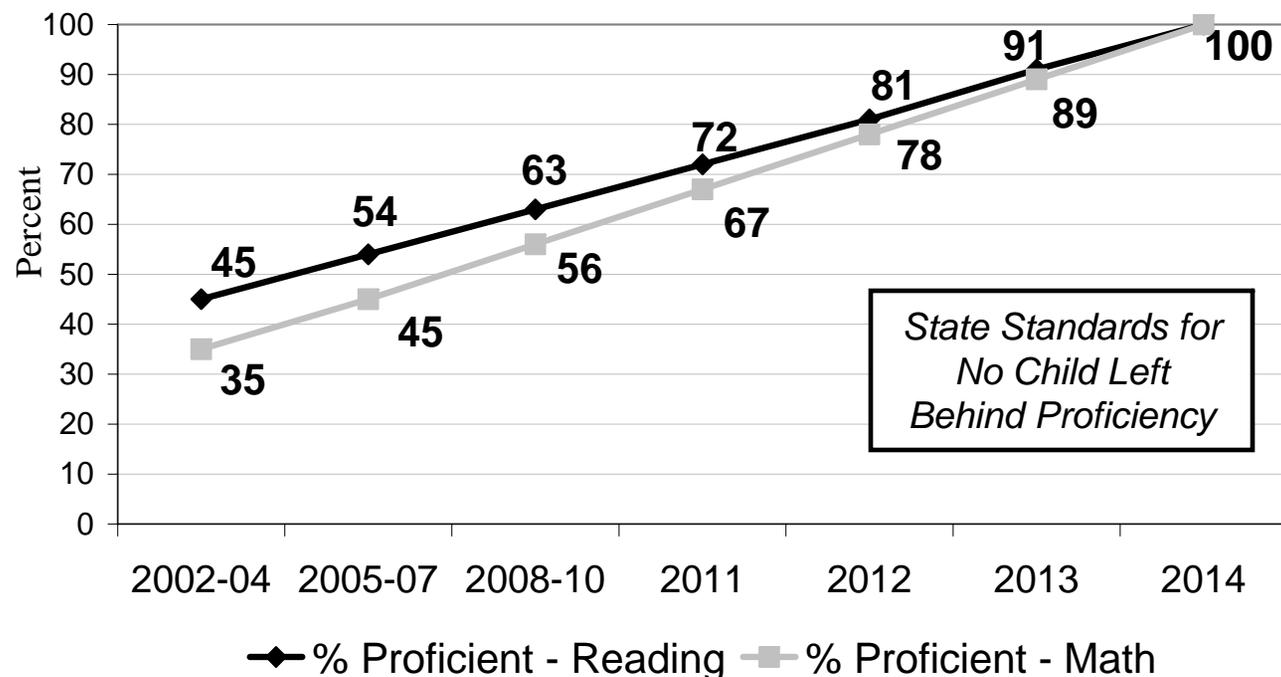
**Accountability Block Grant  
Early Childhood Education**

- PreK and Full-Day K
- Full-Day Kindergarten
- Pre-Kindergarten

# No Child Left Behind Reading & Math Targets

*Pennsylvania has until 2014 to reach 100 percent proficiency in reading and math, as required by the federal No Child Left Behind standards. Our investment in proven educational programs must keep pace if Pennsylvania schools are to reach these achievement goals. These investments are already showing results. The number of fifth-graders meeting state standards in math has increased from 53 percent of our students in 2002 to 69 percent last year, and fifth-grade reading scores have increased from 57 percent to 64 percent during the same period. In addition, in a recent ranking of the percentage of proficient fourth grade reading students, Pennsylvania advanced from 13<sup>th</sup> in 2002 to 9<sup>th</sup> in 2005.*

In 2003-04, nearly one-in-five Pennsylvania schools failed to make Adequate Yearly Progress as defined by No Child Left Behind, and the requirements will get even steeper beginning this Spring.



## Higher Education in the 2006-07 Budget

*Pennsylvania is making significant investments in higher education funding in the 2006-07 budget, increasing funding by 3.7 percent. According to a 2005-06 study by the College Board, Pennsylvania had the best national ranking for tuition at four-year public institutions.*

5.0% increase for the <b>Community Colleges</b> . . . . .	\$ 264.7 M
4.5% operating increase for <b>State System of Higher Education</b>	\$ 483.0 M
4.0% operating increases for the <b>State-Related Universities</b>	
Penn State University . . . . .	\$ 322.4 M
University of Pittsburgh . . . . .	163.1 M
Temple University . . . . .	168.7 M
Lincoln University . . . . .	13.5 M
Total – State-Related Universities . . . . .	\$ 667.7 M
3.0% for <b>Non-State Related Universities and Colleges</b> . . . . .	\$ 87.5 M
4.9% increase for the <b>Pennsylvania Higher Education Assistance Agency’s</b> Grants to Students program . . . . .	\$ 386.2 M
119.4% for <b>SciTech Scholarships</b> . . . . .	\$ 6.8 M
Expansion of clinical education opportunities and student retention activities to address a projected <b>shortage of nurses</b>	\$ 10.0 M

## Historic Level of Support for Public Libraries in the 2006-07 Budget

(amounts in thousands)

1995-96	\$26,190
1996-97	\$28,550
1997-98	\$29,407
1998-99	\$30,289
1999-00	\$47,286
2000-01	\$62,289
2001-02	\$75,289
2002-03	\$75,289
2003-04	\$47,789
2004-05	\$57,914
2005-06	\$61,362
<b>2006-07</b>	<b>\$75,500</b>

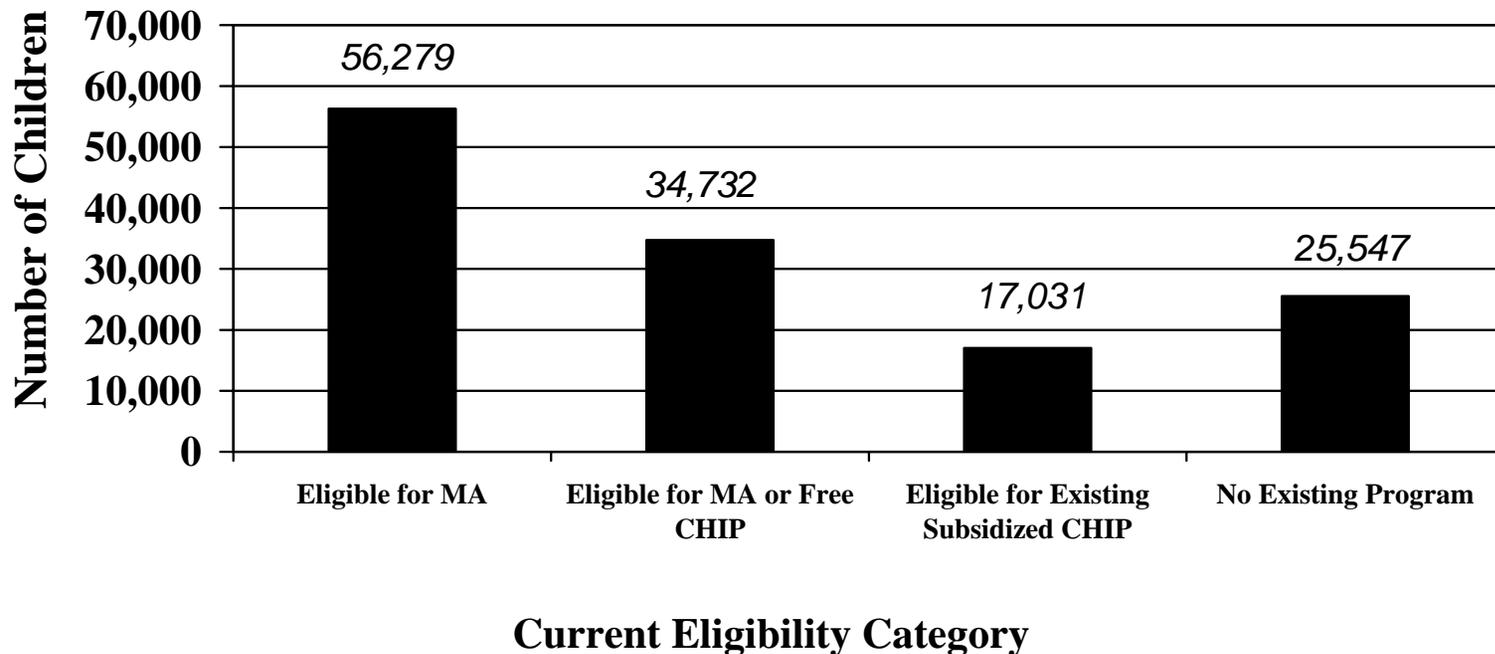
The 2006-07 budget recommends a 23 percent increase in the Public Library Subsidy – to \$75.5 million. This will be the greatest amount ever appropriated by the Commonwealth in support of public libraries, enabling Pennsylvania to retain its rank as a national leader in state support of public libraries.

# Caring for Pennsylvanians in Need

## Cover All Kids

Although Pennsylvania has one of the highest rates of health care coverage for children in the country, a recent survey commissioned by the Insurance Department determined that 133,589 children in Pennsylvania remain uninsured. Some of these children already qualify for publicly funded health care coverage, including the Medical Assistance program and the Children's Health Insurance Program (CHIP). Others are children of working parents who are caught between public programs they are not eligible for because of their parents' income limits and private health insurance their parents cannot afford.

### Pennsylvania's Uninsured Children



## Cover All Kids

*Cover All Kids, a new state program, will guarantee access to affordable, comprehensive health care coverage for all uninsured children in Pennsylvania. In 2006-07 Cover All Kids will insure nearly 15,000 additional children at a cost of \$14.6 million in state and federal funds.*

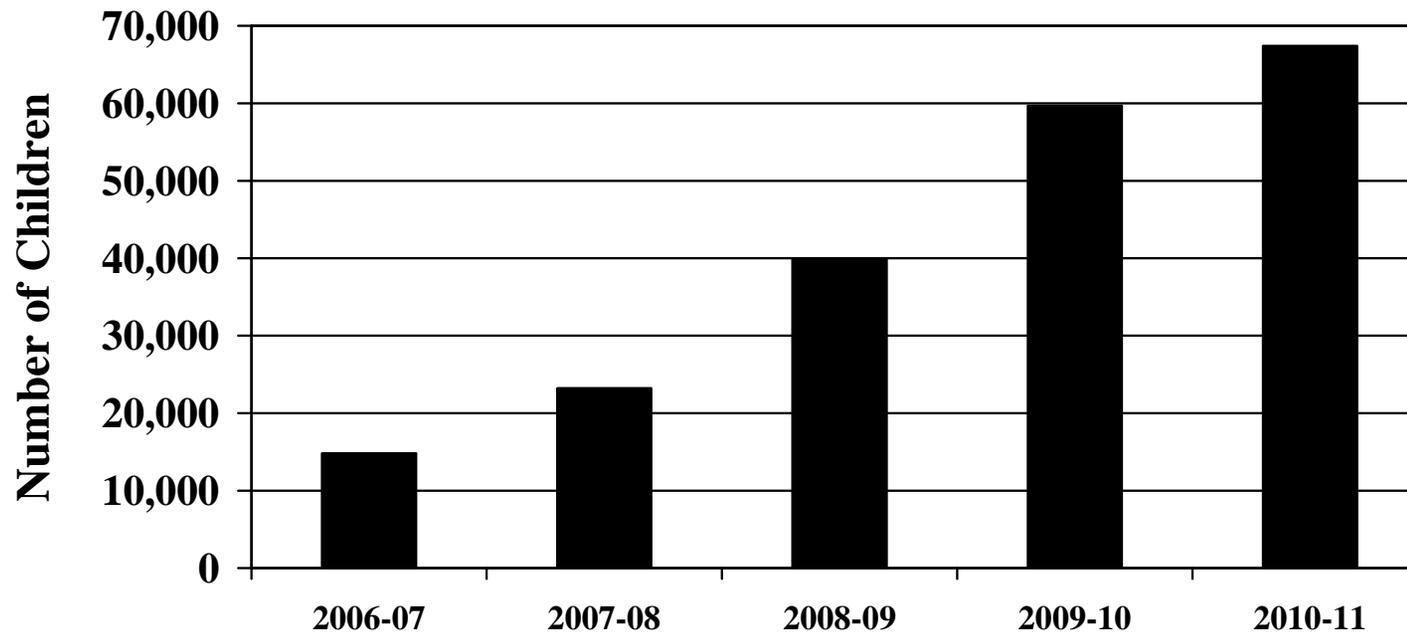
### Cover All Kids will:

- Provide comprehensive health care coverage, including visits to doctors, hospitalization, prescription drugs, mental health and substance abuse services, vision, dental and home health care.
- Subsidize coverage for children in families whose annual income does not exceed 350 percent of the federal poverty level (\$70,000 for a family of four). Family premiums will range, on average, between \$23 and \$32 per month per child.
- Offer at-cost coverage for children in families whose income exceeds 350 percent of poverty (on average, \$143 per month per child).
- Begin January 1, 2007, assuming federal approval.

## Cover All Kids

*Cover All Kids will enroll nearly 15,000 uninsured children in 2006-07, growing to nearly 70,000 currently-uninsured children within five years. These increases will be achieved through enhanced outreach efforts, federally-approved increases in income eligibility for subsidized coverage and new opportunities for higher-income families to purchase health care coverage at cost.*

### Cover All Kids Additional Insured Children



# Guiding Principles for Preserving and Reforming the Safety Net

- **No changes will be made to the array of health services and social services provided to children.**
- **No one currently receiving health care services from the Commonwealth will lose their eligibility.**
- **Pennsylvania will be able to meet the increase in demand anticipated this coming year for services to low-income children, chronically ill adults, uninsured working families, disabled individuals, the infirm elderly and other Pennsylvanians in need.**

## Caring for All Pennsylvanians

### Additional People Served in 2006-2007 (Projections)

Medical Assistance	49,671
Children in Child Welfare System	2,827
Children in Child Care	17,000
Community Mental Retardation Programs	885
Behavioral Health Community Programs	498
Children's Health Insurance Program (CHIP) <i>(Including Cover All Kids)</i>	17,118
Uninsured Working Pennsylvanians (adultBasic)	8,575
PACE Plus Medicare <i>Prescription Drug Coverage for Older Pennsylvanians</i>	120,000

## Caring for All Pennsylvanians

*The 2006-07 budget recommends \$97 million to increase services for children, adults and families in need. In addition, this budget proposes the statewide expansion of the Behavioral Health HealthChoices program, which will provide managed mental health and substance abuse services to more than 200,000 additional Medical Assistance recipients in 2006-07.*

- \$1.7 million to provide **breast and cervical cancer screening** for 4,209 additional low-income, high-risk women ages 40 to 49.
- \$5.5 million to provide **subsidized child care services** to 1,861 additional low-income families – a total state investment of \$107.7 million.
- \$16 million to provide **early intervention services** for 5,174 additional children from birth through age five – a total state investment of \$236.6 million.
- \$6.3 million to allow **more children to be adopted** and to continue to provide financial assistance to those who have already been adopted – a total state investment of \$55.2 million.
- \$5.8 million to **expand quality early learning experiences** to 12,000 additional children through the Keystone STARS Program – a total investment of \$32.4 million.

## Caring for All Pennsylvanians

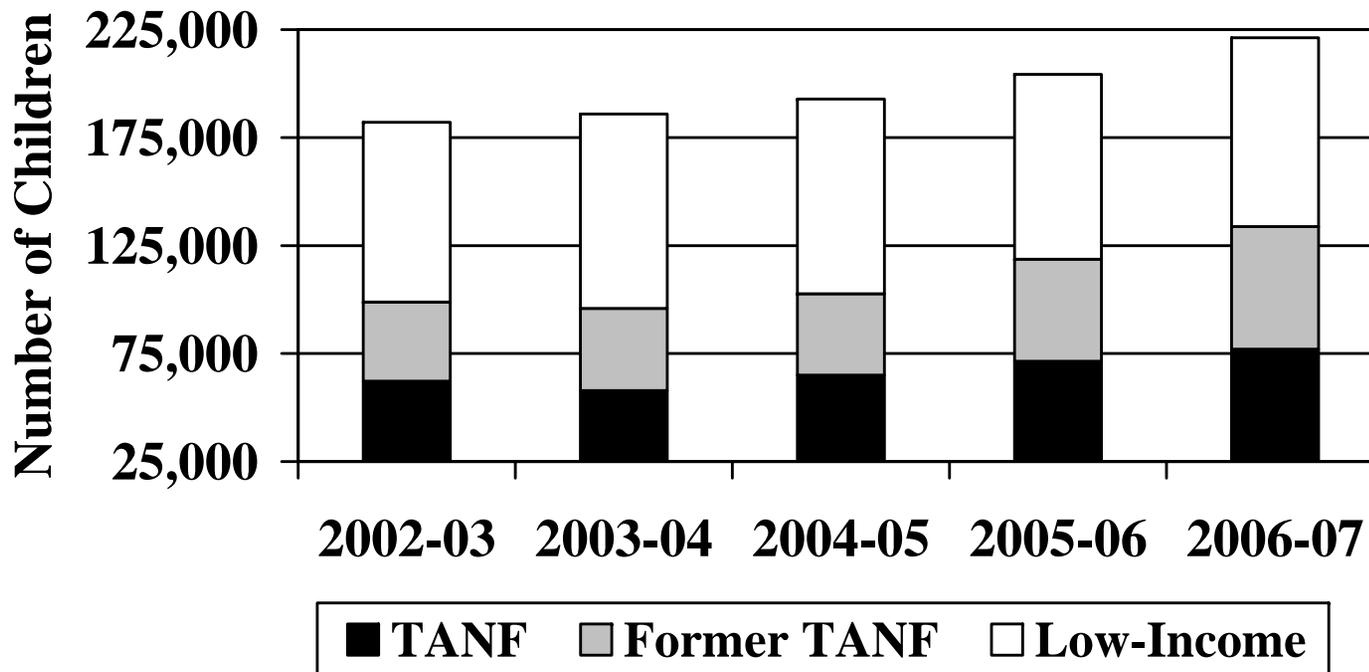
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- \$28.3 million to provide **child care services** to 15,000 additional children in TANF and former TANF **families who are moving from welfare to work**— a total state investment of \$155.5 million.
- \$16.8 million to provide **home and community-based services** to 806 additional **people with mental retardation** and to address new federal requirements – a total state investment of \$789.4 million.
- \$16.7 million to provide **subsidized health care insurance** for 8,757 additional **uninsured working adults** – a total investment of \$177.3 million.
- \$16 million to provide **early intervention services** for 5,174 additional children from birth through age five – a total state investment of \$236.6 million.

## Subsidized Child Care Services

*Improving the quality and availability of early childhood programs has been a priority for the Rendell administration, and affordable child care is an essential component of the Commonwealth's efforts to move families from welfare to work. Since 2002-03, the number of children participating in subsidized child care has grown from 182,000 to 221,000 – an increase of more than 20 percent. In addition, the 2006-07 budget unifies the Commonwealth's child care programs so that families have "one door" for all subsidized child care in their local communities.*

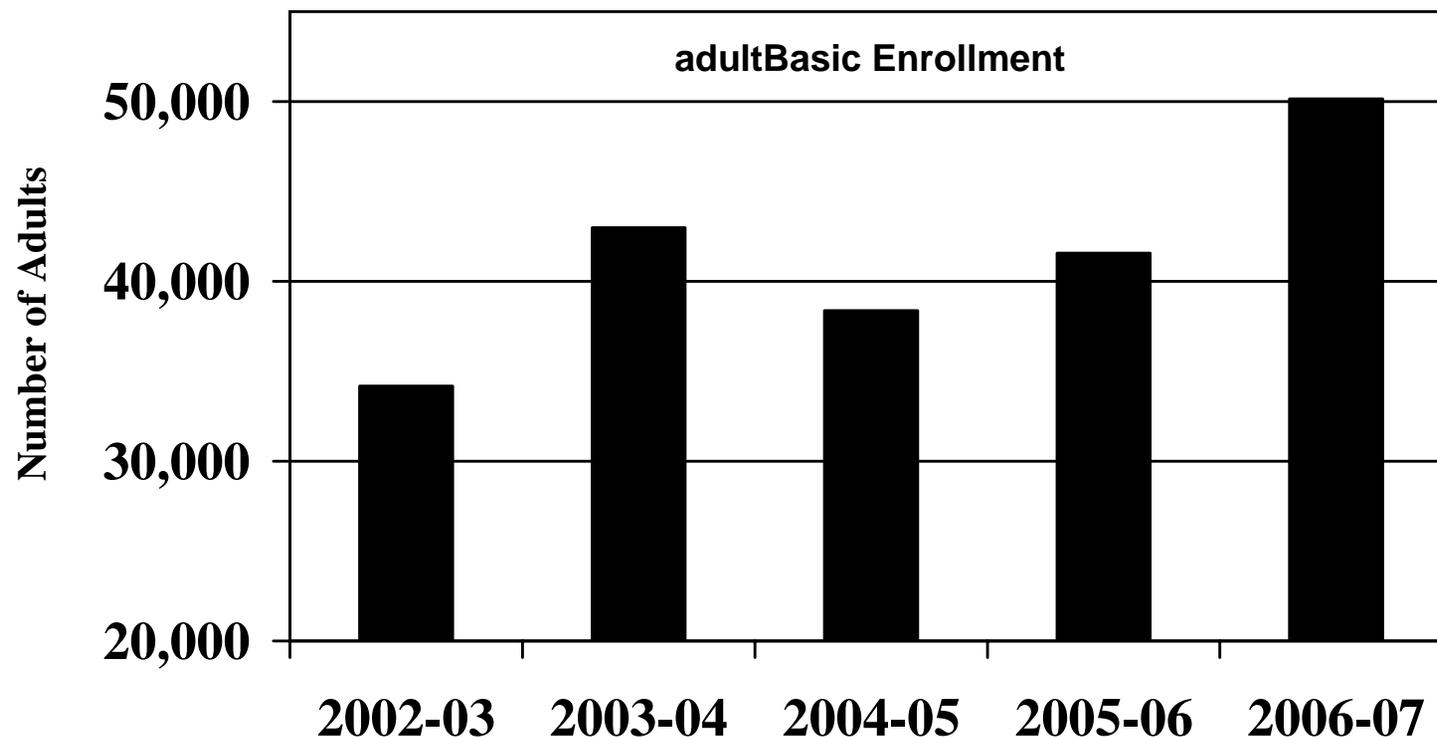
### Pennsylvania Children in Subsidized Child Care



TANF = Temporary Assistance to Needy Families

## adultBasic Program

The 2006-07 budget recommends \$16.7 million in additional funding for the adultBasic program, which provides basic health care insurance for low-income working adults. This additional funding will provide health insurance to nearly 8,600 additional low-income working adults. Since the beginning of the Rendell administration, enrollment has grown from 34,171 adults to 50,146 adults – a 47 percent increase. Some of this increase is attributable to an agreement with Pennsylvania’s four Blue Cross/Blue Shield plans for an annual commitment of funds, totaling an estimated \$1 billion over six years. This additional funding will provide affordable basic health care coverage for thousands of low-income and uninsured Pennsylvanians.

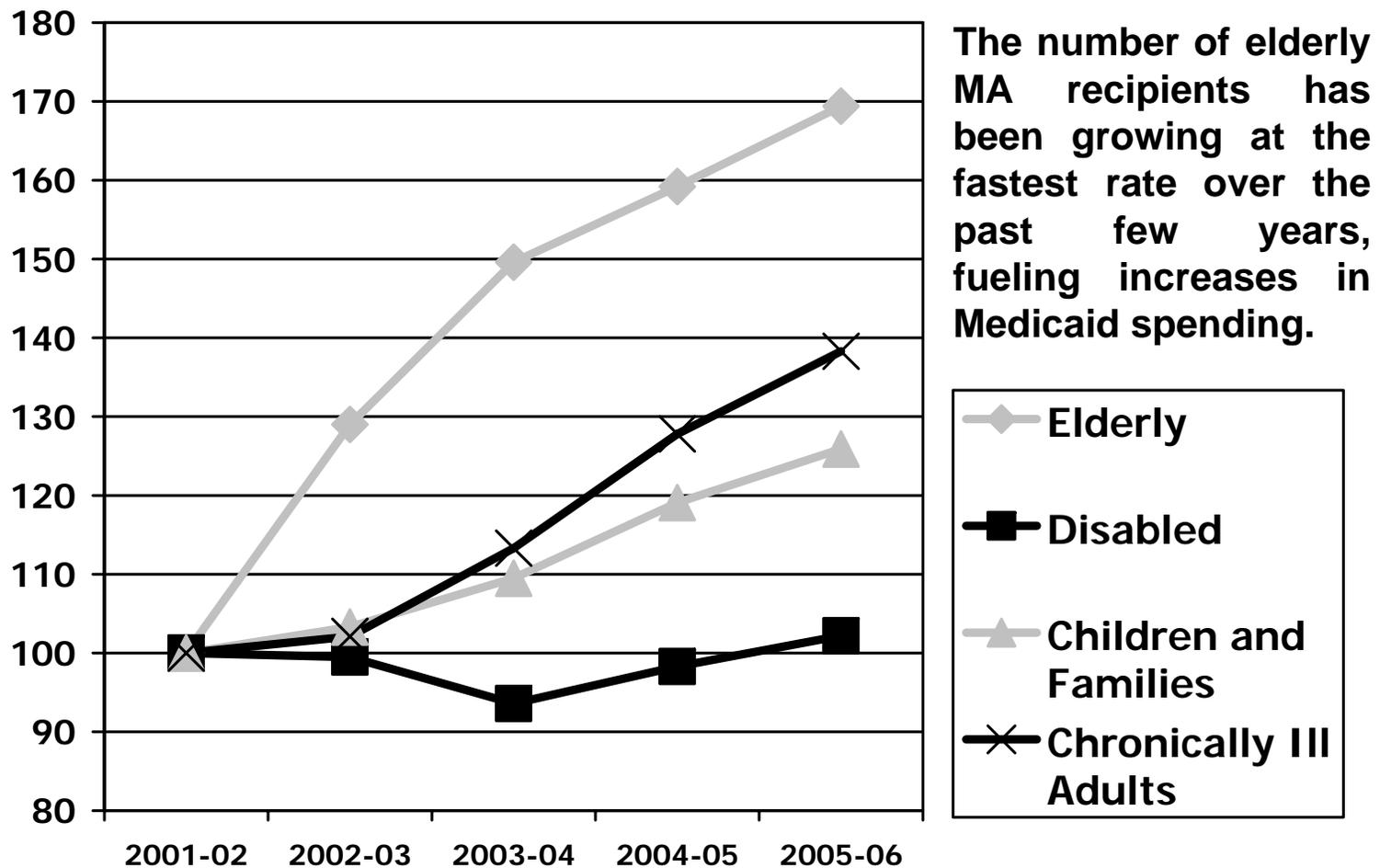


# Medical Assistance

# Medical Assistance in Pennsylvania

- Provides medical care for low-income individuals
  - Children, pregnant women, elderly & disabled
  - Currently serves over 1.9 million people
- Comprehensive benefit package
  - inpatient & outpatient services
  - long term care
  - prescription drugs
  - limited cost sharing
- PA provider network includes 68,000 providers
- Total annual expenditures exceed \$14.2 Billion
- State administered but jointly funded with Federal and State & County funds

# The Elderly Are the Fastest Growing Group in Pennsylvania's Medical Assistance Program





## Preserving and Modernizing the Safety Net

*In order to preserve essential social welfare services in the face of ever-growing caseloads and escalating health care costs, the 2005-06 Public Welfare budget required the department to implement 21 cost-containment initiatives. The Department is successfully implementing these initiatives, which will generate more than \$321 million in cost containment.*

(Amounts in millions)

<b>Major Initiatives Year-to-Date Progress/Year End Projected</b>	<b>Budgeted Savings</b>	<b>Year-to- Date</b>	<b>Projected Year- End Savings</b>
Reduced administrative costs and enhanced efficiencies	\$88.8	\$41.0	\$98.6
Increased third-party liability collections and decreased fraud and abuse	\$20.5	\$18.2	\$21.2
Preferred drug list and other pharmaceutical efficiencies	\$82.1	\$52.3	\$82.1
Fee-for-service benefit package redesign	\$24.2	\$7.1	\$24.2
Other initiatives (academic medical centers, loophole premium, unpaid medical expense deduction and MATP efficiencies)	\$51.5	\$13.8	\$51.5

## Increasing Efficiency and Integrity in the Medical Assistance Program

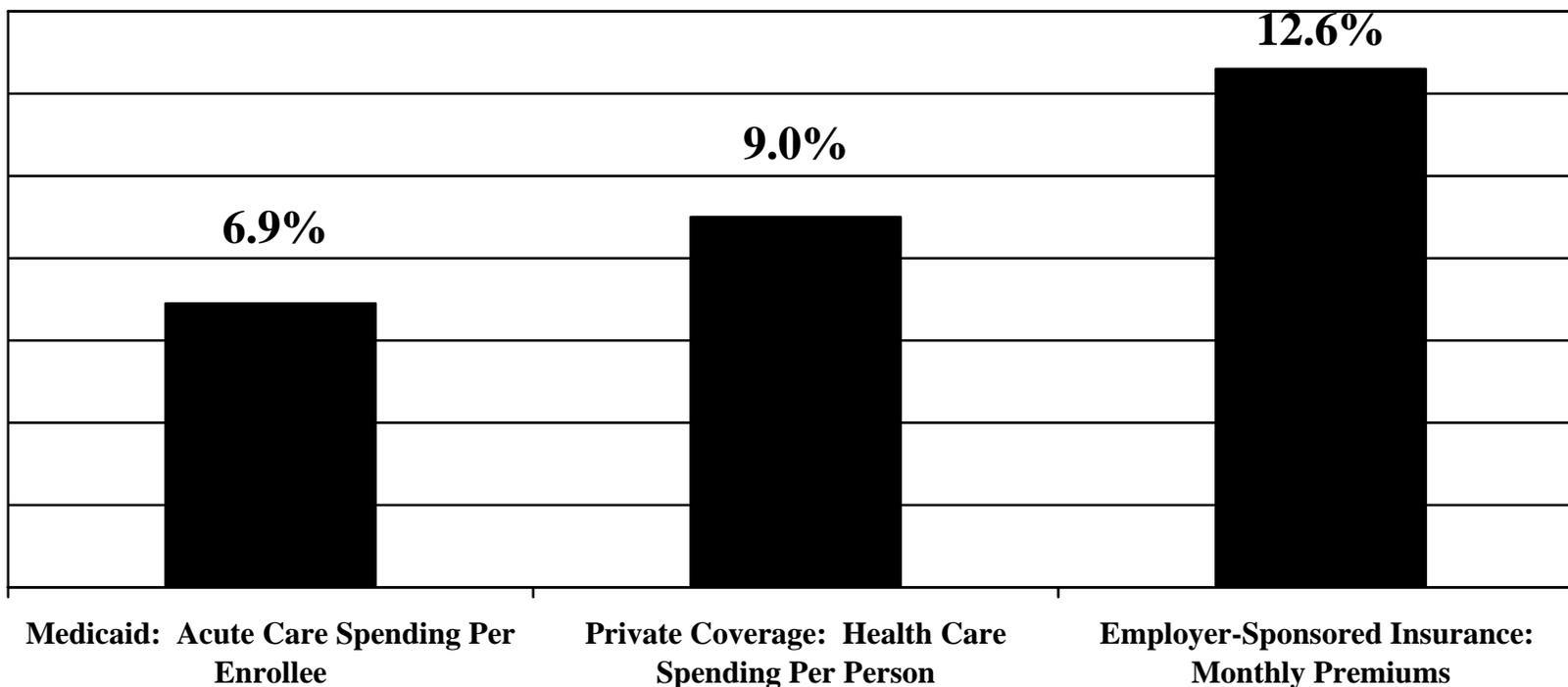
*Building upon the reforms to the Commonwealth's safety net initiated in last year's budget, this budget proposes additional measures to increase the efficiency and integrity of the Medical Assistance program. These initiatives will result in savings of nearly \$126 million, freeing up those funds to expand other programs that serve Pennsylvanians in need.*

<b>2006-07 Initiatives</b>	<b>State Savings (in Millions)</b>
Implementing Selective Contracting	\$16.8
Improving Oversight of Hospital Utilization	\$13.0
Enhancing Program Management: Prevention of Fraud/Abuse	\$6.5
Enhancing Program Management: Third-Party Liability	\$5.5
Seeking Federal Payments for Veterans in Nursing Facilities	\$5.1
Expanding Federal Reimbursements for County Long-Term Care Costs	\$10.0
Reforming Hospital Supplemental Payments	\$68.8
<b>Total</b>	<b>\$125.7</b>

# Medicaid is a National Problem

- **Pennsylvania is not alone in its struggle to cope with growing costs for the Federal-State Medicaid program. Most states have experienced significant increases in caseloads and costs over the past several years.**
- **Recent trends suggest that caseload growth is beginning to slow.**
- **Evidence suggests that the states are doing a better job of managing their Medicaid health care costs than the private health care market.**
- **Even at slower rates of growth in caseloads and cost, Medicaid growth still exceeds state revenue growth.**
- **Cost containment and strong management of the Medicaid program will remain a necessity in 2006-07.**

## Per Capita Medicaid Spending Growth in the U.S. Compared to Growth in Private Health Spending, 2000 - 2003



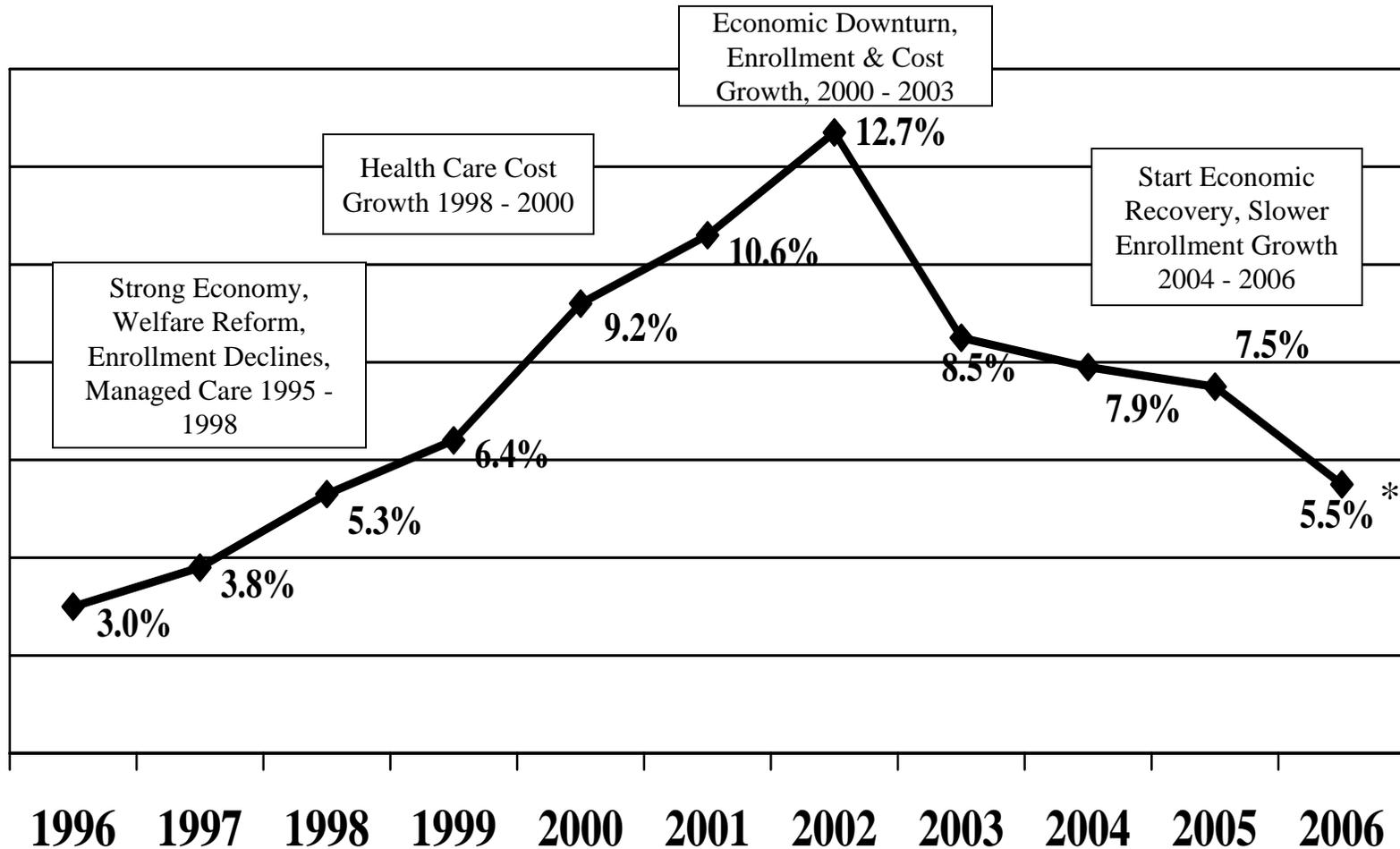
<sup>1</sup>Strunk and Ginsberg, 2004

<sup>2</sup>Kaiser/HRET Survey, 2003

**SOURCE:** John Holahan and Arunabh Gosh, "Understanding the Recent Growth in Medicaid Spending, 2000 – 2003," Health Affairs Web Exclusive, 26 January 2005

# Medicaid Spending Growth in the U.S.

1996 - 2006

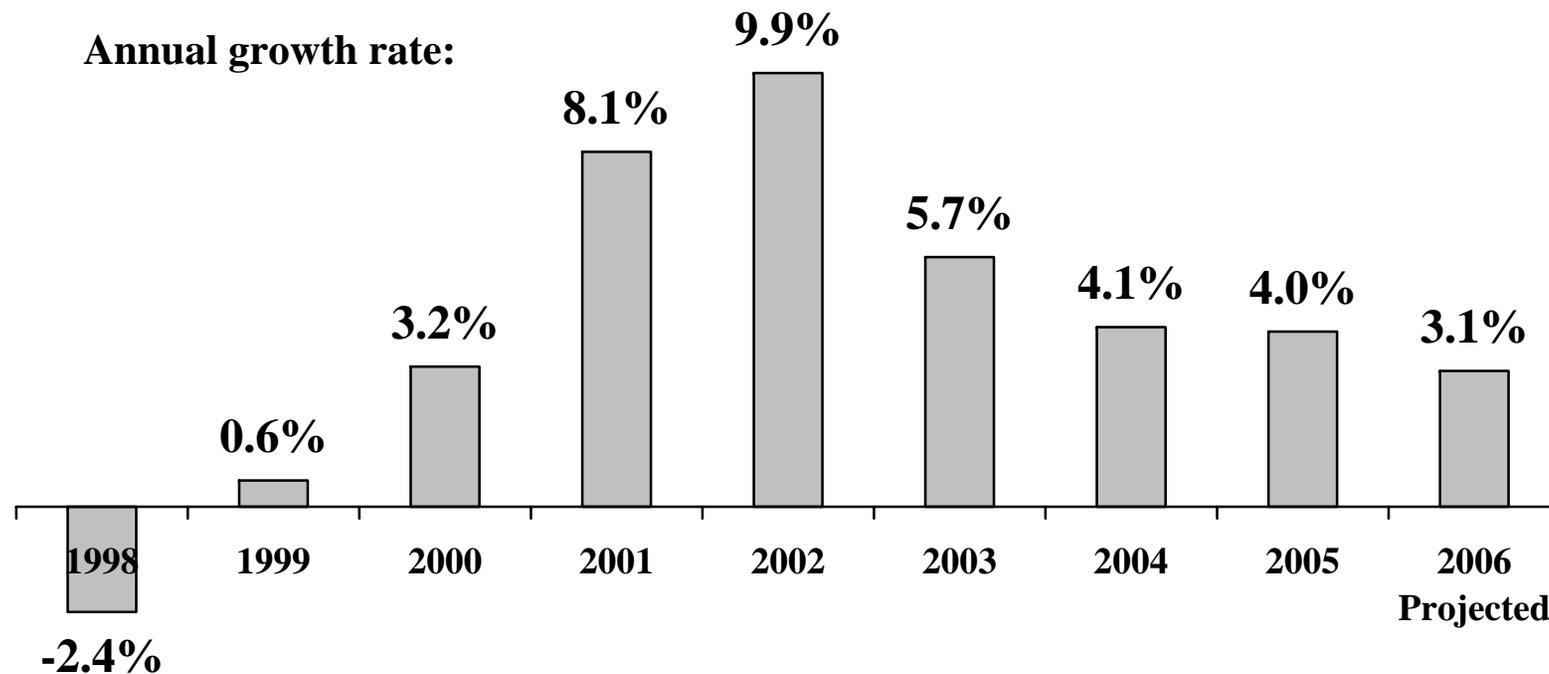


KAISER COMMISSION ON  
Medicaid and the Uninsured

**Note:** Estimates in State Fiscal Year. FY 2005 estimate based on states' adopted FY 2006 budget.

**SOURCE:** KCMU analysis of CMS Form 54 Data and KCMU / HMA State Budget Survey

## Percent Change in U.S. Medicaid Enrollment, FY 1998 – FY 2006



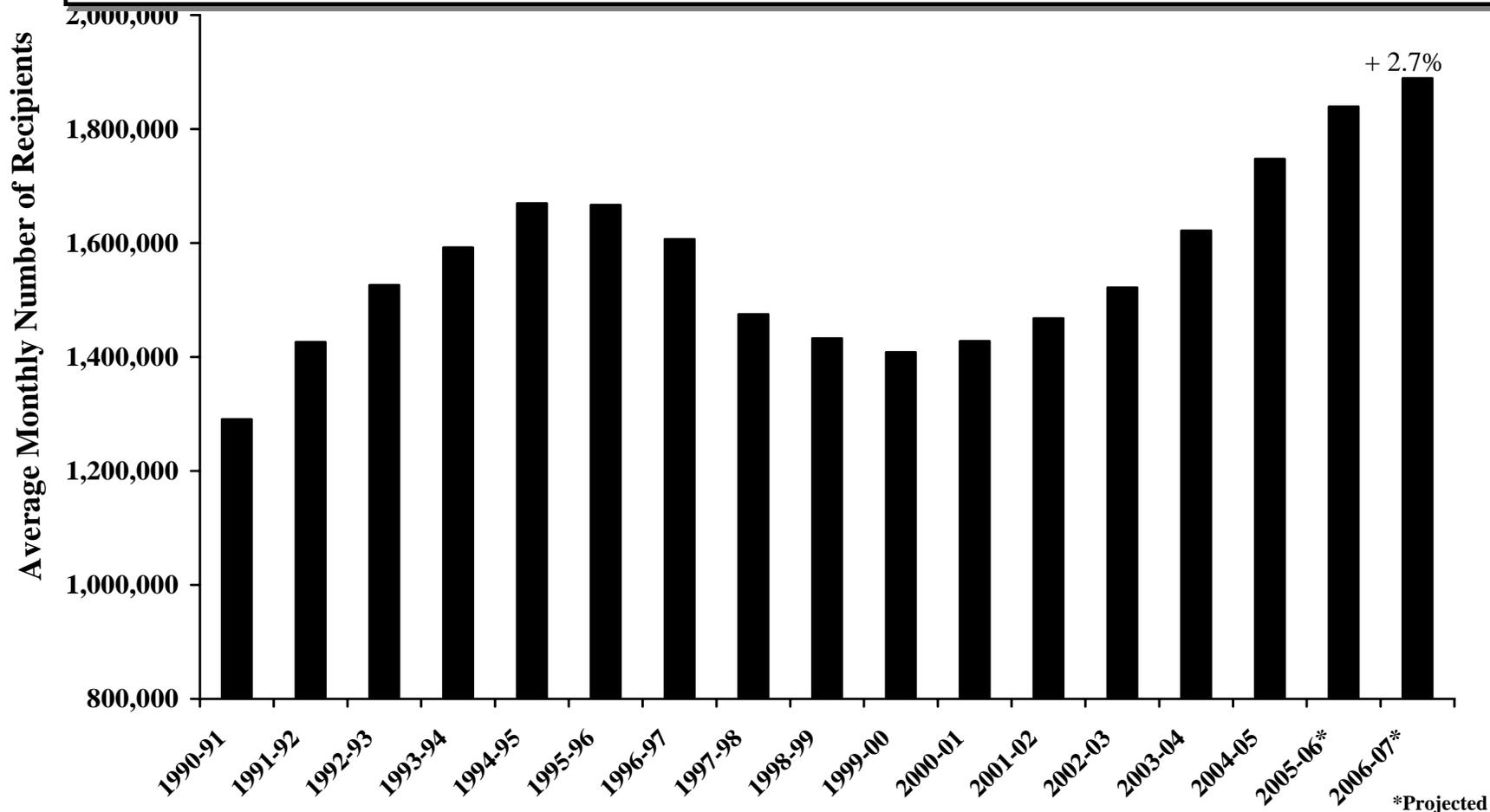
**Note:** Percentage changes from June to June of each year.

**SOURCE:** Health Management Associates estimates based on information provided by state officials.

See: Eileen R. Ellis, Vernon K. Smith and David M. Rousseau, Medicaid Enrollment in 50 States, June 2004 Update, Kaiser Commission on Medicaid and the Uninsured, September 2005.

## MA in PA - Serving More People in Need

*Advances in health care have made it possible for more people to live longer with chronic diseases and conditions. Many of these people need but cannot afford services to assist them in their daily lives. The Commonwealth provides these supports as well as health care services through the Department of Public Welfare's Medical Assistance program.*



# Prescription Drug Coverage for Older Pennsylvanians

## **PACE Plus Medicare Prescription Drug Program**

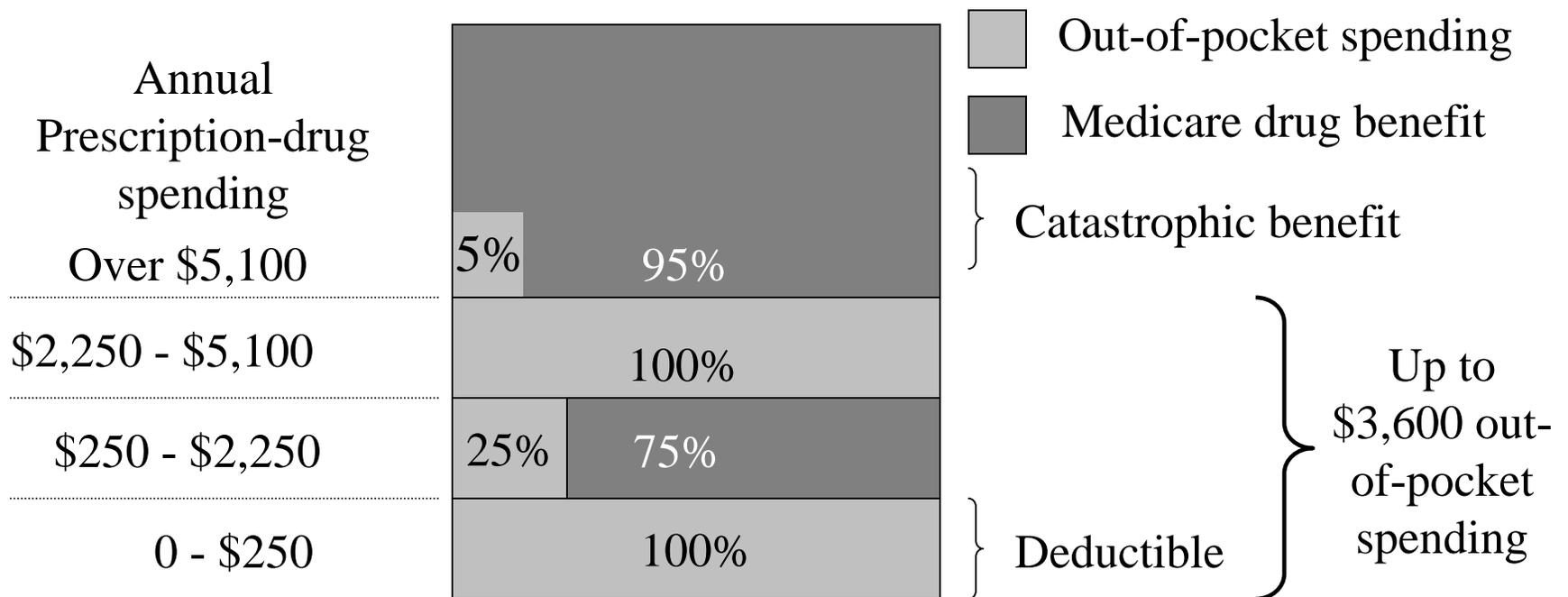
### **Integrating PACE/PACENET Benefits with Medicare Part D**

*Current estimates are that between 60,000 and 80,000 PACE enrollees became eligible for the Medicare Part D Low-Income Subsidy Program beginning January 1, 2006. The 2005-06 state budget assumes \$87 million in PACE program savings from enrolling the lowest-income PACE recipients in the Medicare Prescription Drug Low-Income Subsidy Program, which offers a comprehensive benefit.*

- ✓ On November 30, 2005, Governor Rendell and Secretary Leavitt of the U.S. Department of Health and Human Services announced that PACE and PACENET recipients eligible for the Medicare Part D Low-Income Subsidy Program should apply for federal low-income subsidy prescription drug benefits and continue to benefit from PACE/PACENET.
- ✓ The Department of Aging is working with the eligible PACE beneficiaries to ensure that they enroll in the Medicare Part D Low-Income Subsidy Program.
- ✓ The Department of Aging is working with the federal government on final approval of the prescription drug plans, thereby making it easier to direct PACE and PACENET enrollees to the Medicare prescription plan that best suits their needs.
- ✓ This budget assumes that 120,000 people who are eligible for but not currently enrolled in PACE and who do not have credible coverage will enroll in PACE Plus Medicare over the next 18 months.

# Medicare Part D Prescription Drug Program

## How the Standard Medicare Part D Program Works for Households with Incomes Greater Than 150% of Poverty



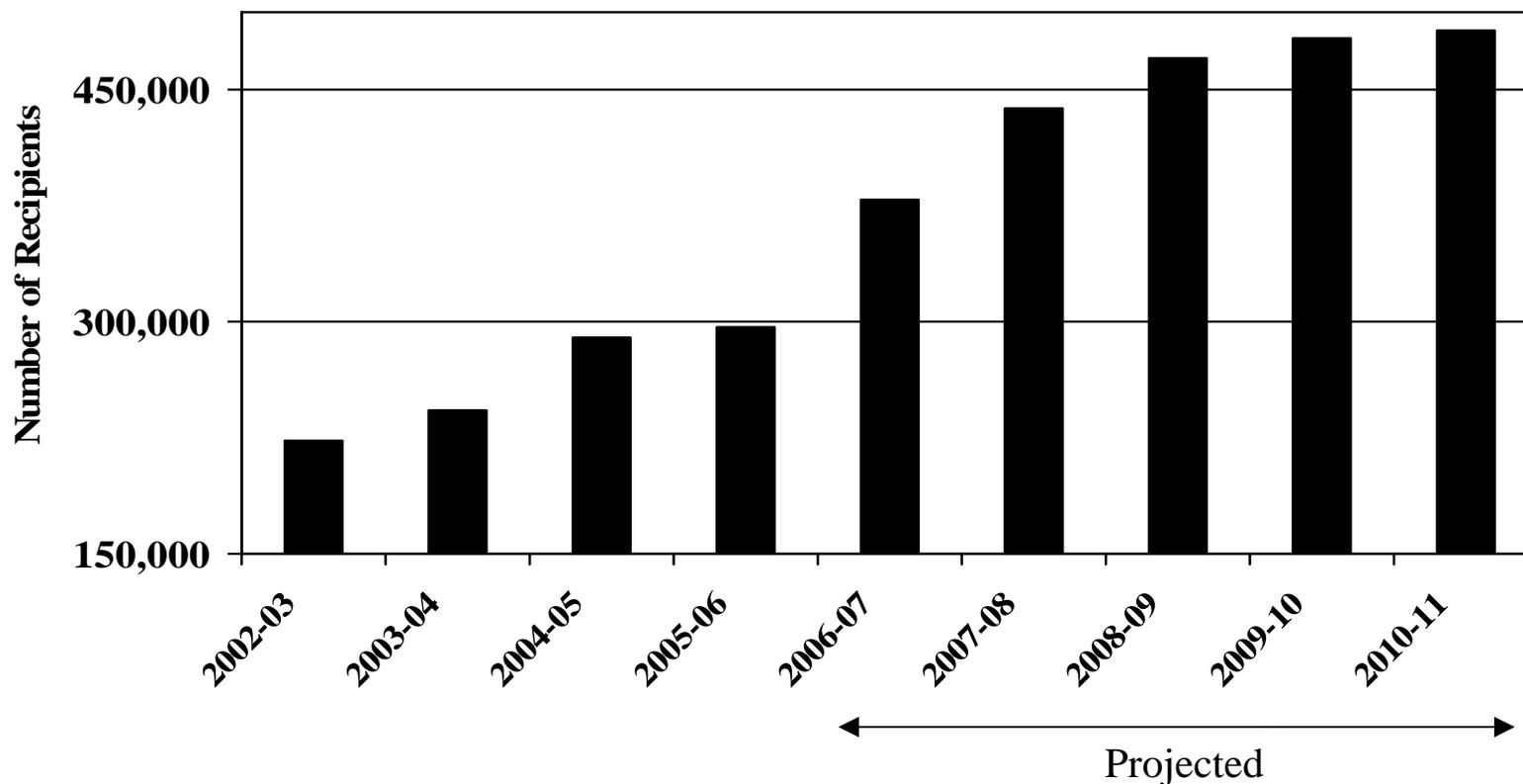
Medicare Part D plans may offer alternative options as long as they are actuarially equivalent.

## The PACE Plus Medicare Benefit

<b>Costs</b>	<b>PACE</b>	<b>PACENET</b>
	<i>The state will:</i>	<i>The state will:</i>
<b>Co-payments</b>	Pay co-pay differentials.	Pay co-pay differentials.
<b>Premiums</b>	Pay the cost of the annual premium.	Eliminate the \$40 per month PACENET deductible and instead consumer will pay \$30 per month Part D premium.
<b>Gap Coverage</b>	Cover the gap.	Cover the gap.
<b>Drug Coverage</b>	Pay for all Part D drugs, plus those excluded under federal law.	Pay for all Part D drugs, plus those excluded under federal law.
<b>Network</b>	Recommend which Part D plan is best based on individual pharmaceutical and health needs.	Recommend which Part D plan is best based on individual pharmaceutical and health needs.
<b>Pharmacy Payment</b>	Pay the same as the federal government plus a \$4 dispensing fee for the pharmacy.	Pay the same as the federal government plus a \$4 dispensing fee for the pharmacy.

## PACE/PACENET Enrollment

The 2006-07 budget provides funding to extend PACE coverage to an additional 120,000 seniors who are currently eligible for but not enrolled in PACE/PACENET, assisting them with coverage gaps in the federal Medicare prescription drug program. PACE enrollment has already increased by 110,000 seniors since 2002-03.



# Long Term Living

## Providing Consumers With Long-Term Living Choices

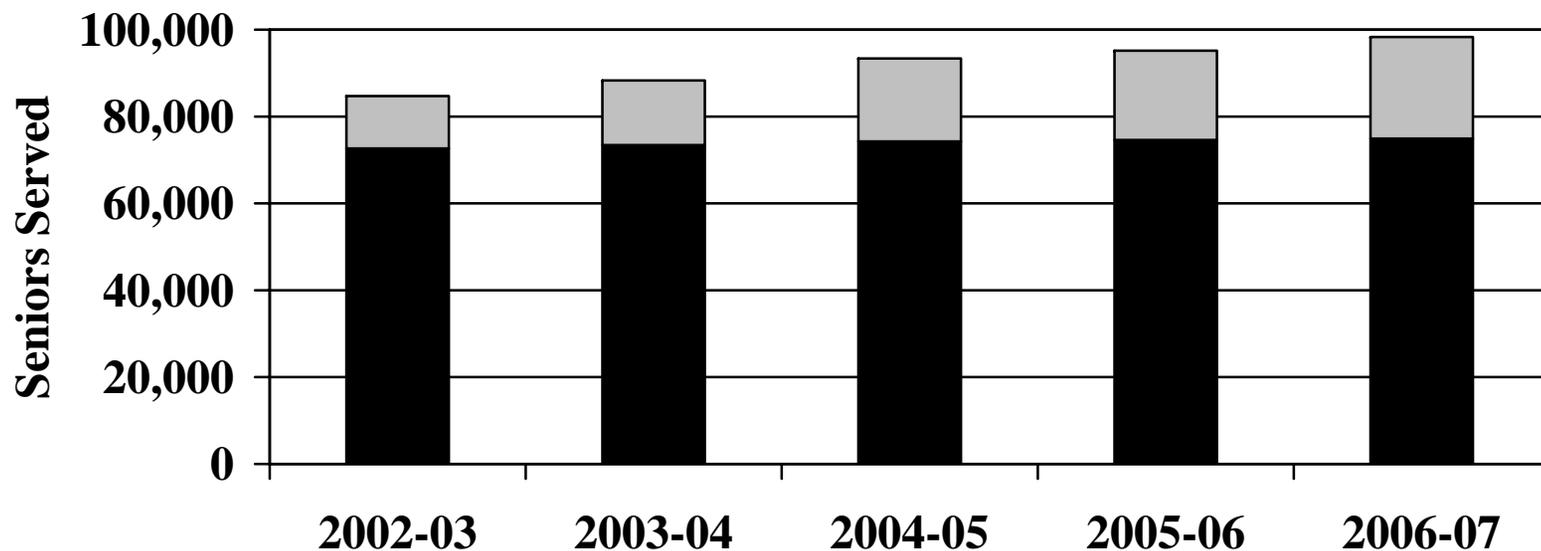
*In the fall of 2005, Governor Rendell established the Long-Term Living Council to develop plans for the future of Medical Assistance long-term living services in the Commonwealth, building upon the administration's successes to date in reforming and rebalancing the state's long-term care system. The Long-Term Living Council has developed several initiatives to improve state long-term living services in Pennsylvania. Those initiatives are included in the 2006-07 budget.*

- Continue the administration's expansion of home and community-based services to serve an additional 2,800 seniors in the next fiscal year.
- Expand the Community Choice process to expedite applications for home and community-based services.
- Increase efforts to educate and assist nursing home residents in implementing options to return to their homes and communities.
- Encourage nursing homes to reconfigure their businesses to provide more home and community-based services.
- Initiate a study of long-term living supply and demand over the next 20 years, to prepare the Commonwealth for the services that will be required by baby boomers.

# Expanding Long-Term Living Choices for Seniors

*The number of seniors using home and community-based services has increased 70 percent since 2002-03. An additional 14 percent increase is projected in 2006-07. Long term living services in Pennsylvania are beginning to resemble the service mix in other states where seniors have a range of appropriate options for meeting their long-term care needs.*

## Growth in Nursing Facility and Home and Community-Based Services for Seniors



■ Nursing Home ■ Home and Community Based-Services for Seniors

# Promoting Economic Growth, Job Creation and Business Competitiveness

# Improving Pennsylvania's Business Tax Climate and Economic Competitiveness

*In 2006-07, the Commonwealth will lower business taxes by more than \$221 million, raising the total value of business tax cuts since the beginning of the administration to nearly \$1 billion. According to the Washington, D.C.-based Corporation for Economic Development, Pennsylvania advanced in a national ranking from 46<sup>th</sup> to 15<sup>th</sup> for short-term economic growth from 2003 to 2004.*

- **The Jonas Salk Legacy Fund:** *Accelerating Medical Research in Pennsylvania.* Leverage a portion of Pennsylvania's Tobacco Settlement Fund to provide up to \$500 million over the next two years to invest in life sciences research and commercialization.
- **World Trade PA:** \$15 million to increase Pennsylvania's global engagement. Create a World Trade PA Operations Center. Attract new foreign direct investment to secure jobs and capital. Leverage global networks from Pennsylvania colleges and universities.
- Accelerating the phase-out of the **Capital Stock and Franchise Tax** by an additional one-tenth of a mill, saving companies a total of \$204 million.
- Increase the **Research and Development Tax Credit** cap from \$30 million to \$40 million.
- Increase the **Net Operating Loss** tax benefit from \$2 million to \$3 million in losses per year.

# Economic Stimulus Program

*The Rendell Administration and the Pennsylvania General Assembly have enacted several pieces of legislation that together make up the Commonwealth's Economic Stimulus Program, a comprehensive integrated set of programs in which the Commonwealth is investing \$2.3 billion to jump-start Pennsylvania's economy and leverage at least \$5 billion in private investment. Funds are targeted towards the following areas: site preparation, infrastructure and construction; community revitalization and business development.*

- ✓ **Act 12 of 2004**
  - Expands Machinery and Equipment Loans to make biotech and medical facilities eligible for loans.
  - Creates Keystone Innovation Zones (KIZs) to encourage research and development in cooperation with institutions of higher education.
- ✓ **Act 22 of 2004 creates the Commonwealth Financing Authority (CFA) to issue economic development bonds to finance several major Stimulus programs.**
- ✓ **Act 23 of 2004 establishes Tax Increment Financing- Multi year grants to issuing authorities toward payment of debt service on local projects. Grants are based on anticipated sales, hotel occupancy, and personal income taxes to be generated.**

# Update on the Economic Stimulus Program

(dollar amounts in thousands)

Program	Projects Funded	Funds Committed	Program	Projects Funded	Funds Committed
<b>Infrastructure Projects:</b>			<b>Community Revitalization:</b>		
Business in Our Sites	85	\$210,000	Homeownership Choice	24	\$25,000
PennWorks	30	\$53,000	Hometown Streets	226	\$128,500
Tax Increment Financing	1	\$5,000	<b>Business and Other Private-Sector Investments:</b>		
Infrastructure Facilities Improvement Program	5	\$3,000	First Industries Fund (Agriculture/Tourism)	148	\$23,000
Redevelopment Assistance Capital Program	241	\$656,000	Second State Loan Program	2	\$375
<b>Community Revitalization:</b>			Venture Capital Guarantee Program	7	\$29,500
Main Street Downtown Business Renewal	162	\$15,230	Keystone Innovation Zones	16	\$4,100
Elm Street Downtown Residential Renewal	64	\$11,830	Base Realignment and Closures	Multiple Sites	\$4,460
Enterprise Zones	90	\$13,760	<b>TOTAL</b>	<b>1,344</b>	<b>\$1,246,135</b>
Housing and Redevelopment Assistance	243	\$63,380			

## Growing Greener II

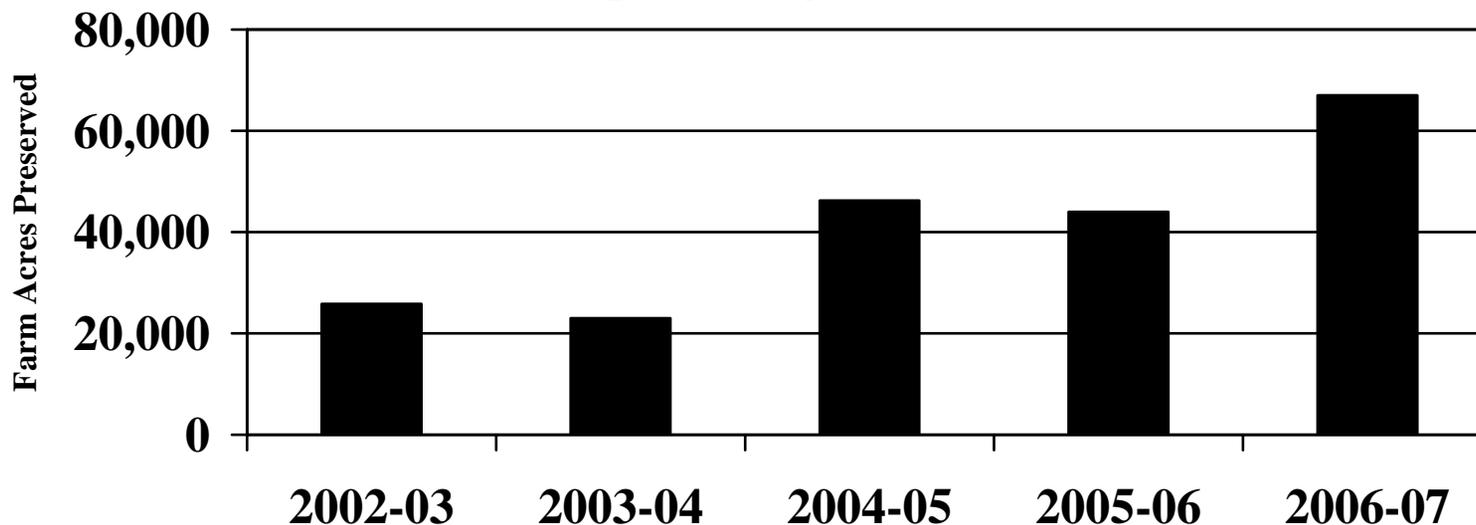
*To address Pennsylvania's critical environmental concerns, Governor Rendell proposed Growing Greener II, a 6-year, \$625 million plan enacted by the General Assembly and approved by voters in 2005. Growing Greener II represents one of the largest investments ever in improving Pennsylvania's environment. Thus far, \$65M in commitments have been made in 2005-06 -- \$33.5M for DEP and \$31.5M for DCNR -- and an additional \$50M is expected by year's end. By the end of 2006-07, commitments are expected to reach \$300M.*

- **\$230 million** to the **Department of Environmental Protection** to clean up rivers and streams, take on serious environmental problems at abandoned mines and contaminated industrial sites, and finance the development and deployment of advanced energy projects.
- **\$217.5 million** to the **Department of Conservation and Natural Resources** to preserve natural areas and open spaces, improve state parks and enhance local recreational needs.
- **\$80 million** to the **Department of Agriculture** to protect working farms.
- **\$50 million** to the **Department of Community and Economic Development** to revitalize communities through investments in housing and mixed-use redevelopment projects.
- **\$27.5 million** to the **Pennsylvania Fish and Boat Commission** to repair fish hatcheries and aging dams.
- **\$20 million** to the **Pennsylvania Game Commission** for habitat-related facility upgrades and repairs.

## Growing Greener II - Showing Results for a Better Pennsylvania Environment

*Growing Greener II is already proving itself, as demonstrated by the increasing number of farmland acres that will be preserved for Pennsylvania's future. Approximately 67,000 acres of farmland will be preserved in 2006-07, an increase of nearly 160 percent since 2002-03. Pennsylvania's efforts in preserving its farmland earned it the top ranking in 2005 from the National Association of State Departments of Agriculture in the number of acres of farmland preserved.*

### Preserving Pennsylvania's Farmland



# Public Safety and Security

## Pennsylvania Safety and Security – A Commonwealth Priority

*The 2006-07 budget proposes additional investments to continue Pennsylvania's efforts to increase the security and safety of Pennsylvania's residents and businesses.*

- ✓ \$80.8 million federal funds for **bio-terrorism preparedness**
- ✓ \$25.0 million State funds for **volunteer company grants**
- ✓ \$16.9 million State funds for **statewide radio system**
- ✓ \$12.3 million federal funds for **pandemic influenza preparedness**
- ✓ \$8.8 million State funds to increase **driver's license security**
- ✓ \$8.0 million total funds for **hazard mitigation**
- ✓ \$4.0 million State funds for **statewide digital map**
- ✓ \$2.1 million State funds for five **new correctional housing units**

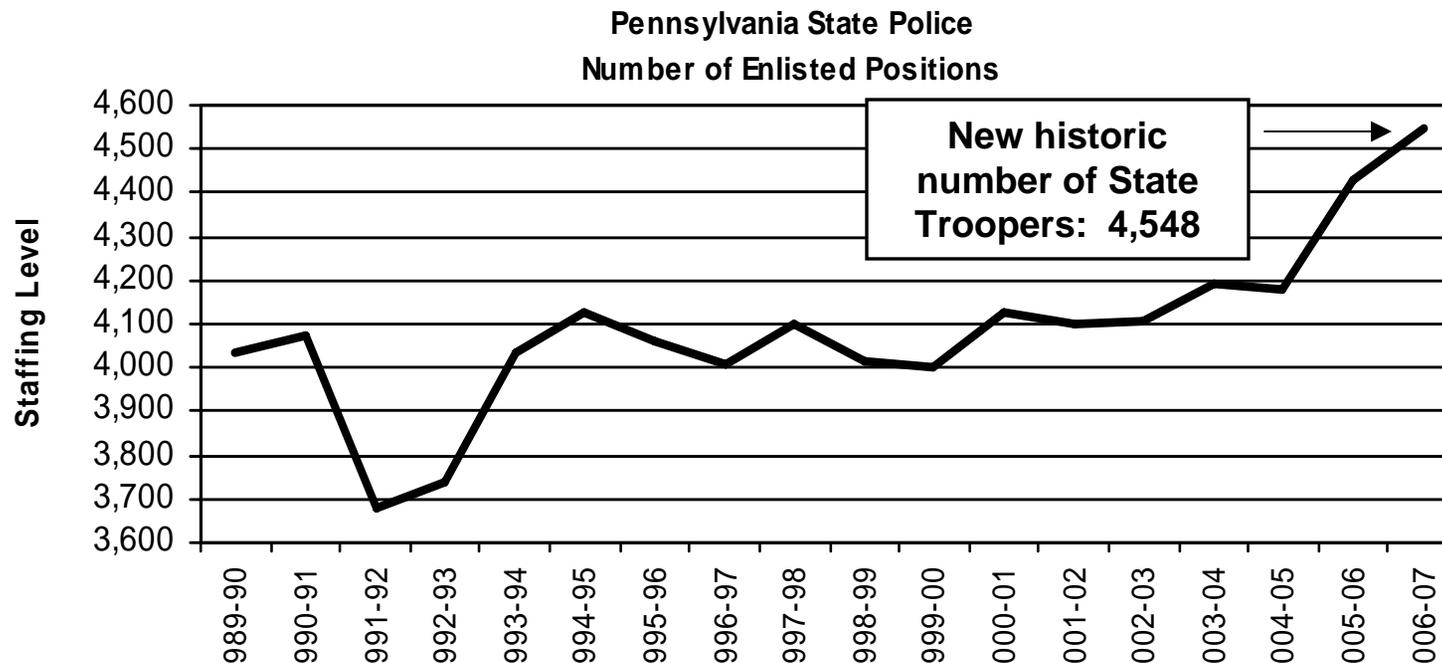
# Pennsylvania is Supporting Those Who Defend Our State and Nation

*The 2006-07 budget continues Governor Rendell's efforts to support the men and women of Pennsylvania's National Guard. The Pennsylvania National Guard has been called upon to join in the global war on terror and to support hurricane-ravaged areas of the Gulf Coast, providing the largest number of troops of any state outside the region.*

- ✓ \$275,000 continued funding for Pennsylvania **base preservation and development efforts**
- ✓ \$300,000 for the implementation of Governor Rendell's Support Our Troops Initiative and other veterans programs:
  - ***Military Family Relief Assistance Program*** to help soldiers and their families who face emergency situations
  - ***National Guard's Educational Assistance Program*** has been improved by extending benefits
- ✓ **New protections for soldiers:**
  - allowing soldiers to qualify for their parents' health insurance coverage when they return to school after deployment
  - supporting soldiers who defer their motor vehicle insurance coverage during deployments
  - granting additional paid military leave to state employees who are deployed

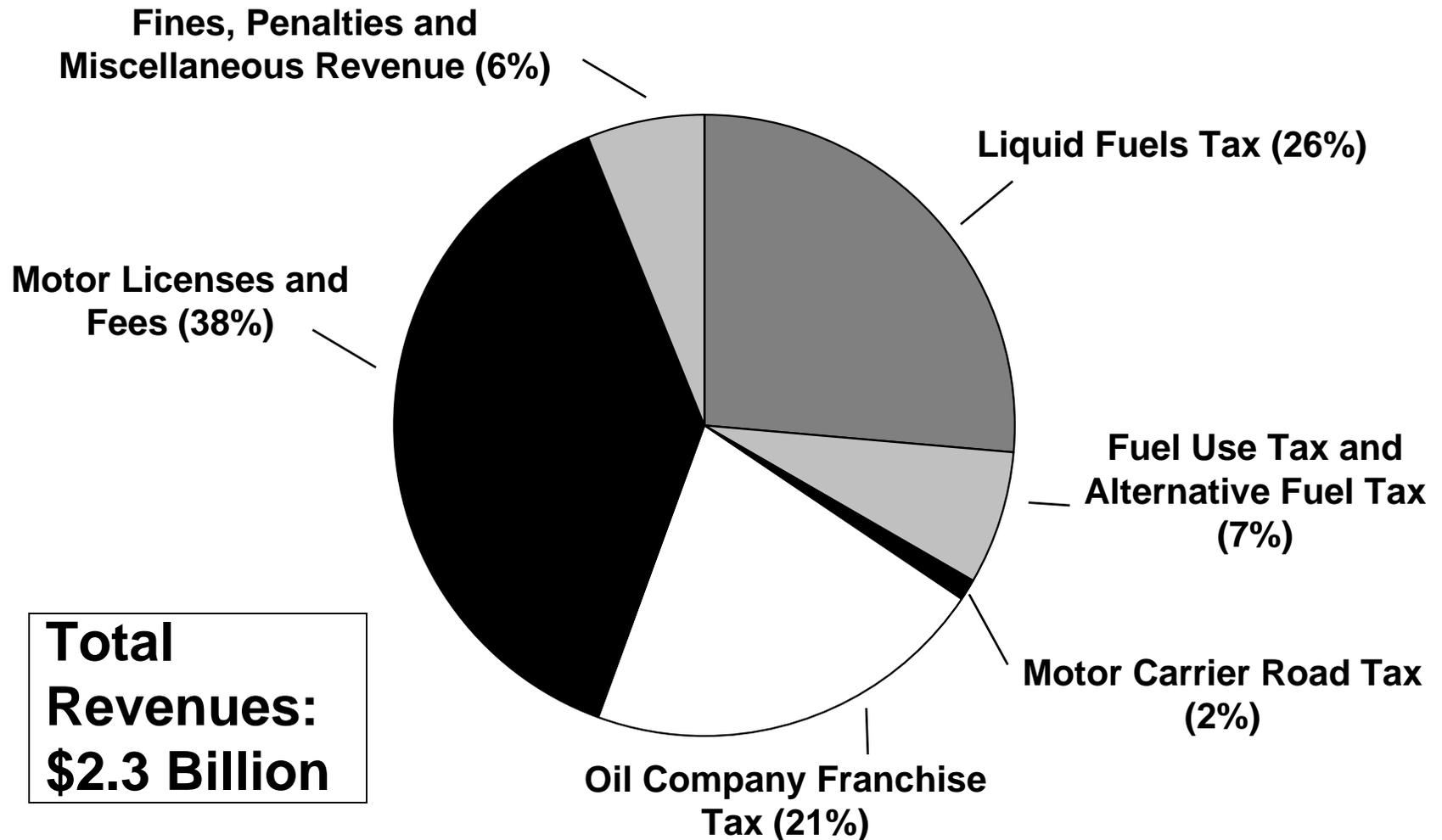
# Pennsylvania State Police

Recognizing the critical role of the State Police in ensuring public safety in the future, Governor Rendell is proposing an additional 90 trooper positions in 2006-07, bringing the State Police to its highest enlisted complement ever – 4,548. Reaching this unprecedented number of enlisted personnel at the State Police, however, is dependent on the Pennsylvania State Troopers Association accepting a proposal from the State Police. This proposal would add 30 new troopers in 2005-06 (adding to 90 already added this year), move an additional 68 enlisted personnel currently performing desk duties to active law enforcement duties and keep 45 experienced corporals on the road rather than in dispatch centers answering calls.



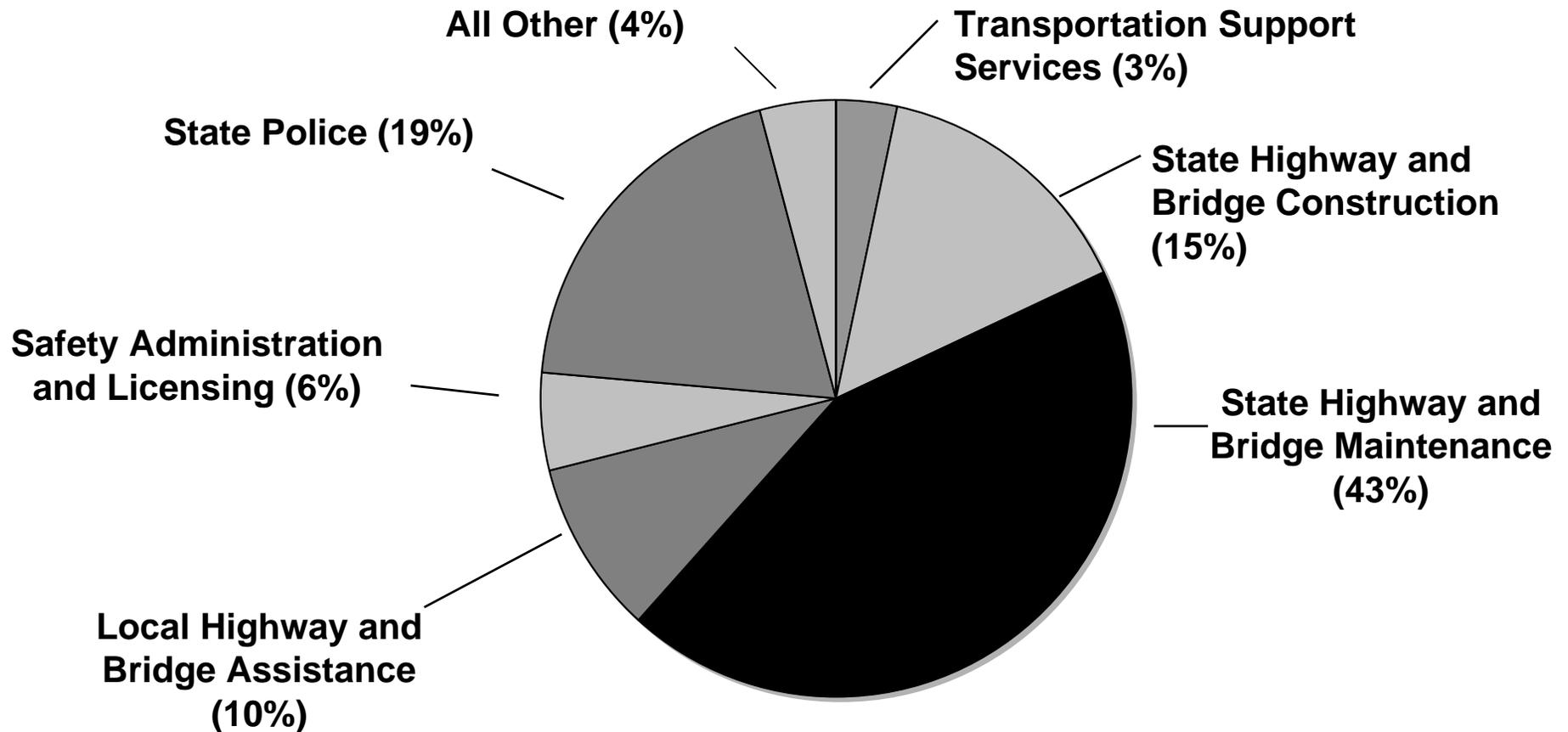
# Transportation

## 2006-07 Motor License Fund Revenue Sources



## 2006-07 Motor License Fund Expenditures

About 68 percent of all non-restricted Motor License Fund dollars are used to build or maintain roads and bridges in the Commonwealth. The remainder is used for highway law enforcement, licensing, and safety and support activities.



# Highway Funds Continue Strong Growth Trend

*Even after “flexing” some additional federal transportation funds to keep the state’s 13 transit agencies operating, Pennsylvania highway spending is still growing substantially, with an anticipated \$252 million increase in total funds in 2006-07. Pennsylvania highway spending in 2006-07 is 23 percent, or \$980 million, higher than when Governor Rendell took office. From 2002 to 2004, Pennsylvania’s highways improved by 6 percent on the widely used International Roughness Index.*

## Total Pennsylvania Highway Funding

(in millions of dollars)

	State Funding	Federal Funding	Total Funding	Dollar Change	Percent Change
2000-01	\$2,943	\$1,112	\$4,055	-	-
2001-02	\$2,940	\$1,272	\$4,212	\$157	3.9%
2002-03	\$2,949	\$1,265	\$4,214	\$2	0.0%
2003-04	\$2,966	\$1,205	\$4,171	(\$43)	-1.0%
2004-05	\$3,124	\$1,081	\$4,205	\$34	0.8%
2005-06	\$3,518	\$1,424	\$4,942	\$737	17.5%
2006-07	\$3,758	\$1,436	\$5,194	\$252	5.1%

## Flexed Funds for Transit

(in millions of dollars)

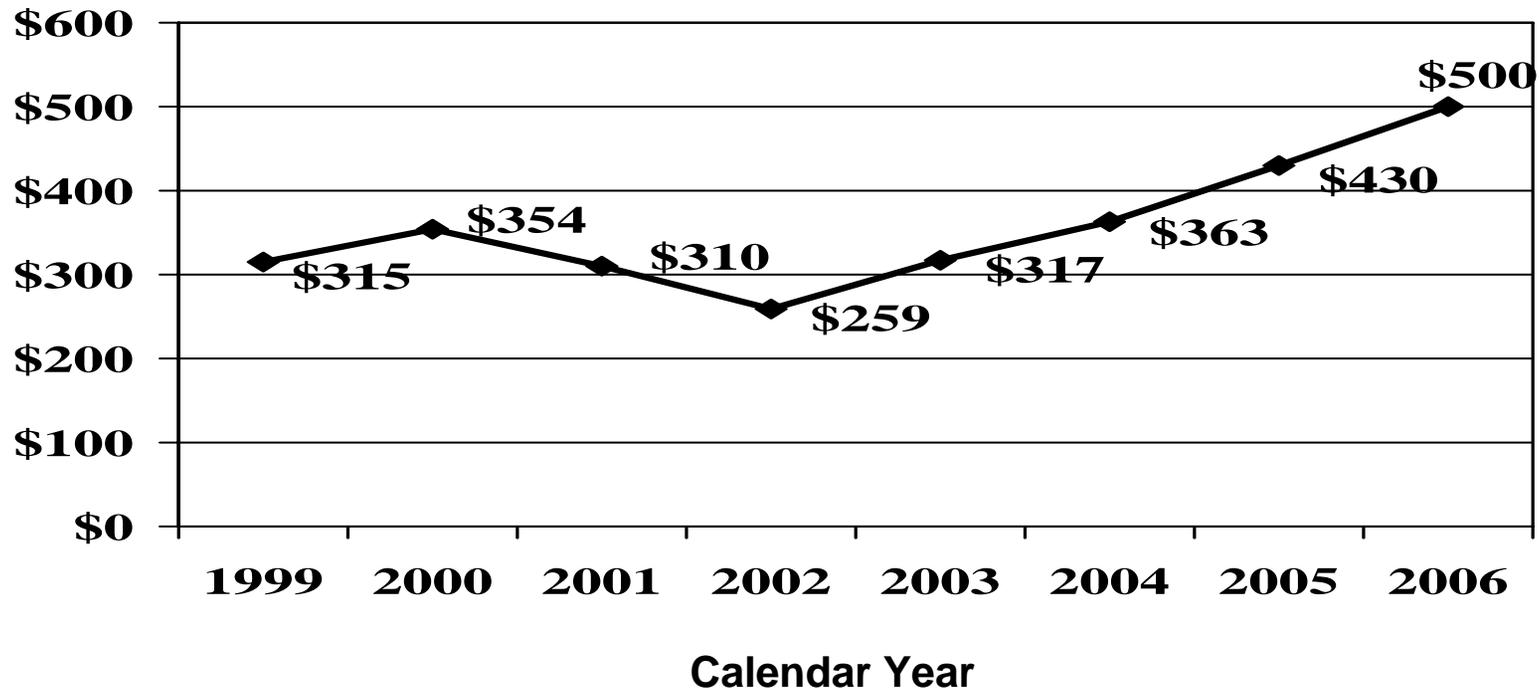
	Standard Flex Funds	“Crisis” Flex Funds
2000-01	\$46	-
2001-02	\$36	-
2002-03	\$31	-
2003-04	\$59	-
2004-05	\$48	\$74
2005-06	\$25	\$202
2006-07	\$25	\$138

# Pennsylvania's Bridges

The 2006-07 budget proposes an additional \$130 million in state funds for the Commonwealth's highway and bridge infrastructure, including \$100 million for the Smoother Roads and Bridges program, \$20 million for the Bridge Preservation program and \$10 million for the Emergency Highway and Bridge Maintenance Repair program. Department of Transportation spending on bridges will increase \$241 million, or 93 percent, from 2002 through 2006.

Amounts in Millions

Department of Transportation Bridge Program



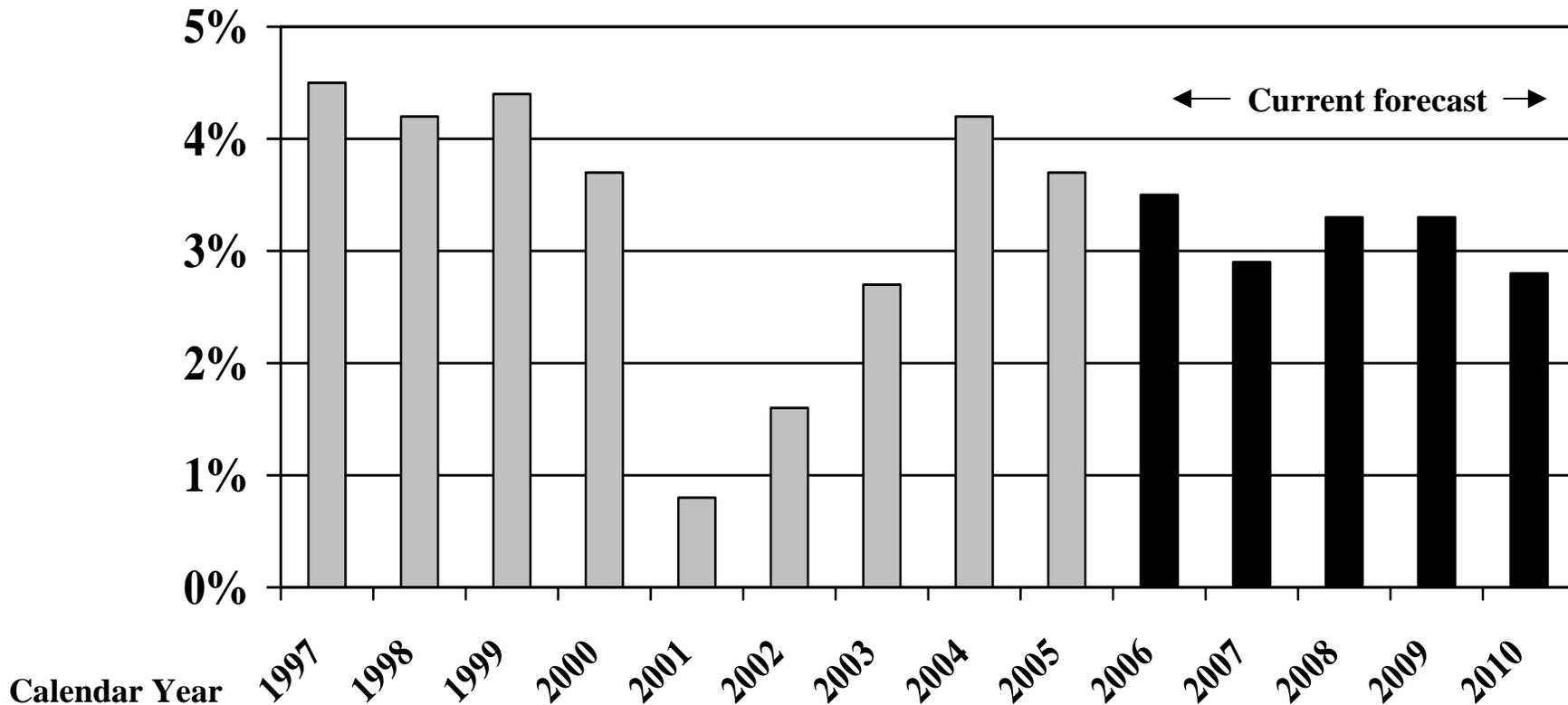
# Economic Outlook

## General Fund Revenues

# Real U.S. Gross Domestic Product

## Annual Growth

Calendar year 2005 GDP growth was 3.7 percent. Current GDP forecasts for 2006 estimate the annualized growth rate at 3.5 percent. Economic forecasting firms project that peak GDP growth occurred in 2004 and that real U.S. GDP growth will slow, staying close to 3 percent annually through 2010.



# Forecast Change in Key U.S. Economic Indicators

## Annual Percentage Growth\*

*The most recent Index of State Economic Momentum, published by State Policy Reports, indicates that the Commonwealth vaulted twelve spots to 30<sup>th</sup> in total economic momentum in the 2005 Index, as measured by the combination of population growth, personal income and employment growth.*

Indicator	2004	2005	2006p	2007p
<b>Nominal GDP</b>	7.0	6.5	6.1	4.8
<b>Real GDP</b>	4.2	3.7	3.5	2.9
<b>Real Personal Consumption</b>	3.9	3.5	3.2	3.3
<b>Corporate Profits (After Tax)</b>	11.8	35.3	5.8	-2.0
<b>Unemployment Rate (Rate)</b>	5.5	5.1	4.8	4.9
<b>CPI</b>	2.7	3.4	2.5	1.4
<b>Federal Funds (Rate)</b>	1.3	3.2	4.7	4.8

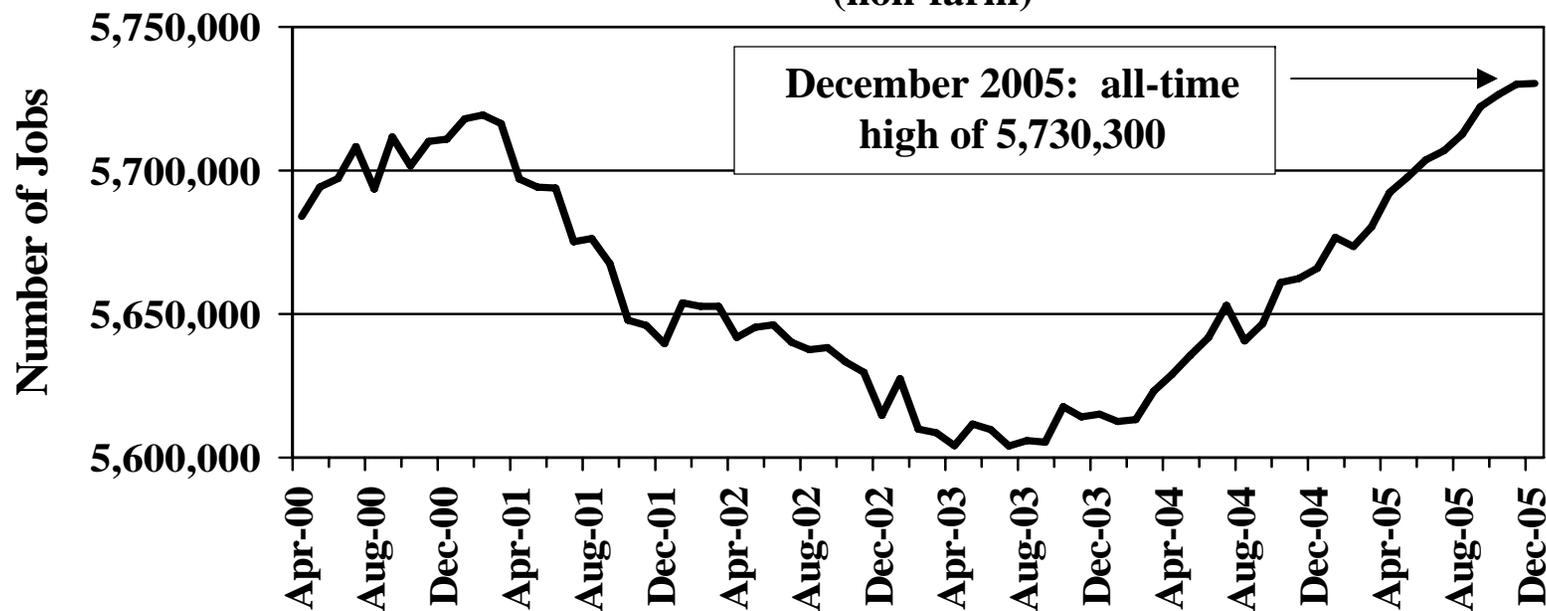
\* Assumptions contained herein as well as others are incorporated in the 2006-07 fiscal year revenue estimates.

p=projected

# Pennsylvania Job Growth

The brightest spot in the economic outlook for Pennsylvania is job growth. In December 2005, Pennsylvania reached a historic high in the number of non-farm jobs, seasonally adjusted. Also in December, the unemployment rate dropped to 4.9 percent – down by eight-tenths of a percent from a year ago. Since January 2003, the Pennsylvania economy has generated a net increase of 102,900 jobs. State investments, including the Economic Stimulus program, have been a major factor behind the turnaround.

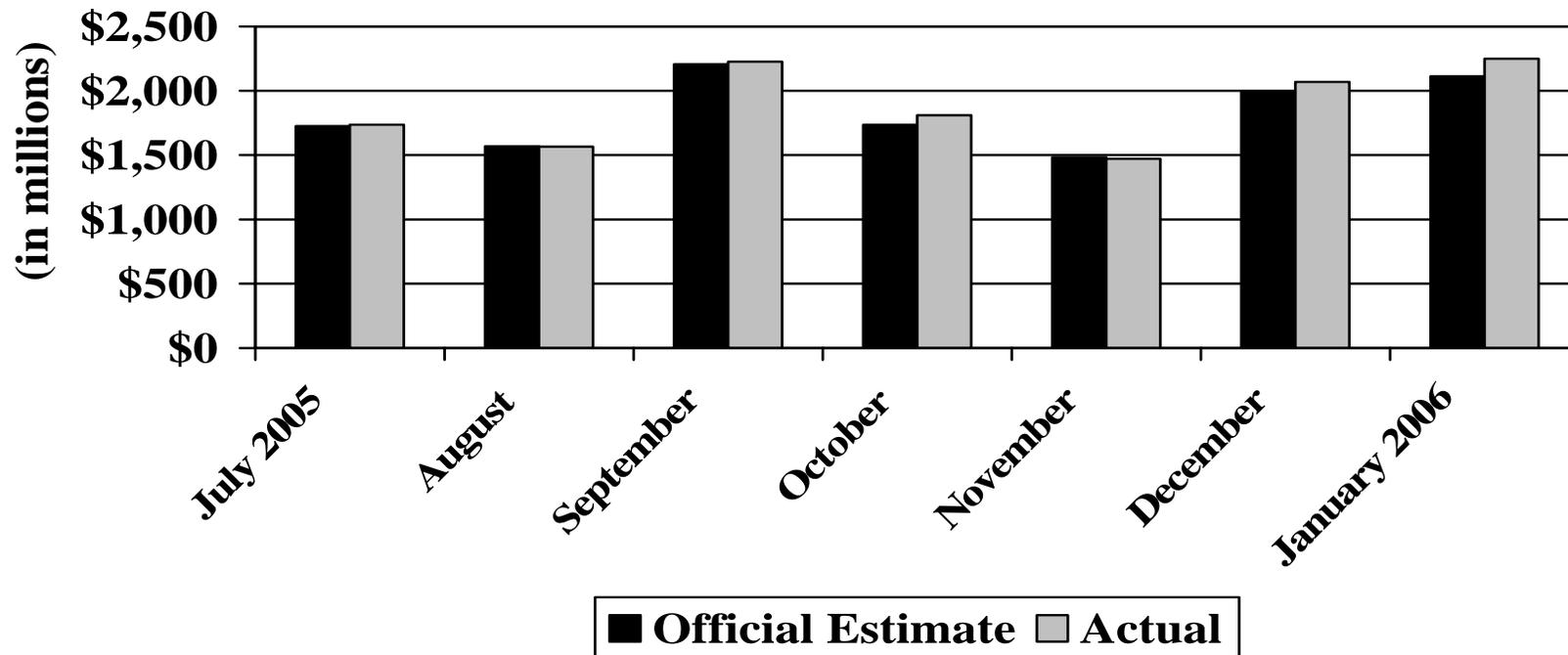
## Steady Rise in Pennsylvania Jobs (non-farm)



# General Fund Revenues

## 2005-06 Forecast versus Actual Collections

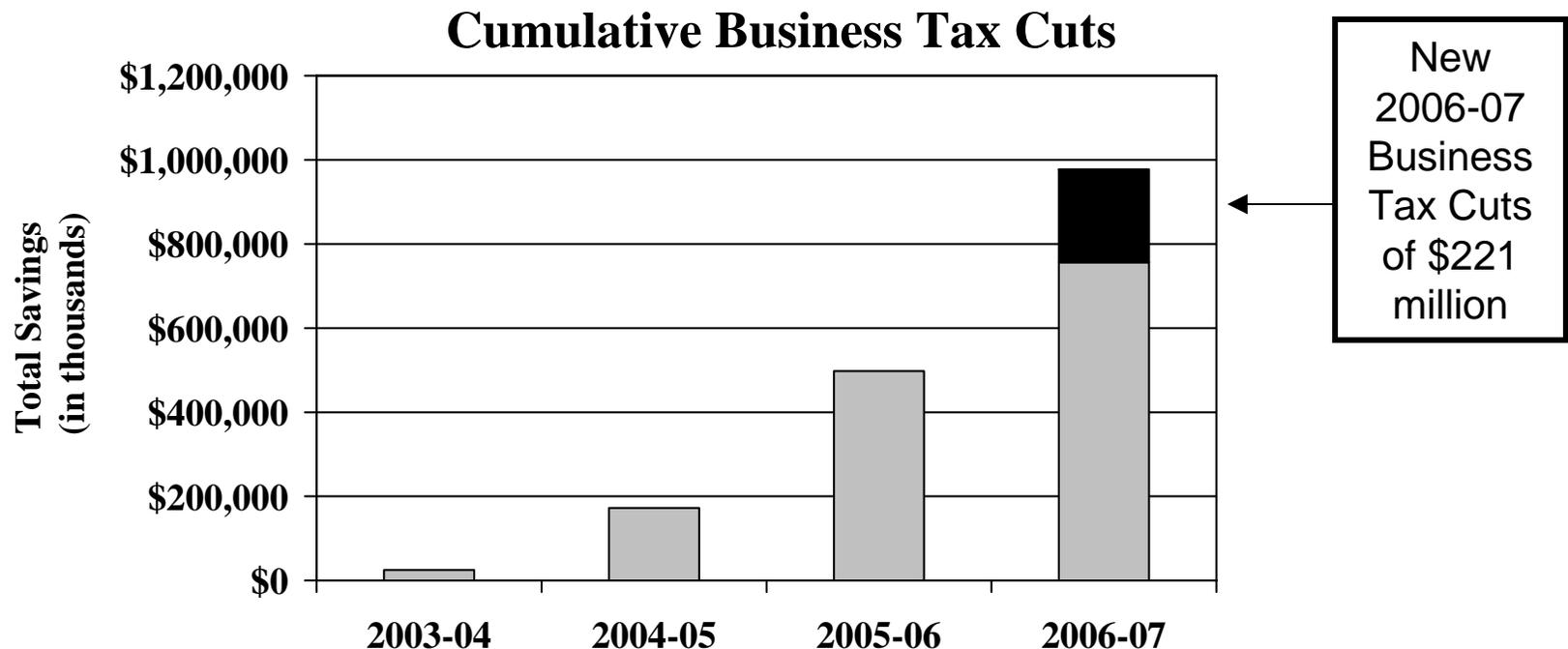
Total 2005-06 General Fund revenues through January are \$307 million, or 2.4 percent, higher than official estimates. One-time revenues comprise \$62.5 million of the \$307 million in revenues collected in excess of the official revenue estimate for the current fiscal year. When collections are adjusted for these one-time settlements, recurring General Fund revenues are reduced to \$244.5 million above the official estimate.



# Cumulative Business Tax Cuts

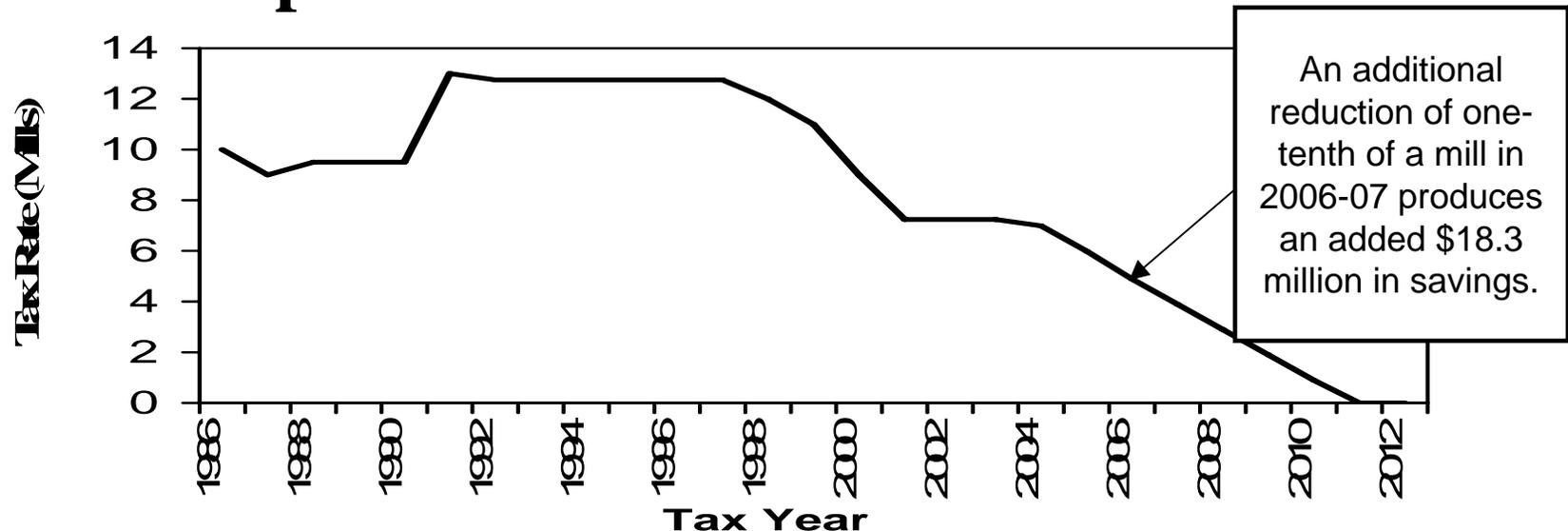
## 2003-04 through 2006-07

The 2006-07 budget proposes more than \$221 million in new business tax cuts, including \$204 million from the Capital Stock and Franchise Tax, an additional \$10 million from the Research and Development Tax Credit and \$7.3 million from raising the Net Operating Loss cap from \$2 million to \$3 million. Since 2003, the administration has reduced business taxes by nearly \$1 billion. According to the Tax Foundation, Pennsylvania's state and local tax burden decreased from 26<sup>th</sup> highest in the nation to 35<sup>th</sup> highest from 2002 to 2005.



CSFT Tax reductions are based on revisions to the rate versus a 7.24 mill base.

## Accelerating the Phase-Out of the Capital Stock and Franchise Tax



- Accelerating the phase-out by an additional one-tenth of a mill beyond the scheduled rate for tax year 2006 will lower the rate from 5.99 mills in 2005 to 4.89 mills, saving businesses a total of \$204 million in the 2006 fiscal year.
- Cumulative business tax reductions from major tax savings initiatives for 2003-04 through 2006-07 will total nearly \$1 billion, including nearly \$700 million from the Capital Stock and Franchise Tax reductions.
- An additional \$1.2 billion in revenue would have been collected in 2006-07 if the Capital Stock and Franchise Tax rate had remained at 12.25 mills.

# National Trends in State Tax Revenue Growth

## Rates of Revenue Growth – Third Quarter 2005 Compared to Third Quarter 2004

*Nationwide, states are generally realizing healthy revenue growth that is increasing faster than the rate of inflation. In Sales tax and Personal Income tax, Pennsylvania is achieving rates of growth similar to the nationwide median. However, Pennsylvania's rate of growth for the Corporate Net Income tax is nearly 50 percent lower than the median growth other states are experiencing, additional evidence that Pennsylvania's Corporate Net Income tax needs to be reformed.*

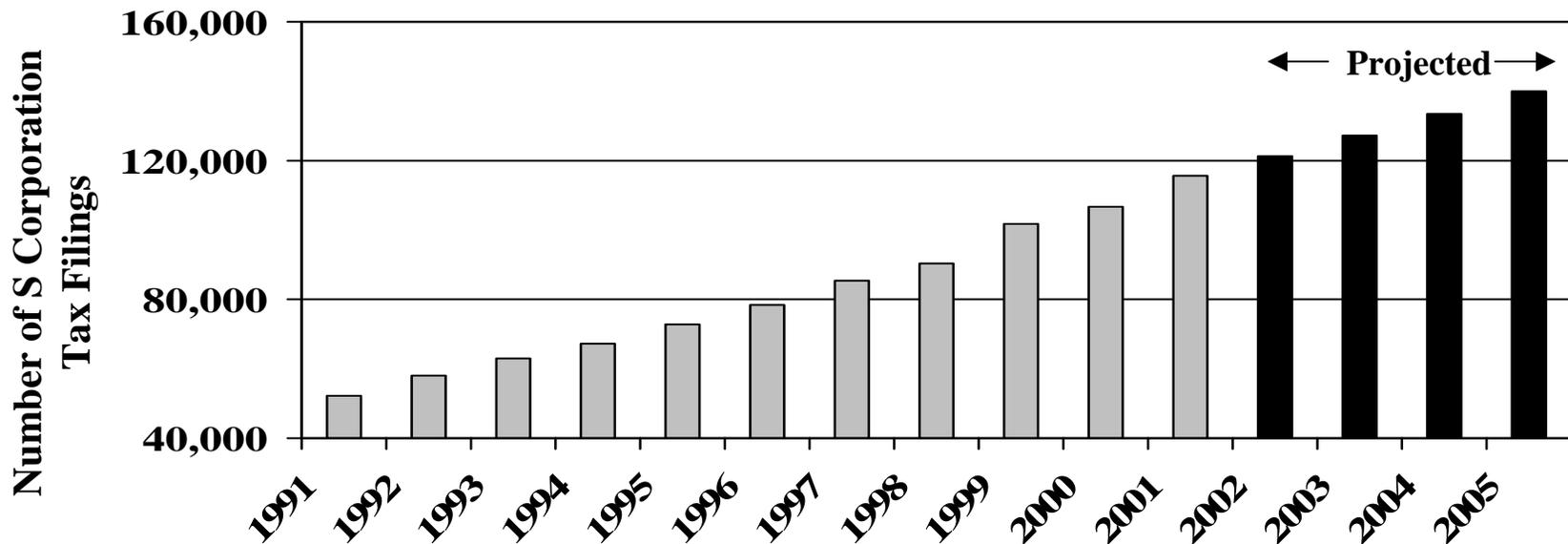
	Sales Tax	Personal Income Tax	Corporate Net Income Tax
Median (among states that levy)	5.9%	8.3%	34.6%
Pennsylvania	5.5%	7.7%	17.8%
States in sample	41	38	42
States with higher tax growth than PA	21	21	35
Percentage of states in sample higher than Pennsylvania	51%	55%	83%

**Source: Rockefeller Institute of Government, State Revenue Report, December 2005.**

*No data from Louisiana, Missouri, New Mexico and Wyoming.*

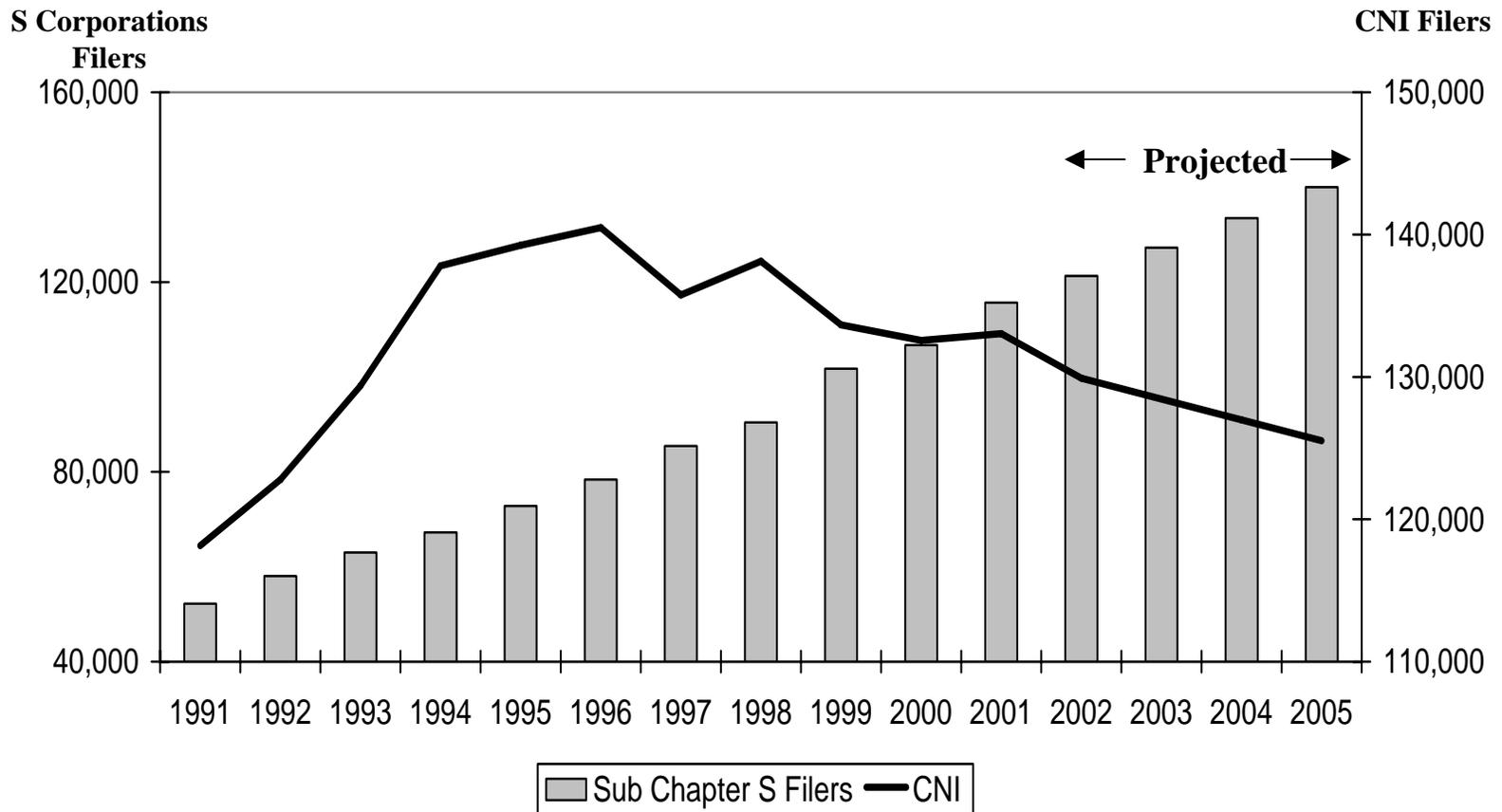
# Pennsylvania S Corporation Tax Filings

*Corporations that elect Pennsylvania "S corporation" status are exempt from the Corporate Net Income tax. Pennsylvania S corporation shareholders instead include their share of Pennsylvania S corporation income in their Pennsylvania Personal Income tax filings. This effectively allows corporations to pay their business income tax at the Personal Income tax rate of 3.07 percent rather than the Corporate Net Income tax rate of 9.99 percent. In 2006-07, the Department of Revenue estimates that S corporations will pay nearly \$701.5 million less in taxes to Pennsylvania because of this allowance. From 1991 to 2005, the number of S corporations is projected to grow by 168 percent, an average annual growth rate of 7.3 percent.*



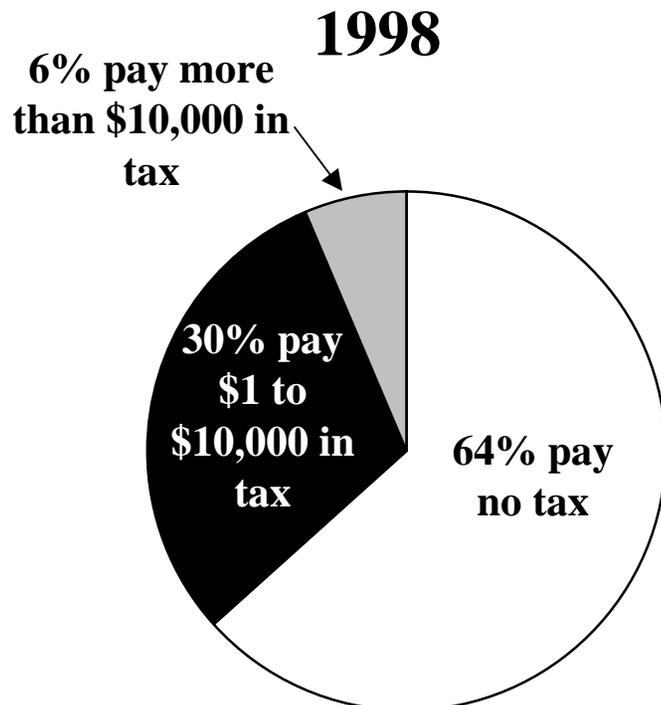
# Pennsylvania S Corporation and Corporate Net Income Tax Filings

*At the same time the number of S corporations has been increasing, the number of Corporate Net Income tax filers has decreased.*



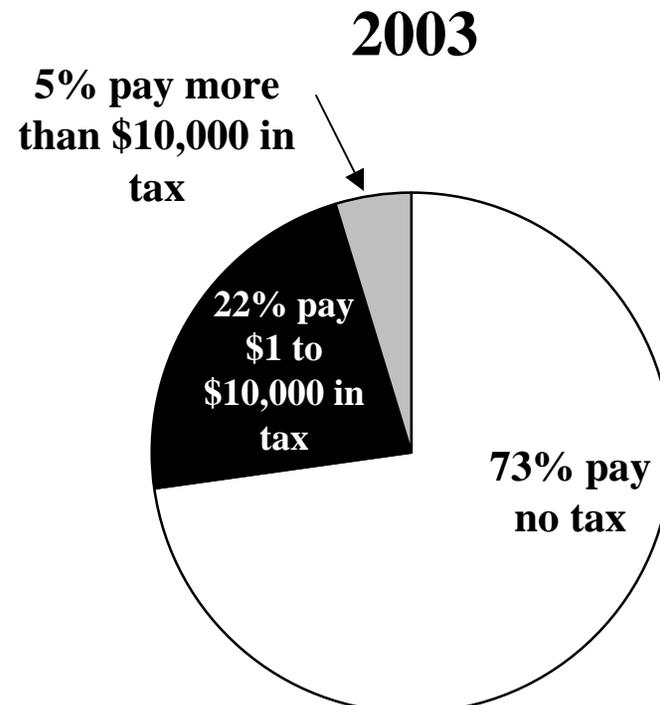
# Corporate Net Income Tax

The percentage of Corporate Net Income tax filers with no taxable income has been steadily increasing – from 64 percent of returns in 1998 to nearly 73 percent of returns in 2003. More than 95 percent of all Corporate Net Income tax filers paid \$10,000 or less in Corporate Net Income taxes during 2003.



Amount of tax paid

□ \$0	■ \$1 to \$10,000	▒ > \$10,000
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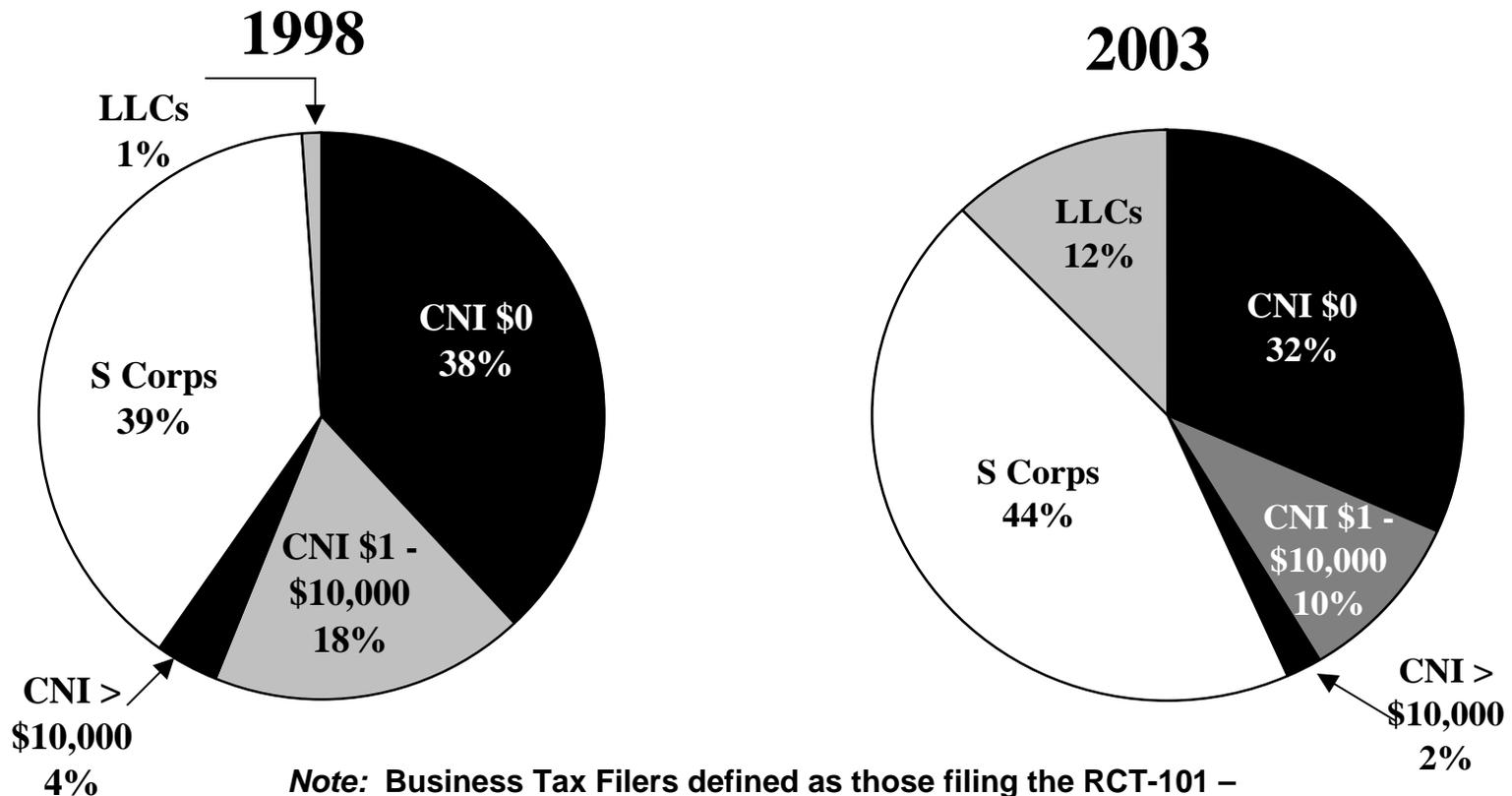


Amount of tax paid

□ \$0	■ \$1 to \$10,000	▒ > \$10,000
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## Business Tax Filers

An increasing percentage of the Commonwealth's business taxpayers are electing pass-through status (S corporations or LLCs) and are paying their business taxes at the personal income tax rate of 3.07% or are paying less Corporate Net Income tax.



Note: Business Tax Filers defined as those filing the RCT-101 – S Corporations, C Corporations, and Limited Liability Companies.

## Business Tax Reform – Still Needed

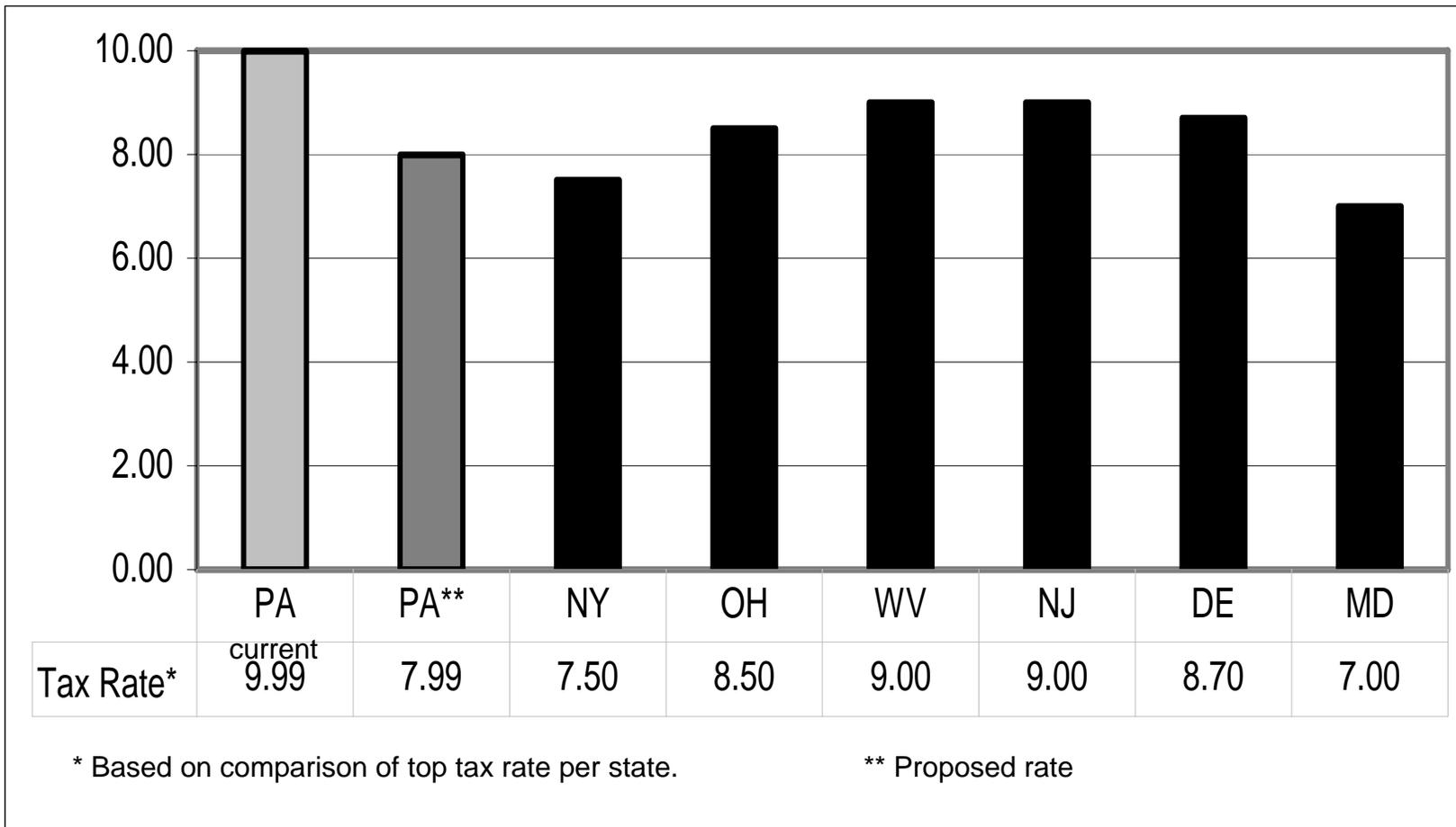
*In March 2004, the Governor created the Business Tax Reform Commission to recommend changes to make Pennsylvania's business tax structure more competitive. The Commission made the following unanimous recommendations to improve Pennsylvania's business tax climate.*

- ✓ Reduce the CNI Tax rate to 7.90 percent. **This historic reduction will lower the CNI Tax rate by more than 20 percent from the current 9.99 percent rate.**
- ✓ Eliminate the \$2 million annual cap on Net Operating Losses.
- ✓ Continue the scheduled phase-out of the Capital Stock and Franchise Tax.
- ✓ Change the weighting of the sales factor of the CNI Tax apportionment formula from 60 percent to 100 percent. **This will encourage employers to locate or expand production in Pennsylvania.**
- ✓ Shift to market-based sourcing in the CNI Tax apportionment formula for the sale of services. **This will encourage growth in service-related industries.**
- ✓ Reform Pennsylvania's tax appeals process and related administrative procedures.
- ✓ Implement a mandatory unitary combined reporting system. **Requires members of a unitary group of businesses to combine income and expenses for tax purposes.**

## Comparison of Corporate Income Tax Rates

### PA versus Neighboring and Major States That Impose Corporate Income Taxes

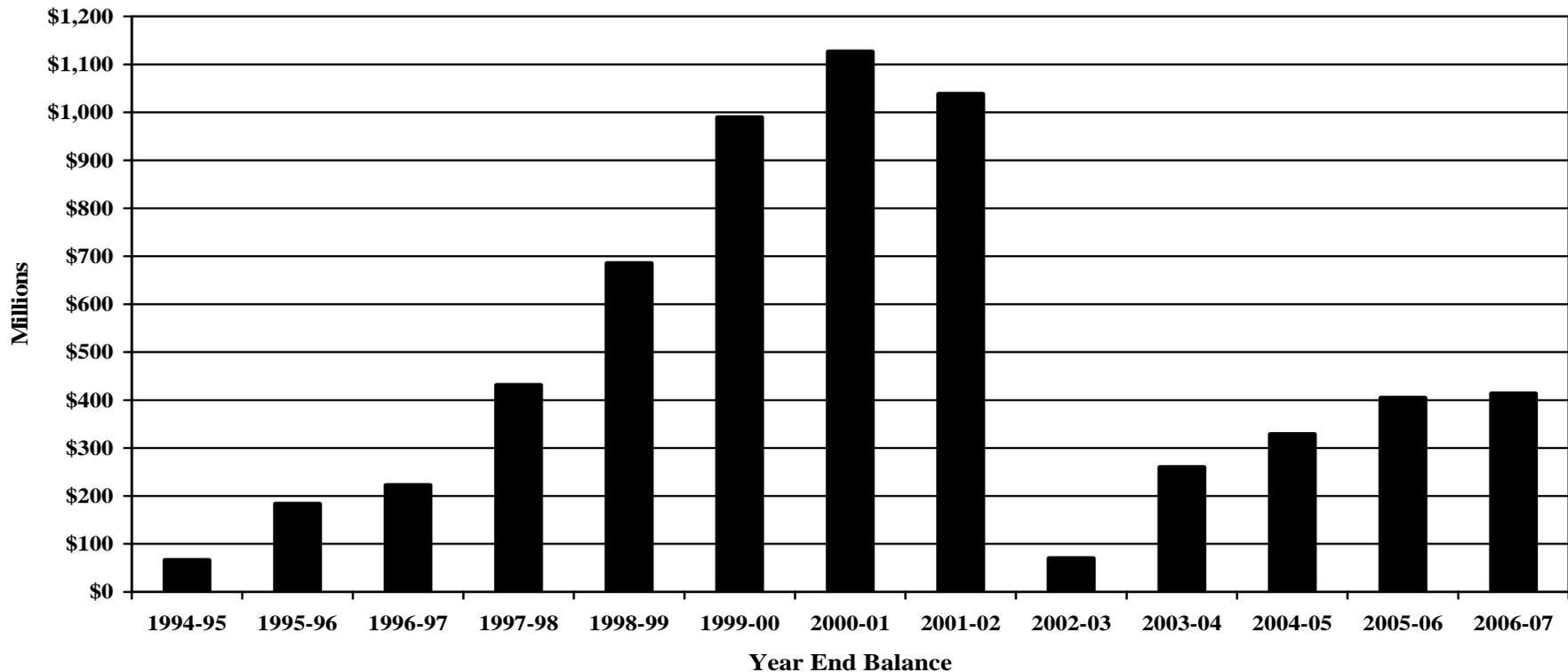
*Pennsylvania currently has the second highest Corporate Income Tax rate in the U.S.  
At 7.99% PA's rate would be comparable to or lower than the rates charged in competing states.*



# The Rainy Day Fund

## Status of PA's Rainy Day Fund

The Rainy Day Fund balances were built up substantially during the latter part of the 1990s and peaked at more than \$1.1 billion in 2000-01. The Fund was depleted in order to balance the 2002-03 General Fund budget. The current balance in the Fund is \$334 million. This budget projects statutory transfers of \$68 million from 2005-06. In addition, in order to meet rating agency requirements for reserves of at least 5 percent of annual revenues and maintain the Commonwealth's bond rating, Pennsylvania would need to increase the Rainy Day Fund balance to \$1.32 Billion, an increase of \$918 million.



## Major Initiatives in the 2006-07 Budget

- **Education:** \$601 million, or 6 percent, increase in funding for educational programs
- Historic level of investment in PA **libraries** - \$75.5M
- **Cover All Kids:** affordable health insurance coverage for all uninsured Pennsylvania children
- **PACE Plus Medicare:** Prescription drug coverage for an additional 120,000 seniors
- **Jonas Salk Legacy Fund:** \$500 million investment to accelerate bioscience research in Pennsylvania
- **World Trade PA:** \$15M to increase Pennsylvania's competitiveness worldwide
- An additional \$130 million to continue **improvements to Pennsylvania's highways and bridges**
- **90 additional state troopers** to support public safety.