# COMPREHENSIVE ANNUAL FINANCIAL REPORT 

 For Fiscal Year Ended June 30, 1994

Commonwealth of Pennsylvania
Robert P. Casey
Governor

Prepared By:
Office of the Budget
Michael H. Hershock, Secretary

## Comptroller Operations

Harvey C. Eckert, Deputy Secretary

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STEVEN H. ROSSKOPF
SECRETARY
OFFICE OF THE BUDGET

To the Governor, Lieutenant Governor, the Honorable Members of the General Assembly and the Citizens of the Commonwealth of Pennsylvania:

This Comprehensive Annual Financial Report (CAFR) of the Commonwealth of Pennsylvania represents this Administration's continued commitment to sound fiscal management and to responsible financial reporting based on nationally recognized standards. This CAFR, which includes the Commonwealth's independently audited general purpose financial statements as of and for the fiscal year ended June 30,1994 , will provide you and the financial community with all the information required to fully assess the Commonwealth's financial position, results of operations and the management of its financial resources.

The 1993-94 fiscal year was a year of continuing economic recovery in which employment increased, unemployment declined and personal income increased at a higher rate than the prior year. These economic trends led to a 6.4 percent increase in budgetary basis tax revenues of the General Fund, a substantial increase over the 1.0 percent decrease during the 1992-93 fiscal year. Total budgetary basis revenues of the General Fund for the 1993-94 fiscal year increased by 5.5 percent, also well above the rate for the 1992-93 fiscal year. Revenues for the 1993-94 fiscal year were within 2.0 percent of the revenue estimate. This accuracy has been an important component of effective budgeting during these last several turbulent years.

The Commonwealth ended the 1993-94 fiscal year with a $\$ 336$ million surplus on a budgetary basis, prior to the transfer of $\$ 34$ million to the Tax Stabilization Reserve (Rainy Day) Fund, while implementing an aggressive agenda of expanding economic development and job programs, providing for children's health and education and opening new prisons. The surplus was generated by containing Medical Assistance costs, refinancing long-term debt and restraining spending in all areas of government operations.

During the year ended June 30, 1994, housing capacity for incarcerated offenders increased by over 3,000 beds as construction was completed on a 1,000 cell maximum security prison located in Greene County and additional cells were occupied at the four correctional institutions opened during the latter part of 1993. In addition, construction began on a new 1,000 cell prison in Clearfield County.

The Commonwealth continued its long-term commitment to economic development by providing $\$ 13.4$ million to the Industrial Communities Program to restore blighted industrial sites to productive use and by transferring $\$ 65.5$ million from the General Fund to the Pennsylvania Economic Revitalization Fund (PERF) for job creation efforts.

Within PERF-funded programs, we provided $\$ 14.5$ million for the Business Infrastructure Development Program which makes grants and loans to local sponsors for specific infrastructure improvements that complement private industrial development. We also provided $\$ 7.8$ million from the General Fund for the Industrial Resource Centers Program which assists traditional and emerging manufacturing firms with implementing modern manufacturing technologies.

We provided $\$ 26$ million from the Sunny Day Fund to help private industries expand and to attract new businesses to Pennsylvania. We appropriated $\$ 41.5$ million from the General Fund and PERF for the Housing and Redevelopment Program which provides grants to redevelop blighted neighborhoods and to rehabilitate low and moderate-income housing.

Education continues to be the cornerstone of Pennsylvania's future. We provided $\$ 3.09$ billion to our public schools through the Equalized Subsidy for Basic Education and the Equity Supplement. Total funding for basic education was $\$ 5.23$ billion, including funding for special education, pupil transportation, teacher retirement and social security, and special programs to address the needs of economically and educationally at-risk students. In addition, we provided over $\$ 1.439$ billion for higher education institutions and students.

The Commonwealth continued to support its military veterans by admitting patients to the 148 bed addition at the Hollidaysburg Veterans Home, continuing renovations at the Southeastern Veterans Home that will provide 192 new nursing beds in 1994-95 and opening a newly constructed 200 bed veterans home in Scranton during 1994-95.

During the 1993-94 fiscal year, several major pieces of legislation were enacted that created new programs or expanded existing programs:

- Act 1993-44 amended Worker's Compensation by placing a maximum reimbursement cap of 113 percent on medical payments to medical providers for workers' injuries and illinesses; setting parameters to qualify as self-insured; establishing a Self-Insurance Guaranty Fund; requiring self-insured employers to maintain an accident and illness prevention program for retention of self-insured status; authorizing the Insurance Department to refer cases of insurance fraud to appropriate officials; and assigning duties to the Office of Small Business Advocate in the Department of Commerce.
- Act 1993-50 establishes the Keystone Recreation, Park and Conservation Fund Act which provides that 15 percent of Realty Transfer Tax collections be used for deferred maintenance at State parks and historical sites, and authorized a $\$ 50$ million bond referendum for State and local parks, museums, zoos and libraries. The referendum was approved November 2, 1993.
- Act 1993-62 amends the Domestic Relations Code to increase Family Support including: enabling the Department of Public Welfare to intervene in support proceedings; defining paternity and support procedures; and suspending, revoking or denying renewal of professional licensure for failure to pay child support. The Act will result in savings since additional support payments will result in reduced public assistance costs.
- Act 1993-64 enacts the Ben Franklin/IRC Partnership Act which establishes the Ben Franklin/IRC Partnership Fund for deposit of State appropriations and other funds for the Ben Franklin Technology Centers and the Industrial Resource Centers. Revenues in the fund must be annually appropriated by the General Assembly.
- Act 1993-74 amends the Industrial and Commercial Development Authority Law by renaming it the Economic Development Financing Law and making other changes including enabling certain applicants for PENNVEST financing to qualify for financing through the Pennsylvania Economic Development Finance Authority (PEDFA) and enabling the Department of Public Welfare to qualify for financing through PEDFA for conversion of the Medical Assistance program to a managed care program.
- Act 1993-77 amends the Second Class County Code to authorize the creation of the Allegheny Regional Asset District to finance and support cultural and recreational assets in Allegheny County and to provide for the imposition of an additional 1 percent sales tax to be collected by the Department of Revenue that will be returned to the District for acquisition of regional cultural and recreational assets.
- Act 1993-84 terminates the Pennsylvania Crime Commission on December 31, 1994 which will save the Commonwealth $\$ 2.6$ million annually in operating costs. Some of these savings will be offset by the transfer of Commission responsibilities to the Pennsylvania State Police.
- Act 1994-29 amends Titles 24 (Education) and 71 (State Government) to allow the boards of the State Employs' and Public School Employs' retirement systems to adopt the '"prodent person"' investment rule, to provide cost-of-living adjustments to retired annuitants of both systems, to eliminate the frozen present benefit amount limitation, to reauthorize " 30 years of service and out," to extend the special window for retirement with additional credits retroactive to May 15,1992 for school retirees and to grant $\$ 55$ per month towards health insurance for school retirees with 15 years of service.
- Act 1994-48 Tax Reform Code changes which will reduce taxes by (1) increasing the dependent allowance for the personal income tax low-income exemption; (2) reducing the corporate net income (CNI) tax rate over four years to 9.99 percent; (3) reinstating the net operating loss for the CNI tax; (4) increasing the neighborhood assistance tax credit by $\$ 2$ million; (5) increasing the minimum exclusion from the capital stock tax to $\$ 75,000$; (6) phasing in the spousal exemption for the inheritance tax; and (7) terminating transfer of CNI revenues to the Pennsylvania Industrial Development Authority. These tax reductions will save taxpayers $\$ 166.4$ million in 1994-95 and up to $\$ 526$ million in 1997-98.
- Act 1994-49 makes numerous Public Welfare Code changes including restructuring the General Assistance program, Medical Assistance reimbursement, proof of residence, school atendance, and job creation plans. When enacted, these changes were expected to reduce the costs of the cash and Medical Assistance programs by $\$ 85.6$ million in 1994-95. Subsequent settlement of litigation has reduced the net savings anticipated to $\$ 58.9$ million.
- Act 1994-52 enacts various amendments to the Administrative Code including requiring annual appropriations from the Banking Fund beginning in 1995-96 and permitting Keystone Park and Conservation Funds designated for the State System of Higher Education to be made available quarterly during the fiscal year beginning July 1, 1994.

The Commonwealth continued to make significant investments in programs to support the economically needy through General Assistance, Aid to Families With Dependent Children, and Medical Assistance. State and Federal expenditures for these programs amounted to $\$ 7.2$ billion in the 1993-94 fiscal year. Approximately 44 percent of the total cost of assistance to the economically needy is funded by the General Fund. The balance is provided by the State Lottery Fund, by the Federal Government, and through various program collection activities conducted by the Commonwealth. Additional funding was obtained through a Medical Assistance Intergovernmental Transfer program which provided contributions in 1993-94 totaling \$289 million. We focused attention on maintaining the financial integrity of the State Lottery Fund by completing the transfer of selected program costs back to the General Fund.

Overall, the general purpose financial statements show that our commitment to fiscal discipline has resulted in continued financial improvements and allowed us to lower taxes. Since the recession of 1991, our efforts to limit the size and cost of state government have allowed us to generate three consecutive budgetary surpluses, to cut both personal income and business taxes, and to continue to fund programs that provide equity in educaton, enhance economic development and provide critical human services.

Sincerely,


Steven H. Rosskopf
Secretary
Office of the Budget

# COMMONWEALTH OF PENNSYLVANIA GOVERNOR'S OFFICE HARRISBURG 

## HARVEY C. ECKERT <br> DEPUTY SECRETARY FOR COMPTROLLER OPERATIONS OFFICE OF THE BUDGET

## Dear Secretary Rosskopf:

It is my privilege to present this Comprehensive Annual Financial Report (CAFR) on the operations of the Commonwealth of Pennsylvania as of and for the fiscal year ended June 30, 1994. This report, which includes the General Purpose Financial Statements (GPFS), was prepared by the Office of the Budget, Comptroller Operations, pursuant to the power vested in the Governor under Section 701 of the Administrative Code and delegated to the Secretary of the Budget by Executive Order No. 1984-3, October 11, 1984.

The financial statements contained in this CAFR were prepared in conformity with generally accepted accounting principles (GAAP) as prescribed in pronouncements by the Governmental Accounting Standards Board (GASB). They were jointly audited by the elected Auditor General of the Commonwealth of Pennsylvania and KPMG Peat Marwick LLP, a nationally recognized public accounting firm. Their Independent Auditors' Report, expressing an unqualified opinion on the GPFS, is included in this financial report.

I believe the financial statements are fairly stated in all material respects; that they are presented in a manner designed to fairly set forth the Commonwealth's financial position, results of operations, and changes in the fund balances as measured by the financial activity of its various fund types; and that all disclosures necessary to enable the Governor, the Members of the General Assembly, the public, and the financial community to gain a full understanding of the Commonwealth's operations and financial affairs have been included. Responsibility for the completeness and fairness of the presentation, including all disclosures, rests with the Commonwealth of Pennsylvania, Office of the Budget.

In addition to the GPFS, which provide an overview of the Commonwealth's financial position and operating results by fund type, this CAFR includes: combining financial statements presenting information by fund; supporting schedules; certain narrative information describing individual funds; and statistical tables presenting financial, economic, social and demographic data about the Commonwealth. The CAFR was prepared in accordance with standards established by the Government Finance Officers Association of the United States and Canada (GFOA) and will be submitted to the GFOA to determine its eligibility for a Certificate of Achievement for Excellence in Financial Reporting.

## THE FINANCIAL REPORTING ENTITY

For financial reporting purposes, the Commonwealth of Pennsylvania (Commonwealth) is a primary government. The primary government, or PG, includes all publicly elected members of the executive, legislative and judicial branches of the Commonwealth. The PG also includes all Commonwealth departments, agencies, boards and organizations which are not legally separate. In addition to the PG , the financial reporting entity includes blended and discretely presented component units. Component units include all legally separate organizations for which the PG is financially accountable, and other organizations for which the nature and significance of their relationship with the PG are such that exclusion would cause the financial statements to be misleading or incomplete. The criteria used to define financial accountability include appointment of a voting majority of an organization's governing body and (l) the ability of the PG to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the PG.

Based upon the financial accountability criteria, all of the following organizations, as discussed in Note A of the Notes to Financial Statements, are included in the financial reporting entity as discretely presented component units, except the State Employes' Retirement System, which is included in the Commonwealth's primary government as a blended component unit:

Pennsylvania Higher Education Facilities Authority-Governmental Fund Pennsylvania Higher Education Assistance Agency-Proprietary Fund Pennsylvania Housing Finance Agency-Proprietary Fund Pennsylvania Industrial Development Authority-Proprietary Fund Pennsylvania Infrastructure Investment Authority-Proprietary Fund Pennsylvania Turnpike Commission-Proprietary Fund Public School Employes' Retirement System-Fiduciary Fund State Employes' Retirement System-Pension Trust Fund State Public School Building Authority-Governmental Fund<br>State System of Higher Education-College and University Funds

## BUDGETARY CONTROLS AND ACCOUNTING SYSTEMS

The annual budget of the Commonwealth is comprised of separate appropriations to individual agencies for their specific programs, purposes, special outlays and/or operating expenditures. Budgetary control is exercised at the agency level by appropriation and by allocations to major categories of expenditure within each appropriation. Major expenditure categories include personnel services, operational expenses, fixed assets, subsidies and grants, debt service and fixed charges. An encumbrance system is used to effect budgetary control at the appropriation and allocation levels.

Encumbrances represent the estimated amount of expenditures that are expected to be incurred when purchase orders issued are filled and contracts and other commitments entered into are performed. They serve to reserve that part of an appropriation until the actual liabilities are incurred and to ensure that funds committed (encumbered) and expended do not exceed the total amounts appropriated and/or allocated. Section 621 of the Administrative Code provides that unencumbered appropriated funds shall automatically lapse at fiscal year end and become available for appropriation in the new fiscal year. Encumbered appropriations are carried forward into the new fiscal year. They are reported in the Commonwealth's governmental funds as reservations of fund balance as distinguished from unreserved fund balance. Funds reserved for appropriations carried forward may be expended until October 31 of the new fiscal year at which time any remaining balances must be lapsed, except amounts for encumbered items being litigated or arbitrated or otherwise extended for some other reason with approval of the Secretary of the Budget. In no event, however, can an encumbrance carried forward from one fiscal year be extended beyond the end of the next fiscal year except for a litigated item.

Accounting records of most departments under the Governor's jurisdiction are maintained on a centralized accounting system. The operations of this system are directed and supervised by the Office of the Budget, Comptroller Operations. Separate accounting systems are maintained by the Department of Transportation for the Motor License Fund; the Liquor Control Board for the State Stores Fund; and the Department of Labor and Industry, Office of Employment Security, for the payment of unemployment compensation benefits. The Treasury Department, the Department of the Auditor General, and the Legislature and Judiciary, likewise, operate separate accounting systems.

The accounts of the Commonwealth's governmental fund types are maintained on a budgetary basis by fund, agency and appropriation. Revenues are recorded at the time cash is received. Expenditures are recorded at the time payment requisitions and invoices are submitted to the Treasury Department for payment. At the fiscal year end, both revenues and expenditures are adjusted to reflect appropriate accruals for financial reporting in conformity with GAAP.

Within the accounting systems, internal controls effectively provide reasonable assurance that financial transactions are executed in accordance with prior authorizations, that assets are protected from unauthorized use or disposition, and that the financial records are reliable for the purposes of preparing financial statements and maintaining accountability. All department records are reconciled monthly with the Treasury Department's records of cash disbursements and the Department of Revenue's records of cash receipts.

## THE GENERAL PURPOSE FINANCIAL STATEMENTS (GPFS)

Although the Commonwealth plans and manages its financial affairs on a budgetary basis, it also prepares GPFS in conformity with GAAP applicable to governments. These financial statements differ from those prepared on a budgetary basis in that generic funds are combined by fund types and the financial information is presented on the basis of accounting principles applicable to each fund type. Accordingly, governmental, expendable trust, and agency funds are reported on the modified accrual basis of accounting; proprietary and pension trust funds are reported on the accrual basis of accounting.

In addition to constitutionally authorized capital project debt, the Commonwealth may incur debt for electorate approved programs, such as economic revitalization, land and water development, and water facilities restoration; and for special purposes approved by the General Assembly, such as disaster relief.

The total general obligation bond indebtedness outstanding at June 30,1994 was $\$ 5,100$ million. Total debt service transfers paid from General Fund and Motor License Fund appropriations during the fiscal year ended June 30, 1994 amounted to $\$ 755.1$ million.

During the fiscal year ending June 30, 1995 the Office of the Budget projects general obligation bond issuances amounting to $\$ 661$ million, a decrease of $\$ 545$ million as compared to actual bond issuances of $\$ 1,206$ million during the fiscal year ended June 30, 1994. This forecast reflects the need to make investments in the Commonwealth's capital infrastructure, particularly prisons, interstate highway construction under the Federal Advance Construction Interstate Program, highway bridges, mass transportation and water supply systems. Debt principal retirements of $\$ 517$ million are forecast during fiscal 1995. The table that follows shows total outstanding long-term indebtedness for general obligation bonds (expressed in millions) at the end of the seven most recent fiscal years.


In addition to general obligation bonds, the Commonwealth issues tax anticipation notes to meet operating cash needs during certain months of the fiscal year. Tax anticipation notes may be issued only for the General Fund and the Motor License Fund. They may not exceed 20 percent of the funds' estimated revenues for the year, and must mature during the fiscal year in which they are issued. Cash shortages occur during the fiscal year because tax receipts, unlike cash disbursements, are concentrated in the fourth quarter of the fiscal year.

During the fiscal year ending June 30, 1995, total General Fund revenues and budgeted expenditures, including Federal funds, are expected to increase by 2.0 percent and 3.9 percent, respectively. As the result of tax changes and expenditure patterns that are likely to affect the cash receipts flow, the Commonwealth anticipates issuance of $\$ 600$ million in General Fund tax anticipation notes during the 1994-95 fiscal year. General Fund tax anticipation notes or commercial paper issuances (expressed in millions) during the five most recent fiscal years are shown below. Motor License Fund tax anticipation notes were not issued for the periods shown and are not expected to be issued in the future.

| Fiscal Year <br> Issue Ended <br> June 30 | For the Account <br> of the | Amount Issued <br> as a Percent of <br> General Fund |
| :---: | :---: | :---: |
| General Fund <br> Tax Revenues |  |  |
| 1991 | $\$ 1,400$ | $12 \%$ |
| 1992 | 1,450 | 10 |
| 1993 | 975 | 7 |
| 1994 | 400 | 3 |
| 1995 (Estimated) | 600 | 4 |

## CASH MANAGEMENT

The Treasury Department is required by the Commonwealth's Fiscal Code to deposit monies of the Commonwealth, excluding certain component units, in state depositories approved by the Board of Finance and Revenue. Monies deposited are not required to be segregated by fund.

In addition, the Treasury Department is empowered to invest monies of the Commonwealth that have accumulated beyond the ordinary needs of the various Commonwealth Funds. Investment pools managed by the Treasury Department include the following types of investments, average maturity and allocated percent at June 30, 1994 as depicted below.

| Investment Type | Average Maturity (days) | Percent |
| :---: | :---: | :---: |
| Commercial Paper (Moody's Prime One Rating or Equivalent) ................................ | 21 | 2.9 |
| United States Treasury and Agency Obligations .................................................... | 880 | 28.0 |
| Repurchase Agreements .................................................................................... | 32 | 55.3 |
| Certificates of Deposit ...................................................................................... | 184 | 5.4 |
| Corporate Bonds and Notes ............................................................................... | 417 | 1.7 |
| Other .............................................................................................................. | 514 | 6.7 |
|  |  | 100.0 |

Temporary investments held by the Treasury Department amounted to $\$ 4.7$ billion, of the $\$ 8.2$ billion reported on the combined balance sheet, as of June 30, 1994. Interest on investments made by the Treasury Department during the fiscal year amounted to $\$ 181$ million at an average yield of 3.8 percent.

## RISK MANAGEMENT

The Commonwealth maintains ongoing training and information programs to reduce risks associated with employe injury and negligence, contract compliance, tort liabilities and property losses. As more fully described at Note O to the financial statements, the Commonwealth became self-insured for employe disability and medical claims on July 1, 1983. The Commonwealth is also self-insured for tort liabilities, including automobile, employe and transportation-related claims. Reserves have been established to fund self-insured claims. Third-party coverage is obtained for property losses in excess of $\$ 1$ million per occurrence, to a limit of $\$ 100$ million per occurrence. Coverage for property losses less than $\$ 1$ million or more than $\$ 100$ million is maintained through the Commonwealth's self-insurance program.

## CAPITAL PROJECTS FUNDS

Proceeds of general obligation bonds are generally accounted for in the capital projects funds. Completed projects and construction in progress at the fiscal year end are accounted for as assets and are capitalized in the General Fixed Assets Account Group. Projects completed during the fiscal year totalled $\$ 71.8$ million; construction in progress at June 30, 1994 amounted to $\$ 88.6$ million. Authorized but unissued general obligation bonds at June 30, 1994 totalled $\$ 15.4$ billion.

## PROPRIETARY, FIDUCIARY AND COLLEGE AND UNIVERSITY FUNDS

## Primary Government

The Commonwealth's enterprise funds, Proprietary Fund Types, are used to account for revolving loan programs for economic development, for sales of alcoholic beverages and to provide for workers' compensation. Commonwealth enterprise funds reported total retained earnings at June 30, 1994 of $\$ 197.5$ million, which represents an increase of $\$ 113.6$ million over the $\$ 83.9$ million retained earnings, as restated, reported the previous year.

Fiduciary type funds, including expendable trust funds and a pension trust fund, reported total fund balance of $\$ 15,778$ million, compared to $\$ 14,121$ million in the previous year. Total fund balances of the expendable trust funds increased $\$ 410$ million over the previous fiscal year, for total fund balances of $\$ 2,078$ million at June 30, 1994. The State Employes' Retirement System, the pension trust fund, reported a fund balance of $\$ 13,701$, an increase of $\$ 1,248$ million over the previous year. The fund balance is completely reserved for pension benefits.

## Discretely Presented Component Units

The discretely presented proprietary fund component units account for a turnpike system, loans for improving water and sewer systems, higher education and housing assistance. These discretely presented component units all reported retained earnings at June 30, 1994, totaling $\$ 1,654$ million, which represents an increase of $\$ 51$ million from the $\$ 1,603$ million retained earnings, as restated, reported the previous year.

The Public School Employes' Retirement System, a fiduciary type fund component unit, pension trust fund, reported a fund balance of $\$ 23,452$ million at June 30 , 1994, which represents a $\$ 1,733$ million increase over the $\$ 21,719$ million previous fiscal year fund balance.

The total fund equity for the College and University funds, used to account for the State System of Higher Education, a discretely presented component unit, at June 30 , 1994 was $\$ 235$ million, compared to $\$ 202$ million, as restated, at June 30, 1993.

## GENERAL FIXED ASSETS

General fixed assets of the Commonwealth are those used in the performance of general governmental functions. The fixed assets of the proprietary and the fiduciary fund types and the College and University Funds are not included in the General Fixed Assets Account Group, except for certain real property used by the SSHE. General fixed assets as of June 30,1994 amounted to $\$ 3,694$ million at actual or estimated historical cost. Depreciation is not recognized for the Commonwealth's general fixed assets. Infrastructure assets, consisting primarily of highways, roads and bridges, are not recorded in the General Fixed Assets Account Group. Both of these practices are in conformity with GAAP.

## INDEPENDENT AUDIT

The audit of the GPFS, evidenced by the Independent Auditors' Report submitted herewith, was performed jointly by the Department of the Auditor General and the independent public accounting firm of KPMG Peat Marwick LLP. It was performed pursuant to the authority vested in the Auditor General and the Governor under Section 402 of the Fiscal Code of 1929 and in the Governor under Section 701 of the Administrative Code of 1929.

The Fiscal Code provides that the Department of the Auditor General shall make all audits of transactions after their occurrence, which may be necessary, in connection with the administration of the financial affairs of the government of the Commonwealth of Pennsylvania and that it shall be the duty of the Governor to make such audits of the affairs of the Department of the Auditor General.

## CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Commonwealth of Pennsylvania for its Comprehensive Annual Financial Report as of and for the fiscal year ended June 30, 1993. This represents the eighth consecutive year the Commonwealth of Pennsylvania has received this award.

To merit a certificate of achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report which conforms to GFOA standards and satisfies both generally accepted accounting principles and applicable legal requirements. A certificate of achievement is valid for a period of one year only.

We believe the Comprehensive Annual Financial Report of the Commonwealth of Pennsylvania as of and for the fiscal year ended June 30, 1994 conforms to the GFOA standards and we are submitting it to the GFOA to determine its eligibility for a Certificate of Achievement for Excellence in Financial Reporting.

## ACKNOWLEDGMENTS

In conclusion, I wish to express my appreciation to the staff of the various Commonwealth agencies whose time and dedicated effort made this report possible and, at the same time, to reaffirm my commitment to you to maintain the highest standards of accountability in financial reporting to the citizens of the Commonwealth.


## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Commonwealth of Pennsylvania

For its Comprehensive Annual
Financial Report for the Fiscal Year Ended June 30, 1993
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.


President



* Independently Elected


## Financial Section



Commonwealth of Pennsylvania
Office of the Auditor General Harrisburg, PA 17120

Certified Public Accountants

BARBARA HAFER

225 Market Street<br>Suite 300<br>P.O. Box 1190<br>Harrisburg, PA 17108-1190

## Independent Auditors' Report

The Honorable Robert P. Casey, Governor<br>Commonwealth of Pennsylvania<br>Harrisburg, Pennsylvania

We have jointly audited the general purpose financial statements of the Commonwealth of Pennsylvania as of and for the fiscal year ended June 30, 1994, as listed in the accompanying table of contents. These general purpose financial statements are the responsibility of the Commonwealth's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not jointly audit the financial statements of certain component units, which represent 82 percent of total assets of the Trust and Agency Funds, 100 percent of the revenues of the Pension Trust Fund, and 100 percent of the discretely presented component units. The financial statements of these component units were audited by other auditors, including KPMG Peat Marwick LLP acting separately, whose reports thereon have been furnished to us and our opinion expressed herein, insofar as it relates to the amounts included for those component units, is based solely on the reports of the other auditors. KPMG Peat Marwick LLP has audited separately 83 percent of total assets and 87 percent of total revenues of the discretely presented component units.

We conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audit and the reports of other auditors, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Commonwealth of Pennsylvania at June 30, 1994, and the results of its operations and the cash flows of its Proprietary Funds for the fiscal year then ended, in conformity with generally accepted accounting principles.

As discussed in Note $C$ to the general purpose financial statements, the Commonwealth of Pennsylvania adopted the provisions of the Governmental Accounting Standards Board's Statement No. 14, "The Financial Reporting Entity," and Statement No. 16, "Accounting for Compensated Absences," effective July 1, 1993. In addition, the State System of Higher Education, a discretely presented component unit reported as College and University Funds, adopted the provisions of the Financial Accounting Standards Board's Statement No. 106, "Employers Accounting for Postretirement Benefits Other Than Pensions," effective July 1, 1993.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The combining financial statements and schedules listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the general purpose financial statements of the Commonwealth of Pennsylvania. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

We did not audit the data included in the introductory and statistical sections of this report and, therefore, express no opinion thereon.


November 18, 1994

KPMG-peatinaxuick LIP

## General Purpose Financial Statements



Commonwealth of Pennsylvania
COMBINED BALANCE SHEET
All Fund Types, Account Groups and Component Units






COMMONWEALTH OF PENNSYLVANIA
戠密



$=: \ddot{\infty}$
$\vdots \ddot{\infty}$
$\leftrightarrow$

 No




ASSETS AND OTHER DEBITS

















Amounts available in Commonwealth
Retirement of general obligation bonds .
Retirement of general obligation bonds .
Retirement of other bonds ...........
Retirement of other bonds ............
Other general long-term obligations-
Note B . . . . . . . . ....................
Amounts to be provided for the
retirement of:
General obligation bonds
Other bonds ...........
Other bonds .
TOTAL ASSETS AND OTHER DEBITS .
Other general long-term obligations
.
Amounts to be provided for the
(ineral
Funds for:

| . . . |
| :---: |
| $\$ 3,139,570$ |
| $\$ 1,561,289$ |
| 1 | c-r

- See notes to financial statements.
All Fund Types，Account Groups and

| COMMONWEALTH OF PENNSYLVANIA <br> （Expressed in Thousands）Govermmental Fund Types |  |  |  |  | Proprietary Fund Types |  | Fiduciary <br> Fund Type | Account Groups |  |  | $\begin{gathered} \text { Conpmenert } \\ \text { Units } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| LIABILITIES，EQUTTY AND OTHER CREDITS | General | $\begin{aligned} & \text { Special } \\ & \text { Revenve } \end{aligned}$ | $\begin{aligned} & \text { Debt } \\ & \text { Serrice } \end{aligned}$ | $\begin{aligned} & \text { Capital } \\ & \text { Projects } \end{aligned}$ | Enterpise | $\begin{aligned} & \text { Luternal } \\ & \text { Serrike } \end{aligned}$ | $\begin{aligned} & \text { Trust } \\ & \text { and } \\ & \text { Agacy } \end{aligned}$ | $\begin{gathered} \text { General } \\ \text { FFrxd } \\ \text { Aneels } \end{gathered}$ | General Lang－Tern Obligations |  |  |  |
| Liabilities： |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities | 1，286，868 | 559，058 | 34 | 81，591 | 87，908 | 12，531 | 325，439 | \＄． | \＄．．． | 2，353，429 | 337，165 | \＄2，690，594 |
| Investment purchases payable．． |  |  |  |  |  |  |  |  |  |  | 1，100，845 | 1，100，845 |
| Tax refunds payable | 327，283 | 807 |  |  |  |  | 2，535 |  |  | 330，625 |  | 330，625 |
| Matured debt principal and interest payable |  |  | 15，272 |  |  |  |  |  |  | 15，272 |  | 15，272 |
| Due to other funds－Note H．．．．．．．．．．．．．．．．． | 160，810 | 34，713 | 2，184 | 178 | 22，095 | 9，054 | 6，387 |  | ．．． | 235，421 | 129，488 | 364，909 |
| Due to primary government－Note H |  |  |  |  |  |  |  |  |  |  | 50，084 | 50，084 |
| Due to component units－Note H | 144，075 | 5，395 |  |  |  |  |  |  |  | 149，470 |  | 149，470 |
| Due to other governments． | 306，553 | 26，950 |  |  | 503 | 53 | 199，054 |  |  | 533，113 | 11，654 | 544，767 |
| Deferred revenue． | 19，610 | 20，179 | 18，644 |  | 82，087 |  |  |  |  | 140，520 | 2，185，640 | 2，326，160 |
| Notes payable－Note J |  |  |  |  | 713 | 3，970 |  |  |  | 4，683 | 489，588 | 494，271 |
| Demand revenue bonds payable－Note J． |  |  |  |  |  |  |  |  |  |  | 310，000 | 310，000 |
| Advances from other funds． |  | 2，175 |  |  | 68，000 |  |  |  |  | 70，175 |  | 70，175 |
| Other liabilities | 1，431 |  | 907 |  | 13，099 |  | 491，077 |  |  | 506，514 | 487，687 | 994，201 |
| Insurance loss liability ．．．．．． |  |  |  |  | 1，198，244 |  |  |  |  | 1，198，244 |  | 1，198，244 |
| General obligation bonds payable－Note K |  |  |  |  |  |  |  |  | 5，100，012 | 5，100，012 |  | 5，100，012 |
| Bonds payable－Note K ．．．．．．．．．．．．．．．． |  |  |  |  |  |  |  |  |  |  | 2，214，345 | 2，214，345 |
| Revenue bonds payable－Note K |  |  |  |  |  |  |  |  |  |  | 4，543，498 | 4，543，498 |
| Capital lease and other general long－term obligations－Note K | ．． | ．． |  | ．． | ．．． | ．．． | ．． |  | 3，361，118 | 3，361，118 | 265，753 | 3，626，871 |
| total habilities | 2，246，630 | 649，277 | 37，041 | 81，769 | 1，472，649 | 25，608 | 1，024，492 |  | 8，461，130 | 13，998，596 | 12，125，747 | 26，124，343 |

$1,351,138$
$3,929,731$
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$\mathbf{5}, 100,012$




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## 1H

 $\vdots \vdots \mid$ ：
June 30， 1994

## COMMONWEALTH OF PENNSYLVANIA

（Expressed in Thousands）Governmental Fund Types

## 

## COMBINED BALANCE SHEET

## Component Units－（continued）

LIABILITIES，EQUTTY AND OTHER CREDITS

| 筒 | הু |
| :---: | :---: |
| 旁 | 烒 |

Accounts payable and accrued liabilites．
Tax refiunds payable ．．．．． Due to other funds－Note H．．．．．．．．．． Due to component units－Note H ． Due to other governments．． Notes payable－Note J Demand revenue bonds paya
Advances from other funds． Other liabilities ．．．．．．．

Bonds payable－Note K payable
Revenue bonds payable－Note K ．
Capitad lease and other general long－term
obligations－Note K ．．．．．．．．．．．．．
TOTAL LIABILITIES ．
Equity and Other Credits：
Contributed capital－Note H
Investment in fixed assets ．．
Investment in fixed assets ．
Retained earnings：

Unreserved．
Fund balance：
Reserved for：



| 4,837 |
| :---: |
| $\ldots$ |
| $\cdots$ |
| $\cdots$ |
| $(168,706)$ |
| 112,851 |





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혁
$\stackrel{n}{4}$ $\rightarrow$ ．．．

－••

Reserved for：
290，004 229，760
8：夺芯：： 0
 892，940－ 912,012
290,004
69,475
$\ldots \cdots$
$\ldots \cdots$
$\cdots \cdots$
$\cdots \cdots$
5,371
$\$ 3,139,570 \$ 1,561,289$
－See notes to financial statements．－

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

|  | Governmental Fund Types |  |  |  |  |  |  |  | Fiduciary <br> Fund Type <br> Expendable <br> Trust |  | Total <br> (Memorandum <br> Only) <br> Primary <br> Government |  |  |  | Total (Memorandum Only) Reporting Entity |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General |  | Special <br> Revenue |  | Debt Service |  | Capital <br> Projects |  |  |  |  | ponent aits |  |  |
| REVENUES: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes ............................................. | \$ | 14,607,635 | \$ | 1,486,905 | \$ | $\ldots$ | \$ |  | \$ | 6,242 |  |  | \$ | 16,100,782 | \$ |  |  | 16,100,782 |
| Unemployment taxes ......................... |  |  |  |  |  | $\ldots$ |  | $\ldots$ |  | ,890,038 |  | 1,890,038 |  | $\ldots$ |  | 1,890,038 |
| License and fees .............................. |  | 147,566 |  | 593,157 |  | $\ldots$ |  |  |  | 63,976 |  | 804,699 |  |  |  | 804,699 |
| Intergovernmental ........................... |  | 6,758,120 |  | 941,178 |  | ... |  | 4,818 |  | 643,505 |  | 8,347,621 |  |  |  | 8,347,621 |
| Charges for sales and services ............. |  | 670,710 |  | 170,426 |  |  |  | 6,384 |  | .... |  | 847,520 |  | 1,013 |  | 848,533 |
| Investment income ........................... |  | 39,419 |  | 33,278 |  | 1,515 |  | 5,117 |  | 101,551 |  | 180,880 |  | 12,796 |  | 193,676 |
| Lottery revenues .............................. |  |  |  | 1,574,949 |  |  |  | .... |  | ... |  | 1,574,949 |  | .... |  | 1,574,949 |
| Lease rental principal and interest ........ |  |  |  |  |  | 3,964 |  |  |  | $\ldots$ |  | 3,964 |  | 174,141 |  | 178,105 |
| Other ............................................. |  | 80,262 |  | 72,203 |  | 15,095 |  | 31 |  | 11,239 |  | 178,830 |  | 9,463 |  | 188,293 |
| TOTAL REVENUES .................. |  | 22,303,712 |  | 4,872,096 |  | 20,574 |  | 16,350 |  | 2,716,551 |  | 29,929,283 |  | 197,413 |  | 30,126,696 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General government ......................... |  | 1,019,679 |  | 1,130,300 |  | $\ldots$ |  | 2,275 |  | 5,138 |  | 2,157,392 |  | $\ldots$ |  | 2,157,392 |
| Protection of persons and propenty ....... |  | 1,659,047 |  | 16,004 |  | $\ldots$ |  | 97,588 |  | 35,373 |  | 1,808,012 |  | $\ldots$ |  | 1,808,012 |
| Public health and welfare ................... |  | 10,903,274 |  | 671,664 |  | $\ldots$ |  | .... |  | 2,266,062 |  | 13,841,000 |  |  |  | 13,841,000 |
| Public education .............................. |  | 6,784,190 |  |  |  | $\ldots$ |  |  |  | .... |  | 6,784,190 |  | 2,399 |  | 6,786,589 |
| Conservation of natural resources ........ |  | 309,792 |  | 214,010 |  | .... |  | 1,599 |  | $\cdots$ |  | 525,401 |  | . ... |  | 525,401 |
| Economic development and assistance |  | 254,955 |  | 8,898 |  | $\ldots$ |  | 8,359 |  | $\ldots$ |  | 272,212 |  | $\ldots$ |  | 272,212 |
| Transportation................................. |  | 282,127 |  | 2,312,744 |  | $\ldots$ |  | 100,675 |  | $\ldots$ |  | 2,695,546 |  |  |  | 2,695,546 |
| Capital outlay .................................... |  | 18,595 |  | 27,796 |  | $\ldots$ |  | 163,692 |  | $\ldots$ |  | 210,083 |  | 214,739 |  | 424,822 |
| Debt Service: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement ........................... |  |  |  | . 15 |  | 482,344 |  |  |  |  |  | 482,344 |  | $82,738$ |  | $565,082$ |
| Interest and fiscal charges .................. |  | 8,975 |  | 15 |  | 282,741 |  |  |  |  |  | 291,731 |  | 127,592 |  | 419,323 |
| TOTAL EXPENDITURES ......... |  | 21,240,634 |  | 4,381,431 |  | 765,085 |  | 374,188 |  | 2,306,573 |  | 29,067,911 |  | 427,468 |  | 29,495,379 |
| REVENUES OVER (UNDER) EXPENDITURES $\qquad$ |  | 1,063,078 |  | 490,665 |  | (744,511 ) |  | $(357,838)$ |  | 409,978 |  | 861,372 |  | 230,055 ) |  | 631,317 |
| OTHER FINANCING SOURCES (USES): 32046 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Refunding bond proceeds ................... |  |  |  |  |  | 674,819 |  |  |  | $\cdots$ |  | 674,819 |  | 158,896 |  | 833,715 |
| Operating transfers in-Note H .......... |  | 320,242 |  | 359,416 |  | 756,113 |  |  |  | ) |  | 1,435,776 |  | 483,874 |  | 1,919,650 |
| Operating transfers out-Note H ........ |  | (597,583) |  | (733,595) |  | (894) |  | $(55,476)$ |  | (123) |  | (1,387,671) |  | (483,874) |  | (1,871,545) |
| Operating transfers to component units- <br> Note H $\qquad$ |  | (619,042) |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |  | (619,042) |  |  |  | (619,042) |
| Payment to refunded bond escrow agent $\qquad$ |  | .... |  | $\ldots$ |  | (674,819) |  | $\ldots$ |  |  |  | (674,819) |  | (151,402) |  | (826,221) |
| Capital lease and installment purchase obligations $\qquad$ |  | 12,660 |  | 9,428 |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |  | 22,088 |  | $\ldots$ |  | 22,088 |
| NET OTHER FINANCING <br> SOURCES (USES) $\qquad$ |  | (883,723) |  | (312,705) |  | 755,219 |  | 295,353 |  | (118) |  | $(145,974)$ |  | 231,688 |  | 85,714 |
| REVENUES AND OTHER SOURCES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| OVER (UNDER) EXPENDITURES <br> AND OTHER USES $\qquad$ |  | 179,355 |  | 177,960 |  | 10,708 |  | (62,485) |  | 409,860 |  | 715,398 |  | 1,633 |  | 717,031 |
| FUND BALANCES, AS RESTATED, <br> JULY 1,1993 |  | 698,945 |  | 764,996 |  | 53,474 |  | 175,336 |  | 1,667,687 |  | 3,360,438 |  | 267,234 |  | 3,627,672 |
| RESIDUAL EQUTTY TRANSFERS- <br> NOTE H $\qquad$ |  | 14,640 |  | $(30,944)$ |  | $\ldots$ |  | $\ldots$ |  |  |  | $(16,304)$ |  | $\ldots$ |  | (16,304) |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

COMMONWEALTH OF PENNSYLVANIA
(Expressed in Thousands)

|  | General Fund |  |  |  | Budgeted Special Revenue Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget | Actual | $\begin{gathered} \text { Variance } \\ \text { Favorable } \\ \text { (Unfavorable) } \\ \hline \end{gathered}$ |  | Budget |  | Actual |  | $\begin{gathered} \text { Variance } \\ \text { Yavorable } \\ \text { (Unfaworable) } \end{gathered}$ |  |
| REVENUES: |  |  |  |  |  |  |  |  |  |  |
| State Programs: |  |  |  |  |  |  |  |  |  |  |
| Taxes, net of refunds | \$14,719,300 | \$14,728,241 | \$ | 8,941 | \$ | 953,849 | \$ | 970,467 | \$ | 16,618 |
| Lottery receipts |  |  |  |  |  | 790,546 |  | 848,265 |  | 57,719 |
| Liquor store profits transfer | 40,000 | 47,000 |  | 7,000 |  |  |  |  |  |  |
| Licenses and fees ... | 59,700 | 65,684 |  | 5,984 |  | 467,400 |  | 476,426 |  | 9,026 |
| Fines, penalties and interest | 23,900 | 24,845 |  | 945 |  |  |  |  |  |  |
| Departmental services. | 864,791 | 864,791 |  |  |  | 50,753 |  | 50,753 |  |  |
| Miscellaneous | 114,600 | 130,372 |  | 15,772 |  | 77,663 |  | 76,387 |  | $(1,276)$ |
| TOTAL STATE PROGRAMS <br> Federal Programs $\qquad$ | $\begin{array}{r} \hline 15,822,291 \\ 7,484,127 \end{array}$ | $\begin{array}{r} 15,860,933 \\ 6,985,379 \\ \hline \end{array}$ |  | $\begin{gathered} 38,642 \\ (498,748) \end{gathered}$ |  | $\begin{array}{r} 2,340,211 \\ 718,497 \\ \hline \end{array}$ |  | $\begin{array}{r} 2,422,298 \\ 709,747 \\ \hline \end{array}$ |  | $\begin{aligned} & 82,087 \\ & (8,750) \end{aligned}$ |
| TOTAL REVENUES | 23,306,418 | 22,846,312 |  | $(460,106)$ |  | 3,058,708 |  | 3,132,045 |  | 73,337 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |  |  |
| State Programs: |  |  |  |  |  |  |  |  |  |  |
| General government | 1,360,107 | 1,280,651 |  | 79,456 |  | 552,258 |  | 539,649 |  | 12,609 |
| Protection of persons and property | 1,453,621 | 1,431,542 |  | 22,079 |  | 222,104 |  | 215,542 |  | 6,562 |
| Public health and welfare .. | 5,619,967 | 5,599,903 |  | 20,064 |  | 600,048 |  | 591,783 |  | 8,265 |
| Public education .... | 6,706,208 | 6,695,506 |  | 10,702 |  | 1,804 |  | 1,476 |  | 328 |
| Conservation of natural resources | 253,414 | 252,428 |  | 986 |  |  |  |  |  |  |
| Economic development and assistance | 262,135 | 260,391 |  | 1,744 |  |  |  |  |  |  |
| Transportation | 278,837 | 278,757 |  | 80 |  | 1,088,993 |  | 1,078,454 |  | 10,539 |
| TOTAL STATE PROGRAMS | 15,934,289 | 15,799,178 |  | 135,111 |  | 2,465,207 |  | 2,426,904 |  | 38,303 |
| Federal Programs | 7,484,127 | 6,985,379 |  | 498,748 |  | 718,497 |  | 709,747 |  | 8,750 |
| TOTAL EXPENDITURES . | 23,418,416 | 22,784,557 |  | 633,859 |  | 3,183,704 |  | 3,136,651 |  | 47,053 |
| REVENUES OVER (UNDER) EXPENDITURES | $(111,998)$ | 61,755 |  | 173,753 |  | (124,996) |  | $(4,606)$ |  | 120,390 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |  |  |
| Prior year lapses ... | 59,080 | 59,080 |  |  |  | 32,386 |  | 32,386 |  |  |
| Transfer to tax stabilization reserve fund |  | $(33,575)$ |  | $(33,575)$ |  |  |  | $\cdots$ |  |  |
| Increase in budgeted revenues | 38,642 | . . . |  | $(38,642)$ |  | 28,433 |  | . ... |  | $(28,433)$ |
| NET OTHER FINANCING SOURCES | 97,722 | 25,505 |  | $(72,217)$ |  | 60,819 |  | 32,386 |  | $(28,433)$ |
| REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES - NOTE M $\qquad$ | $(14,276)$ | 87,260 |  | 101,536 |  | $(64,177)$ |  | 27,780 |  | 91,957 |
| UNRESERVED/UNDESIGNATED FUND BALANCES (BUDGETARY BASIS), AS RESTATED, JULY 1, 1993 | 214,915 | 214,915 |  | . . . ${ }^{\text {a }}$ |  | 188,305 |  | 188,305 |  | . . . |
| UNRESERVED/UNDESIGNATED FUND BALANCES (BUDGETARY BASIS), JUNE 30, 1994. | \$ 200,639 | \$ 302,175 | \$ | 101,536 | \$ | 124,128 | \$ | 216,085 | \$ | $\underline{ } 91,957$ |

## All Proprietary Fund Types, Pension Trust Fund and Discretely Presented Component Units

## COMMONWEALTH OF PENNSYLVANIA



COMBINED STATEMENT OF CASH FLOWS
All Proprietary Fund Types and
Discretely Presented Component Units
For the Fiscal Year Ended June 30, 1994

| COMMONWEALTH OF PENNSYLVANIA (Expressed in Thousands) | Proprietary Funds |  |  |  | $\begin{gathered} \text { Total } \\ \text { (Memorandum } \\ \text { Orly) } \\ \text { Primary } \\ \text { Government } \\ \hline \end{gathered}$ |  | ComponentUnits |  | $\begin{gathered} \text { Total } \\ \text { (Memorandum } \\ \text { Only) } \\ \text { Reporting Entity } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | aterprise |  | $\begin{aligned} & \text { ernal } \\ & \text { reice } \end{aligned}$ |  |  |  |  |  |  |
| CASH USED FOR OPERATIONS: |  |  |  |  |  |  |  |  |  |  |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: |  |  |  |  |  |  |  |  |  |  |
| Depreciation....... |  | 6,909 |  | 5,497 |  | 12,406 |  | 142,964 |  | 155,370 |
| Net amortization .. |  |  |  | .... |  |  |  | 170 |  | 170 |
| Provision for uncollectible accounts .............................................. |  | 15,413 |  | $\ldots$ |  | 15,413 |  | 22,847 |  | 38,260 |
| Nonoperating revenues ................................................................. |  |  |  |  |  |  |  | 42,562 |  | 42,562 |
| Changes in assets and liabilities: |  |  |  |  |  |  |  |  |  |  |
| Increase in receivables ........... |  | (57,659) |  | (38) |  | $(57,697)$ |  | (201,282) |  | (258,979) |
| (Increase) decrease in due from other funds .................................... |  | (3,909) |  | 2,475 |  | (1,434) |  |  |  | (1,434) |
| Increase in due from primary govemment ................................... |  | .... |  |  |  |  |  | $(3,041)$ |  | $(3,041)$ |
| Increase in due from component units ...................................... |  |  |  | (959) |  | (959) |  |  |  | (959) |
| (Increase) decrease in due from other governments .............................. |  | 16 |  | 124 |  | 140 |  | 6,721 |  | 6,861 |
| (Increase) decrease in inventory ................................................. |  | $(4,151)$ |  | $(1,127)$ |  | $(5,278)$ |  | 1,571 |  | $(3,07)$ |
| (Increase) decrease in other current assets ............... |  | 377 |  | 1,334 |  | 1,711 |  | ( 5,643 ) |  | $(3,932)$ |
| Increase (decrease) in accounts payable and and accrued liabilities .......... |  | 2,631 |  | 1,902 |  | 4,533 |  | (10,142) |  | $(5,609)$ |
| Increase (decrease) in due to other funds ......................................... |  | ( 642 ) |  | 6,087 |  | 5,445 |  | ( 39,769 ) |  | $(34,324)$ |
| Increase in due to primary government ................................................ |  |  |  |  |  |  |  | 37,962 |  | 37,962 |
| Increase in due to other governments .................................................. |  | 110 |  | 7 |  | 117 |  | 1,960 |  | 2,077 |
| Increase in deferred revenue........................... |  | 30,296 |  | $\ldots$ |  | 30,296 |  | 2,121 |  | 32,417 |
| Increase in insurance loss liability ............................................ |  | 81,928 |  | $\cdots$ |  | 81,928 |  |  |  | 81,928 |
| Increase in other current liability ................................................... |  | 4,174 |  | $\ldots$ |  | 4,174 |  | 6,240 |  | 10,414 |
| TOTAL ADJUSTMENTS .................................................... |  | 75,493 |  | 15,302 |  | 90,795 |  | 5,241 |  | 96,036 |
| NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES ................. |  | 234,088 |  | 23,533 |  | 257,621 |  | (175,797) |  | 81,824 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: |  |  |  |  |  |  |  |  |  |  |
| Proceeds from issuarse of notes payable and revenue bonds ............................. |  |  |  |  |  |  |  | 960,045 |  | 960,045 |
| Principal paid on notes payable and revenue bonds ....................................... |  | (712) |  | (1,161) |  | $(1,873)$ |  | (1,010,546) |  | (1,012,419) |
| Interest paid on notes payable and revenue bonds .......................................... |  | (55) |  | (320) |  | (375) |  |  |  | (375) |
| Operating transfers from primary govermment................................................ |  |  |  | .... |  |  |  | 254,128 |  | 254,128 |
| Operating transfers out .................................................................. |  | (48,105) |  | $\ldots$ |  | $(48,105)$ |  |  |  | (48,105) |
| Increase in contributed capital ........................................................... |  | 20,765 |  | $\ldots$ |  | 20,765 |  | 70,000 |  | 90,765 |
| Decrease in contributed capital .............................................................. |  | (7) |  | $\ldots$ |  | (7) |  | (93,390) |  | (93,397) |
| NET CASH PROVIDED BY (USED FOR) NONCAPITAL |  |  |  |  |  |  |  |  |  |  |
| FINANCING ACTIVITIES ............................................................... |  | $(28,114)$ |  | (1,481) |  | (29,595) |  | 180,237 |  | 150,642 |
| CASH Flows from capital and related financing accounts: |  |  |  |  |  |  |  |  |  |  |
| Proceeds from issuance of revenue bonds ............................................... |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |  | 160,776 |  | 160,776 |
| Principal paid on revenue bonds .................. |  | $\ldots$ |  |  |  |  |  | $(7,655)$ |  | $(7,655)$ |
| Interest paid on revenue bonds .............................. |  |  |  | (579) |  | (579) |  | (45,399) |  | (45,978) |
| Increases in contributed capital ...................................................... |  | 751 |  | $\cdots$ |  | 751 |  | 143,367 |  | 144,118 |
| Decrease in contributed capital ........................................................ |  |  |  |  |  |  |  | $(3,260)$ |  | $(3,260)$ |
| Acquisition and construction of capital assets ............................................... |  | (3,442) |  | (9,111) |  | (12,553) |  | (237,789) |  | (250,342) |
| Proceeds from sale of capital assets ......................................................... |  | .... |  | 1,044 |  | 1,044 |  | .... |  | 1,044 |
| NET CASH PROVIDED BY (USER FOR) CAPITAL AND RELATED |  |  |  |  |  |  |  |  |  |  |
| FINANCING ACTIVITIES ....................................................................... |  | $(2,691)$ |  | (8,646) |  | (11,337) |  | 10,040 |  | (1,297) |
| CASH FLOWS FROM INVESTING ACTIVITIES: |  |  |  |  |  |  |  |  |  |  |
| Purchase of investments ................................................................ |  | (3,922,906) |  | (67,163) |  | (3,990,069) |  | (10,319,237) |  | (14,309,306) |
| Proceeds from sale of maturities of investments ......................................... |  | 3,715,512 |  | 53,059 |  | 3,768,571 |  | 10,322,571 |  | 14,091,142 |
| Investment income ........................................................................... |  | 2,964 |  | 723 |  | 3,687 |  | 15,877 |  | 19,564 |
| NET CASH PROVIDED BX (USED FOR) INVESTING ACTIVITIES ................ |  | (204,430) |  | (13,381) |  | (217,811) |  | 19,211 |  | (198,600) |
| NET INCREASE (DECREASE) IN CASH .............................................. |  | (1,147) |  | 25 |  | $(1,122)$ |  | 33,691 |  | 32,569 |
| CASH, JULY 1, 1993............................................................................ |  | 10,728 |  | 384 |  | 11,112 |  | 31,275 |  | 42,387 |
|  | \$ | 9,581 | \$ | 409 | \$ | 9,990 | \$ | 64,966 | \$ | 74,956 |

During the fiscal year ended June 30, 1994 the Pennsylvania Higher Education Assistance Agency, a discretely presented component unit, entered into a capital lease for a building, in the amount of $\$ 56,837$.


## COMMONWEALTH OF PENNSYLVANIA <br> (Expressed in Thousands)

|  | Pennsylvania Ffigher <br> Educational Facilities Authority | State Public School Building Authority |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS AND OTHER DEBITS |  |  |  |  |  |
| Assets: |  |  |  |  |  |
| Cash-Note D . . . . . . . . . . . . . . . . . . . . . . . . . . . . | \$ 8,866 | \$ | 1,672 | \$ | 10,538 |
| Temporary investments-Note D | 149,508 |  | 125,588 |  | 275,096 |
| Long-term investments-Note D | 43,964 |  | 8,148 |  | 52,112 |
| Receivables, net: |  |  |  |  |  |
| Accounts. . |  |  | 2 |  | 2 |
| Accrued interest. | 702 |  | 566 |  | 1,268 |
| Loans-Note G |  |  | 1,183 |  | 1,183 |
| Lease rental-Note G | 1,833,434 |  | 275,621 |  | 2,109,055 |
| Other Debits: |  |  |  |  |  |
| Amounts available for retirement of other bonds....... | 56,362 |  | 5,272 |  | 61,634 |
| Amounts to be provided for the retirement of: 21575 |  |  |  |  |  |
| Other bonds ................................... | 1,877,090 |  | 275,621 |  | 2,152,711 |
| Other general long-term obligations............... | . . |  | 161 |  | 161 |
| TOTAL ASSETS AND OTHER DEBITS | \$3,969,926 | \$ | 693,834 |  | 4,663,760 |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |
| Accounts payable and accrued liabilities............. | \$ 1,289 | \$ | 2,925 | \$ | 4,214 |
| Due to primary government-Note H................ |  |  | -1 |  | ${ }^{1}$ |
| Deferred revenue. | 1,833,434 |  | 275,621 |  | 2,109,055 |
| Notes payable-Note J |  |  | 66,977 |  | 66,977 |
| Other liabilities ...... |  |  | 140 |  | 140 |
| Bonds payable-Note K | 1,933,452 |  | 280,893 |  | 2,214,345 |
| Capital lease and other general long-term obligation- |  |  |  |  |  |
| Note K . ..................................... | . . . |  | 161 |  | 161 |
| TOTAL LIABILIties . . . . . . . . . . . . . . . . . . . . . | 3,768,175 |  | 626,718 |  | 4,394,893 |
| Fund Balance: |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |
| Long-term investments .......................... | 43,964 |  | 8,148 |  | 52,112 |
| Restricted fund balance |  |  | 3,647 |  | 3,647 |
| Unreserved: |  |  |  |  |  |
| Designated for: |  |  |  |  |  |
| Capital projects | 86,502 |  | 42,929 |  | 129,431 |
| Debt Service: |  |  |  |  |  |
| Retirement of other bonds . . . . . . . . . . . . . . . . . . | 56,362 |  | 5,272 |  | 61,634 |
| Undesignated . ................................. | 14,923 |  | 7,120 |  | 22,043 |
| TOTAL FUND BALANCES | 201,751 |  | 67,116 |  | 268,867 |
| TOTAL LIABILITIES AND FUND BALANCES | \$ 3,969,926 | \$ | 693,834 |  | 4,663,760 |

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

|  | Pennsylvania <br> Higher <br> Educational <br> Facilities <br> Authority | State Public <br> School <br> Building <br> Authority |
| :--- | :--- | :--- |
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COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS / FUND BALANCE
Proprietary Funds and Pension Trust Fund Discretely Presented Component Units

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)


| COMMONWEALTH OF PENNSYLVANLA (Expressed in Thousands) | Pennsylvania Turnpike Commission (May 31, 1994) |  | Pennsylvania Industrial Development Authority |  | Pennsylvania Housing Finance Agency |  | Pennsylvania Higher Education Assistance Agency |  | Pennsylvania Infrastructure Investment Authority |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CASH USED FOR OPERATIONS: <br> Operating income (loss) | \$ | 12,743 | \$ | 6,723 | \$ | 17,629 | \$ | (219,850) | \$ | 1,717 | \$ | (181,038) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: |  |  |  |  |  |  |  |  |  |  |  |  |
| Depreciation ..................................................... |  | 134,851 |  | $\ldots$ |  | 309 |  | 7,773 |  | 31 |  | 142,964 |
| Net amoritization. |  | .... |  | 170 |  |  |  | .... |  |  |  | 170 |
| Provisions for unallocable accounts ....................... |  |  |  | 1,825 |  | 18,208 |  |  |  | 2,814 |  | 22,847 |
| Nonoperating revenues ....................................... |  | 38,231 |  | .... |  | .... |  | 4,331 |  |  |  | 42,562 |
| Changes in assets and liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |
| Increase in receivables. |  | (3,978) |  | (12,618) |  | $(20,499)$ |  | (24,607) |  | (139,580) |  | $(201,282)$ |
| Increase in due from primary government ........... |  | (2,059) |  | .... |  | .... |  | (982) |  | .... |  | $(3,041)$ |
| Decrease in due from other governments ............. |  |  |  | .. |  |  |  | 6,721 |  |  |  | 6,721 |
| Decrease in inventory ...................................... |  | 1,571 |  |  |  |  |  |  |  |  |  | 1,571 |
| (Increase) decrease in other current assets ........... |  | (951) |  | $(8,864)$ |  | 3,574 |  | 709 |  | (111) |  | $(5,643)$ |
| Increase (decrease) in accounts payable and account liabilities $\qquad$ |  | (2,735 ) |  | (135) |  | $(12,437)$ |  | 4,065 |  | 1,100 |  | $(10,142)$ |
| Decrease in due to other funds .......................... |  | .... |  | .... |  |  |  | .... |  | $(39,769)$ |  | $(39,769)$ |
| Increase (decrease) in due to primary government $\qquad$ |  | 107 |  | (4) |  | 14 |  | 26 |  | 37,819 |  | 37,962 |
| Decrease in due to other governments ................ |  |  |  | .... |  |  |  | 1,959 |  | 1 |  | 1,960 |
| Increase (decrease) in deferred revenue ............... |  | .... |  |  |  | (1,789) |  | 4,494 |  | ( 584 ) |  | 2,121 |
| Increase (decrease) in other current liabilities ....... |  | (2,771) |  | (4,536) |  | 12,405 |  | 1,142 |  | .... |  | 6,240 |
| TOTAL ADJUSTMENTS ......................... |  | 162,266 |  | $(24,162)$ |  | (215) |  | 5,631 |  | $(138,279)$ |  | 5,241 |
| NET CASH PROVIDED BY <br> (USED FOR) OPERATING ACTIVITIES |  | 175,009 |  | $(17,439)$ |  | 17,414 |  | (214,219) |  | (136,562) |  | (175,797) |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: |  |  |  |  |  |  |  |  |  |  |  |  |
| Proceeds from issuance of notes payable and revenue bonds $\qquad$ |  |  |  | 357,348 |  | 567,392 |  | 35,305 |  |  |  | 960,045 |
| Principal paid on notes payable and revenue bonds.......... |  |  |  | $(276,822)$ |  | $(698,919)$ |  | (34,805) |  | $\ldots$ |  | (1,010,546) |
| Operating transfers from primary government ................ |  |  |  |  |  | 19,500 |  | 234,628 |  |  |  | 254,128 |
| Increase in contributed capital .................................... |  |  |  | 70,000 |  |  |  | .... |  | $\ldots$ |  |  |
| Decrease in contributed capital ................................... |  |  |  | $(93,390)$ |  | $\ldots$ |  | .... |  | .... |  | $(93,390)$ |
| NET CASH PROVIDED BY (USED FOR) NONCAPITAL <br> FINANCING ACTIVITIES |  | $\ldots$ |  | 57,136 |  | (112,027) |  | 235,128 |  | $\ldots$ |  | 180,237 |
| CASH FLOWS FROM CAPITAL AND RELATED |  |  |  |  |  |  |  |  |  |  |  |  |
| FINANCING ACTIVITIES: |  |  |  |  |  |  |  |  |  |  |  |  |
| Proceeds from issuance of revenue bonds ..................... |  | 110,776 |  |  |  | $\ldots$ |  | $\ldots$ |  | 50,000 |  | 160,776 |
| Principal paid on revenue bonds .................................. |  | $(7,030)$ |  | $\ldots$ |  | $\ldots$ |  |  |  | (625) |  | (7,655) |
| Interest paid on revenue bonds .................................... |  | $(45,399)$ |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |  | .... |  | $(45,399)$ |
| Increases in contributed capital ................................... |  | 6,083 |  |  |  |  |  |  |  | 137,284 |  | 143,367 |
| Decrease in contributed capital ................................... |  |  |  | $\ldots$ |  |  |  | (18361) |  | (3,260) |  | $(3,260)$ $(237,789)$ |
| Acquisition and construction of capital assets ................ |  | $(217,906)$ |  | $\ldots$ |  | (1,519) |  | $(18,361)$ |  | (3) |  | $(237,789)$ |
| NET CASH PROVIDED BY (USED FOR) CAPITAL AND RELATED FINANCING ACTIVITIES $\qquad$ |  | (153,476) |  | $\ldots$ |  | (1,519) |  | $(18,361)$ |  | 183,396 |  | 10,040 |
| CASH FLOWS FROM INVESTING ACTIVITIES: |  |  |  |  |  |  |  |  |  |  |  |  |
| Purchase of investments ............................................ |  | (178,172) |  | (,577,932) |  | $(491,767)$ |  | (1,395,610) |  | (675,756) |  | (0,319,237) |
| Proceeds for sale and maturities of investments .............. |  | 170,313 |  | 7,538,201 |  | 584,879 |  | 1,398,612 |  | 630,566 |  | 10,322,571 |
| Investment income ................................................... |  | 15,877 |  | .... |  | .... |  | .... |  | .... |  | 15,877 |
| NET CASH PROVIDED BY (USED FOR) <br> INVESTING ACTIVITIES $\qquad$ |  | 8,018 |  | (39,731) |  | 93,112 |  | 3,002 |  | $(45,190)$ |  | 19,211 |
| NET INCREASE (DECREASE) IN CASH ............. |  | 29,551 |  | (34) |  | $(3,020)$ |  | 5,550 |  | 1,644 |  | 33,691 |
| CASH, JULY 1, 1993 .................................................... |  | 4,646 |  | 1,078 |  | 6,309 |  | 17,900 |  | 1,342 |  | 31,275 |
| CASH, JUNE 30, 1994 .................................................... | \$ | 34,197 | \$ | 1,044 | \$ | 3,289 | \$ | 23,450 | \$ | 2,986 | \$ | 64,966 |

During the fiscal year ended June 30, 1994 the Pennsylvania Higher Education Assistance Agency entered into a capital lease for a building, in the amount of $\$ 56,837$.
COMBINING BALANCE SHEET
College and University Funds－Discretely Presented Component Unit
COMMONWEALTH OF PENNSYLVANIA （Expressed in Thousands）
LIABILITIES AND FUND EQUITY
Liabilities：
Liabilities：
Accounts payable and accrued liabilities Due to other funds－Note H ．．．．．．．．．
Due to primary government－Note H． Deferred revenue ．．．．．．．．．．．．．．．．．．．．．． Notes payable－Note J ．．．．．．．．．．
Other liabilities ．．．．．．．．
Capital lease obligations－Note K．
TOTAL LIABILITIES ．
ASSETS
－See notes to financial statements．－

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June 30， 1994
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Fund Equity：
Fund Balance：
Reserved for：
Loans receivable ．．．．．．．．．．．．．．．．．

Unreserved：
Undesignated（deficit）－Note $\mathbf{C}$
TOTAL FUND EQUITY ．
TOTAL LIABILITIES AND FUND EQUITY
$\begin{array}{rr}8,587 & 871 \\ \cdots 13,245 & \cdots \\ 67,450 & 9,405 \\ & \cdots\end{array}$ $: \bar{n}$

$(297,957)$

|  |
| :--- |

$\$ \quad 327,685$
Investment in fixed assets ．．．．．．．．．．．．．．．．．．．．．．．．．．．．．
Encumbrances．
Undesignated（deficit）－Note C．．．．．．．
COMBINED STATEMENT OF CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30， 1994


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106，976
気忈： ．．．． $\cdots$
$\cdots, 229$ 110,640 $\ldots$ $\begin{array}{r}\ldots \\ -533,803 \\ \hline\end{array}$ 737,645
108,580 $\begin{array}{r}846,225 \\ \hline\end{array}$


## REVENUES AND OTHER ADDITIONS：

Unrestricted current funds ．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．





COMMONWEALTH OF PENNSYLVANIA
（Expressed in Thousands）
expenditures）．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．
TOTAL REVENUES AND OTHER ADDITIONS．
EXPENDITURES AND OTHER DEDUCTIONS：


Administrative and collection costs
Expended for plant facilities ．．
Depreciation on plant facilities
Retirement of indebtedness．
Interest on indebtedness．
Other ．．．．．．．．．．．．．
TOTAL EXPENDITURES AND OTHER
TRANSFER AND ALLOCATION AMONG FUNDS－
ADDITIONS（DEDUCTIONS）：
ADDITIONS（DEDUCTIONS）：
Mandatory：

－See notes to financial statements．－
 TRANSFERS AND ALLOCATIONS，NET NET INCREASE（DECREASE）FOR THE YEAR．．．．．．．．．．．．． FUND BALANCES（DEFICITS），AS RESTATED，JULY 1， FUND BALANCES（DEFICITS），JUNE 30， $1994 \ldots \ldots$.

## COMBINED STATEMENT OF CURRENT FUNDS REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES <br> College and University Funds-Discretely Presented Component Unit <br> For the Fiscal Year Ended June 30, 1994

| COMMONWEALTH OF PENNSYLVANIA (Expressed in Thousands) |  |  |  |
| :---: | :---: | :---: | :---: |
|  | Unrestricted | Restricted | Total |
| REVENUES: |  |  |  |
| Tuition and fees. | \$ 365,631 | \$ | \$ 365,631 |
| Government grants and contracts: |  |  |  |
| State and local | 793 | 43,519 | 44,312 |
| Federal | 1,485 | 57,279 | 58,764 |
| Private gifts, grants and contracts ..................... | 2,301 | 5,204 | 7,505 |
| Investment income | 10,773 | 216 | 10,989 |
| Endowment income | 32 | 453 | 485 |
| Activities of educational departments. | 6,784 | 72 | 6,856 |
| Other sources . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 21,284 | 233 | 21,517 |
| Auxiliary enterprises . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 124,720 | . | 124,720 |
| TOTAL REVENUES | 533,803 | 106,976 | 640,779 |
| EXPENDITURES AND MANDATORY TRANSFERS: |  |  |  |
| EXPENDITURES: |  |  |  |
| Educational and general: |  |  |  |
| Instruction | 388,473 | 4,449 | 392,922 |
| Research | 925 | 1,421 | 2,346 |
| Public service | 7,630 | 16,274 | 23,904 |
| Academic support | 75,657 | 3,347 | 79,004 |
| Student services. . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 60,555 | 3,853 | 64,408 |
| Operations and maintenance of plant | 78,334 | 272 | 78,606 |
| General institutional support . . . . . . . . . . . . . . . . . . . | 118,981 | 3,995 | 122,976 |
| Student aid. . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 7,090 | 73,686 | 80,776 |
| TOTAL EDUCATIONAL AND GENERAL ....... | 737,645 | 107,297 | 844,942 |
| Auxiliary enterprises | 108,580 | 114 | 108,694 |
| TOTAL EXPENDITURES | 846,225 | 107,411 | 953,636 |
| MANDATORY TRANSFERS: |  |  |  |
| Principal and interest . . . . . . . . . . . . . . . . . . . . . . . . . | 9,937 | $\cdots \cdot \cdots$ | 9,937 |
| Other | 192 | 7 | 199 |
| TOTAL MANDATORY TRANSFERS | 10,129 | 7 | 10,136 |
| TOTAL EXPENDITURES AND MANDATORY TRANSFERS | 856,354 | 107,418 | 963,772 |
| OPERATING TRANSFERS, OTHER TRANSFERS |  |  |  |
| AND DEDUCTIONS: |  |  |  |
| Operating transfers from Primary Government-Note H | 357,922 | 2,492 | 360,414 |
| Other transfers . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | $(41,400)$ | (81) | $(41,481)$ |
| Deductions ...................................... | . . . | $(3,229)$ | $(3,229)$ |
| OPERATING TRANSFERS, OTHER TRANSFERS AND DEDUCTIONS, NET ........ | 316,522 | (818) | 315,704 |
| NET DECREASE IN FUND BALANCES. | \$ (6,029) | \$ (1,260) | \$ (7,289) |

## COMMONWEALTH OF PENNSYLVANIA

## NOTE A-FINANCIAL REPORTING ENTITY

Effective July 1, 1993, the Commonwealth adopted the Governmental Accounting Standards Board's Statement 14, "The Financial Reporting Entity." This standard requires that the Commonwealth's financial reporting entity be defined according to specific criteria. According to the standard, for financial reporting purposes, the Commonwealth of Pennsylvania is a primary government (PG). The PG includes all publicly elected members of the executive, legislative and judicial branches of the Commonwealth. The PG also includes all Commonwealth departments, agencies, boards and organizations which are not legally separate. In addition to the PG, the financial reporting entity includes blended and discretely presented component units. Component units include all legally separate organizations for which the PG is financially accountable, and other organizations for which the nature and significance of their relationship with the PG are such that exclusion would cause the financial statements to be misleading or incomplete. The criteria used to define financial accountability include appointment of a voting majority of an organization's governing body and (1) the ability of the PG to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the PG. The following organizations are included in the financial reporting entity as component units:

## Blended Component Unit

State Employes' Retirement System (SERS) (Fiduciary Fund Type) - The SERS is a public employe retirement system which covers Commonwealth employes. The PG appoints all voting board members and, on a very limited basis, imposes its will on the SERS. The PG uses the SERS to provide pension benefits to PG employes. The PG makes essentially all employer contributions to the SERS; PG employes make almost all of the employe contributions to the SERS (virtually all PG employes are required to join the SERS). The PG is responsible for all of the SERS pension obligations. The SERS is a blended component unit because it provides services and benefits almost exclusively to the PG.

## Discretely Presented Component Units

State Public School Building Authority (SPSBA) and Pennsylvania Higher Educational Facilities Authority (HEFA) (Governmental Fund Types) - The SPSBA and the HEFA issue limited obligation revenue bonds, the proceeds of which are used to finance the construction of facilities for school districts and public and private colleges and universities. These bonds are repaid solely from lease rental payments from the schools. Upon completion of the lease payment requirements (and satisfaction of bondholders), the title to the constructed or acquired assets vests with the schools.

The PG appoints all nine voting members of the SPSBA and the HEFA governing boards; nine high-ranking members of the PG serve as ex-officio members of each board. As a result, the PG is able to impose its will. The PG Department of Education approves the SPSBA and the HEFA projects (which indicates imposition of will and fiscal dependency). Although neither the PG nor the Authorities are obligated for debt service payments (beyond lease rental payments from schools), the PG may be morally obligated for the SPSBA and the HEFA debt.

Pennsylvania Higher Education Assistance Agency (PHEAA) (Proprietary Fund Type) — The PHEAA makes grants and loans to students to help fund the cost of higher education. Lending institutions and post-secondary schools are involved in the loan program. The PG funds the PHEAA

## NOTE A-Financial Reporting Entity (continued)

grant program; the PHEAA issues revenue bonds to fund the student loan program. Revenue bonds are repaid from student loan repayments. The PHEAA also services student loan portfolios for lending institutions.

The PG appoints all voting board members but does not significantly impose its will on the PHEAA. A significant PG financial burden exists through subsidizing the grant program; also, the PG may be morally obligated for the PHEAA revenue bonds. The PHEAA is fiscally dependent, as the Governor must approve the issuance of its debt.

Pennsylvania Housing Finance Agency (PHFA) (Proprietary Fund Type) - The PHFA makes loans to eligible individuals and organizations to purchase or construct housing. The loan programs benefit low and moderate-income individuals and families.

The PG appoints all voting board members; four of the fourteen members may be removed at will. The Governor is required to request an appropriation from the General Assembly for the PHFA whenever a deficiency exists in the capital reserve account or if additional funds are needed to avoid a default on the PHFA debt. This represents a PG moral obligation for the PHFA debt. The Governor must approve the issuance of the PHFA debt.

Pennsylvania Industrial Development Authority (PIDA) (Proprietary Fund Type) — The PIDA collaborates with local industrial development corporations to make loans which help preserve or expand the work force, assist targeted economic areas or assist specific companies. Loans are made at lower-than-market interest rates; the interest rates are based on local unemployment and other economic conditions. The PIDA issues revenue bonds to finance the loan program. Loan repayments are used for debt service payments. The PIDA operates closely with the Department of Commerce.

The PG appoints all voting board members and is able to impose its will on the PIDA. The PG has provided contributed capital; "excess" PIDA funds are transferred to the General Fund. The PG may be morally obligated for the PIDA debt.

Pennsylvania Infrastructure Investment Authority (PENNVEST) (Proprietary Fund Type) The PENNVEST makes grants and low-interest loans to local governments and authorities, businesses and nonprofit organizations for the construction, improvement, repair or rehabilitation of drinking and waste water systems. The PENNVEST obtains funds through Commonwealth general obligation bond proceeds (approved by referendum), revenue bonds, the Federal government and contributed amounts from Commonwealth funds. Loan repayments finance the PENNVEST debt service costs. The PENNVEST operates closely with the Department of Environmental Resources.

The PG appoints all voting board members; there are limitations on three of the thirteen appointments. By issuing general obligation debt and providing the proceeds to the PENNVEST as contributed capital, the PG creates a significant financial burden. The PG may be morally obligated for the PENNVEST debt. Upon dissolution, the assets of the PENNVEST revert to the Commonwealth.

Pennsylvania Turnpike Commission (PTC) (Proprietary Fund Type) — The PTC was created to construct, maintain and operate a turnpike system in the Commonwealth. Activities are financed through user tolls and the issuance of revenue bonds. Debt service payments are funded through user tolls. The PTC works closely with the Department of Transportation.

NOTE A-Financial Reporting Entity (continued)
The PG appoints all voting members. The Department of Transportation must approve all contracts related to turnpike construction and supervise construction. When all the PTC bondholders have been satisfied, the PTC assets revert to the Department of Transportation. The Governor must approve the issuance of all the PTC debt. The PG may be morally obligated for the PTC debt.

Public School Employes' Retirement System (PSERS) (Fiduciary Fund Type) — The PSERS was created to administer and provide pension benefits to public school employes in Pennsylvania. The PSERS covers almost all such employes. Employer contributions are made equally by covered school districts and by the PG; employes also make contributions.

The PG appoints eight of fifteen voting board members; the seven other members are appointed by active or retired public school employes or are appointed by public school boards. In addition to making significant contributions to the PSERS, the PG guarantees the payment of all annuities and other pension benefits. This represents a compelling PG financial burden.

State System of Higher Education (SSHE) (College and University Funds) - The SSHE was created to provide instruction for postsecondary students. The SSHE is composed of fourteen universities and an administrative headquarters. Resources are provided by student tuition, grants and $P G$ subsidies.

The PG appoints all voting board members. Five of the sixteen appointments must be trustees of universities; three must be students. The PG provides significant operating and capital subsidies to the SSHE. The PG may be morally obligated for the SSHE debt.

## Restated Fund Balances/Retained Earnings

As part of implementing the requirements of GASB 14, the June 30, 1993 fund balances/retained earnings for those organizations which were previously included in the financial reporting entity and are now included in the financial reporting entity as discretely presented component units, have been newly reported as the July 1,1993 fund balances/retained earnings for the governmental, proprietary, pension trust and college and university discretely presented component units. The amounts included as part of this restatement are disclosed as part of Note C to the financial statements.

## Financial Reports

Audited financial statements for all component units are available from the individual organizations. Interested parties should write to the Deputy Secretary for Comptroller Operations, Room 207 Finance Building, Harrisburg, PA 17120, to learn how to obtain these reports.

## Related Organizations

The Commonwealth created the Pennsylvania Municipal Retirement System (PMRS). The PG appoints all eleven governing board members but is not financially accountable as there is no imposition of will, no financial benefit/burden, nor fiscal dependency associated with the PMRS. Local governments are the only participants in the PMRS. Participation is voluntary and there are variations among different municipal pension plans. Local participating governments are financially responsible only for their own plan obligations. The Commonwealth provides accounting services to the PMRS on a cost reimbursement basis. The PMRS is not included in the financial reporting entity.

NOTE A-Financial Reporting Entity (continued)

## Joint Venture

The Commonwealth, through its Office of Administration, created the Pennsylvania Employes Benefit Trust Fund (PEBTF) using a contractual agreement with various Commonwealth employe labor unions. The PEBTF establishes and provides Commonwealth employe health and welfare benefits. The PEBTF is administered by a governing board, one half of whose members are each appointed by the Commonwealth and the various unions. Neither the Commonwealth nor the unions control the governing board or the PEBTF; administration is jointly and equally shared. The Commonwealth unilaterally pays for the cost of providing benefits. Contribution amounts are based on the terms contained in collective bargaining agreements. Employe unions are not financially responsible for making contributions. Neither the Commonwealth nor the employe unions have an equity interest or any ongoing financial interest in the PEBTF. Aside from its obligation to make periodic, established contributions, the Commonwealth is not responsible for any obligations of the PEBTF.

## Excluded Organizations

School districts, local governments and counties are considered separate, stand-alone primary governments, as they are governed by popularly-elected officials.

Secondary vocational-technical schools, intermediate units and community colleges were considered as potential component units, but have been excluded from the financial reporting entity. These schools may receive significant PG operating and/or capital subsidies, but the PG does not appoint a voting majority of governing board members, nor does the PG impose its will on these organizations. Although various Commonwealth laws affect or strongly influence these organizations, the PG does not control day-to-day operating decisions. These organizations are not fiscally dependent on the PG.

Four universities, commonly referred to as "state-related," including Pennsylvania State University, University of Pittsburgh, Lincoln University and Temple University, were considered as potential component units. The PG appoints a portion, but not a voting majority, of the governing board at each university and provides significant operating and capital subsidies. However, given the absence of the PG appointment of a voting majority, the lack of imposition of will and the lack of fiscal dependency, these universities are excluded from the financial reporting entity.

The Pennsylvania Energy Development Authority (PEDA) meets the criteria for inclusion as a component unit, as it is legally separate, the PG appoints all voting board members and the PEDA is fiscally dependent on the PG. However, since the PEDA has issued only non-recourse debt to finance several energy-related projects, neither the limited obligation debt nor the related loans receivable, which constitute almost all of the PEDA's financial activity, are reported. The nonrecourse debt is disclosed in Note K to the financial statements.

## NOTE B-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Fund Accounting: In governmental accounting, a fund is defined as an independent fiscal and accounting entity, with a self-balancing set of accounts, recording cash and/or other resources together with all related liabilities and equities which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with the fund's special regulations, restrictions or limitations. In the Commonwealth, funds are established by legislative enactment or in certain cases by administrative action.

The Commonwealth has established the following fund categories, fund types and account groups for the primary government:

## Governmental Funds

General Fund - Accounts for all financial resources except those required to be accounted for in another fund. The General Fund is the Commonwealth's major operating fund.
Special Revenue Funds - Account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditure for specified purposes. Although included as a Special Revenue Fund, the State Lottery Fund reports on a basis of accounting which provides results which are the same as if the full accrual method of accounting were used, except for fixed assets and related depreciation, which are not reported.

Debt Service Funds - Account for the accumulation of resources, principally transfers from other funds, for the payment of general long-term debt principal and interest.

Capital Projects Funds - Account for financial resources to be used for the acquisition or construction of major capital facilities, including those provided to political subdivisions and other public organizations (other than those financed by Proprietary or Fiduciary Funds).

## Proprietary Funds

Enterprise Funds - Account for operations that are financed and operated in a manner similar to private business enterprises. Costs of providing goods and services to the general public on a continuing basis, including depreciation, are financed or recovered primarily through user charges. The State Workmen's Insurance Fund is included for its fiscal year ended December 31, 1993 and the State Stores Fund for its fiscal year ended June 28, 1994.
Internal Service Funds - Account for the financing of goods or services provided by one department or agency to other departments or agencies of the Commonwealth, or to other governmental units, on a cost-reimbursement basis.

## Fiduciary Funds

Trust and Agency Funds - Account for assets held by the Commonwealth in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include Expendable Trust Funds, a Pension Trust Fund and Agency Funds. The State Employes' Retirement System, a Pension Trust Fund, and the Deferred Compensation Fund, an Agency Fund, are included for their fiscal years ended December 31, 1993.

## Account Groups

General Fixed Assets Account Group - Accounts for all general fixed assets acquired or constructed for use by the Commonwealth in the conduct of its activities, except those accounted for in Proprietary Funds, Pension Trust Funds, and College and University Funds.

General Long-Term Obligations Account Group - Accounts for all long-term obligations of the Commonwealth, except those accounted for in Proprietary Funds and College and University Funds.

## NOTE B-Summary of Significant Accounting Policies (continued)

The Component Units include Governmental Funds, Proprietary Funds, a Pension Trust Fund and College and University Funds which are legally separate from the Commonwealth but are considered part of the reporting entity. The College and University Funds are as follows:

## College and University Funds

Account for the operations of the Office of the Chancellor and the 14 state-owned universities, which comprise the State System of Higher Education, in accordance with existing authoritative accounting and reporting principles applicable to colleges and universities. Accordingly, the College and University Funds are an aggregation of the following funds:

Current Funds-Unrestricted - Account for economic resources of the institution which are expendable for any purpose in performing the primary objectives of the universities and have not been designated by the governing body for any other purpose.

Current Funds-Restricted-Account for resources received from donors or other outside agencies that are restricted by them for specific operating purposes.

Loan Funds - Account for resources available for loans to students, faculty or staff.
Endowment and Similar Funds - Consist of endowment funds, term endowment funds and quasi-endowment funds.

Endowment Funds - Account for resources which the donor has stipulated, as a condition of the gift instrument, that the principal amount would be maintained inviolate and in perpetuity for investment. Investment earnings may be added to the principal or expended for restricted or unrestricted purposes, based on the donor's stipulation.

Term Endowment Funds - Account for resources, all or a part of the principal of which may be expended upon the passage of time or the occurrence of a particular event.

Quasi-Endowment Funds - Account for resources that the governing board of an institution, rather than an outside source, has determined will be retained and invested. Since this is an internal designation, the Board of Governors has the right to expend the principal of these funds at any time.

Plant Funds - Account for (a) resources available to acquire or repair institutional properties and to service debt incurred to acquire such properties and (b) the cost of fixed assets and the source from which the cost is funded.

Agency Funds - Account for resources held by the institution acting in the capacity ofan agent for distribution to designated beneficiaries.

Measurement Focus and Basis of Accounting (GAAP): The general, special revenue, debt service, capital projects funds (Governmental Fund Types) and expendable trust funds are reported using the current financial resources measurement focus and modified accrual basis of accounting. Assets and liabilities of agency funds are reported using the modified accrual basis of accounting. Under this measurement focus only current assets and current liabilities are normally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Unreserved fund balance represents a measure of "available spendable resources." Under the modified accrual basis of accounting, revenues of governmental and expendable trust funds are recognized in the year that they become both measurable and available (within 60 days of fiscal year-end) to pay current fiscal year liabilities. The Commonwealth accrues the following major revenue sources that are both measurable and available:

Sales and use taxes, cigarette taxes, corporation taxes, personal income taxes, liquid fuels taxes, liquor taxes, grant revenues, investment income, institutional revenues, lottery revenues and sales of goods and services.

NOTE B-Summary of Significant Accounting Policies (continued)
Revenues from other sources are recognized when received. Expenditures are generally recognized in the fiscal year the goods or services are received and the related fund liability is incurred. Debt service expenditures for principal and interest on general long-term obligations are recognized when due unless resources have been provided for payment early in the subsequent fiscal year. Prepaid items and inventory purchases are reported as current fiscal year expenditures, rather than allocating cost to the fiscal year when the items are used. Expenditures for claims, judgments, compensated absences and employer pension contributions are reported as the amount accrued during the fiscal year that normally would be liquidated with expendable available financial resources.

The enterprise, internal service (Proprietary Fund Types) and pension trust funds are reported using the flow of economic resources measurement focus and the accrual basis of accounting. Under this measurement focus all assets and liabilities associated with the operations of these funds are included on the balance sheet. Fund equity (i.e., net total assets) consists of contributed capital and retained earnings. Under the accrual basis of accounting, revenues are recognized in the fiscal year earned and expenses are recognized in the fiscal year incurred.

The College and University Funds, a component unit, are reported using the "financial flow" (spending) measurement focus and the accrual basis of accounting. This treatment is in accordance with the National Association of College and University Business Officers' (NACUBO) College and University Business Administration (1982) and the American Institute of Certified Public Accountants' (AICPA) Audits of Colleges and Universities (1975) for institutions of higher education.

Basis of Accounting (Budgetary): The Commonwealth's Constitution requires that the Governor submit a budget annually to be adopted by the General Assembly for the ensuing fiscal year. The General Assembly may add, change or delete any items in the budget proposed by the Governor, but the Governor retains veto power over the individual appropriations passed by the legislature. The Governor may also reduce individual appropriations, but may not increase them. A gubernatorial veto can be overridden only by a two-thirds majority of each House of the General Assembly.

The Commonwealth's budgets are prepared essentially on a cash basis. Total appropriations enacted by the General Assembly may not exceed the ensuing fiscal year's estimated revenues, as developed by the Governor, plus (less) the unappropriated fund balance (deficit) of the preceding fiscal year, except for constitutionally authorized debt service payments.

Budgetary control is exercised at the appropriation level (legislative spending authority level). Encumbrances and expenditures cannot exceed appropriated amounts. Appropriation transfers between departments and any supplemental appropriations require both executive and legislative branch approval. Unencumbered and unexpended appropriations lapse at fiscal year end and become available for appropriation in the subsequent year. On the budgetary basis of accounting, certain estimated tax revenue accruals are recorded at fiscal year end for the General Fund and the Motor License Fund, a Special Revenue Fund. Accruals include sales and use taxes and personal income taxes, both applicable to the General Fund, and liquid fuels taxes applicable to the Motor License Fund, which are estimated to be owed to the Commonwealth but not collected at fiscal year end. Also, estimated encumbrances are established for all funds at fiscal year end to pay certain direct expenditures for salaries, wages, travel, and utility costs payable against current year appropriation authority but expended in the subsequent year. Over-estimates of prior year encumbrances are lapsed in the subsequent year and under-estimates are charged to subsequent year appropriation authority. A separate document, "Status of Appropriations" for the fiscal year ended June 30, 1994 reports the level of legal control at the appropriation level for specific departmental programs and functions, and is available from the Commonwealth's Office of the Budget.

## NOTE B-Summary of Significant Accounting Policies (continued)

Budgets are legally adopted each fiscal year for the following funds:

General Fund<br>Special Revenue Funds:<br>State Lottery<br>Motor License<br>Workmen's Compensation Administration

The legally adopted budget for the General Fund includes $\$ 55.5$ million in supplemental appropriations approved during the fiscal year ended June 30, 1994.

Not all Special Revenue Funds are controlled by legally adopted budgets. Controls over spending in such Special Revenue Funds are maintained by use of spending limits (executive authorizations) established by the Governor.

The Commonwealth also makes appropriations to authorize expenditures for various capital projects. Appropriations for capital projects normally remain in effect until the completion of each project unless modified or rescinded.

Budget revenues in the accompanying Combined Statement of Revenues, Expenditures and Changes in Unreserved/Undesignated Fund Balances - Budget and Actual (Budgetary Basis) represent official estimates while expenditures represent amounts originally adopted and legally amended. Actual amounts are presented on the budgetary basis. Because the budgetary basis of accounting differs from GAAP, a reconciliation of the differences between budgetary basis and the GAAP basis of reporting is presented in Note M.

Pooled Cash: In accordance with the Pennsylvania Fiscal Code, cash balances of most Commonwealth funds are pooled by the Treasury Department. Cash balances are segregated by fund, but accounted for centrally for receipt and disbursement purposes. The law requires that collateral be pledged by banks and other financial institutions to guarantee the Commonwealth's cash on deposit.

Temporary Investments: Investments expected to be realized in cash within twelve months or less are reported as temporary investments. These investments include cash equivalents, which have original maturity dates of three months or less, are readily convertible to known amounts of cash and are subject to an insignificant risk of changes in value which would result from changes in interest rates. No investments which could be defined as cash equivalents have been treated as such on the Statement of Cash Flows; therefore, net changes in cash only are displayed. Temporary investments are stated at cost, which approximates market.

Long-Term Investments: Investments expected to be realized in cash after twelve months are reported as long-term investments. Long-term investments are stated at cost for equity securities and at amortized cost for debt securities, except for various investments of the State Employes' Retirement System and the Deferred Compensation Fund, which are stated at market value.

Grants: Federal grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental revenues when entitlement occurs. Federal reimbursement type grants are recorded as revenues when the related expenditures or expenses are incurred.

Inventories: Inventories of goods, materials and supplies are maintained by the Proprietary and College and University Funds. These inventories are valued at the lower of cost or market (first-in, first-out) for Proprietary and weighted average for College and University Funds. In the governmental fund types, inventories are accounted for on the purchases method.

NOTE B-Summary of Significant Accounting Policies (continued)
Fixed Assets and Depreciation: General fixed assets are reported at cost or estimated historical cost. Donated fixed assets are stated at fair market value at the time of donation. Public domain general fixed assets (including highways, bridges, highway land and rights-of-way) are not capitalized. No depreciation is provided on general fixed assets. Land and buildings used by the State System of Higher Education (SSHE), which were acquired or constructed before July 1, 1983, the inception date for the SSHE, are reported in the Commonwealth's General Fixed Assets Account Group. All general fixed assets acquired or constructed by the SSHE subsequent to June 30, 1983 without the use of university funds or incurrence of the SSHE debt are also reported in the Commonwealth's General Fixed Assets Account Group. This accounting treatment is used to conform to the enabling legislation for the SSHE, which includes the vesting of title for the SSHE property.

Fixed assets related to Proprietary and Pension Trust Funds are reported in those funds at cost or estimated historical cost. Depreciation is reported on a straight-line basis over the fixed assets' estimated useful lives. The following lives are used:

| Buildings | 10-50 years |
| :---: | :---: |
| Improvements other than buildings. | 5-50 years |
| Furniture, machinery and equipment | 3-25 years |

Fixed assets reported by the SSHE are stated at cost. Depreciation of SSHE fixed assets is recognized over the estimated useful life of the assets.

Amounts Available in Commonwealth Funds: The amount available for retirement of Other General LongTerm Obligations in the amount of $\$ 2.4$ million, is reported as part of fund balance, "Reserved for other" in the General Fund at June 30, 1994.

Insurance Loss Liability: The insurance loss liability represents an estimate of the ultimate net costs of umpaid claims relating to policyholders of the State Workmen's Insurance Fund, an Enterprise Fund. These loss reserves are discounted at a 4 percent rate.

Self-Insurance: The Commonwealth is uninsured for property losses and self-insured for employe disability and tort claims. Reporting of self-insurance liabilities is described in Note $\mathbf{O}$.

Compensated Absences: Effective July 1, 1993 the Commonwealth has adopted the accounting and reporting standards required by the Governmental Accounting Standards Board's Statement 16, "Accounting for Compensated Absences." This standard, in part, requires that liabilities associated with probable payments for sick leave for employes who have not yet qualified, but who are expected to qualify for payments, be reported. The adoption of this standard has resulted in an increase and restatement of previously reported general long term governmental obligations as well as a reduction and a restatement of certain previously reported proprietary fund's retained earnings balances as of July 1, 1993. The amounts included as part of this restatement are disclosed as part of Note $\mathbf{C}$ to the financial statements.
Employes accumulate annual leave based on 2 percent to 10 percent of regular hours paid to a maximum of 45 days. Employes are paid for accumulated annual leave upon termination or retirement.
Employes accumulate sick leave based on 5 percent of regular hours paid to a maximum of 300 days. Retiring employes that meet service, age or disability requirements are paid in accordance with the following schedule:

| Days Available <br> at Retirement |
| :---: |
| $0-100$ |
| $101-200$ |
| $201-300$ |
| over 300 (in last year |
| of employment) |


| Percentage Payment | Maximum <br> Days Paid |
| :---: | :---: |
| 30\% | 30 |
| 40\% | 80 |
| 50\% | 150 |
| 100\% of days |  |
| over 300 | 13 |

NOTE B-Summary of Significant Accounting Policies (continued)
Accumulated annual and sick leave liability payable in subsequent fiscal years from Governmental Funds and Expendable Trust Funds are reported in the General Long-Term Obligations Account Group. Proprietary, Pension Trust, and College and University Funds accrue annual and sick leave in the fiscal year earned.

Pension Costs: The Commonwealth's policy is to fund pension costs incurred and to amortize prior service costs over varying periods not exceeding 30 years.

Encumbrances: Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditures are recorded as a reserve of the applicable appropriation, is employed as an extension of formal budgetary integration in the Commonwealth's accounting system. Encumbrances outstanding at fiscal year end are reported as reservations of fund balance for subsequent year expenditures.

Reserves and Designations: Reserves represent portions of fund balances that are legally segregated for a specific future use or are not appropriable for expenditure.

The amount reserved for advances in the General Fund, $\$ 69.5$ million, is applicable to a demand loan to the State Stores Fund for $\$ 66$ million, an advance to the State Workmen's Insurance Fund for $\$ 1.3$ million, both Enterprise Funds, and an advance to the Motor License Fund for $\$ 2.2$ million, a Special Revenue Fund. For it's fiscal year ended December 31, 1993 the State Workmen's Insurance Fund has reported an advance from the General Fund in the amount of $\$ 2$ million.

The $\$ 5.4$ million reported as "Reserved for other" in the General Fund at June 30, 1994 includes $\$ 2.4$ million for arbitrage rebate tax, $\$ 2.2$ million advances to organizations outside the financial reporting entity and $\$ .8$ million for other reservations.

The $\$ 67.5$ million reported as "Reserved for other" in the College and University Funds, a discretely presented component unit, at June 30,1994 pertains to approved academic projects that will begin in subsequent fiscal periods.
Reserved retained earnings reported for Enterprise Funds are provided principally for insurance claims relating to The State Workmen's Insurance Fund and loans relating to the Minority Business Development Loan Fund. Reserved retained earnings reported for Discretely Presented Component Unit Proprietary Funds are provided principally for the retirement of revenue bonds relating to the Pennsylvania Turnpike Commission, student loans relating to the Pennsylvania Higher Education Assistance Agency, and housing loans relating to the Pennsylvania Housing Finance Agency. At June 30, 1994 the Commonwealth has included the following reservations of retained earnings for the Enterprise Funds and the Discretely Presented Component Unit Proprietary Funds (expressed in thousands):

|  | Primary Government |  | Discretely Presented Component Unit |  |
| :---: | :---: | :---: | :---: | :---: |
| State Workmen's Insurance Fund. | \$ | 91,566 | \$ | - . - |
| Pennsylvania Turnpike Commission. |  | . . . . |  | 931,731 |
| Pennsylvania Higher Education Assistance |  |  |  |  |
| Agency . . . . . . . . . . . . . . . . . . . . . |  | -••• |  | 198,659 |
| Pennsylvania Housing Finance Agency . . . . . . . |  |  |  | 98,862 |
| Other Enterprise Funds . . . . . . . . . . . . . . . . . . . |  | 7,902 |  | - • . |
| Total | \$ | 99,468 |  | ,229,252 |

## NOTES TO FINANCIAL STATEMENTS

## NOTE B-Summary of Significant Accounting Policies (continued)

Designations of unreserved fund balances reflect managerial plans for the future use of financial resources. At June 30, 1994 the Commonwealth has included the following amounts as "Designated-Other" for the General Fund and Special Revenue Funds (expressed in thousands):

| General Fund: |  |  |
| :---: | :---: | :---: |
| Restricted revenue | \$ | 150,292 |
| Continuing programs. |  | 133,057 |
| Group medical and life insurance |  | 109,229 |
| Tax stabilization |  | 29,953 |
| Other |  | 26,397 |
| Total General Fund | \$ | 448,928 |
| Special Revenue Funds: |  |  |
| Land reclamation. | \$ | 25,395 |
| Economic development |  | 16,793 |
| Energy conservation and development |  | 6,043 |
| Solid waste grants |  | 4,837 |
| Other |  | 1,921 |
| Total Special Revenue Funds | \$ | 54,989 |

Intergovernmental Revenues: These amounts represent revenues received principally from the Federal Government.
Tax Stabilization Reserve Fund: This fund, commonly referred to as the "Rainy Day Fund," was created in July of 1985 by Act 32 to provide financial assistance to minimize future revenue shortfalls and deficits, and promote greater continuity and predictability in the funding of vital government services. The tax stabilization reserve is not to exceed 3 percent of the estimated revenues of the General Fund. Revenue is provided through an appropriation by the General Assembly for transfer to this fund. Whenever the Governor determines a need to transfer moneys from this fund, a request for an appropriation is made to the General Assembly. An appropriation from the fund requires approval by two-thirds of the members of the General Assembly. Also, Act 35 of 1991 provides that in any fiscal year in which there is a surplus of operating funds in the General Fund, as certified by the Budget Secretary, ten percent of such surplus shall be deposited into this fund. In addition, the proceeds received from the disposition of certain assets of the Commonwealth are also to be deposited into this fund. For GAAP reporting purposes, this fund is reported as part of the General Fund.
Interfund Transactions: The Commonwealth has the following types of transactions among funds:
Statutory Transfers (Operating Transfers) - Legally required transfers that are reported when incurred as "Operating transfers in" by the recipient fund and as "Operating transfers out" by the disbursing fund. Legally required transfers between primary government and component unit organizations are reported when incurred as "Operating transfers from component unit" by the recipient organization and "Operating transfers to primary government" or "Operating transfers to component unit" by the disbursing fund.
Transfers of Expenditures (Reimbursements) - Reimbursement of expenditures made by one fund for another that are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.
Residual Equity Transfers - Nonroutine or nonrecurring transfers between funds that are reported as additions to or deductions from the fund equity balance.
Interfund Payments (Quasi-external Transactions) - Charges or collections for services rendered by one fund to another that are recorded as revenues of the recipient fund and expenditures or expenses of the disbursing fund.
The composition of the Commonwealth's interfund receivables and payables at June 30, 1994 is presented in Note H .
Totals-Memorandum Only: The "Totals (Memorandum Only)" columns represent an aggregation of the combined financial statement amounts of the fund types and account groups and are presented only for analytical purposes. These amounts are not comparable to a consolidation and do not represent the total resources available to or used by the Commonwealth. Interfund eliminations have not been made in the aggregation of the totals.

## NOTE C-FUND BALANCE DEFICITS/RESTATEMENTS

The State Lottery Fund, a Special Revenue Fund, reported a fund balance deficit of \$22.0 million at June 30, 1994. This deficit results from increasing expenditures for benefits for the elderly and stable lottery revenues. The Pharmaceutical Assistance Fund, a Special Revenue Fund, reported a fund balance deficit of $\$ 5.9$ million at June 30, 1994.

The Local Criminal Justice Sinking Fund, a Debt Service Fund, reported a $\$ 35$ thousand deficit fund balance at June 30,1994 . This fund is reported in the "other fund" category and had no fund balance designations.

The Capital Facilities Fund, a Capital Projects Fund, reported a deficit unreserved/undesignated fund balance of $\$ 168,706$ at June 30, 1994. In total, the Capital Facilities Fund reported a fund balance of $\$ 106,943$ at June 30, 1994. Total Capital Projects Funds reported reservations for encumbrances of $\$ 276,720$, designations for Capital Projects of $\$ 4,837$ and a deficit unreserved/undesignated fund balance of $\$ 168,706$, for a total combined fund balance of $\$ 112,851$ at June 30, 1994 (amounts in thousands).

As part of implementing GASB 14, the previously reported June 30, 1993 fund balances for governmental funds and the pension trust fund and retained earnings for proprietary funds for those organizations which were previously included in the Commonwealth's financial reporting entity, and are newly reported as discretely presented component units, have been reported as July 1, 1993 fund balances/retained earnings for those component units. Correspondingly, the previously reported June 30, 1993 fund balances and retained earnings for organizations treated as primary government have been reduced and restated for the same amounts. The following summary discloses the previously reported fund balances/retained earnings as of June 30, 1993, the amount of the reductions and the restated fund balances/retained earnings as of July 1, 1993 for the following fund types (amounts in thousands):

|  | Previously <br> Reported <br> Balances <br> June 30, 1993 |  | Reductions for <br> Discretely <br> Presented <br> Component <br> units |  | Reductions <br> for Compensated <br> Absences <br> Liability <br> Restatement | Primary <br> Government <br> Restated <br> Ralances |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| July 1, 1993 |  |  |  |  |  |  |

## NOTE C-Fund Balance Deficits/Restatements (continued)

As part of newly implementing the Governmental Accounting Standards Board's Statement 16, "Accounting for Compensated Absences," previously-reported liabilities for annual and sick leave have been increased and restated. For governmental fund types, the amount in the General Long-Term Obligations Account Group related to compensated absences was $\$ 287,090$, as reported at June 30,1993 . This liability has been increased by $\$ 103,073$ and is restated at $\$ 390,163$ as of July 1,1993 (amounts in thousands). For proprietary fund types, previouslyreported liabilities have been increased and retained earnings balances have been decreased by $\$ 5,865$ and restated as of July 1, 1993 as follows (amounts in thousands):

|  | Previously Reported Balance June 30, 1993 | Decrease |  | Restated Balance July 1, 1993 |
| :---: | :---: | :---: | :---: | :---: |
| State Stores Fund $\qquad$ (Enterprise) | \$ 20,907 | \$ | 5,320 | \$ 15,587 |
| Hiram G. Andrews Center Fund $\qquad$ (Enterprise) | 10,980 |  | 232 | 10,748 |
| Coal and Clay Mine Subsidence Fund $\qquad$ (Enterprise) | 10,306 |  | 20 | 10,286 |
| Manufacturing Fund $\qquad$ (Internal Service) | 21,250 |  | 178 | 21,072 |
| Purchasing Fund $\qquad$ <br> (Internal Service) | 18,784 |  | 115 | 18,669 |

The State System of Higher Education (SSHE), a discretely presented component unit reported as College and University Funds previously reported total fund balance of $\$ 451,154$ as of June 30, 1993. As of July 1, 1993 this amount has been reduced by $\$ 249,345$ and is being restated as total fund balance of $\$ 201,809$. Effective July 1,1993 the SSHE implemented Statement of Financial Accounting Standards Board's Statement No. 106, "Employers Accounting for Postretirement Benefits Other Than Pensions." The restatement results from the immediate recognition of transition obligation associated with total postretirement cost during the fiscal year ended June 30, 1994.

The previously reported retained earnings for the Pennsylvania Housing Finance Agency (PHFA), a discretely presented component unit reported as a Proprietary Fund, was $\$ 254,787$ at June 30,1993 . This amount has been increased and is being restated at $\$ 315,080$ as of July 1,1993 to include the previously reported retained earnings of the Homeowners Emergency Mortgage Assistance Program (HEMAP) in the amount of $\$ 60,293$. The HEMAP is newly included in the PHFA through application of GASB 14 and will no longer be reported as a separate Proprietary Fund.

## NOTE D - DEPOSITS AND INVESTMENTS

Authority for deposits and investments: The deposit and investment policies of the Treasury Department are governed by section 301.1 and 505 of the Pennsylvania Fiscal Code (Act of 1929, P.L. 343, No. 176, amended November 16, 1985). Treasury deposits must be held in insured depositories approved by the Board of Finance and Revenue and must be fully collateralized. The Treasury Department may invest in direct obligations of the U.S. Treasury and U.S. Government agencies with maturities not exceeding two years; commercial paper rated "Prime One" by Moody's Credit Service or the equivalent by Standard and Poor's or Fitch's Rating Service; certificates of deposit issued by Pennsylvania banks or savings and loan associations; repurchase agreements secured by U.S. Government obligations that are held by the Treasury Department at the Federal Reserve bank; banker's acceptances; and up to a maximum of 10 percent of the book value of a fund's assets in any investment (other than common stock) not otherwise specifically authorized. The Treasury Department may also participate in reverse repurchase agreements; immaterial amounts were outstanding at June 30, 1994.

The deposit and investment policies of certain individual funds included in primary government and component units are established by authority other than the Fiscal Code. Enabling statutes generally provide deposit and investment authority for component units. Further, specific bond and trust indentures, as well as formal governing board resolutions, provide deposit and investment requirements. Allowable investments of component units do not significantly differ from those investments of the Treasury Department, except that, in accordance with applicable statutory authority, the State Employes' Retirement System and the Public School Employes' Retirement System, Pension Trust Funds, have invested in common and preferred stocks, corporate and foreign bonds and notes, mortgages and real estate during their fiscal years.

Deposits: The Treasury Department controls the receipt and disbursement of amounts owned by agencies included in the primary government. Certain discretely presented component units, meanwhile, control receipt and disbursement of their own funds, typically through a trustee. The following summaries present the amount of primary government and discretely presented component units (Commonwealth) deposits which are fully insured or collateralized with securities held by the Commonwealth or its agent in the Commonwealth's name (Category 1), those deposits which are collateralized with securities held by the pledging financial institution's trust department or agent in the Commonwealth's name (Category 2) and those deposits which are not collateralized or are collateralized by the pledging financial institution or the pledging institution's trust department or agent, but not in the Commonwealth's name (Category 3) at June 30, 1994 (expressed in thousands).

## Primary Government

| Pinary Governer | Category 1 | Category 2 | Category 3 | Total <br> Bank Balance | Carrying <br> Amount |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Cash .......................................................... | \$ 39,707 | \$ 17,629 | \$ 8,667 | \$ 66,003 | \$ 108,156 |
| Cash with fiscal agents ... | 1,379,439 |  | 15,272 | 1,394,711 | 1,394,711 |
| Certificates of deposit and related items ............. | 173,618 | 147,861 | 16,345 | 337,824 | 295,818 |

The above-listed $\$ 295,818$ in certificates of deposit and related items is reported as part of primary government temporary investments at June 30, 1994.

Discretely Presented Component Units

| Dis Prent | Category 1 |  | Category 2 |  | Category 3 |  | Total <br> Bank Balance |  | Carrying <br> Amount |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash ....................................................... | \$ | 1,570 | \$ | 34,957 | \$ | 57,684 | \$ | 94,211 | \$ | 79,919 |
| Cash with fiscal agents .................................... |  | 100 |  | 944 |  |  |  | 1,044 |  | 1,044 |

Investments: The Treasury Department, other agencies in the primary government and discretely presented component units (Commonwealth) categorize investments according to the level of credit risk assumed by the Commonwealth. Category $l$ includes investments that are insured, registered or held by the Commonwealth or the Commonwealth's agent in the Commonwealth's name. Category 2 includes uninsured and unregistered investments held by the Counterparty's trust department or agent in the Commonwealth's name. Category 3 includes uninsured and unregistered investments held by the counterparty, its trust department or its agent, but not in the Commonwealth's name. Certain investments have not been categorized because securities are not used as evidence of the investment. These uncategorized investments include ownership interests in mutual funds and in mortgage, real estate and venture capital pools. The following summaries identify the level of credit risk assumed by the Commonwealth and the total carrying amount and market value of Commonwealth investments at June 30, 1994 (expressed in thousands).

## NOTES TO FINANCIAL STATEMENTS

## NOTE D - Deposits and Investments (continued)

## Primary Government

All primary government investments susceptible to credit risk are in category one.

|  | Carrying <br> Amount | Market Value |
| :---: | :---: | :---: |
| Commercial paper ........................................................................ | \$ 120,877 | \$ 121,018 |
| Common and preferred stock | 2,500,809 | 2,500,671 |
| Corporate bonds and notes | 2,255,708 | 2,248,863 |
| International fixed income. | 18,309 | 18,309 |
| Mortgage backed securities ............................................................ | 404 | 404 |
| Repurchase agreements ................................................................. | 2,284,421 | 2,284,421 |
| State and municipal obligations. | 315,515 | 315,510 |
| U.S. Government obligations | 2,459,515 | 2,474,751 |
| U.S. Government agency obligations ............................................... | 842,634 | 844,993 |
| Other .......................................................................................... | 4,824 | 4,824 |
| Totals .................................................................................. | 10,803,016 | 10,813,764 |

Add invested amounts not susceptible to credit risk categorization:

| Investment pools in which State Employes' Retirement System (SERS) participates at December 31, 1993: |  |  |
| :---: | :---: | :---: |
| Mortgage loans ........................................................................ | 807,547 | 807,547 |
| Mutual funds ............................................................................ | 3,947,072 | 3,947,072 |
| Real estate ............................................................................... | 842,333 | 842,333 |
| Venture capital .......................................................................... | 138,227 | 138,227 |
| Securities loaned by SERS at December 31, 1993: |  |  |
| U.S. Government securities ......................................................... | 642,714 | 642,714 |
| Corporate bonds and notes ......................................................... | 236,927 | 236,927 |
| Common and preferred stocks ..................................................... | 827,198 | 827,198 |
| Investments owned by the Statutory Liquidator Fund at June 30, 1994: |  |  |
| Annuities. | 909 | 909 |
| Insurance Company Subsidiaries | 5,511 | 5,511 |
| Loans ..................................................................................... | 1,760 | 1,760 |
| Mortgage loans ........................................................................ | 25,415 | 25,415 |
| Mutual funds ............................................................................ | 725 | 725 |
| Partnership interests .................................................................. | 602 | 602 |
|  | 18,279,956 | 18,290,704 |
| Certificates of deposit and related items ........................................... | 295,818 | 295,818 |
| Total temporary and long-term investments .................................... | \$ 18,575,774 | \$ 18,586,522 |

The above-listed $\$ 295,818$ in CD's are reported as investments at June 30, 1994 but have been treated as deposits for a determination of the level of credit risk associated with them.

The State Employes' Retirement System, a Pension Trust Fund, owns approximately 98 percent of the common and preferred stock, 84 percent of the corporate bonds and notes, 97 percent of mortgage loans and 100 percent of the real estate reported in the above summary. There were no violations of statutory authority or contractual provisions for investments during the year ended June 30, 1994.

## NOTE D - Deposits and Investments (continued)

## Discretely Presented Component Units

|  | Category 1 |  | Category 3 | Total | Market Value |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Category 2 |  |  |  |
| Commercial paper | \$ | \$ 10,095 | \$ 82,381 | \$ 92,476 | \$ 92,476 |
| Common and preferred stock ........................... | 11,225,099 |  | 1,589 | 11,226,688 | 12,674,722 |
| Corporate bonds and notes ............................... | 1,570,579 | 20,468 | 53,710 | 1,644,757 | 1,596,295 |
| International fixed income. | 1,285,462 |  |  | 1,285,462 | 1,284,615 |
| Mortgage backed securities .............................. | 2,500,462 |  | 117,563 | 2,618,025 | 2,582,284 |
| Repurchase agreements ...... | 146,509 | 584,173 | 79,956 | 810,638 | 810,638 |
| State and municipal obligations ......................... | 420,239 | 8,000 | 7,149 | 435,388 | 436,325 |
| U.S. Government obligations ........................... | 193,571 | 221,054 | 19,492 | 434,117 | 451,098 |
| U.S. Government agency obligations ................. | 3,720,285 |  | 81,224 | 3,801,509 | 3,726,383 |
| Various short-term investments ......................... | 47,749 | 27,208 | 3,794 | 78,751 | 78,739 |
| Totals .................................................... | \$21,109,955 | \$870,998 | \$446,858 | 22,427,811 | 23,733,575 |

Investments not susceptible to credit risk categorization:

| Investments owned by the Pennsylvania Higher Educational Facilities Authority in U.S. government obligation mutual funds at June 30, 1994 | 81,404 | 81,404 |
| :---: | :---: | :---: |
| Investments owned by the State Public School Building Authority in Pennsylvania |  |  |
| Treasury investment pool at June 30, 1994 ........... | 75,554 | 75,554 |
| Investments owned by the Pennsylvania Higher Education Assistance Agency at June 30, 1994: |  |  |
|  |  |  |
| Money market. | 85,875 | 85,875 |
| Investment agreements | 124,076 | 124,076 |
| Pennsylvania Treasury investment pool | 130,450 | 130,450 |
| Investments owned by the Pennsylvania Housing Finance Agency at June 30, 1994: |  |  |
| Investment agreements | 96,696 | 96,696 |
| Mutual funds. | 62,972 | 62,972 |
| Pennsylvania Treasury investment pool | 4,003 | 4,003 |
| Investments owned by the Pennsylvania Industrial Development Authority in |  |  |
| Pennsylvania Treasury investment pool at June 30, 1994 | 81,330 | 81,330 |
| Investments owned by the Pennsylvania Infrastructure Investment Authority at June 30, 1994: |  |  |
|  |  |  |
| Mutual fund | 11,026 | 11,026 |
| Pennsylvania Treasury investment pool ......................................................................... | 100,076 | 100,076 |
| Investments owned by the Public School Employes' Retirement System at June 30, 1994: |  |  |
|  |  |  |
| Farmland investments ............................................................................................... | 76,919 | 75,570 |
| Global short term. | 1,218,975 | 1,220,721 |
| Limited partnerships | 75,000 | 78,560 |
| Mortgage loans . | 87,618 | 89,996 |
| Pennsylvania Treasury investment pool ...................................................................... | 392,345 | 392,345 |
| Private placements, fixed income and equity | 304,340 | 331,988 |
| Real estate.. | 819,809 | 787,895 |
| Short term investments - health insurance account | 29,776 | 28,944 |
| Tactical asset allocations | 100,855 | 100,816 |
| Venture capital ......................................................................................................... | 111,386 | 141,694 |
| Totals | \$ 26,498,296 | \$ 27,835,566 |

The Public School Employes' Retirement System, a Pension Trust Fund, owns approximately 100 percent of the common and preferred stock, 95 percent of the corporate bonds and notes, 95 percent of mortgage loans and 100 percent of the real estate reported in the above summary. There were no violations of statutory authority or contractual provisions for investments during the year ended June 30, 1994.

## NOTE E-FIXED ASSETS

A summary of fixed assets by category at June 30, 1994 is as follows (expressed in thousands):

|  |  |  |  | Primar | Gov | ment |  |  |  |  |  | y Prese nent U |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | terprise Funds |  | $\begin{aligned} & \text { ternal } \\ & \text { ervice } \\ & \text { funds } \end{aligned}$ |  |  |  | ral Fixed ssets <br> nt Group |  | oprietary <br> Funds |  | $\begin{aligned} & \text { uciary } \\ & \text { und } \\ & \hline \end{aligned}$ |  | ollege <br> and <br> iversity <br> unds |
| Land | \$ | 323 | \$ | 6 | \$ |  | \$ | 238,843 | \$ | 73,684 | \$ |  | \$ | 4,362 |
| Buildings. |  | 2,540 |  | 3,649 |  |  |  | 2,667,274 |  | 335,390 |  |  |  | 239,212 |
| Improvements other than buildings ................ |  | 17,905 |  | 684 |  |  |  | 196,088 |  | 21,926 |  |  |  | 29,120 |
| Furniture, machinery and equipment . . . . . . . . . . . . |  | 64,590 |  | 48,578 |  | 100 |  | 503,472 |  | 152,976 |  | 11,792 |  | 294,763 |
| Turnpike infrastructure .... |  |  |  |  |  |  |  |  |  | 2,185,041 |  |  |  |  |
| Construction in progress ... |  | . |  | 166 |  | $\cdots$ |  | 88,645 |  | 107,052 |  | $\cdots$ |  | 41,142 |
| Total | \$ | 85,358 | \$ | 53,083 | \$ | 100 | \$ | 3,694,322 | \$ | 2,876,069 | \$ | 11,792 | \$ | 608,599 |

Changes in general fixed assets for the fiscal year ended June 30, 1994 are as follows (expressed in thousands):

|  | Balance June 30, 1993 | Additions |  | Retirements |  | Balance June 30, 1994 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Land | \$ 229,752 | \$ | 9,112 | \$ | 21 |  | 238,843 |
| Buildings | 2,283,158 |  | 392,692 |  | 8,576 |  | 2,667,274 |
| Improvements other than buildings. | 154,450 |  | 42,352 |  | 714 |  | 196,088 |
| Furniture, machinery and equipment | 477,422 |  | 40,738 |  | 14,688 |  | 503,472 |
|  | 3,144,782 |  | 484,894 |  | 23,999 |  | 3,605,677 |
| Construction in progress | 129,340 |  | 31,075 |  | 71,770 |  | 88,645 |
| Totals | \$3,274,122 | \$ | 515,969 | \$ | 95,769 |  | 3,694,322 |

Interest costs of $\$ 18.7$ million were capitalized for the Enterprise Funds for the fiscal year ended June 30, 1994.
The Commonwealth's initial valuation of general fixed assets was made as of June 30, 1986 using appraisal and historical cost reconstruction techniques. Subsequent to June 30, 1986 general fixed asset acquisitions are valued at cost. At June 30,1994 the amount of general fixed assets related to the initial valuation amounts to $\$ 2,028$ million.

Construction in progress included in the General Fixed Assets Account Group at Junc 30, 1994 is composed of the following (expressed in thousands):

| Project | Project Authorization |  | $\begin{array}{c}\text { Expended } \\ \text { Through }\end{array}$ <br> June 30, 1994 |  | Authorization Available |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Department of Corrections Institutions. | \$ | 274,598 | \$ | 30,536 | \$ | 244,062 |
| Colleges and Universities |  | 174,321 |  | 17,293 |  | 157,028 |
| Department of Transportation |  | 45,078 |  | 7,318 |  | 37,760 |
| Capitol Complex Buildings |  | 36,262 |  | 813 |  | 35,449 |
| Department of Environmental Resources |  | 30,625 |  | 13,693 |  | 16,932 |
| Department of Public Welfare Institutions |  | 28,012 |  | 6,512 |  | 21,500 |
| Historical Sites |  | 13,926 |  | 3,506 |  | 10,420 |
| Other |  | 31,181 |  | 8,974 |  | 22,207 |
| Total. | \$ | 634,003 | \$ | 88,645 | \$ | 545,358 |

## NOTE F-DUE FROM OTHER GOVERNMENTS

This receivable represents amounts due primarily from the Federal Government for various departmental programs.

NOTE G - TAXES, LOANS AND LEASE RENTAL RECEIVABLES
Taxes Receivable: Taxes receivable at June 30, 1994 consisted of the following (expressed in thousands):

|  | General Fund |  | Special <br> Revenue <br> Funds |  | Trust and Agency Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sales and use | \$ | 472,778 | \$ | 18,063 | \$ |  | \$ | 490,841 |
| Unemployment compensation |  |  |  |  |  | 430,708 |  | 430,708 |
| Personal income. |  | 183,461 |  | . . . |  | . . . . |  | 183,461 |
| Corporation |  | 82,970 |  |  |  |  |  | 82,970 |
| Liquid fuels |  |  |  | 57,321 |  | 2,725 |  | 60,046 |
| Other. |  | 23,313 |  | 63,710 |  | . . . |  | 87,023 |
|  | \$ | 762,522 | \$ | 139,094 | \$ | 433,433 | \$ | 1,335,049 |

Notes and Loans Receivable: Loans receivable at June 30, 1994 consisted of the following (expressed in thousands):


Discretely presented component unit governmental funds reported $\$ 1.2$ million of loans to school districts at June 30, 1994.
Lease Rentals Receivable: The Pennsylvania Higher Educational Facilities Authority and State Public School Building Authority, discretely presented governmental fund component units, finance construction projects for educational institutions through the issuance of bonds and other obligations, the principal and interest of which are paid through the collection of lease rental payments related to the projects. The Capital Facilities Fund, a Capital Projects Fund, finances construction projects for educational institutions through the issuance of General Obligation Bonds, the principal and interest of which are paid through the collection of lease rental payments and deposited in their related Debt Service Funds. Also, at the conclusion of the lease terms, the project facilities are conveyed to the educational institutions. Accordingly, these lease arrangements are classified as direct financing leases. Lease rental receivables and associated deferred revenue equal to the principal lease payments to be received are recorded in the Special Revenue and Debt Service Funds relating to these arrangements. For the Capital Facilities Fund, the total minimum lease payments to be received was $\$ 4$ million and the present value of the lease payments was $\$ 3$ million at June 30,1994 , the difference representing interest of $\$ 1$ million. For discretely presented component units, total minimum lease payments was $\$ 3,662$ million, the present value was $\$ 2,109$ million and interest was $\$ 1,553$ million. A discretely presented proprietary fund component unit reported a lease rental receivable of $\$ 13$ million at June 30, 1994. Minimum lease payments for the fiye fiscal years succeeding June 30, 1994 are as follows (expressed in millions):


## NOTE H - INTERFUND ACCOUNTS/OPERATING TRANSFERS/RESIDUAL EQUITY TRANSFERS

A summary of interfund receivables and payables reported on the combined balance sheet at June 30, 1994 is as follows (expressed in thousands):

| FUND TYPE/FUND | DUE FROM |  |  | DUE TO |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| PRIMARY GOVERNMENT | Other Funds | Component Units |  | Other Funds | Component Units |
| General ...................................................................... | \$ 38,767 | \$ | 2,139 | \$ 160,810 | \$ 144,075 |
| Special Revenue: |  |  |  |  |  |
| Pennsylvania Economic Revitalization Fund .................. | 45,516 |  | $\ldots$ | 217 |  |
| Agricultural Conservation Easement Fund .................... | 10,841 |  |  |  |  |
| Hazardous Sites Clean-up Fund .................................. | 20,600 |  |  | 217 |  |
| Motor License Fund ................................................. | 3,066 |  | 2,608 | 17,829 | 5,395 |
| Vocational Rehabilitation Fund ................................... | 33 |  |  | 7,693 |  |
| Other Funds ............................................................ | 6,199 |  | $\ldots$ | 8,757 | $\ldots$ |
|  | 86,255 |  | 2,608 | 34,713 | 5,395 |
| Debt Service: |  |  |  |  |  |
| Pennsylvania Infrastructure Investment Authority |  |  |  |  |  |
| Tax Note Sinking Fund .............................................. |  |  | . . . | 2,184 |  |
| Other Funds | 169 |  | ... | ... | $\ldots$ |
|  | 169 |  | 37,739 | 2,184 | $\ldots$ |
| Capital Projects: |  |  |  |  |  |
| Capital Facilities Fund.............................................. | 549 |  | $\ldots$ | 159 |  |
| Land and Water Development Fund | . |  | $\ldots$ | 19 | $\ldots$ |
|  | 549 |  | $\ldots$ | 178 | .... |
| Enterprise: |  |  |  |  |  |
| State Stores Fund ..................................................... | 139 |  | $\ldots$ | 16,493 |  |
| State Workmen's Insurance Fund ................................ | 64 |  | .... | 5,385 |  |
| Rehabilitation Center Fund........................................ | 7,082 |  | $\ldots$ | 159 |  |
| Other Funds. | 750 |  | $\ldots$ | 58 | . |
|  | 8,035 |  | $\ldots$ | 22,095 | $\ldots$ |
| Internal Service: |  |  |  |  |  |
| Purchasing Fund ....................................................... | 7,875 |  | 950 | 8,818 |  |
| Manufacturing Fund ............................................... | 3,409 |  | 9 | 236 | $\ldots$ |
|  | 11,284 |  | 959 | 9,054 | $\ldots$ |
| Expendable Trust: |  |  |  |  |  |
| Catastrophic Loss Benefit Continuation Fund ................ |  |  | $\cdots$ | 4,893 |  |
| Unemployment Compensation Fund ............................ | 2,952 |  | 313 | $\ldots$ |  |
| Workmen's Compensation Security Trust Fund .............. | 4,850 |  | .... | 41 |  |
| Tuition Payment Fund ............................................... | ... |  | $\cdots$ | 125 | $\ldots$ |
|  | 7,802 |  | 313 | 5,059 | . |
| Pension Trust: |  |  |  |  |  |
| State Employes' Retirement System ............................ | 68,320 |  | 9,913 | 18 | $\ldots$ |
| Agency: |  |  |  |  |  |
| All Funds ................................................................ | 1,350 |  | $\ldots$ | 1,310 | $\ldots$ |
| TOTAL PRIMARY GOVERNMENT ................... | \$222,531 | \$ | 53,671 | \$ 235,421 | \$ 149,470 |

NOTE H - Interfund Accounts/Operating Transfers/Residual Equity Transfers (continued) $\qquad$

DUE FROM
DISCRETELY PRESENTED COMPONENT UNITS

Governmental
Proprietary:
Pennsylvania Infrastructure Investment Authority ..
Pennsylvania Turnpike Commission
Other Funds $\qquad$


| Fiduciary: <br> Public School Employes' Retirement System | $\ldots$ | 143,093 | $\ldots$ | 609 |
| :---: | :---: | :---: | :---: | :---: |
| College and University ................................................ | 129,488 | $\ldots$ | 129,488 | 8,046 |
| TOTAL DISCRETELY PRESENTED |  |  |  |  |
| COMPONENT UNITS ............................... | \$ 129,488 | \$ 147,380 | \$ 129,488 | \$ 50,084 |

NOTE H-Interfund Accounts/Operating Transfers/Residual Equity Transfers (continued)
The amount of total interfund receivables of $\$ 553,070$ does not agree with total interfund payables of $\$ 564,463$ at June 30, 1994 due to different fiscal year ends for certain funds included in the combined balance sheet at June 30, 1994. The amounts shown as interfund accounts for the State Employes' Retirement System, a Pension Trust Fund, and the Deferred Compensation Fund, an Agency Fund, are as of their fiscal year end of December 31, 1993. The amounts shown for the State Workmen's Insurance Fund, an Enterprise Fund, and the Pennsylvania Turnpike Commission, a discretely presented component unit proprietary fund, are as of their respective fiscal year ends of December 31, 1993 and May 31, 1994. The following presents a reconciliation of interfund accounts reported at June 30, 1994 (expressed in thousands) and those amounts which would have been reported if all funds used the same fiscal year end:
Due from other funds - Combined Balance Sheet at June 30, 1994. ..... \$352,019
Due from component units - Combined Balance Sheet at June 30, 1994 ..... 53,671
Due from prima
June 30, 1994 ..... 147,380
Interfund receivables - Combined Balance Sheet ..... 553,070
Pennsylvania Turnpike Commission increase in receivables from
June 1, 1994 through June 30, 1994 ..... 2,090
State Workmen's Insurance Fund increase in receivables from
January 1, 1994 through June 30, 1994 ..... 103
State Employes' Retirement System increase in receivables from
January 1, 1994 through June 30, 1994 ..... 7,603
TOTAL INTERFUND RECEIVABLES ..... \$562,866
Due to other funds - Combined Balance Sheet at June 30, 1994 ..... \$364,909
Due to component units - Combined Balance Sheet at June 30, 1994 ..... 149,470
Due to primary government - Combined Balance Sheet at June 30, 1994 ..... 50,084
Interfund payables - Combined Balance Sheet ..... 564,463
Deferred Compensation Fund decrease in payables from
January 1, 1994 through June 30, 1994 ..... (181)
State Employes' Retirement System increase in payables from January 1, 1994 through June 30, 1994 ..... 273
State Workmen's Insurance Fund decrease in payables from
January 1, 1994 through June 30, 1994 ..... $(4,577)$
Pennsylvania Turnpike Commission increase in payables from
June 1, 1994 through June 30, 1994 ..... 2,888
TOTAL INTERFUND PAYABLES ..... \$562,866
$\qquad$

NOTE H - Interfund Accounts/Operating Transfers/Residual Equity Transfers (continued)
A summary of operating transfers reported for the fiscal year ended June 30, 1994 is as follows (expressed in thousands):

| $\frac{\text { FUND TYPE/FUND }}{\text { PRIMARY GOVERNMENT }}$ | OPERATING TRANSFERS |  |  |  |  |  | To Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | In |  | FromComponentUnits |  | Out |  |  |  |
| General ........................................................................... | \$ | .320,242 | \$ | .... | \$ | 597,583 | \$ | 619,042 |
| Special Revenue: |  |  |  |  |  |  |  |  |
| State Lottery Fund .......................................................... |  | 266 |  | $\ldots$. |  | 229,294 |  |  |
| Motor License Fund ........................................................ |  | 57,034 |  | $\ldots$ |  | 470,637 |  | $\ldots$ |
| Pharmaceutical Assistance Fund ......................................... |  | 207,000 |  | $\ldots$ |  | .... |  | $\ldots$ |
| Vocational Rehabilitation Fund .......................................... |  | 23,035 |  | $\ldots$ |  |  |  |  |
| Pennsylvania Economic Revitalization Fund ........................... |  | 65,990 |  | .... |  | 581 |  | $\ldots$ |
| Water Facilities Loan Fund ............................................... |  | .. |  | $\ldots$ |  | 13,960 |  | $\ldots$ |
| Other Funds ................................................................... |  | 6,091 |  | $\ldots$ |  | 19,123 |  | $\ldots$ |
|  |  | 359,416 |  | $\ldots$ |  | 733,595 |  | $\ldots$ |
| Debt Service: |  |  |  |  |  |  |  |  |
| Land and Water Development Sinking Fund .......................... |  | 35,164 |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |
| Water Facilities Loan Redemption Fund ................................ |  | 17,952 |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |
| Capital Debt Fund ........................................................... |  | 636,325 |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |
| Pennsylvania Infrastructure Investment Authority |  |  |  |  |  |  |  |  |
| Redemption Fund ........................................................ |  | 16,956 |  | $\ldots$ |  | $\ldots$ |  | $\ldots$ |
| Disaster Relief Redemption Fund ....................................... |  | 10,106 |  | $\ldots$ |  | $\ldots$ |  |  |
| Pennsylvania Economic Revitalization Sinking Fund ................ |  | 13,691 |  | $\ldots$ |  | $\ldots$ |  |  |
| Other Funds ................................................................... |  | 25,919 |  | $\ldots$ |  | 894 |  | $\ldots$ |
|  |  | 756,113 |  | $\ldots$ |  | 894 |  | $\ldots$ |
| Capital Projects: |  |  |  |  |  |  |  |  |
| Capital Facilities Fund..................................................... |  | $\ldots$ |  | $\ldots$ |  | 55,328 |  |  |
| Land and Water Development Fund ..................................... |  | $\ldots$ |  | $\ldots$ |  | 148 |  | $\ldots$ |
|  |  | $\ldots$ |  | $\cdots$ |  | 55,476 |  | .... |
| Enterprise: |  |  |  |  |  |  |  |  |
| State Stores Fund .......................................................................... |  | $\ldots$ |  | $\ldots$ |  | 48,105 |  | $\ldots$ |
| Expendable Trust: |  |  |  |  |  |  |  |  |
| State School Fund ........................................................... |  | 5 |  | $\ldots$ |  | $\ldots$ |  |  |
| Tuition Payment Fund ..................................................... |  | .... |  | $\cdots$ |  | 123 |  | $\ldots$ |
|  |  | 5 |  | $\ldots$ |  | 123 |  | $\ldots$ |
| Pension Trust: |  |  |  |  |  |  |  |  |
| State Employes' Retirement System |  | $\ldots$ |  | 7,851 |  | $\ldots$ |  | 2,968 |
| TOTAL PRIMARY GOVERNMENT ............................. |  | 1,435,776 | \$ | 7,851 | \$ | 1,435,776 | \$ | 622,010 |

OPERATING TRANSFERS

NOTE H-Interfund Accounts/Operating Transfers/Residual Equity Transfers (continued)
The amount of total operating transfers in of $\$ 2,548,789$ does not agree with total operating transfers out of $\$ 2,547,749$ for the fiscal year ended June 30,1994 due to different fiscal year ends for certain funds included in the financial reporting entity. The amounts shown as operating transfers for the State Employes' Retirement System, a Pension Trust Fund, are for the fiscal year ended December 31, 1993. The following presents a reconciliation of operating transfers reported in the financial statements to those transfer amounts which would have been reported if all funds used the same fiscal year end (expressed in thousands):

| Operating transfers in - all funds | \$ 1,919,650 |
| :---: | :---: |
| Operating transfers from primary government | 621,288 |
| Operating transfers from component units | 7,851 |
| Sub-total Interfund Operating Transfers in | 2,548,789 |
| State Employes' Retirement System decrease in operating transfers in for the period January 1, 1994 to June 30, 1994 | (1,762) |
| TOTAL INTERFUND OPERATING TRANSFERS IN | \$ 2,547,027 |
| Operating transfers out - all funds | \$ 1,919,650 |
| Operating transfers to component units. . . . . . . . . . . . . . . . . . . . . . . . . . . | 622,010 |
| Operating transfers to primary government . . . . . . . . . . . . . . . . . . . . . . . | 6,089 |
| Sub-total Interfund Operating transfers out . . . . . . . . . . . . . . . . . . . . . . . | 2,547,749 |
| State Employes' Retirement System decrease in operating transfers out for the period January 1, 1994 to June 30, 1994 | (722) |
| TOTAL OPERATING TRANSFERS OUT | \$2,547,027 |

$\qquad$

Increases and decreases in contributed capital for proprietary fund types - primary government and discretely presented component units - during the fiscal year ended June 30, 1994 are summarized as follows (amounts in thousands):
Cash flows from noncapital financing activities:
Increases in contributed capital-primary government ..... \$ 20,765
Decreases in contributed capital-primary government ..... (7)
Increases in contributed capital-discretely presented component units ..... 70,000
Decreases in contributed capital-discretely presented component units ..... $(93,390)$
Cash flows from capital and related financing activities:
Increases in contributed capital-primary government ..... 751
Increases in contributed capital-discretely presented component units ..... 143,367
$(3,260)$
Net increase in contributed capital for proprietary fund types-primary government and discretely presented component units ..... \$138,266
The following summary reconciles the above-listed net change in contributed capital to net governmental residual equity transfers (amounts in thousands):
Net governmental residual equity transfers ..... \$ 16,304
add: general obligation bond proceeds received by the Volunteer Companies Loan Fund ..... 9,835
add: general obligation bond proceeds and federal funds received by the Pennsylvania Infrastructure Investment Authority ..... 107,870
less: program grants disbursed by the Pennsylvania Infrastructure Investment Authority ..... $(3,260)$
add: federal funds received by the Turnpike Commission ..... 6,083
add: other increase to the Storage Tank Loan Fund ..... 1
add: other increase to the Pennsylvania Minority Business Development Authority ..... 1,400
less: other decrease to the Hiram G. Andrews Center ..... (7)
Net increase in contributed capital for proprietary fund types-primary government and discretely presented component units ..... \$138,226

## NOTE I-Retirement and Other Postemployment Benefits (continued)

Employer contribution rates are determined using the entry age normal actuarial cost method, with amortization of the unfunded actuarial liability ( $\$ 847$ million credit) and of the supplemental annuities arising from cost of living and other adjustments over varying periods ending June 30,2013 . These rates are computed on a Commonwealth fiscal year basis such that employer contribution rates in effect for the SERS for 1993 reflect a blended average of those in effect through June 30, 1993 and subsequent to that date, as calculated based upon actuarial valuations prepared as of December 31, 1992 and December 31, 1993, respectively. The actuarially determined contribution requirement for the year ended December 31, 1993 consisted of (amounts in thousands):

|  | \% of Current Covered Payroll | Amount |
| :---: | :---: | :---: |
| Employer normal cost | 9.16 | \$324,835 |
| Amortization of unfunded actuarial liability (assets) . . | (1.07) | $(37,945)$ |
| Amortization of supplemental annuities . . . . . . . . . . . | 1.01 | 35,817 |
| Total contribution requirement . . . . . . . . . . . . . . . . | 9.10 | \$322,707 |

Member contributions amounted to $\$ 190$ million, or 5.45 percent and employer contributions amounted to $\$ 304$ million, or 8.73 percent, of total actual covered payroll of $\$ 3,482$ million, for the year ended December 31, 1993. Total employer contributions of $\$ 304$ million are less than the above actuarially determined contribution requirement of $\$ 323$ million due to employer contributions related to employe purchases of prior service cost, employer contributions related to the transfer of prior employe service from the Public School Employes' Retirement System to the SERS, a return of certain employer contributions to a participating agency and actual employer contribution rates which were less than those determined by the actuarial valuation. Total employer contributions amounted to $\$ 324$ million for the fiscal year ended June 30, 1994, of which $\$ 290$ million relates to agencies included in the Commonwealth's financial reporting entity. The Commonwealth employer contributions of $\$ 290$ million approximate 89 percent of total employer contributions of $\$ 324$ million.

Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the pension benefit obligation as described above, except for a rate of return on investments on a scale starting at 9.9 percent in 1993 graded down to 6 percent after 2015.

## THREE-YEAR HISTORICAL TREND INFORMATION



All required contributions were made, in accordance with actuarially determined requirements, for each of the three years ended December 31, 1993, 1992 and 1991.

Ten-year historical trend information is available in separate financial reports issued by the SERS. These separately issued reports include information about progress made in accumulating sufficient assets to pay benefits when due.

## NOTE I-Retirement and Other Postemployment Benefits (continued)

The following information is presented in accordance with the reporting requirements of FASB Statement 35.
The calculation of actuarial liabilities under GASB Statement 5 (the pension benefit obligation presented above) differs principally by the consideration of future salary increases from the calculation required under FASB Statement 35 of the actuarial present value of accumulated plan benefits presented below.
The accumulated plan benefit information as of December 31, 1993 is as follows (expressed in thousands):
Actuarial present value of accumulated plan benefits:
Vested benefits:
Participants currently receiving payments . . . . . . $\$ 5,080,835$
Other participants
5,364,864
10,445,699
Nonvested benefits
185,728
Total.
\$10,631,427

## Changes in accumulated plan benefits as of December 31, 1993 are as follows (expressed in thousands):

Actuarial present value of accumulated plan benefits at December 31, 1992
\$12,260,585
Changes during the year attributable to: Passage of time 614,121 Change in interest rate assumptions . . . . . . . . . . . $\quad(2,243,279)$

Net decrease
$(1,629,158)$
Actuarial present value of accumulated plan benefits
at December 31, $1993 \ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots$
The significant actuarial assumptions used in the valuation of the actuarial present value of accumulated plan benefits as of December 31, 1993 are as follows:

## Mortality

Superannuation (normal retirement) and early retirement

The 1971 Group Annuity Mortality Table
Disability
Modifications of the Federal Civil Service Disability Mortality Table
Assumed rate of return on investments 7.75\%

## PUBLIC SCHOOL EMPLOYES' RETIREMENT SYSTEM

Plan Description: The Commonwealth of Pennsylvania Public School Employes' Retirement System (System) was established July 18, 1917 under the provision of P.L. 1043, No. 343. The System is a cost-sharing multipleemployer plan and its designated purpose is to provide retirement allowances and other benefits, including death, disability, and health care benefits, to members. As defined by GASB Statement 5, the Commonwealth is a non-employer contributor to the System.
Membership in the System is mandatory for substantially all full-time public school employes in the Commonwealth. Certain part-time employes are eligible for membership in the System. At June 30, 1994 there were 634 reporting units, generally school districts. Membership as of June 30, 1993, the most recent year for which actual amounts are available, consisted of:

| Retirees and beneficiaries currently receiving benefits | 113,000 |
| :---: | :---: |
| Inactive members and vestees entitled to, but not yet receiving benefits. | 33,000 |
|  | 146,000 |
| Current employes: |  |
| Vested | 117,000 |
| Nonvested | 81,000 |
|  | 198,000 |
| Total members | 344,000 |

## NOTE I-Retirement and Other Postemployment Benefits (continued)

During the fiscal year ended June 30, 1994 the covered payroll for public school employes was $\$ 6,856$ million. Total payroll for public school employes was substantially the same. The annualized covered payroll at June 30, 1993, the date of the most recent actuarial valuation, was $\$ 6,766$ million.

Benefits: Significant amendments to the System were made in the 1975 revision of the Pennsylvania Public School Employes' Retirement Code ("The Code') by the Pennsylvania General Assembly. Under the provisions of the Code, members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least one full year of service, (b) age 60 with 30 or more years of service, or (c) 35 or more years of service regardless of age. On April 29, 1994 Act 29 was signed into law which, among other items, permitted school employes with at least 30 years of credited service to retire without a reduction in benefits until June 30, 1997. This so-called "early retirement window' does not require a minimum age in conjunction with length of service for a member to be eligible for full benefits.

On December 21, 1992, an early retirement incentive act, commonly known as the "Mellow Bill', (Act 186 of 1992), provided an additional 10 percent of service credit to a member who meets the following criteria: (1) is at least 55 years of age or older as of August 31, 1993, (2) has at least 10 years of credited service with the System, (3) was not an annuitant as of July 1, 1992, (4) terminates service between July 1, 1992 and August 31, 1993, inclusive, (5) declares intent to retire with their school employer prior to April 1, 1993, and (6) files an application for retirement prior to September 1, 1993. In addition, Act 29 allowed members who terminated service between May 15, 1992 and July 1, 1992 to be eligible for the 10 percent additional service offered by the Mellow Bill. Through June 30, 1994 the impact of the Mellow Bill resulted in approximately 13,000 members electing early retirement. As of June 30, 1993 the System recorded a benefit accrual of approximately $\$ 200$ million for the refund of contributions and interest of annuitants who elected to retire under the Mellow Bill.

Benefits are generally equal to 2 percent of the member's final average salary (as defined) multiplied by the number of years of credited service. After completion of 10 years of service, a member's right to the defined benefit is vested and early retirement benefits may be elected. Under certain features of the System, active members may purchase credit for types of prior educational or military service on a lump-sum or installment purchase basis.

In addition to regular retirement benefits, the System also provides for disability retirement benefits and death benefits. Participants are eligible for disability retirement benefits after completion of 5 years of eligible service. Such benefits are equal to 2 percent of the member's final average salary (as defined) multiplied by the number of years of credited service, but not less than one-third of such salary (unless the participant would have less than 16.667 years of credited service had the participant worked until superannuation age, in which case the participant receives two percent of final average salary times the number of years service that would have been credited had the participant worked until superannuation age), nor greater than the benefit the member would have had at superannuation retirement age.

Death benefits are payable upon the death of an active member who has reached age 62 or who has at least 10 years of eligible service. Such benefits are actuarially equivalent to the benefit which would have been effective if the member had retired on the day before death.

Members with credited service in the State Employes' Retirement System may elect to transfer such service to the Public School Employes' Retirment System upon commencement of employment in the public school system. Similarly, a member with credited service in the System may transfer such service to the State Employes' Retirement System upon becoming a member of that system.

Upon termination of a member's employment in the public school sector, the member's accumulated contributions plus interest are refundable from the Members' Savings Account.

## NOTE I-Retirement and Other Postemployment Benefits (continued)

A health insurance premium assistance program was established effective July 1, 1991 for all eligible annuitants, as defined in the Code, who elect to participate. Under this provision, an employer contribution rate for premium assistance was established for the fiscal year that began July 1,1991 in order to provide reserves in the Health Insurance Account as of June 30, 1992. Effective July 1, 1992, participating eligible annuitants received premium assistance payments equal to the lesser of $\$ 55$ per month, or the actual monthly premium.

Funding Status and Progress: The amount shown as "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employe service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users assess the System's funding status on a goingconcern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among public employe retirement systems. The measure is independent of the actuarial funding method used to determine contributions to the System.

The pension benefit obligation was determined as part of an actuarial valuation at June 30, 1993, the date of the most recent actuarial report. Significant actuarial assumptions used include (a) a rate of return on the investment of present and future assets of 8.50 percent per year compounded annually, (b) projected salary increases of 6.75 percent, including an allowance for inflation of 4 percent, national productivity of 1 percent and merit or seniority increases averaging 1.75 percent, and (c) no postretirement benefit increases.

At June 30, 1993 the unfunded pension benefit obligation was $\$ 2,145$ million as follows (expressed in thousands):

| Pension benefit obligation: |  |
| :---: | :---: |
| Retirees and beneficiaries currently receiving benefits and terminated members entitled to benefits but not yet receiving benefits $\qquad$ | \$ 8,787,295 |
| Health care payments | 45,529 |
| Current members: |  |
| Accumulated member contributions with interest. | 3,920,923 |
| System-financed vested. | 3,566,155 |
| System-financed nonvested | 7,544,207 |
| Total pension benefit obligation | 23,864,109 |
| Net assets available for benefits, at cost (market value is |  |
| \$24,399,294) . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 21,719,065 |
| Unfunded pension benefit obligation | \$ 2,145,044 |

Ten-year historical trend information is available in separate financial reports issued by the System. These separately issued reports include information about progress made in accumulating sufficient assets to pay benefits when due.

NOTE I-Retirement and Other Postemployment Benefits (continued)
Contributions: The contribution policy is set by the Code and requires contributions by active members, employers and the Commonwealth. The rate of contribution for most active members is set by statute at 5.25 percent of the member's compensation. For members joining the system on or after July 22, 1983 the rate of contribution is 6.25 percent. The contributions required of employers and the Commonwealth are based upon an actuarial valuation, using the "entry age normal" method, computed as a percentage of the total compensation of all active members during the period for which the amount is determined.

Effective July 1, 1993 the combined contribution rate was decreased from 14.24 to 13.17 percent of covered payroll. This rate is comprised of a pension contribution rate of 12.92 percent for pension benefits plus a health care contribution rate of .25 percent for health insurance premium assistance. The components of this contribution rate, and the related amounts, are summarized as follows (amounts in thousands):

| \% of Current <br> Covered <br> Payroll |  |  |
| ---: | ---: | ---: |
|  |  | Amount |
| 7.34 |  | $\$ 516,579$ |
| 3.74 |  | 263,216 |
| 1.84 |  | 129,497 |
|  | .25 | 17,527 |
|  |  | $\$ 926,819$ |

The employer and the Commonwealth equally share the cost of required contributions and all required contributions were made. For the fiscal year ended June 30, 1994 Commonwealth school districts contributed $\$ 465$ million and the Commonwealth contributed $\$ 462$ million to the System. The Commonwealth contribution approximates 6.6 percent of current covered payroll. Employe contributions of $\$ 404$ million approximate 6.0 percent of covered payroll of $\$ 6,766$ million for the year ended June 30,1993 , the most recent year for which actual amounts are available.

Based on the June 30, 1993 valuation, the unfunded actuarial liability is $\$ 3,303$ million and the average funding period to amortize this liability is 20 years at July 1,1991 . Changes in the unfunded liability subsequent to July 1, 1991 are amortized over a period of 20 years from July 1 of the fiscal year following the change, with payments increasing 5 percent amnually.

During the fiscal year ended June 30, 1994 the System owned no securities issued by school districts, the Commonwealth or any related parties and made no loans to school districts, the Commonwealth or any related party.

## NOTE I-Retirement and Other Postemployment Benefits (continued)

## OTHER POSTEMPLOYMENT BENEFITS

The Commonwealth provides certain health care benefits for retired employes that meet specified length-of-service and age requirements. These benefits are provided as a result of negotiated union contracts and through administrative policy. The Commonwealth recognizes the cost of providing these benefits as paid, which totalled $\$ 125$ million for the fiscal year ended June 30, 1994. Approximately 51,000 individuals qualified for this benefit during the fiscal year.

The Commonwealth also provides a variety of other postemployment benefits, including disability life insurance and certain benefits to beneficiaries of the state police officers killed in the line of duty. The amount expended on these benefits was not material during the fiscal year ended June 30, 1994.

## NOTE J-NOTES AND DEMAND REVENUE BONDS PAYABLE

## Primary Government

During the fiscal year ended June 30, 1994 the Commonwealth issued $\$ 400$ million of tax anticipation notes which matured on June 30, 1994. The $\$ 9$ million of interest related to the notes is shown as a debt service expenditure in the General Fund.

The State Stores Fund, an Enterprise Fund, has \$713 thousand of notes payable as of June 30, 1994 collateralized by investments held with the Treasury. The notes bear interest rates of 5.38 to 6.66 percent. The Purchasing Fund, an Internal Service Fund, has $\$ 4$ million of notes payable at June 30, 1994, bearing interest at 6.6 percent.

## Discretely Presented Component Units

The State Public School Building Authority (SPSBA), a Governmental Fund Component Unit, entered into the Treasury Initiative for Education (TIE) Program with the Pennsylvania Treasury Department (Treasury). The SPSBA issued a $\$ 75$ million note which was purchased by the Treasury. The proceeds of this note were deposited by the SPSBA with the Treasury, which will invest the proceeds in a manner acceptable to both parties. The note has an initial term of two years which is renewable on an annual basis for a term not to exceed three years. Interest is payable at a percentage rate which will be the lesser of the rate of interest payable from 90 day Treasury Bills plus 20 basis points or the rate used by the Treasury Short Term Investment Pool. The note is collateralized by investments the SPSBA has made with the Treasury. The SPSBA agrees to make $\$ 25$ million available for loans to school districts and $\$ 50$ million available for reinvestment by the Treasury at the time loans are made to the school districts. At June 30, 1994 one loan had been made through the TIE Program for $\$ 11.7$ million. The outstanding balance of the note payable at this time was $\$ 67$ million.

The Pennsylvania Higher Education Assistance Agency (PHEAA), a Proprietary Fund Component Unit, has $\$ 310.0$ million of demand revenue bonds outstanding and $\$ 399.6$ million of notes payable consisting of student loan financing of $\$ 372.3$ million and capital financing arrangements of $\$ 27.3$ million at June 30,1994. Demand revenue bonds at June 30, 1994 consist of the following (expressed in thousands):

|  | Student Loan Adjustable Rate Tender Revenue Bonds 1988 Series B | Student Loan Adjustable Rate Tender Revenue Bonds 1988 Series A | Student Loan Revenue Bonds 1984 Series A |
| :---: | :---: | :---: | :---: |
| Amount issued | \$110,000 | \$100,000 | \$100,000 |
| Date of issue | 7/29/88 | 1/28/88 | 7/19/84 |
| Interest rate. | 2.35\% | 2.6\% | 2.45\% |
| Due date | 7/1/18 | 1/1/18 | 12/1/00 |
| Letter of credit: |  |  |  |
| Principal amount | \$119,625 | \$106,904 | \$103,082 |
| Expiration date | 7/31/95 | 1/1/95 | 12/15/00 |

The 1988 bonds bear interest at an adjustable rate determined by PHEAA's remarketing agent based upon prevailing market conditions and is reset weekly. The 1984 bonds bear interest at a fluctuating rate based on the remarketing rate of the J.J. Kenny Index and is also reset weekly. All bonds are subject to purchase, at par plus accrued interest, by PHEAA on the demand of the bondholders upon seven days prior irrevocable written notice. None of the letters of credit pertaining to PHEAA's demand revenue bonds have been used as of June 30, 1994.

NOTE J-Notes and Demand Revenue Bonds Payable (continued)
Student loan financing notes payable for PHEAA at June 30, 1994 consist of the following (expressed in thousands):

> Line of credit agreement dated November 5, 1992 with interest at 7.25 percent (paid quarterly) and annual principal payments. Principal not to exceed $\$ 16$ million \$ 9,500
> Amount due under revolving credit agreement dated June 12, 1993, through June 15, 1995. Interest rate at June 30, 1994 was 5.475 percent. Principal not to exceed $\$ 50$ million 45,200
> $\begin{aligned} & \text { Note payable, interest at } 91 \text { day U.S. Treasury Bill rate plus } .9 \text { percent } \\ & \text { (5.205 percent at June 30, 1994), due February 28, } 1997 \ldots . . . \text {.... } \quad 70,000\end{aligned}$
> Note purchase agreement dated May 1, 1990, amended subsequent to May 1, 1992, and extended through October 31, 1995. It provides for three separate notes known as the 1991 F, G, and H Series. Principal not to exceed $\$ 300$ million in the aggregate. Interest is the 91 day Treasury Bill rate plus .5 percent ( 4.805 percent at June 30, 1994) ... 247,615
> Total
> $\$ 372,315$

Capital financing arrangements for PHEAA at June 30, 1994 consist of the following (expressed in thousands):
Dauphin County General Authority Revenue Bonds. Interest is a weighted average rate of 6.8 percent and is paid semiannually on March 1 and September 1. Principal is due through 2009
\$ 3,699
Note payable refinanced in October 1992 with interest at 5.54 percent and monthly payments of principal and interest through November 1 , 1997 10,288
Note payable dated December 31, 1992 with interest at 6.7 percent and semiannual payments of principal and interest through December 31, 2002

2,888
Loan security agreement dated April 12, 1994 with interest at 7.25 per-
cent (paid quarterly) and annual principal payments ...............
Amounts due under various installment purchase agreements bearing interest at various rates that average approximately 6.5 percent 8,831
Total
$\$ \quad 27,240$
All of PHEAA's capital financing arrangements are collateralized with property, plant and equipment. The aggregate maturities due for each of the five years subsequent to June 30,1994 and through maturity are as follows:

| 1995. | \$ 8,534 |
| :---: | :---: |
| 1996. | 7,318 |
| 1997. | 5,104 |
| 1998. | 2,312 |
| 1999. | 692 |
| Thereafter | 3,280 |
| Total | \$27,240 |

## NOTE J--Notes and Demand Revenue Bonds Payable (continued)

$\qquad$
The Pennsylvania Housing Finance Agency (PHFA), a Proprietary Fund Component Unit, maintains three lines of credit with the Pennsylvania Treasury Department under which they may borrow up to $\$ 20$ million, $\$ 15$ million, and $\$ 50$ million to fund their multi-family housing program. Under the $\$ 20$ million line of credit, interest rates are fixed at 2 points below the prime rate from the date of issuance. At June 30, 1994 there is no balance outstanding against the $\$ 20$ million line of credit. The $\$ 15$ million line of credit bears interest from the date of issuance at a rate equal to the current yield on two year Treasury Notes plus 20 basis points. The $\$ 50$ million line of credit bears interest at a fixed rate on the date of a draw equal to the current yield on two year Treasury Notes plus 15 basis points. At June 30, $1994 \$ 3$ million and $\$ 20$ million were owed at 4.47 percent and a range of 4.24 percent to 6.13 percent, respectively, against the $\$ 15$ million and $\$ 50$ million lines of credit. Total reported notes payable at June 30,1994 for the PHFA is $\$ 23$ million.

The Public School Employes' Retirement System owes $\$ 2.3$ million under installment purchase arrangements at June 30, 1994.

## NOTE K-LONG-TERM OBLIGATIONS

Long-term obligations of the Commonwealth's primary government at June 30, 1994 and changes for the fiscal year then ended are as follows (expressed in thousands):

|  | Issue <br> Dates | Interest <br> Rates | Maturity <br> Dates <br> Through | Bonds Authorized But Unissued | Balance July 1, 1993. | Additions | Reductions | $\begin{gathered} \text { Bahance } \\ \text { June 30, } 1994 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| GENERAL LONG-TERM OBLIGATIONS ACCOUNT GROUP |  |  |  |  |  |  |  |  |
| General Obligation Bonds Payable From Tax Revenues: |  |  |  |  |  |  |  |  |
| Capital Facilities | 1968-94 | 3.00-10.16\% | 2014 | \$14,769,265 | \$3,428,000 | \$ 308,000 | \$ 834,635 | \$2,901,365 |
| Disaster Relief | 1973-89 | 4.91- 5.48\% | 2003 | 21,908 | 70,320 |  | 19,160 | 51,160 |
| Land and Water Development | 1969-94 | 3.00-6.60\% | 2014 | 300 | 194,305 | 4,000 | 71,420 | 126,885 |
| Nursing Home Loan Development | 1975-86 | 5.00-8.26\% | 2006 | 31,000 | 22,520 |  | 4,775 | 17,745 |
| Project 70 Land Acquisition | 1970 | 6.26\% | 2000 |  | 4,440 |  | 510 | 3,930 |
| Volunteer Companies Loan | 1977-94 | 3.00-10.75\% | 2014 | 10,000 | 15,630 | 10,000 | 1,695 | 23,935 |
| Vietnam Conflict Veterans |  |  |  |  |  |  |  |  |
| Compensation | 1969-74 | 5.36-6.11\% | 2003 | 3,000 | 24,485 |  | 10,105 | 14,380 |
| Water Facilities Loan | 1983-94 | 3.00-8.26\% | 2014 | 37,500 | 133,710 | 40,000 | 29,180 | 144,530 |
| Pennsylvania Economic Revitalization | 1984-93 | 4.00-6.60\% | 2013 | 16,000 | 99,780 | 5,000 | 10,610 | 94,170 |
| Pennsylvania Infrastructure Investment Authority | 1988-94 | 3.00-6.60\% | 2014 | 367,500 | 206,190 | 85,000 | 53,205 | 237,985 |
|  |  |  |  |  |  |  |  |  |
| Purchase. | 1991-93 | 3.50-6.60\% | 2013 | 27,000 | 47,245 | 25,000 | 2,875 | 69,370 |
| Local Criminal Justice. | 1992-94 | 3.00-6.38\% | 2014 | 82,000 | 71,000 | 47,000 | 2,090 | 115,910 |
| Keystone Recreation, Park and |  |  |  |  |  |  |  |  |
| Refunding Bonds.. | 1985-94 | $3.00-7.20 \%$ | 2010 | 50,000 | 723,313 | 681,761 | 106,427 | 1,298,647 |
|  |  |  |  | 15,415,473 | 5,040,938 | 1,205,761 | 1,146,687 | 5,100,012 |
| Other General Long-Term Obligations Payable From Tax Revenues: |  |  |  |  |  |  |  |  |
| Installment Purchase Obligations... | -•• | -••••• | -•• |  | 30,333 | 803 | 25,010 | 6,126 |
| Capital Lease Obligations . . . . . . . . . . | . . . | . . . . . . | . . . | . . . . | 62,381 | 1,138 | 1,799 | 61,720 |
| Obligations Under Master Lease Agreement-Equipment |  |  | . . . | -• | 130,360 |  | 34,940 | 95,420 |
|  |  |  |  |  |  |  |  |  |
| Agreement-Prison Facilities |  | -••••• | -•• |  |  | 762,495 |  | 762,495 |
| Self-Insurance - Note O... |  | . . . . . . | . . $\cdot$ |  | 757,490 | 175,942 | 106,750 | 826,682 |
| Compensated Absenses-Note C. |  |  |  | . . | 390,163 | 321,649 | 236,460 | 475,352 |
| Catastrophic Motor Vehicle Losses |  |  |  |  | 282,656 |  | 18,377 | $264,279$ |
| Other |  |  |  | . . . | 806,579 | 315,856 | 253,391 | 869,044 |
|  |  |  |  | $\cdots$ | 2,459,962 | 1,577,883 | 676,727 | 3,361,118 |
| TOTAL GENERAL LONG-TERM |  |  |  |  |  |  |  |  |
| OBLIGATIONS ACCOUNT GROUP. | $\cdots \cdots$ | -••••• | -•• | \$15,415,473 | \$7,500,900 | \$2,783,644 | \$1,823,414 | \$8,461,130 |

Long-term obligations of the discretely presented component unit organizations at June 30, 1994 (May 31, 1994 for the Pennsylvania Turnpike Commission) and changes for the fiscal year then ended are as follows (expressed in thousands):

GOVERNMENTAL FUNDS
Bonds Payable From Lease Rentals Pennsylvania Higher Educational Facilities Authority . . . . . . . . . . . . . . . . 1969-94 2.75- 9.75\% 2031

$$
\begin{array}{llll}
\text { State Public School Building Authority } & 1986-94 & 2.60-7.90 \% & 2024
\end{array}
$$

TOTAL GOVERNMENTAL FUNDS
PROPRIETARY FUNDS
Revenue Bonds Payable From User Charges:
Pennsylvania Higher Education

| Assistance Agency | 1985-92 | 2.677-11.80\% | 2026 | \$ 848,785 | \$ | \$ | \$ 848,785 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pennsylvania Housing Finance Agency | 1976-94 | 2.88-10.875\% | 2028 | 2,079,493 | 536,070 | 666,610 | 1,948,953 |
| Pennsylvania Industrial Development |  |  |  |  |  |  |  |
| Authority | 1994 | 4.50-7.00\% | 2014 | 267,770 | 354,330 | 267,770 | 354,330 |
| Pennsylvania Turnpike Commission | 1986-94 | 2.50-7.875\% | 2019 | 1,162,045 | 115,635 | 9,405 | 1,268,275 |
| Pennsylvania Infrastructure Investment Authority $\qquad$ | 1990-93 | 2.20-7.05 \% | 2013 | 142,010 | 50,000 | 625 | $\begin{array}{r}1,268,275 \\ \hline 191,385 \\ \hline 4.611\end{array}$ |
|  |  |  |  | 4,500,103 | 1,056,035 | 944,410 | 4,611,728 |
| Less: Bond discounts |  |  |  | 77,397 | 10,015 | 19,182 | 68,230 |
| OTAL PROPRIETARY FUNDS . | -••• | -••••• | -•• | \$4,422,706 | \$1,046,020 | \$ 925,228 | \$4,543,498 |
| OTAL COMPONENT UNTT LONG-TERM OBLIGATIONS | -••• | -•••••• | -•• | \$6,510,448 | \$1,429,111 | \$1,181,716 | \$6,757,843 |

NOTE K-Long-Term Obligations (continued)

## Primary Government

The Commonwealth has pledged its full faith and credit for the payment of principal and interest on general obligation bonds accounted for in the General Long-Term Obligations Account Group.

The Commonwealth uses fiscal agents to process payments for the servicing of the majority of its bond issues. Additional cash with fiscal agents is held by the Federal Government for unemployment compensation claims.

Included in "Other'" for Other General Long-Term Obligations payable from tax revenues are the following (expressed in thousands):

| Workmen's Compensation Security Trust Claims | $\$ 571,131$ |
| :--- | ---: |
| Public Utility Realty Tax Act (PURTA) | 150,807 |
| Litigation - Note P | 64,307 |
| Medical Assistance Cost Settlements | 56,290 |
| Appropriation for State Workmen's Insurance Fund | 24,104 |
| Arbitrage Rebate Tax | 2,405 |
|  | $\underline{\$ 869,044}$ |

The Workmen's Compensation Security Trust Fund provides for payment of valid claims under the Workmen's Compensation Law to individuals whose employments are insured by insolvent insurance carriers. The PURTA provides for a tax on utility realty property which is available for appropriation as a general revenue source. The Act also provides for payment of a tax distribution to local taxing authorities. The Commonwealth is liable for underpayments of medical assistance to nursing homes and inpatient hospitals based upon audits performed on the medical assistance program. The fiscal year 1994-95 General Fund budget includes an appropriation to the State Workmen's Insurance Fund (SWIF) to recover a loss provision for notes receivable reported during SWIF's fiscal year ended December 31, 1992. As disclosed in Note T, the amount was transferred on November 1, 1994. The SWIF has reported the loss recovery during its fiscal year ended December 31, 1993. Amounts included in the General Long-Term Obligations Account Group at June 30, 1994 relating to Workmen's Compensation Claims, PURTA, Litigation, Medical Assistance, Appropriation for SWIF, and Arbitrage Rebate Tax are not payable with currently expendable available financial resources.

In 1991, the Commonwealth entered into lease arrangements with five local government authorities for the rental of five new prisons. Each authority issued bonds to finance the construction of the prisons. Each lease provided for the Commonwealth to pay periodic rentals equal to debt service payments on each authority's debt obligation. On July 1, 1993 a finance corporation issued certificates of participation to refund the authority debt obligations, to consolidate the financing of the prisons and to provide additional construction funding. As a result of the consolidated financing, the Commonwealth makes lease payments equal to the finance corporation's debt service payments. Both the original and the new leases provide that the Commonwealth's obligation to make lease payments is subject to Commonwealth appropriations made to provide for these obligations. During the fiscal year ended June 30, 1994 the Commonwealth began using the new prison facilities. The finance corporation holds nominal title to the facilities as security for the Commonwealth lease payments. When the certificates are fully redeemed, at which time the lease agreement expires, legal title vests with the Commonwealth. At June 30, 1994 the Commonwealth has reported $\$ 762$ million as a liability under prison master lease arrangements and has reported general fixed assets for the new prison facilities.

The Commonwealth's constitutional debt limit, which allows for the incurrence of debt to be used for capital projects without electorate approval as specifically itemized in a capital budget, was $\$ 28.8$ billion as of August 31, 1994, with net debt outstanding of $\$ 3.9$ billion.

## NOTE K -Long-Term Obligations (continued)

## Discretely Presented Component Units

The Pennsylvania Housing Finance Agency (PHFA), the Pennsylvania Higher Education Assistance Agency (PHEAA), the Pennsylvania Industrial Development Authority, and the Pennsylvania Turnpike Commission (PTC), Discretely Presented Proprietary Fund Component Units, have pledged all of their revenues for the redemption of revenue bonds outstanding. Revenue bonds outstanding as reported in this note disclosure for the fiscal year ended June 30, 1994 (May 31, 1994 for the PTC) include bond discounts of $\$ 68.2$ million.
The Pennsylvania Higher Educational Facilities Authority and the State Public School Building Authority, Discretely Presented Government Fund Component Units, have bonds outstanding as of June 30, 1994 which are payable from the lease rentals of the projects financed. The lease rentals are pledged as collateral for the bonds outstanding.

## Nonrecourse Debt

The Commonwealth of Pennsylvania by enactment of the General Assembly created the Pennsylvania Energy Development Authority (PEDA) to finance projects related to energy conservation and research. Fees are assessed to recover related processing and application costs incurred. The bonds issued by the Authority represent limited obligations payable solely from payments made by the borrowing entities. The majority of the bonds are secured by the property financed. Upon repayment of a bond, ownership of acquired property transfers from the trustees to the entity served by the bond issuance. The PEDA has $\$ 163.7$ million in revenue bonds outstanding at June 30, 1994. The Commonwealth has no obligation for this debt. Accordingly, neither the financed assets nor the bonds are included in the accompanying financial statements.
The following table presents annual principal and interest payments for long-term debt outstanding for the primary government and discretely presented component units at June 30, 1994 (May 31, 1994 for the Pennsylvania Turnpike Commission) (expressed in thousands):

|  | 1995 |  | 1996 |  | 1997 |  | 1998 |  | 1999 |  | $2000$ <br> Through <br> Maturity | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| GENERAL OBLIGATION BONDS: |  |  |  |  |  |  |  |  |  |  |  |  |
| Capital Facilities | \$ | 549,474 | \$ | 436,962 | \$ | 376,363 | \$ | 349,445 | \$ | 314,687 | \$2,027,754 | \$4,054,685 |
| Disaster Relief |  | 8,834 |  | 7,185 |  | 7,001 |  | 6,980 |  | 6,961 | 27,426 | 64,387 |
| Land and Water Development |  | 27,708 |  | 25,011 |  | 19,162 |  | 16,541 |  | 14,791 | 54,392 | 157,605 |
| Nursing Home Loan Development |  | 6,044 |  | 3,566 |  | 3,514 |  | 2,175 |  | 2,114 | 3,941 | 21,354 |
| Project 70 Land Acquisition |  | 775 |  | 779 |  | 780 |  | 778 |  | 783 | 785 | 4,680 |
| Volunteer Companies Loan |  | 3,468 |  | 3,402 |  | 3,329 |  | 2,356 |  | 2,267 | 20,702 | 35,524 |
| Vietnam Conflict Veterans |  |  |  |  |  |  |  |  |  |  |  |  |
| Compensation . . . . . . . . . . . . . . . . . . |  | 2,564 |  | 2,575 |  | 2,578 |  | 2,581 |  | 2,591 | 4,539 | 17,428 |
| Water Facilities Loan . . . . . . . . . . . . . . . . . |  | 19,789 |  | 16,996 |  | 16,101 |  | 13,301 |  | 12,443 | 150,181 | 228,811 |
| Pennsylvania Economic Revitalization |  | 13,062 |  | 10,160 |  | 9,222 |  | 9,061 |  | 8,899 | 100,053 | 150,457 |
| Pennsylvania Infrastructure |  |  |  |  |  |  |  |  |  |  |  |  |
| Investment Authority |  | 23,276 |  | 23,105 |  | 23,004 |  | 22,565 |  | 22,259 | 265,993 | 380,202 |
| Agricultural Conservation Easement |  |  |  |  |  |  |  |  |  |  |  |  |
| Purchase. . . . . . . . . . . . . . . . . . |  | 6,387 |  | 6,335 |  | 6,286 |  | 6,225 |  | 6,171 | 79,591 | 110,995 |
| Local Criminal Justice |  | 9,636 |  | 9,651 |  | 9,653 |  | 9,659 |  | 9,669 | 138,904 | 187,172 |
| Refunding Bonds. |  | 123,760 |  | 135,874 |  | 152,168 |  | 156,685 |  | 154,168 | 1,116,180 | 1,838,835 |
| Total Principal and Interest |  | 794,777 |  | 681,601 |  | 629,161 |  | 598,352 |  | 557,803 | 3,990,441 | 7,252,135 |
| Less: Interest Payments |  | 278,072 |  | 246,581 |  | 222,646 |  | 199,757 |  | 177,017 | 1,028,050 | 2,152,123 |
|  |  | 516,705 |  | 435,020 |  | 406,515 |  | 398,595 |  | 380,786 | 2,962,391 | 5,100,012 |
| Other General Long-Term Obligations. . . . . . |  | 373,730 |  | 173,648 |  | 165,683 |  | 157,399 |  | 148,159 | 2,342,499 | 3,361,118 |
| TOTAL GENERAL LONG-TERM OBLIGATIONS ACCOUNT GROUP . . . . | \$ | 890,435 | \$ | 608,668 | \$ | 572,198 | \$ | 555,994 | \$ | 528,945 | \$5,304,890 | \$8,461,130 |
| GOVERNMENTAL FUNDS:DISCRETELY PRESENTED <br> COMPONENT UNITS |  |  |  |  |  |  |  |  |  |  |  |  |
| Other Bonds: |  |  |  |  |  |  |  |  |  |  |  |  |
| Pennsylvania Higher Educational |  |  |  |  |  |  |  |  |  |  |  |  |
| State Public School Building Authority .... |  | 31,761 |  | 30,576 |  | 31,179 |  | 29,667 |  | 29,125 | 293,187 | 445,495 |
| Total Principal and Interest |  | 174,926 |  | 175,191 |  | 199,541 |  | 179,530 |  | 226,847 | 2,811,408 | 3,767,443 |
| Less: Interest Payments . . . . . . . . . . . |  | 112,115 |  | 109,336 |  | 105,712 |  | 102,567 |  | 98,050 | 1,025,318 | 1,553,098 |
| TOTAL GOVERNMENTAL FUNDS | \$ | 62,811 | \$ | 65,855 | \$ | 93,829 | \$ | 76,963 | \$ | 128,797 | \$1,786,090 | \$2,214,345 |

NOTE K -Long-Term Obligations (continued)


The Commonwealth has entered into certain agreements to lease various facilities and equipment. Such agreements are in substance purchases (capital leases) and are reported as Capital Lease Obligations. The following is a schedule by fiscal year of future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1994 (expressed in thousands):


At June 30, 1994 the State Public School Building Authority, a discretely presented governmental fund component unit, owed \$161 thousand under capital lease obligations.

At June 30, 1994 general fixed assets included $\$ 96.4$ million of buildings and $\$ 3.4$ million of equipment being procured by capital leases. A total of $\$ 30.6$ million in general fixed assets is being procured by vendor-financed installment purchase arrangements.
Capital lease obligations outstanding as of June 30, 1994 for the College and University Funds relate to various capital projects currently under construction for which a related public financing authority is the lessor. Revenue bonds were issued by the public financing authority to provide funding for these capital projects. College and University Funds fixed assets include $\$ 41.1$ million of construction in progress related to capital leases at June 30, 1994.

The Commonwealth has entered into two lease arrangements with a trustee for the refinancing of previously existing leases and installment purchase arrangements and for the leasing of new equipment. These arrangements provide that the trustee issue certificates of participation, the proceeds of which allow for immediate payment to Commonwealth equipment vendors. This is not a general or moral obligation of the Commonwealth; under the arrangement, Commonwealth agencies are responsible for securing appropriations to make lease payments to the trustee, over a specified term, sufficient to fund periodic principal and interest payments to the certificate holders. While Commonwealth agencies maintain custody and use of the leased equipment, the trustee holds legal title to the equipment as security for the agency payments. When the certificates are fully funded, legal title vests with the Commonwealth agency. At June 30, 1994, $\$ 95.4$ million in general fixed assets is being procured under these master lease arrangements.

NOTE L-REFUNDED DEBT

## Primary Government

During the fiscal year ended June 30, 1994 the Commonwealth issued $\$ 395.2$ million and $\$ 286.6$ million in general obligation bonds, First Series of 1994 and Second Series of 1994, respectively, with average interest rates of 5.21 percent and 5.07 percent. The refunding portion of the First Series of 1994 was issued to advance refund $\$ 352.2$ million of previously issued general obligation bonds with an average interest rate of 6.84 percent. The refunding portion of the Second Series of 1994 was issued to advance refund $\$ 58.4$ million and current refund $\$ 214.8$ million of previously issued general obligation bonds with an average interest rate of 6.56 percent. The net refunding bond proceeds of $\$ 390.4$ million and $\$ 284.4$ million, respectively, after payment of underwriting fees, insurance, and other issuance costs, were used to purchase U.S. Government securities which were deposited in irrevocable trusts to provide for all future debt service payments on the refunded bonds. As a result, the bonds refunded by the First and Second Series' of 1994 are considered to be defeased and have been removed from the General Long-Term Obligations Account Group. The Commonwealth advance refunded its previously issued bonds to reduce debt service payable on its general obligation bonds by $\$ 9.3$ million and $\$ 4.5$ million, respectively, and to obtain economic gains of $\$ 12.7$ million and $\$ 11.5$ million.

At June 30, $1994 \$ 1.1$ billion of general obligation bonds outstanding, that were previously accounted for in the General Long-Term Obligations Account Group, have been defeased through advance refundings.

## Discretely Presented Component Units

During the fiscal year ended June 30, 1994 the State Public School Building Authority (SPSBA) and the Pennsylvania Higher Educational Facilities Authority (PHEFA), discretely presented governmental fund component units, issued revenue bonds to advance refund $\$ 134.6$ million of previously issued revenue bonds as follows (expressed in thousands):

| Category | PennSAVE Program <br> School <br> Revenue Bonds Series K 1993 | University Revenue and Refunding Bonds Series A 1993 | Revenue Bonds 1993 Series A Widener University | Revenue Bonds 1993 Series A Thomas Jefferson University |
| :---: | :---: | :---: | :---: | :---: |
| Issuing Authority | SPSBA | PHEFA | PHEFA | PHEFA |
| Bond Type | Revenue | Revenue | Revenue | Revenue |
| Date Issued | 7-28-93 | 8-18-93 | 10-4-93 | 10-21-93 |
| Refunding Bonds Principal | \$2,500 | \$21,531 | \$16,440 | \$35,955 |
| Interest Rate (Refunding) . | 4.74\% | 5.655\% | 5.51\% | 5.155\% |
| Refunded Series . | School Lease Revenue Bonds Series A 1991 | University Revenue Refunding Bonds Series D 1991 | Revenue Bonds 1988 Series D | Revenue Bonds 1990 Series Revenue Bonds 1989 Series |
| Refunded Bonds Principal | \$1,375 | \$5,615* | \$8,745 | \$17,590/\$11,090 |
| Interest Rate (Refunded). . | 6.91\% | 6.92\% | 7.62\% | 7.54\%/7.23\% |
| Payment to Escrow Agent | \$1,513 | \$5,792 | \$9,852 | \$35,311 |
| Debt Service Savings . . . | \$94 | \$404 | \$606 | \$1,936 |
| Economic Gain | \$64 | \$324 | \$372 | \$2,048 |

NOTE L-Refunded Debt (continued)

|  | Philadelphia <br> College of Textiles <br> and Science | Philadelphia <br> College of <br> Osteopathic |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | College <br> Revenue Bonds <br> Series of 1993 |  | Medicine <br> Revenue Bonds <br> Series of 1993 |  | LaSalle University <br> Revenue Bonds <br> Series of 1994 |

The net refunding bond proceeds, after payment of underwriting fees, insurance, and other issuance costs, were used to purchase U.S. Government securities which were deposited in irrevocable trusts to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds has been removed from the General Long-Term Debt Account Group.

The PHEFA and the SPSBA reported advance refundings in their component unit financial statements for the Hermitage School District, the Reading School Authority, the Hospitals and Higher Education Facilities Authority of Philadelphia, and the Northeastern Pennsylvania Hospital and Education Authority, which are not reported in the preceeding table. The liability for the refunded debt was removed from their General Long-Term Debt Account Group; however, since neither the PHEFA nor the SPSBA issued any new debt, these were not advance refunding transactions of the PHEFA or the SPSBA. Furthermore, there were no debt service savings nor any economic gain or loss to the PHEFA or the SPSBA.
The PHEFA did refund, using refunding bond proceeds, its Osteopathic Medical Center of Philadelphia, Variable Rate Demand Revenue Bonds, Series A of 1988, and removed the liability for the refunded debt from its General Long-Term Debt Account Group. This refinding, disclosed in PHEFA's component unit financial statements, indicates there were no debt service savings nor economic gain or loss. Therefore, this information is disclosed using zeros in the preceeding table.
At June 30, $1994 \$ 686.6$ million of bonds outstanding, that were previously accounted for in their General Long-Term Debt Account Group, have been defeased through advance refundings, for the PHEFA and the SPSBA. Included are $\$ 518$ million for the PHEFA and $\$ 168.6$ million for the SPSBA.

On May 4, 1994 the Pennsylvania Industrial Development Authority (PIDA), a Discretely Presented Proprietary Fund Component Unit, issued $\$ 354.3$ million in Series 1994 Economic Development Revenue Bonds with an average interest rate of 5.7 percent to advance refund $\$ 244.7$ million of outstanding 1991 Series bonds with an average interest rate of 6.3 percent and to provide funds for the return of contributed capital to the Commonwealth. Of the net proceeds of $\$ 357.3$ million, $\$ 259.6$ million (after payment of $\$ 7.3$ million in underwriting fees, insurance, and other issuance costs) was used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1991 Series bonds. As a result, the 1991 Series bonds are considered to be defeased and the liability for those bonds has been removed from the PIDA's financial statements. The advance refunding resulted in the recognition of an accounting loss of $\$ 12.7$ million. Neither the debt service savings nor the economic gain were material.

## NOTE M-RECONCILIATION OF BUDGETARY AND GAAP BASIS AMOUNTS

The Commonwealth adopts formal annual budgets for the General and three Special Revenue Funds (Motor License, State Lottery and Workmen's Compensation Administration). The Combined Statement of Revenues, Expenditures, and Changes in Unreserved/Undesignated Fund Balances-Budget and Actual (Budgetary Basis)-presents comparisons of the legally adopted budget, as amended, with actual data on a budgetary basis, which differs from GAAP primarily by the omission of certain revenue and expenditure accruals.

The beginning unreserved/undesignated fund balance for the General Fund has been restated to account for an amendment made to the annual budget subsequent to the fiscal year ended June 30, 1993. The restatement is summarized as follows (expressed in thousands):

|  | General Fund |  |
| :---: | :---: | :---: |
| Unreserved/undesignated Fund Balance, Budgetary Basis, June 30, 1993, as previously reported. | \$ | 218,033 |
| Adjusted for increased spending authority . . . . . . . . . . . . . . . . . . . . . . |  | $(3,118)$ |
| Unreserved/Undesignated Fund Balance, Budgetary Basis, July 1, 1993, as restated | \$ | 214,915 |

The following presents a reconciliation of the budgetary basis to the GAAP basis of reporting (expressed in thousands):

|  | General Fund |  | Special Revenue Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| BUDGETED FUNDS: |  |  |  |  |
| Budgetary basis - revenues and other sources over expenditures ..... | \$ | 87,260 | \$ | 27,780 |
| Adjustments: |  |  |  |  |
| To adjust revenues, other financing sources and related receivables and deferred revenue. |  | $(268,778)$ |  | 1,202,600 |
| To adjust expenditures, other financing uses and related accounts payable and accrued liabilities $\qquad$ |  | (1,350,950) |  | $(1,421,312)$ |
| To adjust encumbrances . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | 1,711,823 |  | 278,461 |
| Net adjustments . |  | 92,095 |  | 59,749 |
| NONBUDGETED FUNDS: |  |  |  |  |
| GAAP basis - revenues and other sources over expenditures and other uses |  | $\cdots$ |  | 90,431 |
| TOTAL ALL FUNDS: |  |  |  |  |
| GAAP basis - revenues and other sources over expenditures and other uses | \$ | $\underline{ }$ 179,355 | \$ | 177,960 |

## NOTE N - SEGMENT INFORMATION

The Commonwealth's Primary Government has seven major Enterprise Funds which provide for a variety of loan programs to business and government organizations, workmen's compensation insurance services, liquor sales and capital development loàns. Component Unit Proprietary Funds comprise five organizations which provide for a limited access highway system, industrial development loans, low-cost housing, student loans and scholarships and local government capital development loans.

## PRIMARY GOVERNMENT

## Enterprise Funds



## DISCRETELY PRESENTED COMPONENT UNITS Proprietary Funds

|  | Pennsylvania Turnpike Commission (May 31, 1994) |  | Pennsylvania Industrial Deveiopment Authority |  | Pennsylvania Housing Finance Agency |  | Pennsylvania <br> Higher Education Assistance Agency |  | Pennsylvania <br> Infrastructure <br> Investment <br> Authority |  | Total <br> Proprietary Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating revenues ............................... | \$ | 290,509 | \$ | 29,802 | \$ | 194,025 | \$ | 394,241 | \$ | 15,994 | \$ | 924,571 |
| Depreciation ....................................... |  | 134,851 |  | $\ldots$ |  | 309 |  | 7,773 |  | 31 |  | 142,964 |
| Operating income (loss) ........................ |  | 12,743 |  | 6,723 |  | 17,629 |  | ( 219,850) |  | 1,717 |  | (181,038) |
| Operating transfers from primary government $\qquad$ |  | $\ldots$ |  | $\cdots$ |  | 19,500 |  | 234,628 |  | $\ldots$ | - | 254,128 |
| Extraordinary loss on early extinguishment of debt $\qquad$ |  |  |  | 12,728 |  | 23,134 |  | $\ldots$ |  | $\cdots$ |  | 35,862 |
| Net income (loss) ................................. |  | 21,452 |  | (6,005) |  | 13,995 |  | 19,109 |  | 1,717 |  | 50,268 |
| Increases in contributed capital ............... |  | 6,083 |  | 70,000 |  | $\ldots$ |  | $\ldots$ |  | 137,284 |  | 213,367 |
| Decreases in contributed capital .............. |  | $\ldots$ |  | 93,390 |  | $\ldots$ |  | $\ldots$ |  | 3,260 |  | 96,650 |
| Acquisition and construction of capital assets $\qquad$ |  | 217,906 |  | $\ldots$ |  | 1,519 |  | 18,361 |  | 3 |  | 237,789 |
| Net increase (decrease) in cash ............... |  | 29,551 |  | (34) |  | (3,020) |  | 5,717 |  | 1,644 |  | 33,858 |
| Total assets ......................................... |  | 2,417,751 |  | 708,550 |  | 2,486,050 |  | 1,983,100 |  | 925,921 |  | 8,521,372 |
| Bonds and other long-term liabilities payable from operating revenues $\qquad$ |  | 1,218,152 |  | 357,328 |  | 1,950,848 |  | 1,305,177 |  | 191,385 |  | 5,022,890 |
| Total fund equity ................................. |  | 1,096,258 |  | 346,728 |  | 331,035 |  | 261,896 |  | 693,264 |  | 2,729,181 |

## NOTE O-SELF-INSURANCE

Effective July 1, 1983 the Commonwealth became self-insured for losses occurring after June 30, 1983 for all statutory workers' compensation and medical payments to its employes injured on the job. The Commonwealth is also self-insured for tort liability claims. Major tort self-insurance areas include automobile, general tort, employe and transportation-related liability claims. Tort liabilities were determined as of June 30, 1994 based on reserves computed from the Commonwealth's claim experience.
At June 30, 1994 the following amounts are reported in the General Fund and Motor License Fund, a Special Revenue Fund, as accrued liabilities representing the estimate of payments to be made from currently expendable available financial resources for accidents occurring through June 30, 1994 (expressed in thousands):

## General Fund

$$
\text { Employe disability . . . . . . . . . . . . . . . . . . } \$ 92,880
$$


Automobile............................... 2,958
General tort .................................... 1,879
Total........................ $\$ 105,460$
Motor License Fund
Transportation-related ................ \$ 17,546

The portion of Commonwealth self-insurance liabilities that will not be liquidated with currently expendable, available financial resources at June 30, 1994 is reported in the General Long-Term Obligations Account Group as follows (expressed in thousands):

Employe disability ..................... $\$ 558,398$
Transportation-related ................. 218,000
General tort ......................... . 31,330
Employe ............................. . 10,067
Automobile............................... $\quad 8,887$
Total......................... $\$ 826,682$

## NOTE P-COMMITMENTS AND CONTINGENCIES

Construction and Other Commitments: At June 30, 1994 the Department of Transportation and the Pennsylvania Turnpike Commission, a discretely presented component unit, have contractual commitments of approximately $\$ 1,152$ million and $\$ 144$ million, respectively, for various highway construction and mass transit projects. Financing for these future expenditures will be primarily from approved federal grants and general obligation bond sales. In addition, the Commonwealth has certain contractual commitments for future purchases of various goods and services approximating $\$ 5.9$ billion at June 30, 1994. These commitments are contingent upon the availability of financial resources.

At June 30, 1994 the following discretely presented component units had approved loans that had not been disbursed (amounts in millions):

$$
\begin{aligned}
& \text { Pennsylvania Infrastructure Investment Authority .............. } \$ 456 \\
& \text { Pennsylvania Industrial Development Authority ............... } 156 \\
& \text { Pennsylvania Housing Finance Agency ....................... } 118
\end{aligned}
$$

Operating Lease Commitments: The Commonwealth and its discretely presented component units have commitments to lease certain buildings and equipment. Future minimum rental commitments for noncancelable operating leases as of June 30, 1994 were as follows (expressed in thousands):

| Fiscal year ending June 30: |  |
| :---: | :---: |
| 1995 | \$ 187,365 |
| 1996 | 91,457 |
| 1997 | 73,670 |
| 1998 | 59,599 |
| 1999 | 73,237 |
| Later years | 213,238 |
| Total | \$ 698,566 |

Rental expenditures/expenses for all operating leases for the fiscal year ended June 30, 1994 amounted to $\$ 215$ million.

Litigation: The Commonwealth is a defendant in numerous legal proceedings pertaining to matters normally incidental to routine operations. Such litigation includes, but is not limited to, claims asserted against the Commonwealth arising from alleged torts, alleged breaches of contracts, condemnation proceedings and other alleged violations of Commonwealth and Federal laws. The Commonwealth has recorded accrued liabilities at June 30,1994 with respect to torts as described in Note $O$ and as follows with respect to other matters of litigation for which the likelihood of an unfavorable outcome is probable (expressed in thousands):

$$
\begin{aligned}
& \text { General Fund............................................................ \$3,913 } \\
& \text { Motor License Fund } \\
& \text { 6,250 } \\
& \text { Surface Mining Conservation and Reclamation Fund.......... } 200 \\
& \text { Capital Facilities Fund } \\
& 236 \\
& \text { Other General Long-Term Obligations ........................ 64,307 }
\end{aligned}
$$

Additionally, the Commonwealth has been involved over the past several years in certain legal proceedings relative to bank taxes which continues into the present year. The Commonwealth is vigorously contesting these cases, but if unsuccessful, the Commonwealth could be required to make settlements from the General Fund of approximately $\$ 1.4$ billion for bank taxes. Other cases that the Commonwealth is currently vigorously contesting could range from approximately $\$ 57$ to $\$ 204$ million, $\$ 11$ to $\$ 56$ million, and $\$ 1$ to $\$ 28$ million of additional liabilities for the General Fund, Special Revenue Funds and Capital Projects Funds, respectively.

Discretely presented component units of the Commonwealth are vigorously contesting cases which could range from zero to approximately $\$ 2$ million, $\$ 9$ million and $\$ 3$ million of additional liabilities for the College and University Funds, Proprietary Funds and a Fiduciary Fund, respectively, and could result in approximately $\$ 3$ million of additional liabilities for Governmental Funds.

Based on the current status of all these legal proceedings for which accruals have not been made, it is the opinion of the Commonwealth's management and counsel that they will not have a material effect on the Commonwealth's financial position.

## NOTES TO FINANCIAL STATEMENTS

NOTE P-Commitments and Contingencies (continued)

Federal Grants: The Commonwealth receives significant financial assistance from the Federal government in the form of grants and entitlements, including several non-cash programs (which are not included in the general purpose financial statements). Receipt of grants is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable Federal regulations, including the expenditure of resources for eligible purposes. Substantially all grants are subject to either the Federal Single Audit Act or to financial and compliance audits by the grantor agencies of the Federal government or their designees. Disallowances and sanctions as a result of these audits may become liabilities of the Commonwealth. The Commonwealth is currently involved in administrative and legal proceedings, with certain Federal agencies, contesting various disallowances and sanctions related to Federal Assistance Programs ranging from \$2 to $\$ 127$ million. The Commonwealth's management believes ultimate disallowances and sanctions, if any, will not have a material effect on the general purpose financial statements.

At June 30, 1994 the Commonwealth had custody of $\$ 468$ million in Federal Food Stamps. These food stamps will be distributed to eligible recipients in accordance with Federal regulations.

Student Loan Guarantees: The Pennsylvania Higher Education Assistance Agency (PHEAA), a Discretely Presented Proprietary Fund Component Unit, guarantees loans made by private lenders to certain resident students. Total outstanding guarantees issued by PHEAA approximated $\$ 9.0$ billion at June 30, 1994. Under the Higher Education Act of 1965, as amended, the PHEAA has entered into an agreement with the U.S. Department of Education for reinsurance of death, disability, bankruptcy, and default claims paid to lenders. Pursuant to this agreement, PHEAA receives reimbursement of claims paid to lenders, provided that there is compliance with various federal requirements. Reinsurance rates vary from 80 percent to 100 percent ( 78 percent to 98 percent for loans originated on or after October 1, 1993) depending upon default rates in the portfolio guaranteed by PHEAA. During the year ended June 30, 1994, PHEAA's default rate was in a range that permitted the maximum reinsurance reimbursement from the Department.

Other Contingency: The State Lottery Fund, a Special Revenue Fund, has entered into agreements with insurance companies under which the Lottery purchases annuities under group contracts which provide payments corresponding to the State Lottery Fund's obligation to prize winners. The Commonwealth would be liable for such future payments if the insurance companies would default on their payment. In the event of default, the Commonwealth would have to find future prize payments amounting to $\$ 2.2$ billion, discounted at an interest rate of 7.7 percent to a net present value of $\$ 1.2$ billion at June 30, 1994.

## NOTE Q-MEDICAL PROFESSIONAL LIABILITY CATASTROPHE LOSS FUND

The Medical Professional Liability Catastrophe Loss Fund, an Agency Fund, acts primarily as an agent to facilitate the payment of claims covering excess liability of health care providers practicing in the Commonwealth. The Fund levies surcharges to health care providers to pay settled claims and administrative expenses paid on behalf of health care providers during the prior year. The actuarially computed liability to the health care providers for claims outstanding at June 30,1994 totals $\$ 2,037.1$ million ( $\$ 1,660.7$ million at present value based on the expected payment pattern and an assumed long-term interest rate of 4 percent). At June 30, $1994 \$ 104.3$ million is payable with expendable available financial resources and is reported as a fund liability. The remaining claims will be funded exclusively through assessments to health care providers in future years as claims are settled and paid and, therefore, do not represent liabilities of the Commonwealth. The following is a summary of the increases and decreases of the Fund's assets for the year ended June 30, 1994 (expressed in thousands):


## NOTE R-DEFERRED COMPENSATION

The Commonwealth offers its employes a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, which is administered by the State Employes' Retirement System, permits participants to defer a portion of their salary until future years. Amounts deferred under the plan are not available to employes until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with the amounts, and all income attributable to these amounts are solely the property and rights of the Commonwealth, subject only to the claims of the Commonwealth's general creditors. Participants' rights under the plan are equal to those of general creditors of the Commonwealth in an amount equal to the fair market value of the deferred account of each participant. The Commonwealth has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor. The Commonwealth believes it is unlikely that plan assets will be used to satisfy future claims of general creditors.

Of the $\$ 171$ million in assets (at market value) reported in the Deferred Compensation Fund, an Agency Fund, at December 31, 1993, $\$ 168$ million relates to primary government employes and $\$ 2$ million relates to employes of discretely presented component units. The remaining balance of $\$ 1$ million relates to organizations not included in the Commonwealth's financial reporting entity.

## NOTES TO FINANCIAL STATEMENTS

## NOTE S-JOINT VENTURE

The Commonwealth, through its Office of Administration, and various labor unions representing Commonwealth employes participate in a joint venture, the Pennsylvania Employes Benefit Trust Fund (PEBTF). The PEBTF establishes and provides health and welfare benefits. The Commonwealth is required to fund all necessary contributions to pay for the cost of providing benefits; the unions are not required to make contributions. Contribution rates and/or amounts are established by collective bargaining agreements and administrative policies. During the fiscal year ended June 30, 1994, the Commonwealth paid PEBTF over $\$ 400$ million in contributions to fund benefits. Neither the Commonwealth nor the unions have an equity interest in the PEBTF. At June 30,1994 , the PEBTF reported total assets of $\$ 156$ million, total liabilities and benefit obligations of $\$ 61$ million, and net assets available for benefits of $\$ 95$ million. During the fiscal year, net assets available for benefits decreased by $\$ 28$ million. The financial status of the PEBTF is monitored on an ongoing basis; financial stress is not evident. Contractual agreements between PEBTF and thirdparty service providers require escrow and advance accounts to be maintained. As of June 30, 1994 the Commonwealth has funded almost $\$ 15$ million toward the maintenance of the balances in these accounts. In addition, the Commonwealth must maintain $\$ 15$ million in a special account to meet short-term cash needs of the PEBTF for annuitant benefit payments. Any amounts drawn by the PEBTF must be repaid to the Commonwealth. No borrowings were made during the fiscal year.

Audited financial statements for the PEBTF are available, by request, from:
Brian Kilty
Pennsylvania Employes Benefit Trust Fund
150 South 43rd Street
Harrisburg, Pennsylvania 17111

## NOTE T-SUBSEQUENT EVENTS

## Primary Government

On August 15, 1994 MA-GO Leasing Corporation of Pennsylvania issued $\$ 48.9$ million of Certificates of Participation, with interest rates ranging from 4.2 percent to 5 percent, to finance the leasing of certain equipment by the Commonwealth pursuant to a Third Equipment Lease-Purchase Agreement dated August 1, 1994.

On October 20, 1994 the Commonwealth issued $\$ 600$ million in Tax Anticipation Notes, First Series of 1994-95. The notes are payable from and secured by the pledges of revenues to be received in the General Fund during the fiscal year ended June 30, 1995. These obligations are due and payable no later than June 30, 1995.

On November 1, 1994 the General Fund transferred $\$ 24.1$ million to the State Workmen's Insurance Fund (SWIF). The SWIF has reported this transfer as a recovery, during its fiscal year ended December 31, 1993 of a loss provision reported by SWIF during its fiscal year ended December 31, 1992. The amount transferred, made through an appropriation included in the 1994-95 General Fund budget, is reported in the General Long-Term Obligations Account Group at June 30, 1994 and is disclosed in Note K.

On November 4, 1994 the Nursing Home Loan Fund (NHLF), a Special Revenue Fund, sold all loans receivable for approximately one-half of the amounts contractually owed. The sale occurred as a result of an Executive Order issued by the Governor and a resolution passed by the NHLF Board. The NHLF has fulfilled its statutory purpose and, by selling the portfolio, the Commonwealth is able to fund several new low income housing initiatives. Of the proceeds realized from the sale, amounting to $\$ 11.6$ million, $\$ 7$ million were transferred to the Pennsylvania Housing Finance Agency, a discretely presented component unit proprietary fund type, $\$ 3.3$ million were transferred to the General Fund and the balance is being retained by the NHLF. These transfers were made in accordance with specific legislation included in both the 1993-94 and 1994-95 fiscal year budgets. As of June 30, 1994 the loans receivable balance was reduced to the amount received.

On November 15,1994 the Commonwealth issued $\$ 290.6$ million of general obligation bonds, Third Series of 1994 with interest rates ranging from 5.5 percent to 6.75 percent. $\$ 278$ million of the bond proceeds will be used for the construction and acquisition of capital facilities projects, the purchase of agricultural conservation easements, the expansion and construction of county and multicounty regional prison facilities, and recreational park and conservation projects. $\$ 12.6$ million of the bond proceeds will refund a portion of Commonwealth of Pennsylvania General Obligation Bonds, Third Series of 1985 and First Series A of 1987.

In September, 1994 the Internal Revenue Service requested permission to review documents related to the July 1, 1993 certificates of participation, in the amount of $\$ 762$ million, referred to in Note K, which were issued to refund the bonds of five local government authorities which were issued to finance the construction of new prison facilities. The Commonwealth provided the requested information. The Internal Revenue Service has neither requested additional information nor provided a purpose or status of its inquiry.

## Discretely Presented Component Units

On July 1, 1994 the Pennsylvania Housing Finance Agency (PHFA), a Proprietary Fund Component Unit, redeemed prior to maturity $\$ 5.2$ million of Multi-Family Residential Development Bonds Issue P. An extraordinary loss of $\$ 85$ thousand resulted from the redemption.

On July 14, 1994 the PHFA's Board of Directors approved the issuance of $\$ 40$ million Single Family Mortgage Revenue Bonds, Series 1994-42. The proceeds of these bonds will be used to partially redeem the PHFA's Single Family Series X Bonds and to fund the purchase of new Single Family Mortgage Loans.

## NOTE T-Subsequent Events (continued)

On August 30, 1994 the PHFA issued $\$ 50$ million Single Family Mortgage Revenue Bonds, Series 1994-41. The proceeds of these bonds will be used to partially redeem the PHFA's Single Family Series H and X Bonds, to pay maturing principal on the PHFA's Single Family Series H, J, K, L, N, O through Z, 1990-27 through 1991-31, 1992-33, and 1992-34 Bonds, and to fund the purchase of new Single Family Mortgage Loans.

On August 30, 1994 the PHFA redeemed prior to maturity $\$ 15.4$ million of Single Family Mortgage Revenue Bonds, Series H and X. An extraordinary loss of $\$ 418$ thousand resulted from the redemptions.

On October 3, 1994 the PHFA redeemed prior to maturity $\$ 2.1$ million of Single Family Mortgage Revenue Bonds, Series N and O. An extraordinary loss of $\$ 47$ thousand resulted from the redemptions.

On July 14, 1994 the Pennsylvania Higher Educational Facilities Authority (PHEFA), a Governmental Funds Component Unit, issued $\$ 45.9$ million in Series L tax-exempt Revenue Bonds to provide funds to undertake various capital projects at universities within the State System of Higher Education (SSHE). In connection with the bond issuance, SSHE has entered into a loan agreement with the PHEFA, and has pledged its full faith and credit for the repayment of the bonds.

On August 31, 1994 the Pennsylvania Higher Education Assistance Agency (PHEAA), a Proprietary Fund Component Unit, remarketed $\$ 75$ million Student Loan Adjustable Rate Tender Revenue Bonds 1988 Series C and $\$ 36$ million Student Loan Adjustable Rate Tender Revenue Bonds 1988 Series E. As a result, the interest rates are now reset weekly by the remarketing agent on the basis of prevailing market conditions. The rate at August 31, 1994 was 3.15 percent. In connection with the remarketing, these issues became public issues rather than private placements.

On September 21, 1994 the PHEAA borrowed $\$ 200$ million at the 91 day Treasury Bill rate plus 0.65 percent. On September 23, 1994 the $\$ 50$ million revolving credit agreement was renegotiated and the principal now may not exceed $\$ 60$ million. On September 28, 1994 the PHEAA purchased $\$ 240$ million of student loans.

During July, 1994 the Pennsylvania Infrastructure Investment Authority, a Proprietary Fund Component Unit, issued $\$ 35$ million of revenue bonds to provide additional financing for loans. The bonds bear interest at 3.5 percent through February 1, 1995, after which they will be remarketed weekly at variable interest rates. Based upon loan agreements and indenture requirements, the bonds will ultimately revert to fixed rates and will mature at various dates through September 1, 2014.
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# Combining Financial Statements and Schedules 



## Special Revenue Funds



Commonwealth of Pennsylvania

## SPECIAL REVENUE FUNDS DESCRIPTION

Special revenue funds account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

State Lottery Fund - to account for the payment of prizes to winners in the state lottery, for property tax and rent assistance to the elderly, for mass transit fare subsidies, for the inflation dividend program for the elderly and for a partial rebate of drug and medical costs incurred by the elderly.

Motor License Fund - to account for highway and bridge improvement, design and maintenance, for the purchase of Rights-of-Way, for aviation activities, for transportation licensing and safety activities, for payment of subsidies for construction and maintenance of roads, and for financing Pennsylvania State Police highway patrol operations.

Workmen's Compensation Administration Fund - to account for the administration of the Pennsylvania Workmen's Compensation Act and the Pennsylvania Occupational Disease Act. The Fund assesses insurance companies and selfinsured businesses a periodic fee for costs incurred in administering these Acts.

Public Transportation Assistance Fund - to account for the capital, asset maintenance and other transportation needs of the Commonwealth's transit entities. Revenue is derived from a fee on the sale of new tires, an additional motor vehicle lease tax, and a motor vehicle rental fee.

Pharmaceutical Assistance Fund - to account for a limited pharmaceutical assistance program for the Commonwealth's senior citizens who are 65 years of age or older.

Water Facilities Loan Fund - to account for the implementation of the water project loan referendum that authorizes the Commonwealth to approve loans to local water companies for the repair, construction, extension and improvement of water supply systems, dams and port facilities and water control systems. Repayments of principal and interest from loans are transferred to the General Fund.

Pennsylvania Economic Revitalization Fund - to account for the promotion of economic redevelopment throughout Pennsylvania, for grants and loans for industrial and small business development, for acquisition of equipment for vocational programs in secondary schools, and for agricultural and recreational programs.

Hazardous Sites Cleanup Fund - to account for cleaning up abandoned hazardous waste sites throughout the Commonwealth and restoring the land to productive use.

Fish and Game Fund - to account for the administration and enforcement of fish and game laws and for the protection and propagation of game and aquatic life.

Recycling Fund - to account for grants for recycling solid waste, market and waste minimization studies and public information and educational activities. Financing for the planning, processing, resource recovery and recycling of solid waste is generated by a fee on all waste disposed of in landfills or processed by resource recovery facilities.

Other - to account for programs related to conservation and protection of natural resources, the preservation of historical landmarks, administrative and regulatory activities of various departmental programs, and other miscellaneous Commonwealth activities. This other category includes thirty-five individual special revenue funds.

Ther are a total of forty-five special revenue funds.
COMBINING BALANCE SHEET
Special Revenue Funds
June 30, 1994

| Liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Accounts payable and accrued liabilities | \$ | 178,031 | \$ | 313,730 | \$ | 2,745 | \$ | 2,265 | \$ | 16,438 | \$ |  | \$ | 1,695 | \$ | 3,244 | \$ | 6,630 | \$ | 2,101 | \$ | 32,179 | \$ | 559,058 |
| Tax refunds payable |  |  |  | 807 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 807 |
| Due to other funds |  | 322 |  | 17,829 |  | 511 |  | 402 |  | 10 |  | 232 |  | 217 |  | 217 |  | 1,365 |  |  |  | 13,608 |  | 34,713 |
| Due to component units |  |  |  | 5,395 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 5,395 |
| Due to other governments |  | 6,219 |  | 11,937 |  | 52 |  |  |  | 2 |  |  |  | 2,897 |  | 11 |  | 267 |  | 4,473 |  | 1,092 |  | 26,950 |
| Deferred revenue. |  | 2,543 |  | 152 |  |  |  |  |  |  |  |  |  |  |  |  |  | 2,046 |  |  |  | 15,438 |  | 20,179 |
| Advances from other funds |  |  |  | 2,175 |  |  |  |  |  |  |  |  |  |  |  |  |  | . . . . |  |  |  | . . . |  | 2,175 |
| total liabilities |  | 187,115 |  | 352,025 |  | 3,308 |  | 2,667 |  | 16,450 |  | 232 |  | 4,809 |  | 3,472 |  | 10,308 |  | 6,574 |  | 62,317 |  | 649,277 |
| Fund Balance: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Encumbrances |  | 127 |  | 157,399 |  | 61 |  | 426 |  |  |  |  |  | 33,084 |  | 1,795 |  | 4,196 |  | 953 |  | 31,719 |  | 229,760 |
| Loans receivable |  |  |  |  |  |  |  |  |  |  |  | 27,905 |  | 35,568 |  | . . . |  |  |  | 330 |  | 18,637 |  | 82,440 |
| Long-term investments |  | 8,797 |  |  |  |  |  | . . . |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 8,797 |
| Other.... |  | 136 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | . . . |  |  |  | 136 |
| Unreserved: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Designated for: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Highways |  |  |  | 111,572 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Other |  |  |  |  |  |  |  |  |  |  |  |  |  | 16,793 |  |  |  | 1,921 |  |  |  | $\begin{aligned} & 36,275 \\ & 94.879 \end{aligned}$ |  | 54,989 424,318 |
| Undesignated (deficit) |  | $(31,075)$ |  | 87,673 |  | 19,494 |  | 20,109 |  | $(5,888)$ |  | 1,090 |  | . . . |  | 117,267 |  | 61,121 |  | 59,648 |  | 94,879 |  | 424,318 |
| total fund balances (DEFICIT) |  | $(22,015)$ |  | 356,644 |  | 19,555 |  | 20,535 |  | $(5,888)$ |  | 28,995 |  | 85,445 |  | 119,062 |  | 67,238 |  | 60,931 |  | 181,510 |  | 912,012 |
| TOTAL LIABILITIES AND FUND BALANCES | \$ | 165,100 | \$ | 708,669 | \$ | 22,863 | \$ | 23,202 | \$ | 10,562 | \$ | 29,227 | \$ | 90,254 | \$ | 122,534 | \$ | 77,546 | \$ | 67,505 | \$ | 243,827 | \$ | 1,561,289 |

COMMONWEALTH OF PENNSYLVANIA
Budgeted Funds

| $\begin{array}{c}\text { State } \\ \text { Lottery }\end{array}$ | $\begin{array}{c}\text { Motor } \\ \text { License }\end{array}$ | $\begin{array}{c}\text { Workmen's } \\ \text { Compensation } \\ \text { Adnninistration }\end{array}$ |
| :---: | :---: | :---: |


1

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Special Revenue Funds
COMMONWEALTH OF PENNSYLVANIA
Budgeted Funds (Expressed in Thousands)

|  | Badgeted Funds |  |
| :---: | :---: | :---: |
| State <br> Lotery | Motor <br> License | Workmen's <br> Compensation <br> Administration |



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$(30,944)$




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AND CHANGES IN UNRESERVED/UNDESIGNATED FUND BALANCESBUDGET AND ACTUAL (BUDGETARY BASIS) Budgeted Special Revenue Funds
For the Fiscal Year Ended June 30, 1994


## Debt Service Funds



## DEBT SERVICE FUNDS DESCRIPTION

Debt service funds account for the accumulation of resources, principally from transfers from other funds, for the payment of general long-term debt principal and interest.

Disaster Relief Redemption Fund - these funds account for the payment of principal and interest on bonds issued for the rehabilitation of areas of the Commonwealth affected by the floods of 1971, 1972, and 1977. Funding consists of transfers from the General Fund.

Pennsylvania Infrastructure Investment Authority (PENNVEST) Redemption Fund - to account for the payment of principal and interest on bonds issued for loans to local water companies for the repair, construction, extension and improvement of water supply systems, dams and port facilities and water control systems. Funding consists of transfers from the General Fund and the Pennsylvania Infrastructure Investment Authority Fund.

Capital Debt Fund - to account for the payment of principal and interest related to general obligation bonds issued for capital projects authorized by Capital Budget Acts. Funding consists of transfers from the General Fund and the Motor License Fund.

Pennsylvania Economic Revitalization Sinking Fund - to account for the payment of principal and interest on bonds issued for the promotion of economic redevelopment throughout Pennsylvania for grants and loans for industrial and small business development. Funding consists of transfers from the General Fund and the Pennsylvania Economic Revitalization Fund.

Water Facilities Loan Redemption Fund - to account for the payment of principal and interest on bonds issued for the implementation of the water project loan referendum to provide loans to local water companies for repair, construction and improvement to water supply systems. Funding consists of transfers from the General Fund and the Water Facilities Loan Fund.

Land and Water Development Sinking Fund - to account for the payment of principal and interest on bonds issued for the acquisition, development and improvements to Commonwealth land and water facilities. Funding consists of transfers from the General Fund.

Other - these funds account for the payment of principal and interest on bonds issued for loans to nursing homes and volunteer fire companies and for compensation to Vietnam Veterans. Funding consists primarily of transfers from the General Fund. This other category includes eight individual debt service funds.

There are a total of fourteen debt service funds.
COMBINING BALANCE SHEET Debt Service Funds

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6
 Due to other funds ．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．


LIABILITIES AND FUND BALANCES
Liabilities：







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 | $\therefore$ | $\vdots$ | $\stackrel{\circ}{\mathrm{N}}$ |
| :--- | :--- | :--- | :--- |$|$都


TOTAL LIABILITIES AND FUND BALANCES ．．．．．．．．．．
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Debt Service Funds

[^1] COMMONWEALTH OF PENNSYLVANIA





 For the Fiscal Year Ended June 30, 1994

















$\begin{array}{r}6,720 \\ 3,719 \\ \hline 10,439 \\ \hline(10,439)\end{array}$

咼
$\overline{\mathcal{E} \in \mathcal{E}}$
$\|$
$\vdots$
REVENUES AND OTHER SOURCES
OVER (UNDER) EXPENDITURES
OVER (UNDER) EXPENDITURES
AND OTHER USES ................
FUND BALANCES, JULY 1, 1993 .
FUND BALANCES, JUNE 30, 1994.

## Capital Projects Funds



## CAPITAL PROJECTS FUNDS DESCRIPTION

Capital projects funds account for financial resources to be used for the acquisition or construction of major capital facilities, including those provided to political subdivisions or other public organizations.

Capital Facilities Fund - to account for the proceeds of general obligation bonds to meet the financing costs of capital projects specifically itemized and authorized by Capital Budget Acts.

Local Criminal Justice Fund - to account for the proceeds of bonds issued for grants to counties for the repair, expansion, construction, rehabilitation and improvement of local correctional facilities or multicounty regional prison facilities, or for the purchase of electronic monitoring equipment for alternative sentencing programs.

Land and Water Development Fund - to account for the proceeds of bonds issued to meet the financing costs for the acquisition, development and improvement to Commonwealth land and water facilities.

There are a total of three capital projects funds.

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

|  | Capital <br> Facilities |  | Local Criminal Justice |  | Land and Water <br> Development |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash. | \$ |  | \$ | 1 | \$ | 6 | \$ | 11 |
| Temporary investments |  | 183,584 |  | 5,176 |  | 5,051 |  | 193,811 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Accrued interest |  | 198 |  | 33 |  | 18 |  | 249 |
| Due from other funds. |  | 549 |  | . |  | . |  | 549 |
| TOTAL ASSETS | \$ | 184,335 | \$ | 5,210 | \$ | 5,075 | \$ | 194,620 |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities. | \$ | 77,233 | \$ | 4,233 | \$ | 125 | \$ | 81,591 |
| Due to other funds ................................ |  | 159 |  | . |  | 19 |  | 178 |
| TOTAL LIABILITIES |  | 77,392 |  | 4,233 |  | 144 |  | 81,769 |
| Fund Balance: |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |
| Encumbrances |  | 275,649 |  | 13 |  | 1,058 |  | 276,720 |
| Unreserved: |  |  |  |  |  |  |  |  |
| Designated for: |  |  |  |  |  |  |  |  |
| Capital projects |  |  |  | 964 |  | 3,873 |  | 4,837 |
| Undesignated (deficit) . . . . . . . . . . . . . . . . . . . . . . |  | $(168,706)$ |  | ... |  | . |  | $(168,706)$ |
| TOTAL FUND BALANCES . |  | 106,943 |  | 977 |  | 4,931 |  | 112,851 |
| TOTAL LIABILITIES AND FUND BALANCES ....... | \$ | 184,335 | \$ | 5,210 | \$ | $\stackrel{5,075}{ }$ | \$ | 194,620 |

COMMONWEALTH OF PENNSYLVANIA
(Expressed in Thousands)

|  | Capital <br> Facilities |  | Local Criminal Justice |  | Land and Water Development |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES: |  |  |  |  |  |  |  |  |
| Intergovernmental. | \$ | 4,818 | \$ |  | \$ |  | \$ | 4,818 |
| Charges for goods and services. . . . . . . . . . . . . . . . . . . . |  | 6,384 |  |  |  |  |  | 6,384 |
| Investment income ................................... |  | 3,962 |  | 1,007 |  | 148 |  | 5,117 |
| Other |  | . . . |  | . . . |  | 31 |  | 31 |
| TOTAL REVENUES |  | 15,164 |  | 1,007 |  | 179 |  | 16,350 |
| EXPENDITURES: |  |  |  |  |  | $\because$ |  |  |
| General government . . . . . . . . . . . . . . . . . . . . . . . . . . |  | 2,275 |  |  |  |  |  | 2,275 |
| Protection of persons and property . . . . . . . . . . . . . . . . |  |  |  | 97,588 |  |  |  | 97,588 |
| Conservation of natural resources. |  | 1,599 |  | . . . |  |  |  | 1,599 |
| Economic development and assistance . . . . . . . . . . . . . . |  | 8,359 |  |  |  |  |  | 8,359 |
| Transportation . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | 100,675 |  |  |  |  |  | 100,675 |
| Capital outlay |  | 160,388 |  | . . . |  | 3,304 |  | 163,692 |
| TOTAL EXPENDITURES. |  | 273,296 |  | 97,588 |  | 3,304 |  | 374,188 |
| REVENUES UNDER EXPENDITURES |  | $(258,132)$ |  | 96,581) |  | $(3,125)$ |  | $(357,838)$ |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Bond proceeds........ |  | 300,643 |  | 46,250 |  | 3,936 |  | 350,829 |
| Operating transfers out. |  | $(55,328)$ |  |  |  | (148) |  | $(55,476)$ |
| NET OTHER FINANCING SOURCES |  | 245,315 |  | 46,250 |  | 3,788 |  | 295,353 |
| REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES.. |  | $(12,817)$ |  | $(50,331)$ |  | 663 |  | $(62,485)$ |
| FUND BALANCES, JULY 1, $1993 \ldots \ldots . . . . . . . . . . . . .$. |  | 119,760 |  | 51,308 |  | 4,268 |  | 175,336 |
| FUND BALANCES, JUNE 30, 1994. | \$ | $\underline{106,943}$ | \$ | 977 | \$ | 4,931 | \$ | 112,851 |

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## Enterprise Funds



Commonwealth of Pennsylvania

## ENTERPRISE FUNDS DESCRIPTION

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises. Costs of providing goods and services to the general public on a continuing basis, including depreciation, are financed or recovered primarily through user charges.

Sunny Day Fund - to account for and provide assistance to the Governor and the Economic Development Partnership in their effort to attract industrial, manufacturing or research and development enterprises to the Commonwealth.

Capital Loan Fund - to account for and provide low interest loans to businesses for the purchase of land, buildings, machinery, equipment and for working capital.

State Workmen's Insurance Fund - to account for and provide workmen's insurance to private employers in the Commonwealth, including those unable to obtain coverage from private insurance firms.

State Stores Fund - to account for the general operation of the Pennsylvania Liquor Control Board. Expenses include all costs associated with the operation and administration of the Liquor Store System and enforcement of the Liquor Control Law.

Volunteer Companies Loan Fund - to account for and provide low-interest loans for acquisition and replacement of volunteer fire, ambulance and rescue company equipment and facilities.

Minority Business Development Loan Fund - to account for and provide loans to minority business and for operating expenses of the Pennsylvania Minority Business Development Authority. Sources of revenue include loan repayments, transfers from the General Fund and interest.

Machinery and Equipment Loan Fund - to account for and provide low-interèst machinery and equipment financing to Pennsylvania businesses to facilitate their growth, competitiveness and value added-capacity. Sources of revenue include loan repayments, transfers from the Pennsylvania Economic Revitalization Fund and interest earnings.

Other - to account for enterprise operations including activities associated with low interest loans to manufacturers and vocational rehabilitation services and loans and grants issued to attract industrial, manufacturing or research and development enterprises to the Commonwealth of Pennsylvania. This other category includes eight individual enterprise funds.

There are a total of fifteen enterprise funds.
COMBINING BALANCE SHEET Enterprise Funds










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COMMONWEALTH OF PENNSYLVANIA


 Less: assets . . . . . . . . . . . . . . . .



Cash . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . Temporary investments . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . Long-term investments . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . .
Receivables, net:

Receivables, net:
Accounts ...

 Inventory . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . .

## (Expressed in Thousands) <br> ASSETS <br> (Expressed in Thousands) <br> d

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS Enterprise Funds
For the Fiscal Year Ended June 30, 1994

| COMMONWEALTH OF PENNSYLVANIA <br> (Expressed in Thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\underset{\text { Sanny }}{\substack{\text { Day }}}$ |  | $\begin{gathered} \text { Capital } \\ \text { Loan } \end{gathered}$ |  | $\begin{gathered} \text { State } \\ \text { Werkmen's } \\ \text { Insmanance } \\ \text { (Dec. 31, 1993) } \end{gathered}$ |  | $\begin{gathered} \text { State } \\ \text { Stores } \\ \text { (June 28, 1944) } \end{gathered}$ |  | Volunteer Companies Loan |  | MinorityBusinessDevelopurentLoan |  | Machinery <br> and Eqpipmert <br> Loan |  | Olver |  | Total |  |
| OPERATING REVENUES: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sales and services. | \$ |  | \$ |  | \$ | 438,323 | \$ | 678,445 | \$ |  | \$ |  | \$ |  | \$ | 17,154 | \$ | 1,133,922 |
| Investment income |  | 2,008 |  | 1,185 |  | 92,426 |  |  |  | 202 |  | 176 |  | 212 |  | 66 |  | 96,275 |
| Interest on notes and loans |  | 2,397 |  | 1,345 |  |  |  |  |  | 1,116 |  | 252 |  | 590 |  | 9 |  | 5,709 |
| Other |  | 6,101 |  | . . . |  | 37 |  | . . . |  | $\cdots$ |  | 42 |  | 154 |  | . . . |  | 6,334 |
| TOTAL OPERATING REVENUES . |  | 10,506 |  | 2,530 |  | 530,786 |  | 678,445 |  | 1,318 |  | 470 |  | 956 |  | 17,229 |  | 1,242,240 |
| OPERATING EXPENSES: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cost of sales and services |  |  |  | 3 |  | 422,709 |  | 619,334 |  | . . |  | 3,493 |  | 149 |  | 15,034 |  | 1,060,722 |
|  |  |  |  |  |  | 578 |  |  |  |  |  |  |  |  |  |  |  | 578 |
| Depreciation . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  |  |  |  |  | 1,108 |  | 5,172 |  |  |  |  |  |  |  | 629 |  | 6,909 |
| Bad debts............................................ |  | 14,284 |  | 113 |  | $(2,561)$ |  | 689 |  | 348 |  | 508 |  | 2,025 |  | 7 |  | 15,413 |
| Other . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | . . . |  | . |  | . . . |  | . . . |  | 23 |  | . . . |  | . . . |  | . . . |  |  |
| TOTAL OPERATING EXPENSES |  | 14,284 |  | 116 |  | 421,834 |  | 625,195 |  | 371 |  | 4,001 |  | 2,174 |  | 15,670 |  | 1,083,645 |
| OPERATING INCOME (LOSS) |  | $(3,778)$ |  | 2,414 |  | 108,952 |  | 53,250 |  | 947 |  | $(3,531)$ |  | (1,218) |  | 1,559 |  | 158,595 |
| NONOPERATING REVENUES (EXPENSES): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Investment income |  |  |  |  |  |  |  | 2,069 |  | . . . |  |  |  |  |  | 950 |  | 3,019 |
| Interest expense |  |  |  |  |  |  |  | (55) |  |  |  |  |  |  |  |  |  | (55) |
| Other |  | $\cdots$ |  | $\cdots$ |  | . |  | (10) |  | $\ldots$ |  | $\ldots$ |  | $\cdots$ |  | 235 |  | 225 |
| NONOPERATING REVENUES, NET |  | $\ldots$ |  | $\ldots$ |  | . . . |  | 2,004 |  | .... |  | $\cdots$ |  | $\cdots$ |  | 1,185 |  | 3,189 |
| INCOME (LOSS) BEFORE OPERATING TRANSFERS . . |  | $(3,778)$ |  | 2,414 |  | 108,952 |  | 55,254 |  | 947 |  | $(3,531)$ |  | $(1,218)$ |  | 2,744 |  | 161,784 |
| OPERATING TRANSFERS: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| NET INCOME (LOSS) . ............................... |  | $(3,778)$ |  | 2,414 |  | 108,952 |  | 7,149 |  | 947 |  | $(3,531)$ |  | $(1,218)$ |  | 2,744 |  | 113,679 |
| RETAINED EARNINGS (DEFICITS), AS RESTATED, JULY 1, 1993 |  | 20,364 |  | 10,360 |  | 8,748 |  | 15,587 |  | 17,158 |  | $(13,626)$ |  | 1,188 |  | 24,082 |  | 83,861 |
| RETAINED EARNINGS (DEFICITS), JUNE 30, 1994 | \$ | 16,586 | \$ | 12,774 | \$ | 117,700 | \$ | 22,736 | \$ | 18,105 | \$ | $(17,157)$ | \$ | (30) | \$ | 26,826 | \$ | 197,540 |

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

| CASH PROVIDED FROM (USED FOR) OPERATIONS: | Sunny <br> Day |  | Capital <br> Loan |  | $\begin{gathered} \text { State } \\ \text { Workmen's } \\ \text { Insurance } \\ \text { (Dec. 31, 1993) } \end{gathered}$ |  | $\begin{gathered} \text { State } \\ \text { Stores } \\ \text { (Jume } 28,1994 \text { ) } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
| - Operating income (loss) | \$ | $(3,778)$ | \$ | 2,414 | \$ | 108,952 | \$ | 53,250 |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: |  |  |  |  |  |  |  |  |
| Depreciation. . . . |  |  |  |  |  | 1,108 |  | 5,172 |
| Provision for uncollectible accounts |  | 14,284 |  | 113 |  | $(2,561)$ |  | 689 |
| Change in assets and liabilities: (Increase)/decrease in receivables. |  | $(11,370)$ |  | 212 |  | $(25,787)$ |  | 1,790 |
| (Increase)/decrease in due from other funds |  |  |  | 100 |  | 13 |  | (118) |
| Decrease in due from other governments . . . . . . . . . . . . . . . |  |  |  | . . . . |  | . . . . |  | . . . |
| Increase in inventory |  | -••• |  | -••• |  | . |  | $(4,128)$ |
| Decrease in other assets |  | . . . . |  |  |  | 94 |  | 283 |
| Increase/(decrease) in accounts payable and accrued liabilities. |  | 96 |  |  |  | 1,432 |  | 621 |
| Increase/(decrease) in due to other funds . . . . . . . . . . . . . . . . |  | . . . . |  | - . . |  | (953) |  | 356 |
| Increase in due to other governments . . . . . . . . . . . . . . . . . . |  | -••• |  |  |  | $\cdots$ |  | 20 |
| Increase/(decrease) in deferred revenue |  |  |  |  |  | 30,089 |  | . . . |
| Increase in insurance loss liability |  | -••• |  | - . . |  | 81,928 |  | -•• |
| Increase in other liabilities . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | . . . $\cdot$ |  | . . . ${ }^{\text {d }}$ |  | 4,174 |  | $\cdots$ |
| Total adjustments |  | 3,010 |  | 425 |  | 89,537 |  | 4,685 |
| NET CASH PROVIDED BY (USED FOR) OPERATING |  |  |  |  |  |  |  |  |
| ACTIVITIES |  | (768) |  | 2,839 |  | 198,489 |  | 57,935 |
| CASH FLOWS FROM NONCAPITAL FINANCING |  |  |  |  |  |  |  |  |
| ACTIVITIES: |  |  |  |  |  |  |  |  |
| Principal paid on notes payable and revenue bonds. |  | -••• |  | -••• |  | -••• |  | (712) |
| Interest paid on notes payable and revenue bonds |  | -••• |  | -••• |  | . . . . |  | (55) |
| Operating transfers out. |  |  |  |  |  | . . . . |  | $(48,105)$ |
| Increases in contributed capital . . . . . . . . . . . . . . . . . . . . . . . . . . |  |  |  | 980 |  | -••• |  | . . . . |
| Decrease in contributed capital . . . . . . . . . . . . . . . . . . . . . . . . . . |  | $\cdots$ |  | . . . . |  | . . |  | -••• |
| NET CASH PROVIDED BY (USED FOR) NONCAPITAL FINANCING ACTIVITIES |  |  |  | 980 |  |  |  | $(48,872)$ |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: |  |  |  |  |  |  |  |  |
| Increases in contributed capital |  |  |  |  |  |  |  |  |
| Acquisition and construction of capital assets . . . . . . . . . . . . . . . . |  | . . . |  | . . . |  | $(1,196)$ |  | $(1,546)$ |
| NET CASH PROVIDED BY (USED FOR) CAPITAL AND RELATED FINANCING ACTIVITIES .................... |  | $\cdots$ |  | - . - |  | (1,196) |  | (1,546) |
| CASH FLOWS FROM INVESTING ACTIVITIES: |  |  |  |  |  |  |  |  |
| Purchase of investments |  | $(17,720)$ |  | $(10,235)$ |  | ,329,897) |  | $(516,538)$ |
| Proceeds from sale and maturities of investments |  | 18,453 |  | 6,299 |  | ,131,825 |  | 506,737 |
| Investment income |  | . . . |  | -• |  | . . . |  | 2,069 |
| NET CASH PROVIDED BY (USED FOR) INVESTING ACTIVITIES |  | 733 |  | $(3,936)$ |  | $(198,072)$ |  | (7,732) |
| NET INCREASE (DECREASE) IN CASH |  | (35) |  | (117) |  | (779) |  | (215) |
| CASH, JULY 1, 1993. . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | 36 |  | 240 |  | 6,383 |  | 3,737 |
| CASH, JUNE 30, 1994 | \$ | 1 | \$ | 123 | \$ | 5,604 | \$ | 3,522 |

There were no material investing, capital and financing activities which did not result in cash receipts or cash payments during the fiscal year.

| Voknteer Compries Loon |  | $\qquad$ |  | $\begin{aligned} & \text { Machinery } \\ & \text { and Equipment } \\ & \text { Loan } \end{aligned}$ |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 947 | \$ | $(3,531)$ | \$ | $(1,218)$ | \$ | 1,559 | \$ | 158,595 |
|  |  |  |  |  |  |  | 629 |  | 6,909 |
|  | 348 |  | 508 |  | 2,025 |  | 7 |  | 15,413 |
|  | $(6,729)$ |  | $(3,621)$ |  | $(11,543)$ |  | (611) |  | $(57,659)$ |
|  |  |  |  |  |  |  | $(3,904)$ |  | $(3,909)$ |
|  |  |  |  |  | . . |  | 16 |  | 16 |
|  |  |  |  |  | . . |  | (23) |  | $(4,151)$ |
|  |  |  | $\cdots$ |  |  |  |  |  | 377 |
|  |  |  | 765 |  |  |  | (283) |  | 2,631 |
|  |  |  | (60) |  | (2) |  | 17 |  | (642) |
|  |  |  |  |  |  |  | 90 |  | 110 |
|  | (3) |  |  |  |  |  | 210 |  | 30,296 |
|  |  |  |  |  |  |  |  |  | 81,928 |
|  | . . . |  | $\cdots$ |  | . . . ${ }^{\text {a }}$ |  | . . . |  | 4,174 |
|  | $(6,384)$ |  | $(2,408)$ |  | $(9,520)$ |  | $(3,852)$ |  | 75,493 |
| $(5,437)$ |  |  | $(5,939)$ |  | $(10,738)$ |  | $(2,293)$ |  | 234,088 |
|  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  | . . |  | . |  | (712) |
|  |  |  |  |  | $\cdots$ |  | . |  | (55) |
|  | 9,835 |  | 1,400 |  | 7,800 |  | 750 |  | $(48,105$ 20,765 |
|  | . . . |  | . . . |  | . . . |  | (7) |  | (7) |
| 9,835 |  |  | 1,400 |  | 7,800 |  | 743 |  | $(28,114)$ |
|  |  |  |  |  |  |  | $\begin{gathered} 751 \\ (700) \end{gathered}$ |  | $\begin{array}{r} 751 \\ (3,442) \end{array}$ |
| . . |  |  | $\ldots$ |  | $\ldots$ |  | 51 |  | $(2,691)$ |
| $\begin{gathered} (18,268) \\ 13,834 \end{gathered}$ |  |  | (2,921) |  | $(13,139)$ |  | $(14,188)$ |  | ,922,906) |
|  |  |  | 7,473 |  | 16,104 |  | 14,787 |  | ,715,512 |
| . . . |  |  | . . . |  | $\ldots$ |  | 895 |  | 2,964 |
| $(4,434)$ |  |  | 4,552 |  | 2,965 |  | 1,494 |  | (204,430) |
| (36)136 |  |  | 13 |  | 27 |  | (5) |  | $(1,147)$ |
|  |  |  | 10 |  | 68 |  | 118. |  | 10,728 |
| \$ | 100 | \$ | 23 | \$ | 95 | \$ | 113 | \$ | 9,581 |

## Internal Service Funds



## INTERNAL SERVICE FUNDS DESCRIPTION

Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the Commonwealth, or to other governmental units, on a cost-reimbursement basis.

Purchasing Fund - to account for the purchase of materials, supplies, motor vehicles and other equipment by the Department of General Services for the sale or lease to other Commonwealth departments, boards and commissions.

Manufacturing Fund - to account for the manufacture and sale of goods by inmates in the institutions of the Department of Corrections.

There are a total of two internal service funds.

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

Purchasing

## ASSETS

## Cash

## Temporary investments

\$ 236
Receivables, net:
Accounts
24
Accrued interest . .................................................................. 78
Other
Due from other funds
Due from component units
7,875

Due from other governments
Inventory
...
Fixed assets
Less: accumulated depreciation
Other assets
TOTAL ASSETS

## LIABILITIES AND FUND EQUITY

Liabilities:

| Accounts payable and accrued liabilities Due to other funds. Due to other governments. |  |
| :---: | :---: |
|  |  |
|  |  |
|  | Notes payable.. |
|  | TOTAL LIABILITIES |

Fund Equity:
Contributed capital........................................ . 9,219
Retained earnings:
Unreserved
TOTAL FUND EQUITY
$\begin{array}{r}25,661 \\ \hline 34,880 \\ \hline 566,780\end{array}$
TOTAL LIABILITTES AND FUND EQUITY

Manufacturing

## Total

| $\$$ | 173 | $\$ 09$ |
| ---: | ---: | ---: |
| 3,712 |  | 26,014 |
|  |  |  |
| $\cdots$ |  | 24 |
| 11 |  | 89 |
| 333 |  | 333 |
| 3,409 |  | 11,284 |
| 9 | 959 |  |
| 20 | 253 |  |
| 10,480 | 12,758 |  |
| 16,419 | 53,083 |  |
| $(9,077)$ |  | $(26,468)$ |
| 97 |  | 3,628 |
| $\$ 25,586$ |  |  |


| $\$ 3,441$ | $\$ r$ |
| ---: | ---: |
| 236 | 9,531 |
| 31 | 53 |
| $\ldots$ | 3,970 |
| 3,708 | 25,608 |

9,219

| 21,878 |
| ---: |
| 21,878 |
| $\$ 25,586$ |47,539

56,758
$\$ 82,366$

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)


## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

| Purchasing |  | cturing |  | Total |
| :---: | :---: | :---: | :---: | :---: |
| \$ 7,455 | \$ | 776 | \$ | 8,231 |
| 4,807 |  | 690 |  | 5,497 |
| (73) |  | 35 |  | (38) |
| 3,308 |  | (833) |  | 2,475 |
| (950) |  | (9) |  | (959) |
| 129 |  | (5) |  | 124 |
| (276) |  | (851) |  | $(1,127)$ |
| 1,323 |  | 11 |  | 1,334 |
| 1,302 |  | 600 |  | 1,902 |
| 6,028 |  | 59 |  | 6,087 |
| 2 |  | 5 |  | 7 |
| 15,600 |  | (298) |  | 15,302 |
| 23,055 |  | 478 |  | 23,533 |

## CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:

Principal paid on notes payable ....................... $\quad(1,161)$
Interest paid on notes payable.

## NET CASH USED FOR NONCAPITAL FINANCING ACTIVITIES

$(1,481)$
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:
Interest paid on revenue bonds . . . . . . . . . . . . . . . . . . . .

Acquisition and construction of capital assets
Proceeds from sale of capital assets
$(7,274)$
1,044
NET CASH USED FOR CAPITAL AND
RELATED FINANCING ACTIVITIES
$(6,809)$

| $(49,431)$ |
| ---: |
| 34,086 |
| 608 |

NET CASH PROVIDED BY (USED FOR) INVESTING ACTIVITIES

NET INCREASE/(DECREASE) IN CASH
$\underline{(14,737)}$ 28

CASH, JULY 1, 1993
CASH, JUNE 30, 1994
There were no material investing, capital and financing activities which did not result in cash receipts or cash payments during the fiscal year.

## Trust and Agency Funds



Commonwealth of Pennsylvania

## TRUST AND AGENCY FUNDS DESCRIPTION

Trust and Agency Funds account for assets held by the Commonwealth in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include Expendable Trust Funds, a Pension Trust Fund and Agency Funds.

## EXPENDABLE TRUST FUNDS

Unemployment Compensation Fund - to account for the receipt of employer and employe taxes, for the payment of unemployment compensation benefits to eligible individuals and to transfer and receive monies from the Federal Unemployment Trust Fund.

Workmen's Compensation Security Trust Fund - to account for the payment of workers compensation claims to individuals who are insured by an insolvent stock insurance company and for the administrative costs to administer the program.

Catastrophic Loss Benefits Continuation Fund - to account for the payment of medical and rehabilitative expenses over $\$ 100,000$ to residents injured in a motor vehicle accident covered by the original Catastrophic Loss Trust Fund (no longer in existence).

Other - to account for financial assistance to public schools for certain repairs or alterations to buildings and for reimbursement to aggrieved individuals upon judgements against any person licensed by the Real Estate Commission. This other category includes six individual expendable trust funds.

## PENSION TRUST FUND:

State Employes' Retirement System-to account for the payment of retirement, disability and death benefits to members of the State Employes' Retirement System and their beneficiaries.

## AGENCY FUNDS

Institutional Custodian Accounts - to collect and administer personal funds received for the needs of patients at veterans hospitals and inmates at State correctional institutions.

Statutory Liquidator Fund - to convert the assets of insolvent insurance companies into cash for distribution to creditors, policyholders and stockholders.

Deferred Compensation Fund - to collect and administer funds contributed by Commonwealth employes who are deferring a portion of their income until future years, in accordance with Internal Revenue Code Section 457.

Fire Insurance Tax Fund - to collect a two-percent premiums tax received from foreign (out-of-state) fire insurance companies conducting business in the Commonwealth and to distribute monies to local governments. The municipalities must pay these monies to the relief, pension or retirement fund of their recognized fire fighting organization.

Municipal Pension Aid Fund - to collect a portion of the insurance company tax revenues for distribution to municipalities for distribution to police and fire pension funds.

Medical Professional Liability Catastrophe Loss Fund - to collect annual surcharges levied on health care providers to make professional liability insurance available at a reasonable cost to health care providers.

Other - to collect and administer funds from various sources for distribution to other state and local governments or the Federal Government. This other category includes eight individual agency funds.

There are a total of nine expendable trust funds, one pension trust fund and fourteen agency funds.

|  | Expendable <br> Trust Funds | Pension <br> Trust Fund |  | $\begin{aligned} & \text { Agency } \\ & \text { Funds } \end{aligned}$ |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |
| Cash. | \$ 4,159 | \$ | \$ | 3,062 | \$ | 7,221 |
| Cash with fiscal agents | 1,379,438 | . . . |  | 1 |  | 1,379,439 |
| Temporary investments . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 80,867 | 495,595 |  | 540,370 |  | 1,116,832 |
| Long-term investments. | 271,458 | 13,050,313 |  | 219,946 |  | 13,541,717 |
| Receivables, net: |  |  |  |  |  |  |
| Taxes | 430,708 | - . . . |  | 2,725 |  | 433,433 |
| Accounts | 8,887 | - . . |  | 81,149 |  | 90,036 |
| Accrued interest | 6,291 | 80,321 |  | 2,119 |  | 88,731 |
| Other | . . . . | 1,108 |  | 98 |  | 1,206 |
| Due from other funds. | 7,802 | 68,320 |  | 1,350 |  | 77,472 |
| Due from component units . . . . . . . . . . . . . . . . . . . . . . . . | 313 | 9,913 |  | . . |  | 10,226 |
| Due from other governments . . . . . . . . . . . . . . . . . . . . . . . . . | 15,393 | 9,030 |  | 191 |  | 24,614 |
| Fixed assets . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . |  | 100 |  | . . . . |  | 100 |
| Less: accumulated depreciation . . . . . . . . . . . . . . . . . . . . . . . . | . . . | (100) |  | . . . |  | (100) |
| Other assets . . . . . . . . . . . . . . . | . . | - . . . |  | 31,999 |  | 31,999 |
| TOTAL ASSETS | \$2,205,316 | \$13,714,600 | \$ | 883,010 |  | 16,802,926 |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |
| Accounts payable and accrued liabilities . . . . . . . . . . . . . . . | \$ 117,701 | \$ 13,695 | \$ | 194,043 |  | 325,439 |
| Tax refunds payable . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 2,535 | - . . |  | -• |  | 2,535 |
| Due to other funds . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 5,059 | 18 |  | 1,310 |  | 6,387 |
| Due to other governments . . . . . . . . . . . . . . . . . . . . . . . . . | 2,474 | -• |  | 196,580 |  | 199,054 |
| Other liabilities . . . . . . . | . | . . |  | 491,077 |  | 491,077 |
| TOTAL LIABILITIES | 127,769 | 13,713 |  | 883,010 |  | 1,024,492 |
| Fund Balance: |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |
| Encumbrances . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 17,825 | - • • |  | -••• |  | 17,825 |
| Pension benefits. | . . . | 13,700,887 |  | - |  | 13,700,887 |
| Long-term investments | 271,458 | - |  | . . . |  | 271,458 |
| Unreserved: |  |  |  |  |  |  |
| Designated for: |  |  |  |  |  |  |
| Other . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 260 | - . . . |  | - • • |  | 260 |
| Undesignated . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 1,788,004 | - . . |  | -•• |  | 1,788,004 |
| TOTAL FUND BALANCES . . . . . . . . . . . . . . . . . . . . . . . | 2,077,547 | 13,700,887 |  | -• |  | 15,778,434 |
| TOTAL LIABILITIES AND FUND BALANCES . . . . . . . . | \$2,205,316 | \$13,714,600 | \$ | 883,010 |  | 16,802,926 |

## COMBINING BALANCE SHEET

## Expendable Trust Funds

June 30, 1994

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

| (exs | Unemployment Compensation | Workmen's <br> Compensation Security Trust |  | Catastrophic Lass Benefits Contimuation |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |
| Cash. | \$ 4,000 | \$ | 106 | \$ | 8 | \$ | 45 | \$ | 4,159 |
| Cash with fiscal agents | 1,379,438 |  | . |  | - . - |  | -••• |  | 1,379,438 |
| Temporary investments | 2,111 |  | 43,621 |  | 22,955 |  | 12,180 |  | 80,867 |
| Long-term investments. | . . . |  | 270,941 |  | . . . |  | 517 |  | 27i,458 |
| Receivables, net: |  |  |  |  |  |  |  |  |  |
| Taxes | 430,708 |  | - • |  | - |  | - . . - |  | 430,708 |
| Accounts | . . . . |  | 39 |  | 8,848 |  | - . . - |  | 8,887 |
| Accrued interest | 26 |  | 6,034 |  | 89 |  | 142 |  | 6,291 |
| Due from other funds. | 2,952 |  | 4,850 |  | . . . . |  | . . . |  | 7,802 |
| Due from component units | 313 |  | . . . . |  | . . . . |  | . . . |  | 313 |
| Due from other governments. | 15,393 |  | . |  | - |  | -••• |  | 15,393 |
| TOTAL ASSETS | \$ 1,834,941 | \$ | 325,591 | \$ | 31,900 | \$ | 12,884 |  | 2,205,316 |
|  |  |  |  |  |  |  |  |  |  |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities . . . . . . . . . . . . . . . | \$ 70,678 | \$ | 29,726 | \$ | 17,047 | \$ | 250 | \$ | 117,701 |
| Tax refunds payable . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 2,535 |  | - |  | - |  | . |  | 2,535 |
| Due to other funds . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | -• |  | 41 |  | 4,893 |  | 125 |  | 5,059 |
| Due to other governments | 2,474 |  | . . . - |  | . |  | . . . |  | 2,474 |
| TOTAL LIABILITIES | 75,687 |  | 29,767 |  | 21,940 |  | 375 |  | 127,769 |
| $\because$. |  |  |  |  |  |  |  |  |  |
| Fund Balance: |  |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |  |
| Encumbrances . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | -• |  | 17,773 |  | -•• |  | 52 |  | 17,825 |
| Long-term investments . . . . . . . . . . . . . . . . . . . . . . . . . | . . . |  | 270,941 |  | . . . . |  | 517 |  | 271,458 |
| Unreserved: |  |  |  |  |  |  |  |  |  |
| Designated for: |  |  |  |  |  |  |  |  |  |
| Other . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | -••• |  | . |  | . |  | 260 |  | 260 |
| Undesignated . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . | 1,759,254 |  | 7,110 |  | 9,960 |  | 11,680 |  | 1,788,004 |
| TOTAL FUND BALANCES . . . . . . . . . . . . . . . . . . . . . . | 1,759,254 |  | 295,824 |  | 9,960 |  | 12,509 |  | 2,077,547 |
| TOTAL LIABILITIES AND FUND BALANCES | \$ 1,834,941 | \$ | 325,591 | \$ | 31,900 | \$ | 12,884 | \$ | 2,205,316 |

# COMBINING STATEMENT OF REVENUES, EXPENDITURES <br> AND CHANGES IN FUND BALANCES <br> Expendable Trust Funds 

For the Fiscal Year Ended June 30, 1994


| Balance |
| :---: |
| July 1, 1993 |$\quad$ Additions | Deductions |
| :---: | | Balance |
| :---: |
| Jume 30, 1994 |

## INSTITUTIONAL CUSTODIAN ACCOUNTS

| ASSETS |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash. | \$ | 2,660 | \$ | 48,262 | \$ | 48,102 | \$ | 2,820 |
| Temporary investments |  | 17,032 |  |  |  | 2,003 |  | 15,029 |
| Long-term investments. |  | 1,253 |  | 69 |  | 9 |  | 1,313 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Accounts |  | 9,058 |  | 12,491 |  | 9,058 |  | 12,491 |
| Other assets. |  | 4,121 |  | 5,547 |  | 4,489 |  | 5,179 |
| TOTAL ASSETS | \$ | 34,124 | \$ | 66,369 | \$ | 63,661 | \$ | 36,832 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities | \$ | 9,217 | \$ | 13,759 | \$ | 10,146 | \$ | 12,830 |
| Other liabilities |  | 24,907 |  | 39,790 |  | 40,695 |  | 24,002 |
| TOTAL LIABILITIES | \$ | 34,124 | \$ | 53,549 | \$ | 50,841 | \$ | 36,832 |

## STATUTORY LIQUIDATOR FUND



| ASSETS |
| :---: |
| Cash. |
| Cash with fiscal agent |
| Temporary investments |
| Long-term investments. |
| Receivables, net: |
| Accrued interest |
| Other |
| TOTAL ASSETS |
| LIABILITTES |
| Accounts payable and accrued liabilities |
| Due to other funds |
| TOTAL LIABILITIES |


| $\$$ | 236 |
| ---: | ---: |
| $\ldots$ |  |
| 9,679 |  |
| 116,044 |  |
|  | 27 |
|  | 73 |
| $\$ 126,059$ |  |
|  |  |
| $\$ 125,802$ |  |
| $\$ 126,059$ |  |

\$ 25,752
25,75
15,437

44,714

| 29 |
| ---: |
| 98 |
| $\$ 86,031$ |


| $\$$ | 44,739 |
| ---: | ---: |
|  | 316 |
| $\$ \quad 45,055$ |  |


| $\$ \quad 25,987$ | $\$$ | 1 |
| ---: | ---: | ---: |
| $\cdots$ | 1 |  |
| 14,399 |  | 10,717 |
| 875 |  | 159,883 |
|  |  |  |
|  | 27 | 29 |
|  | 73 | 98 |
| $\$ 41,361$ | $\$ 170,729$ |  |


| $\$$ |
| :--- |
|  |
|  | | 1287 |
| :--- |


| $\$ 170,413$ |  |
| ---: | ---: |
|  | 316 |
| $\$ 170,729$ |  |

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
Agency Funds - (continued)
For the Fiscal Year Ended June 30, 1994

| COMMONWEALTH OF PENNSYLVANIA (Expressed in Thousands) | $\begin{gathered} \text { Balance } \\ \text { July 1, } 1993 \end{gathered}$ |  | Additions |  | Deductions |  | $\begin{gathered} \text { Balance } \\ \text { June 30, } 1994 \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FIRE INSURANCE TAX FUND |  |  |  |  |  |  |  |  |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash. | \$ | 1 | \$ | 106,694 | \$ | 106,694 | \$ | 1 |
| Temporary investments |  | 50,694 |  | 56,094 |  | 54,840 |  | 51,948 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Accrued interest |  | 131 |  | 189 |  | 131 |  | 189 |
| TOTAL ASSETS | \$ | 50,826 | \$ | 162,977 | \$ | 161,665 | \$ | 52,138 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Due to other funds. | \$ | 131 | \$ | 189 | \$ | 131 | \$ | 189 |
| Due to other governments |  | 50,695 |  | 51,854 |  | 50,600 |  | 51,949 |
| TOTAL LIABILITIES | \$ | 50,826 | \$ | 52,043 | \$ | 50,731 | \$ | 52,138 |
| MUNICIPAL PENSION AID FUND |  |  |  |  |  |  |  |  |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash. . | \$ | 1 | \$ | 278,135 | \$ | 278,135 | \$ | 1 |
| Temporary investments |  | 116,792 |  | 137,143 |  | 136,107 |  | 117,828 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Accrued interest |  | 301 |  | 1,937 |  | 1,809 |  | 429 |
| Due from other funds |  | 184 |  | 164 |  | 184 |  | 164 |
| TOTAL ASSETS | \$ | $\underline{117,278}$ | \$ | 417,379 |  | 416,235 |  | $\underline{\text { 118,422 }}$ |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Due to other governments | \$ | 117,278 | \$ | 134,980 | \$ | 133,836 | \$ | 118,422 |
| TOTAL LIABILITIES | \$ | 117,278 | \$ | 134,980 |  | 133,836 |  | 118,422 |
| MEDICAL PROFESSIONAL LIABILITY CATASTROPHE LOSS FUND |  |  |  |  |  |  |  |  |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash. . | \$ | 2,036 | \$ | 333,441 | \$ | 335,245 | \$ | 232 |
| Temporary investments |  | 113,395 |  | 164,451 |  | 170,233 |  | 107,613 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Accounts . |  | 110 |  | 3,925 |  | 110 |  | 3,925 |
| Accrued interest |  | 295 |  | 3,840 |  | 3,769 |  | 366 |
| TOTAL ASSETS | \$ | 115,836 | \$ | 505,657 | \$ | 509,357 | \$ | $\underline{ }$ |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities | \$ | 3,201 | \$ | 9,572 | \$ | 5,021 | \$ | 7,752 |
| Due to other funds . . . . . . . . . . . . . . . . |  | 74 |  | 32 |  | 74 |  | 32 |
| Due to other governments |  | 4 |  | 5 |  | 4 |  | 5 |
| Other liabilities. |  | 112,557 |  | 162,915 |  | 171,125 |  | 104,347 |
| TOTAL LIABILITIES | \$ | 115,836 | \$ | 172,524 | \$ | 176,224 | \$ | 112,136 |

## COMMONWEALTH OF PENNSYLVANIA

(Expressed in Thousands)

| Balance |
| :---: |
| July 1, 1993 |$\quad$ Additions | Balance |
| :---: |
| Dune 30, 1994 |

OTHER FUNDS

| ASSETS |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash | \$ | 1,210 | \$ | 648,236 | \$ | 649,440 | \$ | 6 |
| Temporary investments |  | 21,656 |  | 326,819 |  | 284,160 |  | 64,315 |
| Receivables, net: |  |  |  |  |  |  |  |  |
| Taxes |  | 2,774 |  | 28,120 |  | 28,169 |  | 2,725 |
| Accounts |  | 199 |  | . . . . |  | 199 |  |  |
| Accrued interest |  | 65 |  | 665 |  | 499 |  | 231 |
| Due from other funds |  | 3,793 |  | 1,186 |  | 3,793 |  | 1,186 |
| Due from other governments |  | 195 |  | 3 |  | 7 |  | 191 |
| TOTAL ASSETS | \$ | 29,892 |  | ,005,029 | \$ | 966,267 | \$ | 68,654 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts payable and accrued liabilities | \$ | 13 | \$ | 3,294 | \$ | 402 | \$ | 2,905 |
| Due to other funds |  | 486 |  | 1,887 |  | 1,859 |  | 514 |
| Due to other governments |  | 29,393 |  | 316,786 |  | 319,975 |  | 26,204 |
| Other liabilities. |  | . . . |  | 39,031 |  | . |  | 39,031 |
| TOTAL LIABILITIES | \$ | $\underline{29,892}$ | \$ | 360,998 | \$ | 322,236 | \$ | 68,654 |

## TOTAL - ALL FUNDS

| ASSETS |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash. | \$ | 6,144 | \$1,464,525 | \$1,467,607 | \$ | 3,062 |
| Cash with fiscal agents |  |  | 1 |  |  | 1 |
| Temporary investments |  | 472,806 | 729,306 | 661,742 |  | 540,370 |
| Long-term investments. |  | 137,527 | 89,165 | 6,746 |  | 219,946 |
| Receivables, net: |  |  |  |  |  |  |
| Taxes |  | 2,774 | 28,120 | 28,169 |  | 2,725 |
| Accounts |  | 63,367 | 34,559 | 16,777 |  | 81,149 |
| Accrued interest |  | 1,256 | 7,535 | 6,672 |  | 2,119 |
| Other |  | 73 | 98 | 73 |  | 98 |
| Due from other funds |  | 4,054 | 1,350 | 4,054 |  | 1,350 |
| Due from other governments |  | 195 | 3 | 7 |  | 191 |
| Other assets. |  | 13,304 | 25,622 | 6,927 |  | 31,999 |
| TOTAL ASSETS | \$ | 701,500 | \$2,380,284 | \$2,198,774 | \$ | 883,010 |
| LIABILITIES |  |  |  |  |  |  |
| Accounts payable and accrued liabilities | \$ | 138,382 | \$ 71,507 | \$ 15,846 | \$ | 194,043 |
| Due to other funds . |  | 1,269 | 2,683 | 2,642 |  | 1,310 |
| Due to other governments |  | 197,370 | 503,625 | 504,415 |  | 196,580 |
| Other liabilities |  | 364,479 | 339,148 | 212,550 |  | 491,077 |
| TOTAL LIABILITIES | \$ | 701,500 | \$ 916,963 | \$ 735,453 | \$ | 883,010 |

## General Fixed Assets Account Group



## GENERAL FIXED ASSETS ACCOUNT GROUP DESCRIPTION

The General Fixed Assets Account Group is maintained to account for fixed assets acquired or constructed for general government purposes. These include all fixed assets except those accounted for in Proprietary and Pension Trust Funds.

## SCHEDULE OF CHANGES IN GENERAL FIXED ASSETS BY SOURCE <br> For the Fiscal Year Ended June 30, 1994

## COMMONWEALTH OF PENNSYLVANIA

| Balance <br> July 1, <br> 1993 | (Expressed in Thousands) |  | Balance <br> Additions 30, |
| :---: | :---: | :---: | :---: |

GENERAL FIXED ASSETS:

| Land | \$ 229,752 | \$ | 9,112 | \$ | 21 | \$ 238,843 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Buildings | 2,283,158 |  | 392,692 |  | 8,576 | 2,667,274 |
| Improvements other than buildings. | 154,450 |  | 42,352 |  | 714 | 196,088 |
| Furniture, machinery and equipment ..... | 477,422 |  | 40,738 |  | 14,688 | 503,472 |
|  | 3,144,782 |  | 484,894 |  | 23,999 | 3,605,677 |
| Construction in progress | 129,340 |  | 31,075 |  | 71,770 | 88,645 |
| Total General Fixed Assets | \$3,274,122 | \$ | 515,969 | \$ | 95,769 | \$3,694,322 |
| INVESTMENT IN GENERAL FIXED ASSETS: |  |  |  |  |  |  |
| Acquired on or before June 30, 1986 | \$2,027,570 | \$ |  | \$ | 15,978 | \$2,011,592 |
| Acquired after June 30, 1986 from: |  |  |  |  |  |  |
| General fund revenues | 157,335 |  | 433,369 |  | 5,973 | 584,731 |
| General obligation bonds | 713,299 |  | 22,094 |  | 301 | 735,092 |
| Federal grants | 27,236 |  | 1,491 |  | 35 | 28,692 |
| Special revenue funds. | 211,459 |  | 27,796 |  | 1,712 | 237,543 |
| Donations | 7,833 |  |  |  |  | 7,833 |
| Confiscations | 50 |  | 144 |  | . . . ${ }^{\text {a }}$ | 194 |
| Total Sources. | 3,144,782 |  | 484,894 |  | 23,999 | 3,605,677 |
| Construction in progress ............... | 129,340 |  | 31,075 |  | 71,770 | 88,645 |
| Total Investment in General Fixed Assets . | \$3,274,122 | \$ | 515,969 | \$ | 95,769 | \$3,694,322 |

Funding sources for General Fixed Assets acquired on or before June 30, 1986 are not available.

## COMMONWEALTH OF PENNSYLVANIA



## SCHEDULE OF CHANGES IN GENERAL FIXED ASSETS BY FUNCTION

For the Fiscal Year Ended June 30, 1994

| COMMONWEALTH OF PENNSYLVANIA |  |  |  | Expressed in Thousands |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Balance July 1, 1993 | Additions |  |  |  |  |  |  |  |  |
|  |  |  |  | Retirements |  | $\begin{gathered} \text { Transfers } \\ \mathbf{I n} \\ \hline \end{gathered}$ |  | Transfers Out |  | Balance June 30, 1994 |
| General government. . . . . . . . . . . . . . . | \$ 533,667 | \$ | 13,256 | \$ | 9,773 | \$ | 11,882 | \$ | 7,762 | \$ 541,270 |
| Protection of persons and property ...... | 638,456 |  | 428,333 |  | 9,620 |  | 26,552 |  | 1,871 | 1,081,850 |
| Public health and welfare | 670,558 |  | 7,253 |  | 405 |  | 165 |  | 24,734 | 652,837 |
| Public education . . . . . . . . . . . . . . . . . . . | 655,619 |  | 8,767 |  |  |  |  |  | 216 | 664,170 |
| Conservation of natural resources........ | 285,259 |  | 6,441 |  | 368 |  | 27 |  | 33 | 291,326 |
| Economic development and assistance .... | 381 |  | 64 |  | . . . |  | . |  | 59 | 386 |
| Transportation. . | 360,842 |  | 20,780 |  | 3,833 |  | 138 |  | 4,089 | 373,838 |
|  | 3,144,782 |  | 484,894 |  | 23,999 |  | 38,764 |  | 38,764 | 3,605,677 |
| Construction in progress | 129,340 |  | 31,075 |  | 71,770 |  | . . . |  | $\cdots$ | 88,645 |
| TOTALS | \$3,274,122 | \$ | 515,969 | \$ | 95,769 | \$ | 38,764 | \$ | 38,764 | \$3,694,322 |

## Statistical Section


COMMONWEALTH OF PENNSYLVANIA
REVENUES BY SOURCE

## EXPENDITURES BY FUNCTION

## Licenses and fees

Intergovernmental . . . . . . . . . . .
Charges for sales and services
Charges for sales and
Investment income .
General government ${ }^{(2)}$
Protection of persons and property ..
Public education . . . . . . . . . . . . . . . . .
Conservation of natural resources. ....
Economic development and assistance
Transportation.
Debt Service:
Principal retirement. . . . . . .
Interest and fiscal charges .
TOTAL EXPENDITURES
${ }^{(1)}$ Included General, Special Revenue, Debt Service, Capital Projects Funds and Discretely Presented Governmental Fund Component Units, through June 30 , 1993.
${ }^{(2)}$ Prior to 1987 , revenue and expenditures for lottery receipts and general government, respectively, were reported net of retailer commissions and retailer-paid prizes.
${ }^{(3)}$ Prior to 1989 , lease rental principal and interest payments, included as other revenue, were classified as "Other Financing Sources."
(4) Includes primary government only.

## COMMONWEALTH OF PENNSYLVANIA



SOURCE: Population Information - U.S. Department of Commerce, Bureau of the Census

## COMMONWEALTH OF PENNSYLVANIA

$\lambda$
(Expressed in Thousands)

For The
Fiscal Year
Ended June 30

| 1985 | $\$ 359,200$ |
| :--- | ---: |
| 1986 | 350,195 |
| 1987 | 371,702 |
| 1988 | 393,907 |
| 1989 | 381,617 |
| 1990 | 450,752 |
| 1991 | 456,325 |
| 1992 | 521,875 |
| 1993 | 497,045 |
| 1994 | 512,094 |

For The
Fiscal Year
Ended June 30

Budgetary Basis General Fund Expenditures (1)
\$11,223,622
3.20

11,781,951
2.97

12,395,674
3.00
$13,180,073 \quad 2.99$
13,949,111
2.74
$15,137,774 \quad 2.98$
16,251,111
2.81
$19,540,459$
2.67

19,986,749 2.49
21,060,058
2.43
(1) Excludes encumbrances included in "Total Expenditures" in the Statement of Revenues,' Expenditures and Changes in Unreserved/Undesignated Fund Balances-Budget and Actual (Budgetary Basis).

## COMMONWEALTH OF PENNSYLVANIA

| Average annual tax revenues deposited in the previous five fiscal years | \$16,485,002,610 |
| :---: | :---: |
| Constitutional factor | x 1.75 |
| Constitutional debt limit for debt incurred without the approval of the electors | 28,848,754,567 |
| Less outstanding net debt (non electorate approved) | 3,946,963,980 |
| Legal debt margin | \$24,901,790,587 |

The formula for the legal debt limit is contained in Article VIII, Section 7(a) of the Pennsylvania Constitution, which provides:

No debt shall be incurred by or on behalf of the Commonwealth except by law and in accordance with the provisions of this section.
(1) Debt may be incurred without limit to suppress insurrection, rehabilitate areas affected by man-made or natural disaster, or to implement unissued authority approved by the electors prior to the adoption of this article.
(2) The Governor, State Treasurer and Auditor General, acting jointly, may (i) issue tax anticipation notes having a maturity within the fiscal year of issue and payable exclusively from revenues received in the same fiscal year, and (ii) incur debt for the purpose of refunding other debt, if such refunding debt matures within the term of the original debt.
(3) Debt may be incurred without limit for purposes specifically itemized in the law authorizing such debt, if the question whether the debt shall be incurred has been submitted to the electors and approved by a majority of those voting of the question.
(4) Debt may be incurred without the approval of the electors for capital projects specifically itemized in a capital budget if such debt will not cause the amount of all net debt outstanding to exceed one and three-quarters times the average of the annual tax revenues deposited in the previous five fiscal years as certified by the Auditor General. For the purposes of this subsection, debt outstanding shall not include debt incurred under clauses (1) and (2)(i), or debt incurred under clause (2)(ii) if the original debt would not be so considered, or debt incurred under subsection (3) unless the General Assembly shall so provide in the law authorizing such debt.

The figures above are abstracted from a certification of the Auditor General dated August 31, 1994.

## COMMONWEALTH OF PENNSYLVANIA

| Pennsylvania Turnpike Commission ${ }^{\text {b) }}$ <br> (Expressed in Thousands) |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| For the Fiscal Year Ended May 31 | Gross <br> Revenues | Direct Operating Expenses | Net Revenue Available for Debt Service |  | rincipal | Debt Serv Interest | quirements Total | Coverage |
| 1985 | \$154,542 | \$ 82,230 | \$ 72,312 | \$ | 6,451 | \$ 3,604 | \$ 10,055 | 7.19 |
| 1986 | 162,539 | 93,648 | 68,891 |  | 4,662 | 3,381 | 8,043 | 8.57 |
| 1987 | 180,692 | 101,692 | 79,000 |  | 2,299 | 46,500 | 48,799 | 1.62 |
| 1988 | 221,807 | 100,875 | 120,932 |  | 3,225 | 56,514 | 59,739 | 2.02 |
| 1989 | 245,192 | 105,619 | 139,573 |  | 4,070 | 58,789 | 62,859 | 2.22 |
| 1990 | 252,373 | 113,546 | 138,827 |  | 123,940 | 73,051 | 196,991 | . 70 |
| 1991 | 246,985 | 115,103 | 131,882 |  | 64,135 | 75,811 | 139,946 | . 94 |
| 1992 | 312,079 | 113,217 | 198,862 |  | 7,450 | 76,628 | 84,078 | 2.37 |
| 1993 | 329,452 | 134,844 | 194,608 |  | 11,595 | 65,600 | 77,195 | 2.52 |
| 1994 | 344,617 | 142,915 | 201,702 |  | 9,405 | 70,892 | 80,297 | 2.51 |


| Pennsylvania Industrial Development Authority ${ }^{(b)}$ (Expressed in Thousands) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| For the <br> Fiscal <br> Year <br> Ended <br> June 30 | Gross <br> Revenues | Direct Operating Expenses | Net Revenue Available for Debt Service | Principal | Debt Servi Interest | quirements Total | Coverage |
| 1985 | \$24,658 | \$1,783 | \$22,875 | \$ 6,735 | \$13,167 | \$19,902 | 1.15 |
| 1986 | 23,320 | 1,897 | 21,423 | 7,910 | 13,359 | 21,269 | 1.01 |
| 1987 | 23,370 | 1,574 | 21,796 | 8,620 | 12,433 | 21,053 | 1.04 |
| 1988 | 25,479 | 1,765 | 23,714 | 8,525 | 11,257 | 19,782 | 1.20 |
| 1989 | 29,477 | 2,223 | 27,254 | 8,505 | 10,584 | 19,089 | 1.43 |
| 1990 | 30,422 | 1,997 | 28,425 | 8,900 | 9,873 | 18,773 | 1.51 |
| 1991 | 28,963 | 2,055 | 26,908 | 8,440 | 11,015 | 19,455 | 1.38 |
| 1992 | 24,592 | 1,994 | 22,598 | 10,645 | 18,920 | 29,565 | . 76 |
| 1993 | 25,204 | 2,368 | 22,836 | 10,645 | 18,595 | 29,240 | . 78 |
| 1994 | 29,802 | 2,138 | 27,664 | 23,085 | 19,116 | 42,201 | . 66 |


| Pennsylvania Housing Finance Agency ${ }^{(\mathbf{b})}$ (Expressed in Thousands) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| For the Fiscal Year Ended June 30 | Gross <br> Revenues | Direct Operating Expenses | Net Revenue Available for Debt Service | Principal | Debt Service Interest ${ }^{(\boldsymbol{a})}$ | quirements Total | Coverage |
| 1985 | \$146,205 | \$10,686 | \$135,519 | \$8,180 | \$119,420 | \$127,600 | 1.06 |
| 1986 | 168,441 | 8,438 | 160,003 | 13,386 | 142,332 | 155,718 | 1.03 |
| 1987 | 159,034 | 8,088 | 150,946 | 14,987 | 136,625 | 151,612 | 1.00 |
| 1988 | 162,172 | 8,593 | 153,579 | 15,960 | 138,508 | 154,468 | . 99 |
| 1989 | 182,535 | 8,402 | 174,133 | 20,226 | 148,327 | 168,553 | 1.03 |
| 1990 | 199,101 | 9,133 | 189,968 | 21,568 | 157,104 | 178,672 | 1.06 |
| 1991 | 214,580 | 9,944 | 204,636 | 25,173 | 153,305 | 178,478 | 1.15 |
| 1992 | 206,991 | 8,496 | 198,495 | 28,118 | 172,146 | 200,264 | . 99 |
| 1993 | 200,268 | 9,803 | 190,465 | 27,410 | 166,480 | 193,890 | . 98 |
| 1994 | 194,025 | 13,325 | 180,700 | 29,426 | 143,904 | 173,330 | 1.05 |

${ }^{(a)}$ Excludes interest on notes payable.
(b) Discretely Presented Component Unit.

For the Last Ten Calendar Years

## COMMONWEALTH OF PENNSYLVANIA

| Calendar Year | (Expressed in Thousands) |  | \% |
| :---: | :---: | :---: | :---: |
|  | United States | Pennsylvania |  |
| 1984 | 235,847 | 11,816 | 5.0 |
| 1985 | 237,950 | 11,772 | 4.9 |
| 1986 | 240,162 | 11,784 | 4.9 |
| 1987 | 242,321 | 11,812 | 4.9 |
| 1988 | 244,534 | 11,847 | 4.8 |
| 1989 | 246,820 | 11,866 | 4.8 |
| 1990 | 248,710 | 11,882 | 4.8 |
| 1991 | 252,160 | 11,958 | 4.7 |
| 1992 | 255,078 | 11,995 | 4.7 |
| 1993 | 257,908 | 12,048 | 4.7 |

SOURCE: U.S. Department of Commerce, Bureau of the Census

COMMONWEALTH OF PENNSYLVANIA

| Calendar Year | Demand Deposits | Time and Savings Deposits |
| :---: | :---: | :---: |
| 1984 | \$5,263,282 | \$39,356,857 |
| 1985 | 5,728,297 | 42,322,007 |
| 1986 | 6,632,325 | 45,351,526 |
| 1987 | 6,443,804 | 47,556,165 |
| 1988 | 6,558,607 | 50,347,975 |
| 1989 | 6,481,900 | 53,565,427 |
| 1990 | 6,453,740 | 50,542,812 |
| 1991 | 6,308,495 | 52,112,591 |
| 1992 | 7,150,024 | 51,434,858 |
| 1993 | 7,620,397 | 54,334,637 |

[^2]TABLE 8 For the Last Ten Calendar Years

| COMMONWEALTH OF PENNSYLVANIA | (Expressed in Thousands except percent) |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
|  | 1984 | 1985 | 1986 | 1987 | 1988 | 1989 | 1990 | 1991 | 1992 | 1993 |
| PENNSYLVANIA |  |  |  |  |  |  |  |  |  |  |
| Civilian labor force | 5,479 | 5,527 | 5,637 | 5,653 | 5,764 | 5,857 | 5,901 | 5,933 | 6,004 | 5,893 |
| Employment $\ldots . . . . . . . . . . . . . . . . . . . . . . . . . . . .$. | 4,981 | 5,084 | 5,251 | 5,333 | 5,470 | 5,592 | 5,583 | 5,524 | 5,554 | 5,479 |
| Unemployment ............................. | 498 | 443 | 386 | 320 | 294 | 265 | 318 | 409 | 450 | 414 |
|  | 9.1 | 8.0 | 6.8 | 5.7 | 5.1 | 4.5 | 5.4 | 6.9 | 7.5 | 7.0 |
| UNITED STATES |  |  |  |  |  |  |  |  |  |  |
| Civilian labor force | 113,544 | 115,461 | 117,835 | 119,865 | 121,669 | 123,869 | 124,788 | 125,303 | 126,982 | 128,040 |
| Employment . ................................. | 105,005 | 107,150 | 109,598 | 112,440 | 114,968 | 117,342 | 117,914 | 116,877 | 117,598 | 119,306 |
| Unemployment ............................... | 8,539 | 8,311 | 8,237 | 7,425 | 6,701 | 6,527 | 6,874 | 8,426 | 9,384 | 8,734 |
| Rate \%........................................ | 7.5 | 7.2 | 7.0 | 6.2 | 5.5 | 5.3 | 5.5 | 6.7 | 7.4 | 6.8 |

SOURCE: Pennsylvania Department of Labor and Industry, Bureau of Employment Security

## COMMONWEALTH OF PENNSYLVANIA

| Calendar <br> Year | TOTAL PERSONAL INCOME <br> _ (Millions of Dollars) $\qquad$ |  |  | PER CAPITA PERSONAL INCOME |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | United States | Pennsylvania | \% | United States | Pennsylvania | \% |
| 1984 | 3,101,163 | 151,386 | 4.9 | 13,336 | 12,998 | 97.5 |
| 1985 | 3,317,545 | 160,820 | 4.9 | 14,159 | 13,888 | 98.1 |
| 1986 | 3,519,364 | 169,697 | 4.8 | 14,910 | 14,715 | 98.7 |
| 1987 | 3,754,577 | 180,559 | 4.8 | 15,641 | 15,449 | 98.8 |
| 1988 | 4,063,045 | 195,107 | 4.8 | 16,615 | 16,468 | 99.1 |
| 1989 | 4,367,719 | 209,367 | 4.8 | 17,696 | 17,644 | 99.7 |
| 1990 | 4,648,867 | 222,693 | 4.8 | 18,635 | 18,725 | 100.5 |
| 1991 | 4,813,897 | 230,946 | 4.8 | 19,091 | 19,313 | 101.2 |
| 1992 | 5,061,045 | 243,222 | 4.8 | 19,841 | 20,253 | 102.1 |
| 1993 | 5,368,962 | 257,248 | 4.8 | 20,817 | 21,352 | 102.6 |

[^3]
## COMMONWEALTH OF PENNSYLVANIA

EMPLOYER

RANK
Pennsylvania State University ..... 1
Trustees of the University of Pennsylvania ..... 2
K Mart Corporation ..... 3
Bell Atlantic ..... 4
U.S. Air, Incorporated ..... 5
Mellon Bank, N.A. ..... 6
Westinghouse Electric Corporation ..... 7
United Parcel Service, Inc. ..... 8
General Electric Company ..... 9
Acme Markets, Inc. ..... 10
Weis Markets Incorporated ..... 11
The Prudential Insurance Co. of America ..... 12
Sears Roebuck and Company ..... 13
Wal-Mart Stores, Inc. ..... 14
Temple University ..... 15
University of Pittsburgh ..... 16
Presbyterian University Hospital ..... 17
Strawbridge \& Clothier ..... 18
Thomas Jefferson University ..... 19
Philadelphia Electric Co. ..... 20
J.C. Penney Co., Inc. ..... 21
Philadelphia National Bank ..... 22
AT\&T ..... 23
AMP Incorporated ..... 24
Hershey Foods Corporation ..... 25
Pennsylvania Power \& Light Co. ..... 26
Giant Food Stores, Inc ..... 27
Thrift Drug, Inc. ..... 28
Giant Eagle, Inc. ..... 29
USX Corporation ..... 30

COMMONWEALTH OF PENNSYLVANIA

| Advanta Corporation | Kennametal Incorporated |
| :--- | :--- |
| Air Products and Chemicals, Inc. | Lukens Inc. |
| Alco Standard Corporation | Mellon Bank Corp. |
| Allegheny Ludlum Corporation | Meridian Bancorp, Inc. |
| Aluminum Company of America | Miles, Inc. |
| Ametek | Mylan Laboratories |
| AMP Incorporated | Nova Care |
| ARCO Chemical | PNC Financial Corporation |
| Armstrong World Industries, Inc. | PPG Industries, Inc. |
| Associated Communications Corp. | Pennsylvania Power \& Light Co. |
| Bell Atlantic Corporation | Pep Boys |
| Bethlehem Steel Corporation | Philadelphia Electric Co. |
| Betz Laboratories | Quaker State Corporation |
| Cigna Corporation | QVC Network |
| Comcast Corporation | Rhone-Poulenc Rorer |
| Consolidated Natural Gas Co. | Rite Aid Corporation |
| Consolidated Rail Corporation | Rohm and Haas Company |
| CoreStates Financial Corporation | Scott Paper Company |
| Crown Cork and Seal Company, Inc. | Sun Company, Inc. |
| Dauphin Deposit Corporation | Sungard Data Systems |
| DQE Corporation | Teleflex |
| Equitable Resources | UGI Corporation |
| General Nutrition | Union Pacific Corporation |
| Glatfelter (P.H.) Company | UNISYS Corporation |
| H.J. Heinz Company | U.S. Healthcare |
| Harsco Corporation | USX Corporation |
| Hershey Foods Corporation | VF Corporation |
| Integra Financial Corporation | Vishay Intertechnology |
| Intelligent Electronics | Weis Markets, Incorporated |
| J\&L Specialty Steel | Westinghouse Electric Corporation |
| Jones Apparel Group | York International |
|  |  |

## COMMONWEALTH OF PENNSYLVANIA

Date of Ratification of U.S. Constitution December 12, 1787
Form of Government Legislative-Executive-Judicial
Miles of State Highway40,542
Land Area - in square miles ..... 44,888
State Police Protection:
Number of Stations ..... 107
Number of State Police ..... 4,311Higher Education (Universities, Colleges andCommunity Colleges):
Number of campuses in state ..... 235
Number of educators ..... 22,466
Number of students ..... 632,585
Recreation:Number of State Parks114
Area of State Parks ..... 275,865 Acres
Area of State Forests ..... 2,092,292 Acres
SOURCE:
Pennsylvania Department of Transportation, Bureau of Strategic Planning Pennsylvania State Police, Bureau of Research and Development Pennsylvania Department of Education, Division of Data Services Pennsylvania Department of Environmental Resources, Bureau of Forestry


[^0]:    - See notes to financial statements. -

[^1]:    (Expressed in Thousands)
    COMMONWEALTH OF PENNSYLVANIA
    (Expressed in Thousands)

[^2]:    SOURCE: Pennsylvania Department of Banking

[^3]:    SOURCE: U.S. Department of Commerce, Bureau of Economic Analysis.

